

# Hillsborough County, Florida

Comprehensive Annual Financial Report

Fiscal Year Ended September 30, 2008



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**Hillsborough County, Florida  
Comprehensive Annual  
Financial Report**

**Fiscal Year Ended September 30, 2008**

**Prepared by: Finance Department  
Pat Frank, Clerk of Circuit Court**

**HILLSBOROUGH COUNTY, FLORIDA**  
**List of Principal Officials**  
**September 30, 2008**

**Board of County Commissioners**

Ken Hagan, *Chair*  
Mark Sharpe, *Vice-Chair*  
Brian Blair  
Rose Ferlita  
Al Higginbotham  
Jim Norman  
Kevin White

**Constitutional Officers**

Pat Frank, *Clerk of Circuit Court*  
Doug Belden, *Tax Collector*  
David Gee, *Sheriff*  
Buddy Johnson, *Supervisor of Elections*  
Rob Turner, *Property Appraiser*

**Appointed Officials**

Patricia G. Bean, *County Administrator*  
Renée Francis Lee, *County Attorney*  
James Barnes, *Internal Performance Auditor*

**HILLSBOROUGH COUNTY, FLORIDA  
Comprehensive Annual Financial Report  
For the Fiscal Year Ended September 30, 2008**

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# Introductory Section



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## Children's Programs and Services



The library offers a variety of programs and services for children, such as baby, toddler and story times, puppet shows, a Just for Kids website with homework help, reading lists and online databases, Early Literacy workshops for parents, and the Imagination Library program, which provides an age-appropriate book free each month to children ages birth to five.





March 1, 2009

To the Residents of Hillsborough County, Florida:

*The Hillsborough County, Florida, Comprehensive Annual Financial Report (CAFR) for the fiscal year ended September 30, 2008*, is a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States (GAAP) and audited by independent certified public accountants in accordance with auditing standards generally accepted in the United States.

**Legal Requirements** The CAFR was prepared by the Finance Department of the Clerk of Circuit Court in accordance with Sections 218.32 and 218.39, Florida Statutes. The Clerk of Circuit Court, as chief financial officer of Hillsborough County, assumes full responsibility for the completeness and reliability of the information presented in this report. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

**Internal Control** Hillsborough County has established a comprehensive internal control framework designed to ensure that the County's assets are protected from loss, theft, or misuse, and that sufficient reliable accounting information is compiled to allow for financial statement preparation in conformity with GAAP. Since the cost of internal controls should not outweigh their benefits, the County's internal controls have been designed to provide reasonable, rather than absolute assurance that the financial statements will be free from material misstatement.

**Independent Audits** The Hillsborough County financial statements were audited by Ernst & Young LLP, an independent certified public accounting firm, in accordance with Sections 11.45 and 125.01, Florida Statutes. The goal of the independent audit was to provide reasonable assurance that the financial statements of Hillsborough County for the fiscal year ended September 30, 2008, were free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based on their audit, the independent certified public accountants concluded that there was a reasonable basis for rendering an unqualified opinion that the Hillsborough County financial statements for the fiscal year ended September 30, 2008, were fairly presented in conformity with GAAP.

As a recipient of federal and state financial assistance, the County is responsible for maintaining an adequate internal control framework to ensure compliance with applicable laws and regulations related to these programs. This internal control framework is reviewed

by the independent certified public accountants in the annual Single Audit, which covers major federal grant programs, and the annual Florida Single Audit, which covers major state grant projects. The federal and state Single Audits were designed to meet the requirements of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*; as well as Section 215.97, Florida Statutes, respectively. The independent certified public accountants' single audit reports, including any findings and recommendations, the Schedule of Expenditures of Federal Awards, and the Schedule of Expenditures of State Financial Assistance are available in a separately issued *Single Audit Report*.

**Management's Discussion and Analysis (MD&A)** The MD&A is a significant part of the CAFR. The MD&A is a narrative introduction, overview, and analysis of the financial statements and should be read in conjunction with this letter of transmittal. The MD&A also provides a brief overview of the CAFR's contents.

**County Profile** Hillsborough County, created in 1834 as Florida's 19<sup>th</sup> County, is located along the west coast of Florida. The County covers 1,068 square miles, of which 41.9 square miles cover water areas. Hillsborough County's 2008 population of 1,224,520 exceeded the population of each of the following states: Alaska, Delaware, Montana, North Dakota, South Dakota, Vermont, and Wyoming. Hillsborough County is empowered to levy property taxes on certain real and personal property located in the County as well as to collect certain sales, fuel, and communications taxes. The County also receives revenues from other sources such as state and federal grants, state revenue sharing, special assessments, licenses and permits, fines and forfeitures, investment earnings, and miscellaneous revenues. During fiscal year 2008, the County's revenues from all sources exceeded \$2 billion.

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Charter powers address self-government and cannot conflict with general law or special law approved by the voters. The established legislative body of the County is the Board of County Commissioners (BOCC), a seven-member body elected by County voters. Specifically designated governmental functions are performed by separately elected constitutional officers who are elected at-large. These separately elected officers are the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

**Services Provided** The Hillsborough County reporting entity provides a full range of services including law enforcement, construction and maintenance of roads and bridges, animal services, social service programs, children's services, aging services, comprehensive planning and growth management, environmental protection, property assessment and tax collection, official records, a variety of court-related support functions, fire protection and emergency rescue, water, wastewater and solid waste disposal services, stormwater management, indigent health care, parks and recreational facilities, libraries and cultural events, emergency disaster planning and response, economic development, and agricultural cooperative extension services.

**Financial Reporting Entity** The separately elected members of the BOCC and the Constitutional Officers together are the officials who are accountable to the residents of Hillsborough County. The officials holding these offices on September 30, 2008, are

identified on the page before the Table of Contents. The organizations of the BOCC and the Constitutional Officers together comprise the Hillsborough County primary government.

This report covers the Hillsborough County reporting entity, which includes the primary government as well as the component units. Component units are legally separate entities for which the primary government is financially accountable. Component units are classified as either blended or discretely presented component units depending on the nature of the entity's relationship with the primary government. Even though blended component units are legally separate entities, they are included as a part of the primary government because they are in substance a part of the primary government's operations. The Hillsborough County Civil Service Board is the County's only blended component unit. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize their legal separation from the primary government. The Neighborhood Dependent Special Districts, the Housing Finance Authority of Hillsborough County, the Law Library Board, and the Hillsborough County City-County Planning Commission are reported as discretely presented component units.

The Tampa Sports Authority, Hillsborough Area Regional Transit Authority, Hillsborough County Hospital Authority, Arts Council of Hillsborough County, Hillsborough County Aviation Authority, Hillsborough County School District, Children's Board of Hillsborough County, Tampa-Hillsborough County Expressway Authority, Hillsborough County Public Transportation Commission, and other independent special districts are not a part of the Hillsborough County reporting entity, so they are excluded from this report. More information on the financial reporting entity may be obtained in Note 1.A. of the Notes to the Financial Statements.

**Budgetary Controls** The County maintains extensive budgetary controls. The objective of these controls is to ensure compliance with the legal, legislative, and contractual provisions affecting the County, which are incorporated into the annually appropriated budget. Budgetary control for the BOCC is maintained at the character level within each department and fund. A character is a broad category such as personal services, operating expenditures, capital outlay, debt service, or grants and aids. This level of control is greater than that required by Florida Statutes. Budgetary control includes a comparison of encumbrances, pre-encumbrances, and actual expenditures to appropriations before issuing purchase orders or payments. This control is performed by automated edit checks in the accounting system. Expenditures that exceed appropriations require the BOCC to approve a budget amendment before processing, unless immediate payment is needed for statutory or emergency operational requirements and total expenditures do not exceed the fund's budgetary total. These emergency expenditures are subsequently authorized by a budget amendment. Encumbrances are canceled at year-end and, if necessary, are reestablished in the new fiscal year subject to available appropriations. Expenditures by the Constitutional Officers are controlled by appropriations at the fund level in accordance with Florida Statutes.

The BOCC prepares a biennial budget for annually appropriated governmental and proprietary funds using the modified accrual basis of accounting. The BOCC maintains a five to six-year capital improvement program, which is updated and approved annually.

**Cash and Investments** At September 30, 2008, the Hillsborough County Primary Government had total cash and investments of \$1.952 billion. Most of this amount, \$1.808 billion, was in the Hillsborough County Investment Pool (Investment Pool) managed by the Clerk of Circuit Court. The objectives of the Investment Pool are safety of principal, liquidity, and return on investment, in that order. To meet these objectives, the Investment Pool is conservatively invested in high-quality investments such as: treasury securities (28%); US government sponsored agency securities (32%); the state of Florida's Local Government Investment Pool (21%); guaranteed investment contracts (7%); corporate notes (3%); and cash in demand deposits, certificates of deposit, and money market accounts (9% in total). At September 30, 2008, the Investment Pool's weighted average days-to-maturity was a low 240 days. In March 2008, Standard & Poor's Ratings Services awarded the Investment Pool, its second highest credit rating of AA Af (AA Af+ is higher). The overall effective rate of return of the Investment Pool for fiscal year 2008 was 3.63% compared to 5.07% during the prior fiscal year.

**Property Tax Amendment to Florida Constitution** In January 2008, the voters approved a property tax amendment to the Florida Constitution. Effective October 2008, this amendment increased the homestead exemption other than for school district taxes from \$25,000 to \$50,000 for most properties, resulting in an annual savings of about \$240 per homeowner. This amendment also allowed property owners to transfer, i.e. make portable, up to \$500,000 of their "Save Our Homes" benefits to their next homestead when they move. "Save Our Homes" caps the annual increase in assessed value for homestead property to 3% or the percentage change in the Consumer Price Index, whichever is less. Effective January 2009, this amendment also caps the annual increase in assessed value for non-homestead property such as businesses, industrial property, rental property, and second homes, to 10%, except for school district taxes. The amendment also provides a \$25,000 exemption for tangible personal property. These higher exemptions, along with lower real estate values are likely to reduce ad valorem property tax revenues in the near future. The actual impact of these factors will be more accurately estimated when more data becomes available to the Hillsborough County Property Appraiser.

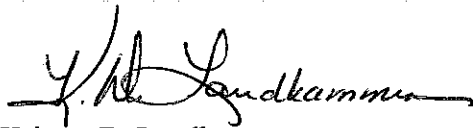
**Awards** The Government Finance Officers Association of the United States and Canada (GFOA) awarded Hillsborough County a *Certificate of Achievement for Excellence in Financial Reporting* for its CAFR for the fiscal year ended September 30, 2007. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized CAFR whose contents conform to program standards. The CAFR must satisfy both GAAP and applicable legal requirements. Hillsborough County has received a Certificate of Achievement for the last twenty-six consecutive years.

The County also received the GFOA's *Award for Outstanding Achievement in Popular Annual Financial Reporting* for its separately issued *Annual Report Summary for the Fiscal Year Ended September 30, 2007*. The *Annual Report Summary* is a simplified popular annual financial report specially designed for the general public. The receipt of this national award recognized the County's conformance with the highest standards for preparation of state and local government popular reports.

Both of these awards are valid for a period of one year. We believe that the County's CAFR and Annual Report Summary continue to conform to award program requirements and are submitting both of them to the GFOA for evaluation.

**Acknowledgments** We would like to express our appreciation for the support provided by the Clerk of Circuit Court, each of the other Constitutional Officers, the County Administrator, the Board of County Commissioners, and their respective staffs, for their contributions to the preparation of this report. We also appreciate their efforts in ensuring the highest standards of professionalism in the financial and operational management of Hillsborough County.

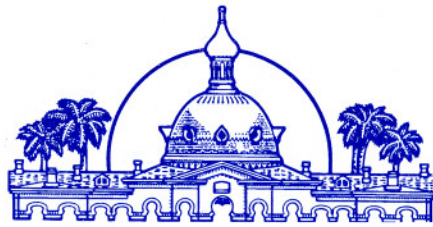
Sincerely,



Kristen D. Landkammer, CPA, CPFO  
Finance Director



Ajay B. Gajjar, CPA, CMA, CFM  
Assistant Finance Director



## Hillsborough County Florida

Office of the County Administrator  
Patricia G. Bean

### BOARD OF COUNTY COMMISSIONERS

Kevin Beckner  
Rose V. Ferlita  
Ken Hagan  
Al Higginbotham  
Jim Norman  
Mark Sharpe  
Kevin White

### ADMINISTRATORS

Lucia E. Garsys  
Carl S. Harness  
Eric R. Johnson  
Michael S. Merrill  
Manus J. O' Donnell  
Edith M. Stewart

March 1, 2009

To the Residents of Hillsborough County:

As County Administrator, it is my privilege to transmit to you the Hillsborough County, Florida's Comprehensive Annual Financial Report for the Fiscal Year Ended September 30, 2008. For many reasons, fiscal year 2008 was another significant year for us. The Board of County Commissioners continued on its path towards maintaining strong financial management and position. Thanks to our conservative and prudent approaches to fiscal planning and management in prior years, our financial position is excellent.

Our financial strength is especially notable when comparisons of recognized financial ratios, ratings and other benchmarks are made with other jurisdictions in this nation. This letter summarizes our economic outlook and our long-term financial planning efforts.

#### **Local**

Current local economic performance reflects recession in the U.S. and Florida economies.

#### **Economy**

In the face of a deep decline in housing and financial markets and the consequent impact on the financial system and consumer spending, the US economy fell into recession in January 2008. The financial troubles that began in the sub-prime mortgage market and caused steep declines in housing prices and sales during 2007 and 2008 intensified into a general financial crisis. This has increased the likelihood of a deeper and more prolonged recession. Loss of confidence among investors, banks and consumers has resulted in a freezing of credit markets. These credit markets are vital to the daily operations of banks and businesses. The current lack of confidence and the aversion to lending is taking a toll on the economy. Gross Domestic Product (GDP) fell 0.5% during the third quarter of 2008. Job losses over the last 12 months accelerated to 2.8 million nationwide. US unemployment has risen to 7.2% from 4.9% a year ago. Florida's unemployment rate rose to 7.8% from 4.5%, reflecting the state's particularly hard-hit housing markets. December US consumer spending suffered a 9.8% decline, the largest 12-month decline since the 1960s. National forecasters expect fourth quarter GDP will show a 5% to 6% annualized decline, the largest since 1980. Compared to a year ago, oil and gasoline prices dropped significantly amid the financial crisis and falling demand, and offer some better news for consumers.

Locally, the Hillsborough County unemployment rate has risen to 7.8% for December, up from 4.5% a year ago. Metro Tampa Bay has lost 34,400 jobs in the last 12 months to December, a 2.6% drop. Florida experienced a 3.1% decline and the US a 2.0% decline. Many of these losses are related to construction industry jobs. Metro Tampa has lost 17,800 construction jobs since June 2006. Construction lost 7,900 of those jobs in 2008. Over the year ending December 31, 2008, the retail industry lost 4,800 jobs as consumers reduced spending. Publishing, banks and employment services also shed jobs. Areas of job growth for 2008 were education, health services and government.

Greater Tampa Association of Realtors (GTAR) data show that existing home sales in Hillsborough County rose nearly 18.1% in the year ending December 31 2008, but are still 53.0% below December 2005. The number of sales appears to be at bottom with September, October, November and December 2008 sales above year-ago performance. Overall 2008 sales exceeded 2007's by 266 or 2.46%. GTAR's

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average home price peaked in July 2006 and has fallen 36.6% through December 2008. December 2008's average price rose 4.4% over November's, but is still 25.2% below December 2007. Average days on market rose from approximately 36 in late 2005 to 125 in May and fell slightly to 110 in December. These improvements in sales and days on market should be considered tentative and may be more reflective of high foreclosures and short sales activity. Both the high number of foreclosures and of short sales activity place downward pressure on prices, which, even with improved sales numbers, can be expected to continue well into 2009.

Hillsborough City-County Planning Commission data for the third quarter of 2008 show a 42.2% decline in Hillsborough County single family (attached and detached) housing permits issued. This is a leading indicator of fewer future home starts. Fewer home starts will help to clear the backlog of unsold homes. While poor housing markets affect the County's property tax base, the negative revenue impact will most likely occur for FY 10 due to the lags built in to property taxation. An impact on FY 10 property taxes will be realized due to high foreclosures, job loss, and general recession.

More immediate fallout from the loss of housing wealth, job losses and poor consumer confidence is being felt in sales tax revenues. State of Florida projections have been successively lowered in 2008 with negative implications for state-shared revenues for local governments. Hillsborough County 12-month taxable sales in August 2008 were down 8.5% compared to August 2007 according to Florida Department of Revenue data. The Office of Economic & Demographic Research reports Metro Tampa regional taxable sales were down 11.0% in October 2008 compared to a year ago. These revenue effects are much more immediate than are property tax effects.

Intensified credit market problems during late 2008 have led forecasters to dramatically lower their outlook for 2009. While policymakers aggressively responded to the financial troubles and the resulting economic weakness, many analysts believe the US economy will remain in recession through the 2nd or 3rd quarter of 2009. Forecasters expect the Federal Reserve (Fed) to continue its aggressive actions to unfreeze credit markets. The Fed has created a number of direct lending facilities to augment its usual Federal Funds target rate. The Fed's target for the Fed Funds rate, the rate charged by banks for inter-bank lending, was lowered to 0.0% to 0.25% in mid December. The new federal administration has also signaled support for a massive fiscal stimulus as well. Late January congressional discussion has centered on an \$850 billion stimulus combining tax cuts and aid to state and local governments.

Economy.com forecasts a 1.5% decline in GDP for 2009 and a total 2.6% decline from December 2007 through September 2009. Job losses are expected to continue through late 2009 before showing modest improvement in 2010 and more robust improvement in 2011. Slow economic growth is expected to return in late 2009 as jobs, housing markets, vehicle sales, and consumption slowly improve. Hillsborough County and Tampa Bay are likely to resume strong growth as an attractive and growing population and employment center.

**Long-Term Financial Planning** Consistent with a policy adopted in 1995, the Board of County Commissioners (BOCC) prepares a budget spanning two fiscal years. The process of developing this biennial budget allows the BOCC and management to look beyond the immediate budget year and review priorities and needs for the second year of the budget. In keeping with Florida statutes, each year of the budget must be adopted separately. The second year planned budget is modified during the second year adoption phase if circumstances affecting departmental and agency planned budgets so warrant. To complement this biennial budget process, the six-year Capital Improvement Program includes the first two years of the capital component of the budget. This facilitates recognition of and planning for the operating costs of capital projects that will be coming on-line during the two-year budget cycle. The Capital Improvement Program also recognizes the longer planning horizon needed for capital projects which may be funded and constructed over a period of several years.

Another tool in developing long-term financial planning is an annual pro forma document. It is used to put current budget and financial decisions into a longer-term context. Prepared in accordance with BOCC policy, the pro forma provides a five-year projection of revenues and expenditures for major operating funds. It is particularly useful in showing how capital projects funded in the biennial budget or planned over the next several years will impact future operating budgets in terms of maintenance and utility costs as well as staffing costs. The pro forma document is generally prepared in January as a tool to evaluate the impacts of the adopted budget prior to developing or updating the next year's budget. The pro forma being prepared in connection with the FY 10 - FY 11 biennial budget process will assess the impact of revenue reductions from the slowing economy and recent changes to Florida laws regarding property tax exemptions. These revenue reductions will continue to impact the sources of funding for many of our critical services, but I remain committed to finding solutions to maintain essential services and our quality of life, while continuing to ensure the financial integrity of the County.

In 2008 the County received the Government Finance Officers Association's *Distinguished Budget Presentation Award* for its biennial budget documents for the seventh time. These documents are prepared by the County Administrator's staff.

Prudent debt management is an important part of the County's long-term financial strategy. Hillsborough County's debt is planned and managed within a framework of BOCC-approved policies, including financial performance guidelines and targets which measure the County's fiscal health and creditworthiness. Among the performance benchmarks are credit ratings assigned by the three international rating agencies, Moody's Investors Service, Standard and Poor's, and Fitch Ratings. Credit ratings are a key factor influencing the interest rates paid by a local government on its borrowings, and an important consideration for corporations evaluating relocation and expansion opportunities. For these reasons, Hillsborough County places a great deal of emphasis on its business relationship with the rating agencies. The County conducts formal credit updates each year and notices of material changes are provided to rating agencies throughout the year.

Hillsborough County's general obligation credit ratings are "Aa1/AAA/AA+" on a scale in which "Aaa/AAA/AAA" are the highest ratings. The County's credit ratings are an indication of sound financial management, substantial debt service coverage from pledged revenues, and rigorous legal provisions ensuring full and timely payment of debt service.

We look forward to the challenges ahead as a strong Florida government. In the face of evolving financial issues, there are thousands of County employees who work every day to make this county a better place for all our residents. I pledge our continued service to the businesses and residents of Hillsborough County. Even in the face of economic challenges, it is still my goal to make Hillsborough County the best county government in the nation. Our residents deserve no less.

Sincerely,



Patricia G. Bean  
County Administrator



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Hillsborough County  
Florida

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
September 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



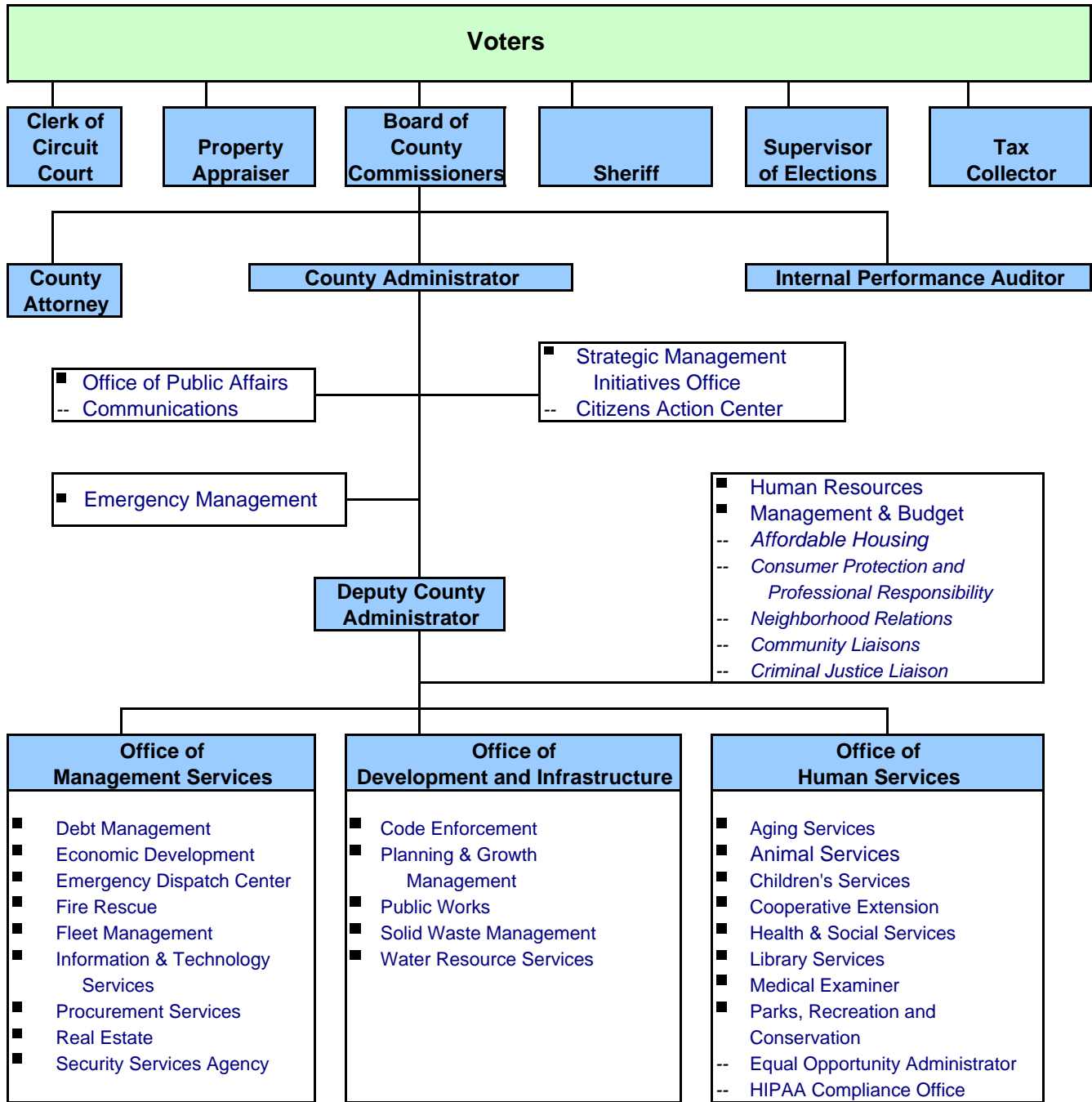
A handwritten signature in black ink, appearing to read "M. L. Post".

President

A handwritten signature in black ink, appearing to read "Jeffrey R. Emer".

Executive Director

## Hillsborough County, Florida Organization Chart



**Blended Component Units:**

*Civil Service Board*

**Discretely Presented Component Units:**

*Neighborhood Dependent Districts*

*Housing Finance Authority of Hillsborough County*

*Law Library Board*

*Hillsborough County City-County Planning Commission*

*Note: Board of County Commissioners includes the Environmental Protection Commission since the County Commissioners also serve as the members of the Environmental Protection Commission.*

# Financial Section



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Hillsborough County Public Library Cooperative - Windows Internet Explorer

File Edit View Favorites Tools Help

Links >> Contribute Edit in Contribute Post to Blog

http://hcplc.org/ Google

Hillsborough County Public Library Cooperative Home Print Page Tools

Catalog Databases & Websites Library Locations Happenings & Events Just for Kids Press Room Services

# hcplc.org

**Hillsborough County Public Library Cooperative**

- Bruton Memorial Library
- Tampa-Hillsborough County Public Library System
- Temple Terrace Public Library

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## Report of Independent Certified Public Accountants

The Distinguished Members of the  
Board of County Commissioners  
Honorable Pat Frank, Clerk of the Circuit Court  
Honorable Rob Turner, Property Appraiser  
Honorable David Gee, Sheriff  
Honorable Phyllis Busansky, Supervisor of Elections  
Honorable Doug Belden, Tax Collector  
Hillsborough County, Florida

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Hillsborough County, Florida (the County) as of and for the year ended September 30, 2008, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the aggregate discretely presented component units. Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinion, insofar as it relates to the amounts included for the aggregate discretely presented component units, is based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. We were not engaged to perform an audit of the County's internal control over financial reporting. Our audit included consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. We believe that our audit and the reports of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major

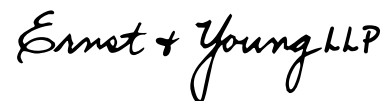
fund, and the aggregate remaining fund information of Hillsborough County, Florida as of September 30, 2008, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison information for the General, Countywide Special Purpose, Sales Tax Revenue, County Transportation, and Sheriff Law Enforcement Funds, for the year then ended in conformity with accounting principles generally accepted in the United States.

As described in Note 1, beginning net assets have been restated for the aggregate discretely presented component units to adjust for entities that qualified as component units in prior years but that do not qualify in the current year.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2009, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis, Infrastructure Condition and Maintenance Data and Schedule of Funding Progress, as listed in the table of contents, are not required parts of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financials statements and schedules have been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of the other auditors, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, accordingly, we express no opinion on them.

A handwritten signature in cursive script that reads 'Ernst & Young LLP'.

March 10, 2009

## Management's Discussion and Analysis

Our discussion and analysis provides an overview of the financial activities of Hillsborough County, Florida (the County) for the fiscal year ended September 30, 2008 in accordance with the reporting model required by Governmental Accounting Standards Board Statement No. 34. The reporting model is described in the following narrative as well as in the *Notes to the Financial Statements*. We encourage reading this narrative with the *transmittal letters* starting on the first page of this document.

## Financial Highlights

- At September 30, 2008, the County's assets exceeded its liabilities by \$8.322 billion (net assets). Of this amount, \$6.801 billion were invested in capital assets, net of related debt, and \$765 million were restricted by law, grant agreements, debt covenants, or for capital projects. As a result, \$755 million were available at year-end to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers.
- During the year, the County's net assets increased \$269.8 million. Of this amount, governmental activities were responsible for an increase in net assets of approximately \$201.6 million, and business-type activities were responsible for an increase in net assets of approximately \$68.1 million.
- A total of \$301.2 million of the increase in net assets was the result of an increase in net assets invested in capital assets, net of related debt.
- At September 30, 2008, the General Fund's fund balance was \$229.6 million, representing a decrease of \$0.8 million or 0.3% from the previous year. All of the County's governmental funds in total, however, reported a combined fund balance at year-end of \$1.074 billion, an increase of \$186 million or 21.0% from the previous year.
- The County's two enterprise funds, the Water Resource Services System and the Solid Waste Resource Recovery Funds, had increases in net assets of \$47.3 million and \$21.2 million, respectively, over the previous year due to the net effect of revenues exceeding expenses. The most significant portion of this increase was due to capital contributions to the Water Resource Services System of \$55.1 million and higher customer rates for the Solid Waste Resource Recovery Fund.
- The County's total liabilities increased \$279 million, from \$1.268 billion at September 30, 2007 to \$1.547 billion at September 30, 2008.

## Overview of the Financial Statements

This comprehensive annual financial report consists of the basic financial statements, which are high-level summary statements, as well as other statements and schedules with more detailed

information. The County’s basic financial statements are further classified as government-wide financial statements, fund financial statements, and notes to the financial statements. See the table below for an overview of the structure of the basic financial statements in relation to other parts of the report.

**Management’s Discussion & Analysis**

**Basic Financial Statements:**

<b>Government-wide Financial Statements</b>	<b>Notes to the Financial Statements</b>
<b>Fund Financial Statements</b>	

**Required Supplementary Information:**

<b>Infrastructure Condition and Maintenance Data and Funding Progress for Postemployment Benefits Other Than Pensions (OPEB)</b>
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<b>Description of Government-wide and Fund Financial Statements</b>				
	<b>Government-wide Financial Statements</b>	<b>Fund Financial Statements</b>		
		<b>Governmental Funds</b>	<b>Proprietary Funds</b>	<b>Fiduciary Funds</b>
<b>Scope</b>	Entire County except for Fiduciary Funds	Activities that are not Proprietary or Fiduciary	Activities operated similar to private businesses	Assets held on behalf of other entities
<b>Financial Statements</b>	<ul style="list-style-type: none"> <li>▪ Statement of Net Assets</li> <li>▪ Statement of Activities</li> </ul>	<ul style="list-style-type: none"> <li>▪ Balance Sheet</li> <li>▪ Statement of Revenues, Expenditures, and Changes in Fund Balances</li> <li>▪ Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual</li> </ul>	<ul style="list-style-type: none"> <li>▪ Balance Sheet</li> <li>▪ Statement of Revenues, Expenses, and Changes in Fund Net Assets</li> <li>▪ Statement of Cash Flows</li> </ul>	<ul style="list-style-type: none"> <li>▪ Statement of Fiduciary Assets and Liabilities – Agency Funds</li> </ul>
<b>Basis of Accounting</b>  <i>Timing of when revenues and expenses or expenditures are recognized</i>	Accrual accounting  <i>Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.</i>	Modified accrual accounting  <i>Revenues recorded when measurable and available. Expenditures recognized when incurred with certain exceptions.</i>	Accrual accounting  <i>Revenues are recorded when earned. Expenses are recorded when the liabilities are incurred.</i>	Accrual accounting  <i>Increase or decrease in assets and liabilities is recorded when incurred.</i>
<b>Measurement Focus</b>  <i>Types of resources being measured</i>	Economic resources  <i>All assets less all liabilities</i>	Financial resources  <i>Current assets less current liabilities</i>	Economic resources  <i>All assets less all liabilities</i>	<i>Not applicable</i>

The basic financial statements are further described in the narrative that follows.

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The statement of net assets presents information on the assets and liabilities of the County as a whole. The difference between assets and liabilities is reported as net assets. Changes in net assets may serve as an indicator of whether the financial position of the County is improving or deteriorating. The statement of activities presents information showing how the County's net assets changed during the fiscal year. Changes in net assets are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenses reported in the statement of activities will have cash flows in future fiscal periods. For example, certain sales taxes are shown as revenues although cash receipts will be received in the following fiscal year. An increase in unused vacation leave is recorded as an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between *governmental activities*--activities that are supported primarily by taxes and intergovernmental revenues and *business-type activities*--activities that are supported by the recovery of all or most of their costs through user fees and charges. The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County are the Water Resource Services System and the Solid Waste Resource Recovery operations.

The government-wide financial statements include not only the County (known as the *primary government*), but also the legally separate entities for which the County is financially accountable (known as *component units*). The discretely presented component units of the County are the Neighborhood Dependent Districts, the Housing Finance Authority of Hillsborough County, the Law Library Board, and the Hillsborough County City-County Planning Commission (see Basic Financial Statements). The financial activities of these component units are reported separately from the financial information of the primary government. To obtain the separately issued financial statements of the discretely presented component units, see Note 1.A., *Financial Reporting Entity*, in the *Notes to the Financial Statements*. The Hillsborough County Civil Service Board, although also legally separate, is included as a part of the primary government because it is fiscally dependent on the County and it provides services almost entirely to the primary government.

**Fund financial statements** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions. All of the County's funds may be divided into three categories: governmental, proprietary, and fiduciary funds.

**Governmental funds** Most of the County's basic services are reported in governmental funds, which focus on how money or other spendable resources flow into and out of those funds



and the level of balances remaining at year-end that are available for expenditure. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general governmental operations. Governmental fund information helps determine the extent to which financial resources are available for expenditure on County programs. Reconciliations of the differences between the government-wide and fund financial statements are provided immediately after the *Balance Sheet–Governmental Funds* and *Statement of Revenues, Expenditures, and Changes in Fund Balances–Governmental Funds*, respectively, in the *Basic Financial Statements*.

Funds that are significant in terms of revenues, expenditures, assets or liabilities are identified as *major* funds in the *Basic Financial Statements*. The Countywide Special Purpose Fund did not meet the criteria for classification as a major fund during fiscal year 2008, but was voluntarily presented as a major fund due its significance to the County and for consistency with prior years. The Local Government Housing Assistance Fund and Infrastructure Surtax Projects Fund were reported as major funds for the first time during fiscal year 2008 as they met the classification criteria due to increases in total liabilities and total assets, respectively. Budget and actual comparison statements are also presented in the *Basic Financial Statements* for the General Fund and each major special revenue fund with a legally adopted annual budget. The County's nonmajor funds, and budget and actual comparison schedules for any nonmajor governmental funds with annually appropriated budgets, are presented in the *Combining and Individual Fund Statements and Schedules* section.

**Proprietary funds** The County uses two types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Resource Services System and Solid Waste Resource Recovery operations. Both of these operations are considered to be major proprietary funds of the County. *Internal service funds* are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for self-insurance, fleet management, and the Sheriff's risk management programs. These programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The three internal service funds are combined into a single presentation in the proprietary fund financial statements. Information on individual internal service funds is provided in the *Combining and Individual Fund Statements and Schedules* section of this report. The proprietary fund financial statements may be found in the *Basic Financial Statements*.

**Fiduciary funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Agency funds are the only type of fiduciary fund used by the County. The amounts in these agency funds are not included in the government-wide financial statements because the resources of these funds are not available to support the County's own programs. However, the *Statement of Fiduciary Assets and Liabilities–Agency Funds* in the *Basic Financial Statements* provides for information on the agency funds. In addition, the individual agency funds are presented in the *Combining and Individual Fund Statements and Schedules*.

**Notes to the financial statements** The notes provide additional information that is useful for a more complete understanding of the information provided in the government-wide and fund financial statements.

**Other information** In addition to the basic financial statements and accompanying notes, this report also presents *Infrastructure Condition and Maintenance Data*, located immediately after the *Notes to the Financial Statements*, and the Statistical Section located at the end of this report. The combining statements for the nonmajor funds, internal service funds, and agency funds, as well as individual fund budget and actual comparison schedules and capital asset schedules are found in the *Combining and Individual Fund Statements and Schedules* section of this report.

### Government-wide Financial Analysis

Over time, net assets may serve as the most useful indicator of a government's financial position. At September 30, 2008, the County's total net assets, i.e. total assets less liabilities, were \$8.322 billion. As shown on the chart on this page, the County reported positive balances at September 30, 2008, in all three categories of net assets for governmental activities, business-type activities, and the County as a whole.

<b>Hillsborough County, Florida</b>						
<b>Net Assets</b>						
<i>in thousands</i>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>
Current assets and						
other assets	\$ 1,596,703	1,320,231	603,237	774,291	2,199,940	2,094,522
Capital assets	<u>6,633,093</u>	<u>6,415,454</u>	<u>1,035,943</u>	<u>809,935</u>	<u>7,669,036</u>	<u>7,225,389</u>
<b>Total assets</b>	<u>8,229,796</u>	<u>7,735,685</u>	<u>1,639,180</u>	<u>1,584,226</u>	<u>9,868,976</u>	<u>9,319,911</u>
Noncurrent liabilities	647,962	527,240	290,857	321,333	938,819	848,573
Other liabilities	<u>483,580</u>	<u>311,798</u>	<u>124,872</u>	<u>107,591</u>	<u>608,452</u>	<u>419,389</u>
<b>Total liabilities</b>	<u>1,131,542</u>	<u>839,038</u>	<u>415,729</u>	<u>428,924</u>	<u>1,547,271</u>	<u>1,267,962</u>
Net assets:						
Invested in capital assets,						
net of related debt	5,980,845	5,882,780	820,188	617,091	6,801,033	6,499,871
Restricted	693,380	526,257	72,064	154,917	765,444	681,174
Unrestricted	<u>424,029</u>	<u>487,610</u>	<u>331,199</u>	<u>383,294</u>	<u>755,228</u>	<u>870,904</u>
<b>Total net assets</b>	<u>\$ 7,098,254</u>	<u>6,896,647</u>	<u>1,223,451</u>	<u>1,155,302</u>	<u>8,321,705</u>	<u>8,051,949</u>

A significant portion of the County's net assets, 81%, is identified as invested in capital assets (such as land, buildings, equipment, and infrastructure), less related debt outstanding that was used to acquire or construct those assets. Since the County uses capital assets to provide services to its residents, the net assets represented by "invested in capital assets, net of related debt" are not available for future spending. In fact, the payment of maintenance and debt service costs on those capital assets will themselves require governmental resources. Another portion of the County's net assets is restricted net assets, which are assets subject to external constraints such as by debt covenants, grantors, laws or regulations, or are subject to restrictions through enabling legislation. Unrestricted net assets are net assets that are available to meet the County's ongoing obligations to residents, creditors, and enterprise fund customers. Significant changes from the prior year are described later in this analysis.

**Governmental activities** Governmental activities were responsible for a \$201.6 million increase in the County's net assets. The growth in net assets from governmental activities represented 75% of the County's total growth in net assets of \$269.8 million. The chart on the following page describes changes in net assets during the current and prior fiscal years. Key elements of the increase in net assets during fiscal year 2008 are described below.

### **Governmental Activities**

- ***Charges for services*** decreased \$4.0 million due to a variety of reasons: There was a \$1.7 million decrease in charges for court costs received by the Countywide Special Purpose Fund from the Clerk of Circuit Court. There was a \$1.1 million increase in building permit revenue, but it was still 36% lower than in fiscal year 2005, when these fees peaked. There was a \$3.5 million decrease in telephone fees for 911 emergency dispatch because this revenue was moved from charges for services to the intergovernmental revenue category.
- ***Operating grants and contributions*** increased \$2.2 million due to numerous offsetting increases and decreases in operating grant revenues received. For example, there were increases in economic environment grant revenues received from the US Department of Housing and Urban Development, in human services grant revenues received from federal and state governments, and increases in public safety grant revenues received from state and federal governments. There was a decrease in physical environment grant revenues received from the Florida Department of Environmental Protection, and a decline in federal grant revenues received for the Sheriff's child protection investigations.
- ***Property tax revenues*** decreased \$11.4 million or 1.5% due to an 11.5% reduction in the taxable assessed value of real property in Hillsborough County primarily due to the expansion of exemptions allowed by state law.

## Hillsborough County, Florida Changes in Net Assets

<i>in thousands</i>	Governmental Activities		Business-Type Activities		Total Primary Government	
	2008	2007	2008	2007	2008	2007
<b>Revenues:</b>						
<b>Program revenues:</b>						
Charges for services	\$ 203,709	207,694	272,681	272,524	476,390	480,218
Operating grants and contributions	90,045	87,802	-	-	90,045	87,802
Capital grants and contributions	72,083	90,130	55,063	58,713	127,146	148,843
Restricted investment earnings	-	-	26,168	39,302	26,168	39,302
<b>General revenues:</b>						
Property taxes	771,688	783,043	-	-	771,688	783,043
Sales taxes, state shared revenues	373,778	389,574	-	-	373,778	389,574
Other taxes	51,044	49,042	-	-	51,044	49,042
Investment earnings	49,596	70,540	-	-	49,596	70,540
Gains on capital asset disposals	-	1,111	551	889	551	2,000
Other revenues	87,827	75,817	2,385	1,733	90,212	77,550
<b>Total revenues</b>	<b>1,699,770</b>	<b>1,754,753</b>	<b>356,848</b>	<b>373,161</b>	<b>2,056,618</b>	<b>2,127,914</b>
<b>Expenses:</b>						
General government	346,789	364,827	-	-	346,789	364,827
Public safety	507,077	487,314	-	-	507,077	487,314
Physical environment	37,198	42,287	-	-	37,198	42,287
Transportation	146,348	99,930	-	-	146,348	99,930
Economic environment	78,566	88,005	-	-	78,566	88,005
Human services	240,989	214,925	-	-	240,989	214,925
Culture and recreation	115,802	109,891	-	-	115,802	109,891
Interest on long-term debt	25,394	29,040	-	-	25,394	29,040
Water Resource Services System	-	-	209,244	196,818	209,244	196,818
Solid Waste Resource Recovery	-	-	79,455	85,854	79,455	85,854
<b>Total expenses</b>	<b>1,498,163</b>	<b>1,436,219</b>	<b>288,699</b>	<b>282,672</b>	<b>1,786,862</b>	<b>1,718,891</b>
Change in net assets before transfers	201,607	318,534	68,149	90,489	269,756	409,023
Transfers	-	-	-	-	-	-
Change in net assets	201,607	318,534	68,149	90,489	269,756	409,023
Net assets, beginning of year	6,896,647	6,578,113	1,155,302	1,065,703	8,051,949	7,643,816
Adjustment to beginning balance	-	-	-	(890)	-	(890)
Net assets, beginning of year, restated	6,896,647	6,578,113	1,155,302	1,064,813	8,051,949	7,642,926
Net assets, end of year	<b>\$ 7,098,254</b>	<b>6,896,647</b>	<b>1,223,451</b>	<b>1,155,302</b>	<b>8,321,705</b>	<b>8,051,949</b>

- ***Capital grants and contributions*** decreased \$18.0 million primarily due to an \$11.1 million decrease in the receipt of infrastructure contributions such as roads and sidewalks from real estate developers and others, and a \$7.1 million decrease in grants received for the construction or acquisition of capital assets. Most of the decrease in capital grants was due to the receipt in fiscal year 2007 of \$6.3 million in federal grant revenues for the widening of Bruce B. Downs Blvd. to eight lanes from Palm Springs Drive to Pebble Creek Drive.
- ***Sales tax revenues and state shared revenues***, as a combined category, decreased \$15.8 million, primarily as a result of lower retail sales within the County. This decline was the result of changes in the following revenues: The state healthcare discretionary sales surtax declined by \$6.5 million. The Community Investment Tax (CIT) discretionary sales surtax also declined \$6.5 million. Fuel taxes declined by \$1.1 million. The local government half-cent sales tax declined by \$6.7 million. State revenue sharing proceeds declined by \$1.8 million. There was a \$6.5 million comparative increase in state shared revenues from the State Housing Initiatives Partnership (SHIP) Program because the state of Florida delayed most of its fiscal year 2007 revenue distributions until fiscal year 2008 due to a change in distribution method.
- Total ***investment earnings*** declined \$20.9 million from the previous year. This decrease was primarily the result of lower interest rates and a decrease in the fair value of the investment portfolio. The decline in interest rates is demonstrated by the fall in the interest yield of the 2-year treasury note from about 4% on September 30, 2007 to about 2% on September 30, 2008. During fiscal year 2008, there was also a fair value change of \$7.750 million due to a decline in the value of the State Board of Administration's Fund B due to turmoil in the financial markets. Fair value change is the hypothetical gain or loss that would result if the entire portfolio had been purchased on October 1, 2007 and sold on September 30, 2008, assuming that no investments were bought or sold during the year. Accounting principles generally accepted in the United States require combining the unrealized change in the fair value of the investment portfolio with "actual" interest earned and reporting it as investment earnings.
- ***Other revenues*** increased \$12.0 million due to items such as the following: There was a \$6.3 million increase in school impact fees collected in the Countywide Special Purpose Fund due to an increase in school impact fees from an average of \$196/house to \$4,000/house that was partly phased in during fiscal year 2007, but fully phased for all of fiscal year 2008. There was a \$12.8 million increase in other revenues in the County Transportation Fund due to the receipt of developer contributions during fiscal year 2008 for the widening of US Highway 301. There was a \$1.0 million reduction in loan repayments received in the Local Housing Assistance Fund due to a weakening of the real estate market in fiscal year 2008. There was a \$6.0 million decrease in proceeds from the state of Florida for the purchase of environmentally sensitive lands under the Florida Forever program.

- **General government** expenses declined \$18.0 million due to items such as the following: There was a \$3.6 million decrease in expenditures in the Sales Tax Revenue Fund because a decline in Half-Cent Sales Tax revenues resulted in lower distributions to the Hillsborough County School Board, the cities of Tampa, Temple Terrace, and Plant City, and the Tampa Sports Authority. There was a \$3.9 million increase in expenditures in the Countywide Special Purpose Fund to reimburse the Hillsborough County School Board for the purchase of land for the Deer Park Elementary School in Plant City. There was a \$9.7 million increase in court-related costs in the Countywide Special Purpose Fund due to expending cash available for court-related expenditures in a variety of trust funds. This increase allowed a \$6.9 million reduction in court-related expenditures in the General Fund. There was a \$1.5 million increase in expenditures due to bond issuance costs paid for the 2008 CIT Bonds. There was a \$4.7 million increase in expenditures due to the indirect cost allocation plan, which shifted indirect expenditures from the Transportation function to the General Government function. And finally there was a \$27.3 million reduction in general government expenses due to a large loss on disposal of capital assets in the prior year, which was not repeated during the current year. In accordance with generally accepted accounting principles, a loss on disposal of capital assets is added to expenses, whereas a gain on disposal of capital assets is shown separately as general revenue on the statement of activities.
- **Public safety** expenses increased \$19.8 million primarily due to a \$15.1 million increase in the Sheriff's law enforcement and detention expenses due to greater emphasis on funding public safety expenditures during the budget adoption process and a \$4.6 million increase in General Fund expenditures for fire rescue services due to higher personnel costs.
- **Physical environment** expenses decreased \$5.1 million primarily due to a \$4.3 million decrease in General Fund expenditures for stormwater maintenance units and other flood control activities and a \$0.8 million decrease in General Fund expenditures for conservation and resource management.
- **Transportation** expenses increased \$46.4 million due to a \$31.5 million increase in transportation-related expenditures in the County Transportation Fund and a \$14 million increase in transportation-related expenditures in capital projects funds for payments to the Florida Department of Transportation for the widening of US Highway 301.
- **Economic environment** expenses decreased \$9.4 million primarily due to: a \$7.1 million reduction in expenditures in the Local Housing Assistance Fund for downpayment assistance and payments to community service organizations related to SHIP program; a \$6.0 million comparative decrease in contributions to the city of Tampa for roof repair and replacement work on the Tampa Convention Center that was made during fiscal year 2007 that was not repeated during fiscal year 2008; a \$4.4 million payment to the H. Lee Moffitt Cancer Center and Research Institute for the Moffitt Genetics Project (M2Gen) with Merck & Co. for a cancer sample and data base for gene-based clinical trial matching; and a \$1.4 million reduction in expenditures in the Intergovernmental Grants Fund for Community Development Block Grant funded activities such as the loans for multi-family housing units.

- **Human services** expenses increased \$26.1 million primarily due to: a \$24.2 million increase in the Countywide Special Purpose Fund for higher medical payments under the Hillsborough Healthcare Plan because the number of individual low-income County residents served increased 9% to 26,000; and a \$1.7 million increase in a variety of other human services expenditures in the Countywide Special Purpose Fund.
- **Culture and recreation** expenses increased \$5.9 million primarily due to: a \$2.4 million increase in the Library Fund expenditures in areas such as repair and maintenance, insurance, the indirect cost allocation plan; a \$8.9 million increase in the 5<sup>th</sup> Cent Tourist Development Tax Debt Service Center payments for Tampa Bay Arena renovations; a \$2.5 million increase in payments to the Tampa Sports Authority for baseball stadium and ice hockey arena improvements; offset by a comparative decrease for an \$8.5 million escrow payment on 2006 bonds that was paid in fiscal year 2007, but not repeated during fiscal year 2008; and net \$0.6 million increase in General Fund expenditures in a variety of areas including increases in public assistance, and decreases in payments to nonprofit entities, and for mental health.

## **Business-type activities**

The **Water Resource Services System** provides potable water as well as the collection, treatment, and environmentally safe disposal of wastewater for the County's unincorporated area residents. The Water Resource Services System's principal assets consist of three water and eight wastewater treatment plants. Water Resource Services program revenues declined \$22.0 million or 8.0% from the previous year primarily due to a \$7.7 million reduction in charges for services caused by mandatory one-day per week lawn irrigation to mitigate the continuing impacts of a regional drought, combined with lower water use and an increase in service disconnections related to the economic downturn, as well as a \$10.7 million decrease in interest earnings due to lower market interest rates. There was also a \$3.6 million reduction in capital contributions received from real estate developers.

The **Solid Waste Resource Recovery System** primarily provides solid waste collection and disposal services to the County's unincorporated area residents and businesses. The Solid Waste System's principal assets include a waste-to-energy plant, a 1,500-acre sanitary landfill, and neighborhood refuse collection sites. The Solid Waste System's program revenues were up \$5.3 million, or 5.6%, primarily due to an increase in user rates. There was a \$2.4 million decrease in interest earnings related to expenditure of the 2006 bond proceeds and lower market rates of interest earned on invested funds.

## **Fund Financial Analysis**

The County uses fund accounting to demonstrate and ensure compliance with legal, legislative, contractual, and other finance-related provisions.

**Governmental funds** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. This information is useful in determining the County's financial resources. Unreserved fund balance at year-end is a good measure of a government's net resources available for expenditure.

At September 30, 2008, the County's governmental funds reported combined ending fund balances of \$1,073.9 million, an increase of \$186.1 million from the previous year. This increase was the result of a combination of changes in fund balances such as the following: The Infrastructure Surtax Projects Fund increased \$152.2 million due to receiving \$201.5 million in proceeds from the issuance of Community Investment Tax Revenue Bonds, Series 2007, and \$50 million from the issuance of commercial paper notes, offset by \$112.2 million in capital outlays for transportation and other infrastructure-related projects. The Countywide Special Purpose Fund increased \$22.2 million due to a \$15.7 million increase in non-Hillsborough Healthcare related transfers in from other funds. The Unincorporated Area Capital Project Fund increased \$21.2 million due to \$24.1 million of transfers in from the General Fund. The Library Fund increased \$7.2 million due to the sum of many insignificant changes in revenues, expenditures, and transfers. The Unincorporated Area Special Revenue Fund increased \$7.7 million due to \$3.6 million reduction in expenditures in the building services division that issues building permits, and a \$3.7 million reduction in expenditures in the stormwater management activity. The state of Florida Healthcare Surtax Trust Fund decreased \$3.6 million due to lower discretionary sales surtax revenues and higher expenditures for Hillsborough Healthcare for low-income residents. The Environmentally Sensitive Lands Acquisition Fund decreased \$10.7 million primarily due to a \$12.0 million increase in capital outlays for land acquisition. The County Transportation Fund decreased \$4.8 million due to a combination of lower interest earnings and higher transportation project expenditures. The Falkenburg Jail Construction Capital Projects Fund decreased \$3.8 million due to completion of construction work for the Falkenburg Jail.

About 85% of ending combined fund balances, or \$910.4 million, consists of unreserved fund balance, which is available for spending at the government's discretion. The remainder of the funding is reserved for encumbrances, inventories, and debt service.

**Proprietary funds** The proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Resource Services System Fund's charges for services revenues were \$180.7 million. This was a \$7.7 million or 4.1% decrease from fiscal year 2007. The decrease was primarily due to mandatory water restrictions resulting from a regional drought. At September 30, 2008, unrestricted net assets of the Water Resource Services System were \$288.3 million, a decrease of \$65.5 million from the prior year.

The Solid Waste Resource Recovery System Fund's charges for services revenues were \$92.0 million. This was a \$7.9 million or 9.4% revenue increase from fiscal year 2007. The revenue increase was primarily due to an increase in customer rates. At September 30, 2008, unrestricted net assets of the Solid Waste Resource Recovery System were \$41.9 million, an increase of \$13.7 million from the prior year. See previous section on *business-type activities* for more information.



## General Fund Budgetary Highlights

Budget and actual comparison statements are provided in the *Basic Financial Statements* for the General Fund and all major special revenue funds with legally adopted annually appropriated budgets. Budget and actual comparison schedules are also provided in the *Combining and Individual Fund Statements and Schedules* section for all nonmajor funds with legally adopted annually appropriated budgets. The budget and actual comparison statements and schedules show the original adopted budget, the final revised budget, and actual results.

During fiscal year 2008, total General Fund expenditures were \$39.8 million lower than the final budget shown in the budgetary basis budget and actual financial statement due to a variety of cost reduction measures put in place to deal with lower property tax and charges for services revenues. For example, personnel costs were \$8.6 million under budget due to a more restrictive approval process for filling vacant and new positions. In addition, operating, capital outlay, and grants and aids expenditures were \$24.4 million, \$4.2 million, and \$2.5 million under budget, respectively, due to other cost reductions made.

After the original budget is approved, it may be revised for a variety of reasons such as unforeseen circumstances, corrections of errors, new bond or loan proceeds, or new grant awards. During fiscal year 2008, supplemental appropriations to the Board of County Commissioners' budget, excluding component units, were approximately \$524.8 million or 13.0% of the original legally adopted budget. During fiscal year 2008, supplemental appropriations to the General Fund budget were approximately \$1.1 million on the budgetary basis. These supplemental appropriations are summarized as follows: In total, appropriations for expenditures were reduced by \$18.1 million and appropriations for budgetary reserves were reduced by \$16.1 million so that appropriations for transfers out could be increased by \$35.3 million. The reductions in appropriations were mainly the result of an \$8.4 million reduction in general government expenditures and a \$12.4 million reduction in capital outlay. The increases in transfers out were for purposes such as: a \$23.4 million increase in budgeted transfers out of excess general fund balances to the Self-Insurance Internal Service Fund for Catastrophic Disaster Recovery in accordance with BOCC Policy; a \$8.3 million increase budgeted to pay the Florida Department of Juvenile Justice for the County-State juvenile detention cost share project; a \$6.3 million increase was to shift capital outlay expenditures from the General Fund to the Countywide Capital Projects Fund and Unincorporated Area Capital Projects Fund to facilitate capital project accounting; partly offset by a \$1.0 million reduction in transfers out from the General Fund budgeted to fund capital projects in the County Transportation Fund; as well as offset by a variety of smaller items. The result of these increases and decreases was a net increase in General Fund appropriations of \$1.1 million for fiscal year 2008.

## Capital Assets and Debt Administration

**Capital assets** At the end of 2008, the County's governmental activities had \$6.633 billion invested in a broad range of capital assets, including land, equipment, buildings, construction work in progress, and infrastructure. Infrastructure consists of roads, streets, bridges, sidewalks, stormwater systems, and related assets. See table on the following page for more information.

**Hillsborough County, Florida**  
**Capital Assets Net of Accumulated Depreciation at Year-End**

<i>in thousands</i>	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total Primary Government</b>	
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>
Primary Government:						
Land	\$ 447,368	410,337	54,116	54,083	501,484	464,420
Buildings	387,330	388,235	222,499	208,806	609,829	597,041
Building improvements	47,882	22,863	410,860	395,073	458,742	417,936
Equipment	103,673	100,556	14,506	11,445	118,179	112,001
Infrastructure	5,511,057	5,231,053	-	-	5,511,057	5,231,053
Construction in progress	135,783	262,410	333,962	140,528	469,745	402,938
Goodwill	-	-	8,582	8,912	8,582	8,912
<b>Totals</b>	<b>\$ 6,633,093</b>	<b>6,415,454</b>	<b>1,044,525</b>	<b>818,847</b>	<b>7,677,618</b>	<b>7,234,301</b>

Infrastructure is not depreciated since the County has an asset management system in place and the County has made a commitment to incur the maintenance expenses necessary to preserve (a) infrastructure assets at or above a condition of fair, on a scale from failed, poor, fair and good, to excellent, and (b) to preserve its paved roadway lane miles at or above a condition of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index from 0 to the highest level of 100. The actual fiscal year 2008 maintenance expenditures for the preservation of infrastructure were \$78.3 million versus \$86.7 million estimated. Actual 2008 maintenance expenditures were 17.1% lower than actual 2007 expenditures. The County continues to meet infrastructure preservation goals for infrastructure including paved roadway lane miles. See the *Infrastructure Condition and Maintenance Data* section in the Required Supplementary Information after the Notes for more information. The \$217.6 million increase in net capital assets of governmental activities during fiscal year 2008 was attributed to the following:

- Land, rights-of-way, and infrastructure asset contributions from real estate developers and others were responsible for \$58.4 million of the increase in capital assets.
- A total of \$240.1 million of the increase was due to capital outlay expenditures such as: infrastructure capital projects, \$112.2 million; transportation construction projects, \$30.8 million; environmentally sensitive lands acquisitions, \$21.9 million; Sheriff law enforcement equipment, \$16.6 million; library construction, \$13.4 million; countywide capital projects, \$12.4 million; other constitutional officer equipment and projects, \$9.7 million; other capital projects, \$5.5 million; intergovernmental grants, \$5.1 million; General Fund capital acquisitions, \$3.9 million; and unincorporated area capital projects, \$1.9 million.
- Depreciation expenses accounted for \$66.6 million of the reduction in capital assets.

- Disposals of capital assets during the year accounted for \$4.6 million of the reduction.
- Included in the total capital outlays of \$240.1 million mentioned earlier in this section were infrastructure preservation costs and library book purchases. These costs are deducted because they are not capitalized. As a result, \$13.6 million of the decrease in net capital assets was due to infrastructure preservation costs not capitalized under the modified approach. In addition, \$4.2 million in capital outlays for library books purchased decreased net capital assets because they did not meet the \$1,000 capitalization threshold. Since infrastructure preservation and library books are not capitalized, they are an offset to the increase in net capital assets generally brought about by capital outlays.
- Capital asset acquisitions by the internal service fund accounted for \$9.2 million of the increase.

The \$225.7 million increase in net capital assets of business-type activities during fiscal year 2008 was primarily attributed to a \$193.4 million increase in construction in progress and a \$29.5 million increase in building and building improvements in Water Resource Services and Solid Waste Resource Recovery activities. See Note 6, *Capital Assets*, in the *Notes to the Financial Statements* for more information.

**Long-term liabilities** At September 30, 2008, the County had twenty-one bonded debt issues outstanding. These issues included \$14.4 million in general obligation bonds, \$14.3 million in limited ad valorem tax bonds, \$611.8 million in non-ad valorem revenue bonds, and \$282.0 million in Enterprise Fund revenue bonds.

During fiscal year 2000, the County implemented two short-term commercial paper note programs supported by third-party letters of credit. At September 30, 2008, all \$122.5 million of these notes payable were classified as general government notes payable. There was no notes payable in the Enterprise Funds. See following chart of outstanding long-term liabilities.

During fiscal year 2008, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB Statement No. 45 requires public sector employers to expense the cost of other (i.e. non-pension) postemployment benefits (OPEB) over the active service lives of their employees rather than using a “pay-as-you-go” basis. The net OPEB obligation is the net amount for which the County would be obligated. The net OPEB obligation is equivalent to the annual OPEB cost, which is the OPEB expense for the year on the accrual basis of accounting, less estimated retiree claims paid by the County. The County’s net OPEB obligation at September 30, 2008, was \$4.993 million.

**Hillsborough County, Florida  
Outstanding Long-Term Liabilities, at Year-End**

<i>in thousands</i>	Governmental Activities		Business-Type Activities		Total Primary Government	
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>
	General obligation bonds, net *	\$ 14,356	14,967	-	-	14,356
Limited ad valorem tax bonds *	14,314	18,750	-	-	14,314	18,750
Revenue bonds*	611,795	433,608	282,035	302,067	893,830	735,675
Notes payable	122,537	52,589	-	1,343	122,537	53,932
Compensated absences payable	74,274	72,962	5,140	5,039	79,414	78,001
Insurance claims payable**	40,702	35,059	-	-	40,702	35,059
Net OPEB obligation	4,993	-	-	-	4,993	-
Other long-term debt	723	571	32,409	39,629	33,132	40,200
<b>Totals</b>	<b>\$ 883,694</b>	<b>628,506</b>	<b>319,584</b>	<b>348,078</b>	<b>1,203,278</b>	<b>976,584</b>

\* Bonds are presented net of deferred losses on bond refundings, and unamortized bond issuance discounts.

\*\* The Hillsborough County health care program for the poor has an "insurance claims payable, current" liability reported for claims incurred but not reported and reported but not paid, which is shown in the Statement of Net Assets and Balance Sheet – Governmental Funds. That liability of \$4,053,000 is not included in the chart above because it is not a long-term liability.

The County has credit ratings on its debt from Moody's Investors Service (Moody's), Standard and Poor's (S&P), and Fitch Ratings. Credit ratings at September 30, 2008 are shown in the following chart.

**Hillsborough County, Florida, Credit Ratings at September 30, 2008**

Type of Debt Issue	Moody's	S&P	Fitch Ratings
General obligation bonds	Aa1	AAA	AA+
Limited ad valorem tax bonds	Aa2	AA+	AA
Revenue bonds supported by Community Investment Tax (CIT)	Aa3	AA+	AA
Revenue bonds supported by County's share of the Half-Cent Sales Tax from state of Florida	Aa3	AA+	AA
Revenue bonds supported by a covenant to budget and appropriate legally available non-ad valorem revenues	Aa2	AA	AA-
Water Resource Services System Enterprise revenue bonds, junior lien	Aa2	AA+	AA
Solid Waste Resource Recovery Enterprise revenue bonds	A1	A	A
Revenue bonds supported by the County's 4 <sup>th</sup> Cent Tourist Development Tax	A2	A+	A+
Revenue bonds supported by the County's 5 <sup>th</sup> Cent Tourist Development Tax	A3	A	A+
Commercial paper notes	P-1	A-1+	F1+
Highest rating: Aaa/AAA	Investment grade ratings: Aaa/AAA through Baa3/BBB-		Lowest rating: C

For more information on long-term liabilities see Note 7, *Long-Term Liabilities*, in the *Notes to the Financial Statements*.

The County continues to maintain a general credit rating of AAA since it was upgraded by S&P in December 2006. The County's high credit ratings are a notable achievement since they generally lead to lower interest costs on debt issuances. The County's debt obligations are issued and administered in a manner as to achieve the highest possible credit rating while sustaining the long-term financial integrity of the County.

## **Economic Factors**

Local, national, and international economic factors influence the County's revenues in a variety of ways. Positive economic growth is correlated with increased revenues from property taxes, sales taxes, fuel taxes, charges for services, and state revenue sharing, as well as state and federal grants. Economic growth may be measured by a variety of indicators such as employment growth, employment diversity, the unemployment rate, new construction and assessed values, diversity of the property tax base, and Enterprise Fund revenue and net asset growth.

- Ad valorem property taxes represented 45% of total general government revenues for fiscal year 2008. These revenues are based on assessed values (market value less exemptions). After reaching an all-time high of \$80.05 billion in fiscal year 2007, the assessed value of real estate located in the County fell \$3.64 billion or 5% to \$76.41 billion in fiscal year 2008 due to a combination of lower market values and higher exemptions set by state law.
- The fact that the ten largest property taxpayers in the County represent only 5.2% of the total ad valorem property tax levy indicates that the County has a diversified tax base. Hillsborough County's diversified property tax base should continue to provide a stabilizing effect on property tax revenues in the future.
- Sales-related taxes such as the ninth cent and first local option fuel taxes, discretionary sales surtaxes and communications taxes on telephone usage represented 16% of total general government revenues for fiscal year 2008. In addition, sales-related state shared revenues such as the local government half-cent sales tax, state revenue sharing proceeds, and constitutional and county fuel taxes represented 9% of total general government revenues for fiscal year 2008. Sales-related taxes and state shared revenues are both linked to employment within the County. Hillsborough County's annual average unemployment rate in 2007 was 4.0%, compared to only 3.3% in 2006. The County's 2007 rate was the same as the Florida rate of 4.0%, but 0.6 percentage points below the national rate of 4.6%.
- Hillsborough County has a diversified employment base. The top 20 employers in the County employ only 19.5% of the total employees within the County. In addition, employment within the County is spread among a wide variety of categories including

education, health, restaurants and entertainment, professional and business services, government, finance/insurance/real estate, construction, transportation, communications, wholesale/retail trade, and manufacturing. The County's diversified employment base should also provide a stabilizing effect on sales-related revenues in the future.

More information on economic factors is provided in the *Statistical Section*.

### **To Obtain Further Information**

This financial report was designed to provide an overview of the County's finances. If you have any questions concerning budgets, long-term financial planning, future debt issuances, or the management of County operations, please contact the county administrator at:

Office of the County Administrator  
County Center, 26<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601

If you have any questions concerning the Basic Financial Statements or other accounting information in this report, please contact the finance director or assistant finance director at:

Finance Department  
Clerk of Circuit Court  
County Center, 12<sup>th</sup> Floor  
PO Box 1110  
Tampa, Florida 33601

## BASIC FINANCIAL STATEMENTS

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Net Assets**  
**September 30, 2008**  
**(amounts in thousands)**

	<b>Primary Government</b>			<b>Component Units</b>
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 266,485	89,937	356,422	1,279
Investments	400,879	204,062	604,941	5,450
Accounts receivable, net	32,616	20,685	53,301	246
Accounts receivable, long-term, current portion	--	909	909	--
Interest receivable	3,471	1,905	5,376	134
Delinquent ad valorem taxes receivable	2,121	--	2,121	--
Due from other governmental units	9,793	--	9,793	431
Internal balances--due from (to)	(1,730)	139	-- *	--
Inventories	2,008	1,679	3,687	--
Deposits	--	--	--	2
Prepaid charges	3,282	--	3,282	14
Other assets	230	158	388	928
Total unrestricted current assets	<u>719,155</u>	<u>319,474</u>	<u>1,038,629</u>	<u>8,484</u>
Restricted current assets:				
Cash and cash equivalents	217,432	38,254	255,686	--
Investments	515,342	164,427	679,769	--
Accounts receivable, net	2,217	1,816	4,033	--
Interest receivable	4,710	823	5,533	--
Delinquent property taxes receivable	160	--	160	--
Due from other governmental units	45,722	21	45,743	--
Internal balances--due from (to)	1,543	48	-- *	--
Notes and loans receivable	73,159	--	73,159	--
Inventories	5,177	--	5,177	--
Total restricted current assets	<u>865,462</u>	<u>205,389</u>	<u>1,070,851</u>	<u>--</u>
Total current assets	<u>1,584,617</u>	<u>524,863</u>	<u>2,109,480</u>	<u>8,484</u>
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Land	447,368	54,116	501,484	--
Buildings	387,330	222,499	609,829	--
Building improvements	47,882	410,860	458,742	3
Equipment	103,673	14,506	118,179	5
Infrastructure	5,511,057	--	5,511,057	1,850
Construction in progress	135,783	333,962	469,745	--
Goodwill, utility franchise purchases	--	8,582	8,582	--
Total capital assets, net	<u>6,633,093</u>	<u>1,044,525</u>	<u>7,677,618</u>	<u>1,858</u>
Accounts receivable, noncurrent	--	66,659	66,659	--
Unamortized bond issuance costs	6,386	3,133	9,519	--
Other assets	5,700	--	5,700	--
Total noncurrent assets	<u>6,645,179</u>	<u>1,114,317</u>	<u>7,759,496</u>	<u>1,858</u>
Total assets	<u>\$ 8,229,796</u>	<u>1,639,180</u>	<u>9,868,976</u>	<u>10,342</u>

\* Although the two "internal balances--due from (to)" accounts shown above net to zero in total, each individual line does not crossfoot due to GASB Statement No. 34's requirement that internal balances be eliminated in the primary government total column.



	<b>Primary Government</b>			<b>Component Units</b>
	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>	
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 30,780	37,242	68,022	128
Accrued liabilities	19,527	2,147	21,674	266
Accrued interest payable	11,060	--	11,060	--
Due to other governmental units	10,683	--	10,683	--
Deferred revenue	8,700	20,225	28,925	--
Deposits held	9	--	9	1
Insurance claims payable, current	22,514	--	22,514	--
Notes payable, current	122,537	--	122,537	--
Compensated absences, current	56,201	3,304	59,505	972
Bonds payable, current	34,480	--	34,480	--
Total unrestricted current liabilities	<u>316,491</u>	<u>62,918</u>	<u>379,409</u>	<u>1,367</u>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	63,871	22,511	86,382	--
Accrued liabilities	4,173	37	4,210	--
Accrued interest payable	--	3,519	3,519	--
Deposits	--	10,429	10,429	--
Due to other governmental units	4,722	--	4,722	--
Deferred revenue	90,270	35	90,305	--
Insurance claims payable, current	4,053	--	4,053	--
Bonds payable, current	--	25,295	25,295	--
Other long-term debt, current	--	128	128	--
Total current liabilities payable from restricted assets	<u>167,089</u>	<u>61,954</u>	<u>229,043</u>	<u>--</u>
Total current liabilities	<u>483,580</u>	<u>124,872</u>	<u>608,452</u>	<u>1,367</u>
Noncurrent liabilities:				
Insurance claims payable	18,188	--	18,188	--
Compensated absences payable	18,073	1,836	19,909	--
Bonds payable, net	605,985	256,740	862,725	--
Net OPEB obligation	4,993	--	4,993	--
Other long-term debt, net	723	32,281	33,004	5
Total noncurrent liabilities	<u>647,962</u>	<u>290,857</u>	<u>938,819</u>	<u>5</u>
Total liabilities	<u>1,131,542</u>	<u>415,729</u>	<u>1,547,271</u>	<u>1,372</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	5,980,845	820,188	6,801,033	1,858
Restricted externally for:				
Bond covenants or debt service	71,408	51,649	123,057	--
Grants and other purposes	174,111	--	174,111	--
Restricted by enabling legislation:				
Capital projects	351,105	20,415	371,520	--
Grants and other purposes	96,756	--	96,756	--
Unrestricted	<u>424,029</u>	<u>331,199</u>	<u>755,228</u>	<u>7,112</u>
Total net assets	<u>\$ 7,098,254</u>	<u>1,223,451</u>	<u>8,321,705</u>	<u>8,970</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
For the fiscal year ended September 30, 2008

(amounts in thousands) Functions/Programs	Program Revenues					Net (Expenses) Revenues and Changes in Net Assets			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants, Contributions and Restricted Interest		Primary Government			Component Units
				Grants/Contributions	Interest	Governmental Activities	Business-type Activities	Total	
<b>Primary government:</b>									
Governmental activities:									
General government	\$ 346,789	90,857	164	6,817	--	(248,951)	--	(248,951)	--
Public safety	507,077	57,280	10,773	(1,689)	--	(440,713)	--	(440,713)	--
Physical environment	37,198	5,687	3,588	178	--	(27,745)	--	(27,745)	--
Transportation	146,348	12,555	2,313	57,282	--	(74,198)	--	(74,198)	--
Economic environment	78,566	4,876	17,729	8,945	--	(47,016)	--	(47,016)	--
Human services	240,989	21,196	54,016	--	--	(165,777)	--	(165,777)	--
Culture and recreation	115,802	11,258	1,462	550	--	(102,532)	--	(102,532)	--
Interest on long-term debt	25,394	--	--	--	--	(25,394)	--	(25,394)	--
Total governmental activities	<u>1,498,163</u>	<u>203,709</u>	<u>90,045</u>	<u>72,083</u>	<u>--</u>	<u>(1,132,326)</u>	<u>--</u>	<u>(1,132,326)</u>	<u>--</u>
Business-type activities:									
Water Resource Services System	209,244	180,715	--	55,063	17,564	--	44,098	44,098	--
Solid Waste Resource Recovery	79,455	91,966	--	--	8,604	--	21,115	21,115	--
Total business-type activities	<u>288,699</u>	<u>272,681</u>	<u>--</u>	<u>55,063</u>	<u>26,168</u>	<u>--</u>	<u>65,213</u>	<u>65,213</u>	<u>--</u>
Total primary government	<u>\$ 1,786,862</u>	<u>476,390</u>	<u>90,045</u>	<u>127,146</u>	<u>26,168</u>	<u>(1,132,326)</u>	<u>65,213</u>	<u>(1,067,113)</u>	<u>--</u>
<b>Component units:</b>									
Neighborhood dependent districts	\$ 1,976	2,062	30	--	--	--	--	--	116
Housing Finance Authority	206	694	--	--	--	--	--	--	488
Law Library Board	579	574	--	--	--	--	--	--	(5)
Planning Commission	5,898	956	4,940	--	--	--	--	--	(2)
Total component units	<u>\$ 8,659</u>	<u>4,286</u>	<u>4,970</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>597</u>
General revenues:									
Ad valorem property taxes						771,688	--	771,688	--
Fuel taxes						31,546	--	31,546	--
Discretionary sales surtaxes						195,484	--	195,484	--
Other taxes						51,044	--	51,044	--
Intergovernmental--state shared revenues, unrestricted						146,748	--	146,748	--
Investment earnings						49,596	--	49,596	102
Gains on capital asset disposals						--	551	551	--
Miscellaneous						87,827	2,385	90,212	2
Total general revenues						<u>1,333,933</u>	<u>2,936</u>	<u>1,336,869</u>	<u>104</u>
Change in net assets						201,607	68,149	269,756	701
Net assets - beginning of year, as previously reported						6,896,647	1,155,302	8,051,949	8,186
Restatement for Neighborhood Dependent Districts included in the prior year but not in the current year						--	--	--	83
Net assets - beginning of year, as restated						<u>6,896,647</u>	<u>1,155,302</u>	<u>8,051,949</u>	<u>8,269</u>
Net assets - end of year						<u>\$ 7,098,254</u>	<u>1,223,451</u>	<u>8,321,705</u>	<u>8,970</u>

The accompanying notes are an integral part of these financial statements.

## DESCRIPTIONS OF MAJOR FUNDS

### GOVERNMENTAL ACTIVITIES

#### BOARD OF COUNTY COMMISSIONERS:

**General Fund** – To account for all financial resources of the general government except those required to be accounted for in other funds.

**Countywide Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents throughout the County. Examples include state revenue sharing, the discretionary sales surtax for indigent health care, the 911 emergency telephone system, civil traffic infraction hearing officers, pollution settlement and recovery, and U.S. Marshal and state contraband forfeitures.

**Sales Tax Revenue Fund** – To account for the local government infrastructure discretionary sales surtax known as the *Community Investment Tax*; the local half-cent sales tax distributed by the state of Florida which is transferred to other funds for various program expenditures; the 5% tourist development tax designated to promote tourism in the County; and the professional sports franchise sales tax revenues.

**Intergovernmental Grants Fund** – To account for federal, state, or local governmental or non-governmental grants for programs including aging services, children's services, social services, transportation, public assistance, housing, public safety, and capital projects.

**County Transportation Fund** – To account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.

**Local Housing Assistance Program Fund** – To account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate-income persons, first-time homebuyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

**Infrastructure Surtax Projects Fund** – To account for use of the County's share of the voter-approved local government infrastructure sales surtax levied per Section 212.055, Florida Statutes. This sales tax, commonly known as the Community Investment Tax, is authorized to purchase or construct equipment or infrastructure related to jails, criminal justice computer systems, fire stations, roads and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in the County.

#### SHERIFF:

**Law Enforcement Fund** – To account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

### BUSINESS-TYPE ACTIVITIES

#### BOARD OF COUNTY COMMISSIONERS:

**Water Resource Services System Fund** – To account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover operating expenses, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

**Solid Waste Resource Recovery Fund** – To account for the operations of the Solid Waste Management Department on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse dumping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. To also account for landfills owned and operated by the Solid Waste Fund as well as monitoring closed landfills.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2008**  
(amounts in thousands)

	<b>MAJOR FUNDS</b>				
	<b>General</b>	<b>Countywide Special Purpose</b>	<b>Sales Tax Revenue</b>	<b>Inter- Governmental Grants</b>	<b>County Transportation</b>
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 63,410	35,663	10,342	3,816	50,329
Investments	130,145	81,007	21,058	8,795	115,849
Accounts receivable, net	3,626	21	--	188	52
Interest receivable	1,216	756	197	82	1,082
Delinquent ad valorem taxes receivable	2,101	--	--	--	10
Due from other funds	50,664	1,056	--	--	441
Due from other governmental units	2,228	518	15,257	22,788	4,359
Inventories	1,467	--	--	--	4,965
Prepaid charges	--	--	--	--	--
Notes and loans receivable	--	--	--	25,580	--
Other assets	--	--	--	--	--
<b>Total assets</b>	<b><u>254,857</u></b>	<b><u>119,021</u></b>	<b><u>46,854</u></b>	<b><u>61,249</u></b>	<b><u>177,087</u></b>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts and contracts payable	6,579	24,465	1,283	8,592	5,783
Accrued liabilities	9,706	423	8	1,185	1,339
Due to other funds	404	2	4,182	174	375
Due to other governmental units	731	--	4,544	--	163
Unearned revenue	7,807	239	--	41,744	72
Deposits held	9	--	--	--	--
Insurance claims payable	--	4,053	--	--	--
<b>Total liabilities</b>	<b><u>25,236</u></b>	<b><u>29,182</u></b>	<b><u>10,017</u></b>	<b><u>51,695</u></b>	<b><u>7,732</u></b>
<b>FUND BALANCES</b>					
Reserved for encumbrances	2,708	5,154	1	9,554	19,415
Reserved for inventories	1,467	--	--	--	4,965
Reserved for debt service	--	--	--	--	--
Unreserved:					
Designated for capital projects	35	19,738	--	--	132,542
Designated for capital projects reported in nonmajor:					
Special revenue funds	--	--	--	--	--
Capital projects funds	--	--	--	--	--
Undesignated	225,411	64,947	36,836	--	12,433
Reported in nonmajor:					
Special revenue funds	--	--	--	--	--
Capital projects funds	--	--	--	--	--
<b>Total fund balances</b>	<b><u>229,621</u></b>	<b><u>89,839</u></b>	<b><u>36,837</u></b>	<b><u>9,554</u></b>	<b><u>169,355</u></b>
<b>Total liabilities and fund balances</b>	<b><u>\$ 254,857</u></b>	<b><u>119,021</u></b>	<b><u>46,854</u></b>	<b><u>61,249</u></b>	<b><u>177,087</u></b>

<b>MAJOR FUNDS</b>				
<b>Sheriff Law Enforcement</b>	<b>Local Housing Assistance</b>	<b>Infrastructure Surtax</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
48,771	1,729	35,036	156,294	405,390
166	3,984	122,808	265,250	749,062
4	--	--	344	4,235
--	37	754	2,496	6,620
--	--	--	170	2,281
444	--	4,173	1,026	57,804
422	--	--	9,938	55,510
--	--	--	212	6,644
--	--	--	20	20
--	47,579	--	--	73,159
--	--	--	230	230
<u>49,807</u>	<u>53,329</u>	<u>162,771</u>	<u>435,980</u>	<u>1,360,955</u>
10,731	179	19,303	11,163	88,078
5,593	16	--	5,207	23,477
30,679	--	--	22,175	57,991
2,804	--	--	6,191	14,433
--	47,579	--	1,529	98,970
--	--	--	--	9
--	--	--	--	4,053
<u>49,807</u>	<u>47,774</u>	<u>19,303</u>	<u>46,265</u>	<u>287,011</u>
--	2,050	54,916	14,584	108,382
--	--	--	212	6,644
--	--	--	48,423	48,423
--	--	--	--	152,315
--	--	--	37,682	37,682
--	--	--	141,054	141,054
--	3,505	88,552	--	431,684
--	--	--	146,026	146,026
--	--	--	1,734	1,734
<u>--</u>	<u>5,555</u>	<u>143,468</u>	<u>389,715</u>	<u>1,073,944</u>
<u>49,807</u>	<u>53,329</u>	<u>162,771</u>	<u>435,980</u>	<u>1,360,955</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Balance Sheet--Governmental Funds**  
**to the Statement of Net Assets--Governmental Activities**  
**September 30, 2008**  
**(amounts in thousands)**

Fund balances reported on the Balance Sheet--Governmental Funds \$ 1,073,944

Differences between the amounts reported on the Balance Sheet--Governmental Funds and the governmental activities reported on the Statement of Net Asset were as follows:

<input type="checkbox"/>	Capital assets used in governmental activities were not financial resources and, therefore, were not reported in the governmental funds.		
	Total capital assets, see Note 6	6,633,093	
	Less: Internal Service Fund capital assets	<u>(24,132)</u>	6,608,961
<input type="checkbox"/>	Other assets or liabilities shown in governmental activities were not financial resources and, therefore, were not reported in the governmental funds:		
<input type="checkbox"/>	Accounts receivable, net, for hurricane-related cost reimbursements from Federal Emergency Management Agency		1,601
<input type="checkbox"/>	Accounts receivable from revenue accruals		28,204
<input type="checkbox"/>	Elimination of the operating income earned by the Internal Service Funds through transactions with business-type activities		(954)
<input type="checkbox"/>	Receivable for reimbursement from Florida Department of Transportation for amount paid to start construction on Hwy. 301 prior to year in which it is in the state budget.		5,700
<input type="checkbox"/>	Internal Service Funds were used to charge the costs of self-insurance and fleet services to individual funds. The assets and liabilities of the Internal Service Funds were included in the governmental activities portion of the Statement of Net Assets.		224,108
<input type="checkbox"/>	Compensated absences of the Planning Commission and Law Library component units were offset by amounts "due from other governmental units," which corresponded to amounts "due to other governmental units" on the Statement of Net Assets.		(972)
<input type="checkbox"/>	Long-term liabilities, including bonds payable, were not due and payable in the current period and therefore were not reported in the governmental funds.		
	Unamortized bond issuance costs	6,386	
	Total long-term liabilities, see Note 7	(883,694)	
	Add: interest payable due to interest accruals	(11,060)	
	Less: Internal Service Fund insurance claims payable	40,702	
	Less: Internal Service Fund compensated absences	335	
	OPEB liability, see Note 9	4,993	(842,338)
			<hr/>
	Net assets reported for governmental activities on the Statement of Net Assets.		<u>\$ 7,098,254</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	MAJOR FUNDS				
	General	Countywide Special Purpose	Sales Tax Revenue	Inter- Governmental Grants	County Transportation
Revenues:					
Taxes--ad valorem property taxes	\$ 715,835	--	--	--	--
Taxes--fuel taxes	--	--	--	--	31,535
Taxes--discretionary sales surtaxes	--	--	98,386	--	--
Taxes--other	27,748	--	21,295	--	--
Licenses and permits	4,094	626	--	--	--
Intergovernmental--state shared revenues	21,623	14,708	85,997	--	16,406
Intergovernmental--grants	10	--	--	90,620	640
Charges for services	66,305	8,418	--	2,647	2,272
Fines and forfeitures	2,341	2,517	--	1	--
Special assessments	--	--	--	--	7,697
Interest	16,249	1,955	927	545	5,680
Miscellaneous	3,301	16,656	485	1,963	26,289
<b>Total revenues</b>	<b>857,506</b>	<b>44,880</b>	<b>207,090</b>	<b>95,776</b>	<b>90,519</b>
Expenditures:					
Current:					
General government	108,444	24,523	51,704	3,076	10,497
Public safety	120,708	6,699	--	4,056	--
Physical environment	23,581	1,743	--	4,784	--
Transportation	181	--	--	99	107,472
Economic environment	21,746	--	14,173	27,338	--
Human services	56,389	113,081	--	57,703	--
Culture and recreation	50,532	830	1,995	337	--
Capital outlay	3,861	2,907	--	5,114	30,829
Debt service:					
Principal	--	--	--	--	--
Interest and fiscal charges	--	--	--	--	--
<b>Total expenditures</b>	<b>385,442</b>	<b>149,783</b>	<b>67,872</b>	<b>102,507</b>	<b>148,798</b>
Excess (deficiency) of revenues over (under) expenditures	472,064	(104,903)	139,218	(6,731)	(58,279)
Other financing sources (uses):					
Transfers in	121,821	139,773	--	10,032	88,467
Transfers out	(594,878)	(12,632)	(137,843)	(6,478)	(48,139)
Face amount of long-term debt issued	--	--	--	--	12,515
Premiums on long-term debt issued	--	--	--	--	--
Face amount of refunding bonds issued	--	--	--	--	--
<b>Total other financing sources (uses)</b>	<b>(473,057)</b>	<b>127,141</b>	<b>(137,843)</b>	<b>3,554</b>	<b>52,843</b>
Net change in fund balances	(993)	22,238	1,375	(3,177)	(5,436)
Fund balances, beginning of year	230,407	67,601	35,462	12,731	174,187
Increase (decrease) in reserves	207	--	--	--	604
<b>Fund balances, end of year</b>	<b>\$ 229,621</b>	<b>89,839</b>	<b>36,837</b>	<b>9,554</b>	<b>169,355</b>

<b>MAJOR FUNDS</b>				
<b>Sheriff Law Enforcement</b>	<b>Local Housing Assistance</b>	<b>Infrastructure Surtax Projects</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
--	--	--	55,853	771,688
--	--	--	--	31,535
--	--	--	98,346	196,732
--	--	--	--	49,043
--	--	--	11,205	15,925
--	7,569	--	1,159	147,462
1,971	--	--	11,228	104,469
4,161	(14)	--	75,911	159,700
--	--	--	10,888	15,747
--	--	--	5,594	13,291
1,939	183	4,582	11,367	43,427
1,511	373	106	13,194	63,878
<u>9,582</u>	<u>8,111</u>	<u>4,688</u>	<u>294,745</u>	<u>1,612,897</u>
12,851	--	1,490	121,599	334,184
309,584	--	394	35,103	476,544
--	--	89	4,676	34,873
--	--	2	14,512	122,266
--	6,362	--	4,449	74,068
--	--	64	--	227,237
--	--	1,823	49,743	105,260
16,605	--	112,235	68,541	240,092
--	--	--	113,720	113,720
--	--	--	27,093	27,093
<u>339,040</u>	<u>6,362</u>	<u>116,097</u>	<u>439,436</u>	<u>1,755,337</u>
<u>(329,458)</u>	<u>1,749</u>	<u>(111,409)</u>	<u>(144,691)</u>	<u>(142,440)</u>
359,880	--	153,482	213,021	1,086,476
(30,422)	--	(141,373)	(144,940)	(1,116,705)
--	--	241,800	74,690	329,005
--	--	9,739	37	9,776
--	--	--	19,195	19,195
<u>329,458</u>	<u>--</u>	<u>263,648</u>	<u>162,003</u>	<u>327,747</u>
--	1,749	152,239	17,312	185,307
--	3,806	(8,771)	372,404	887,827
--	--	--	(1)	810
<u>--</u>	<u>5,555</u>	<u>143,468</u>	<u>389,715</u>	<u>1,073,944</u>

The accompanying notes are an integral part of these financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Reconciliation of the Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances of Governmental Funds to the**  
**Statement of Activities**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

Net change in fund balances reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances--Governmental Funds	\$	185,307
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Differences between the amounts reported on Statement of Revenues, Expenditures, and Changes in Fund Balances--Governmental Funds and governmental activities reported on the Statement of Activities were as follows:

- |   |  |           |
|---|--|-----------|
| <input type="checkbox"/> Capital outlay expenditures represented an increase to capital assets on the Statement of Activities.  |  | 240,092   |
| <input type="checkbox"/> Depreciation expense was a reduction of net assets on the Statement of Activities.   |  | (56,713)  |
| <input type="checkbox"/> Infrastructure preservation costs were not capitalized, but decreased net assets under the modified approach. Library books were under the capitalization threshold, so they also decreased net assets.                            |  | (17,731)  |
| <input type="checkbox"/> Contributions of infrastructure assets received increased net assets on the Statement of Activities.   |  | 57,494    |
| <input type="checkbox"/> Contributions of capital assets received from the Constitutional Officers, Planning Commission, Law Library and others increased net assets.   |  | 685       |
| <input type="checkbox"/> Sales tax and state shared revenues accrued at year-end less the reversal of the prior year's revenue accruals increased net assets on the Statement of Activities.  |  | 84        |
| <input type="checkbox"/> The increase in the arbitrage rebate liability during the year decreased interest earnings, which decreased net assets on the Statement of Activities.   |  | (152)     |
| <input type="checkbox"/> Proceeds for the issuance of new and refunding bonds were an other financing source on the fund financial statements but did not increase net assets on the Statement of Activities.   |  | (357,976) |
| <input type="checkbox"/> Repayments of long-term liabilities represented expenditures on the fund financial statements, but did not decrease net assets on the Statement of Activities.   |  | 113,720   |
| <input type="checkbox"/> Bond issuance costs were deferred and amortized over the life of the bond issue, increasing net assets on the Statement of Activities.   |  | 1,288     |
| <input type="checkbox"/> Net revenues of the Self-Insurance and Fleet Internal Service Funds increased net assets since they were reported in the governmental activities of the Statement of Activities.   |  | 39,466    |
| <input type="checkbox"/> The operating profit earned on transactions with business-type activities was eliminated.  |  | 357       |
| <input type="checkbox"/> The increase in compensated absences decreased net assets on the Statement of Activities.  |  | (1,418)   |
| <input type="checkbox"/> The increase in interest accruals and other interest related entries decreased net assets on the Statement of Activities.  |  | 2,297     |
| <input type="checkbox"/> Loss on sale of capital assets was not reported in the fund financial statements, but was reported in the Statement of Activities. The book value of assets disposed was a reduction of net assets in the Statement of Activities. |  | (5,192)   |
| <input type="checkbox"/> The increase in reserves on the fund financial statements increased net assets on the Statement of Activities.   |  | 810       |
| <input type="checkbox"/> Revenue associated with net accounts receivable for hurricane-related cost reimbursements from the Federal Emergency Management Agency.  |  | (811)     |

Change in net assets reported on the governmental portion of the Statement of Activities	\$	<u>201,607</u>
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The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--ad valorem property taxes	\$ 745,028	745,028	715,835	(29,193)
Taxes--other	28,577	28,577	27,748	(829)
Licenses and permits	3,293	3,293	4,094	801
Intergovernmental--state shared revenues	23,716	23,716	21,624	(2,092)
Intergovernmental--grants	447	226	10	(216)
Charges for services	71,562	71,562	66,306	(5,256)
Fines and forfeitures	2,638	2,638	2,341	(297)
Interest	17,480	17,480	16,249	(1,231)
Miscellaneous	3,019	2,764	3,302	538
Total revenues	<u>895,760</u>	<u>895,284</u>	<u>857,509</u>	<u>(37,775)</u>
Expenditures:				
Current:				
General government	129,043	120,631	109,044	11,587
Public safety	125,216	126,852	120,681	6,171
Physical environment	24,325	24,343	23,594	749
Transportation	179	179	181	(2)
Economic environment	32,367	32,451	21,746	10,705
Human services	58,597	59,239	56,388	2,851
Culture and recreation	53,733	54,078	50,560	3,518
Capital outlay	19,857	7,477	3,232	4,245
Total expenditures	<u>443,317</u>	<u>425,250</u>	<u>385,426</u>	<u>39,824</u>
Excess (deficiency) of revenues over (under) expenditures	<u>452,443</u>	<u>470,034</u>	<u>472,083</u>	<u>2,049</u>
Other financing sources (uses):				
Transfers in	104,771	106,380	121,818	15,438
Transfers out	(558,889)	(594,278)	(590,616)	3,662
Budgetary reserves	(142,466)	(126,277)	--	126,277
Budget allowance	(44,771)	(44,771)	--	44,771
Total other financing sources (uses)	<u>(641,355)</u>	<u>(658,946)</u>	<u>(468,798)</u>	<u>190,148</u>
Net change in fund balances	(188,912)	(188,912)	3,285	192,197
Fund balances, beginning of year	188,912	188,912	226,073	37,161
Increase (decrease) in reserves	--	--	207	207
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>229,565</u>	<u>229,565</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			21	
Add end of year fund balances, unreserved, designated for capital projects			35	
Fund balances, end of year--GAAP basis			<u>\$ 229,621</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Countywide Special Purpose Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Licenses and permits	\$ 594	594	626	32
Intergovernmental--state shared revenues	10,990	10,990	14,426	3,436
Charges for services	13,697	11,866	8,418	(3,448)
Fines and forfeitures	2,448	2,448	2,517	69
Interest	1,624	1,624	2,113	489
Miscellaneous	7,998	8,008	16,090	8,082
Total revenues	37,351	35,530	44,190	8,660
Expenditures:				
Current:				
General government	9,411	21,999	21,032	967
Public safety	7,129	7,378	6,638	740
Physical environment	1,184	1,353	1,161	192
Human services	119,500	119,511	111,681	7,830
Capital outlay	1,711	1,711	1,211	500
Total expenditures	138,935	151,952	141,723	10,229
Excess (deficiency) of revenues over (under) expenditures	(101,584)	(116,422)	(97,533)	18,889
Other financing sources (uses):				
Transfers in	120,208	131,181	122,568	(8,613)
Transfers out	(9,934)	(11,064)	(11,064)	--
Budgetary reserves	(53,414)	(58,022)	--	58,022
Budget allowance	(120)	(120)	--	120
Total other financing sources (uses)	56,740	61,975	111,504	49,529
Net change in fund balances	(44,844)	(54,447)	13,971	68,418
Fund balances, beginning of year	44,844	54,447	54,448	1
Fund balances, end of year--budgetary basis	\$ --	--	68,419	68,419
Add end of year fund balances, reserved for encumbrances related to capital projects			1,682	
Add end of year fund balances, unreserved, designated for capital projects			19,738	
Fund balances, end of year--GAAP basis			\$ 89,839	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sales Tax Revenue Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--discretionary sales surtaxes	\$ 108,203	102,849	98,386	(4,463)
Taxes--other	23,206	23,206	21,295	(1,911)
Intergovernmental--state shared revenues	96,087	96,087	85,997	(10,090)
Interest	1,178	1,178	927	(251)
Miscellaneous	--	--	485	485
Total revenues	<u>228,674</u>	<u>223,320</u>	<u>207,090</u>	<u>(16,230)</u>
Expenditures:				
Current:				
General government	56,157	56,157	51,704	4,453
Economic environment	13,938	15,479	14,173	1,306
Culture and recreation	1,994	1,994	1,995	(1)
Total expenditures	<u>72,089</u>	<u>73,630</u>	<u>67,872</u>	<u>5,758</u>
Excess (deficiency) of revenues over (under) expenditures	<u>156,585</u>	<u>149,690</u>	<u>139,218</u>	<u>(10,472)</u>
Other financing sources (uses):				
Transfers out	(141,189)	(137,843)	(137,843)	--
Budgetary reserves	(47,467)	(41,386)	--	41,386
Budget allowance	(5,923)	(5,923)	--	5,923
Total other financing sources (uses)	<u>(194,579)</u>	<u>(185,152)</u>	<u>(137,843)</u>	<u>47,309</u>
Net change in fund balances	(37,994)	(35,462)	1,375	36,837
Fund balances, beginning of year	37,994	35,462	35,462	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>36,837</u>	<u>36,837</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**County Transportation Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance with</u> <u>Final Budget</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--fuel taxes	\$ 7,195	6,715	6,714	(1)
Intergovernmental--state shared revenues	5,688	5,688	5,414	(274)
Charges for services	2,444	2,444	2,272	(172)
Special assessments	7,954	7,954	7,697	(257)
Interest	1,318	1,318	1,275	(43)
Miscellaneous	72	72	106	34
Total revenues	<u>24,671</u>	<u>24,191</u>	<u>23,478</u>	<u>(713)</u>
Expenditures:				
Current:				
General government	10,365	10,577	10,434	143
Transportation	60,812	61,328	58,426	2,902
Capital outlay	200	55	55	--
Total expenditures	<u>71,377</u>	<u>71,960</u>	<u>68,915</u>	<u>3,045</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(46,706)</u>	<u>(47,769)</u>	<u>(45,437)</u>	<u>2,332</u>
Other financing sources (uses):				
Transfers in	58,198	58,767	58,776	9
Transfers out	(9,986)	(9,232)	(9,212)	20
Budgetary reserves	(9,007)	(11,896)	--	11,896
Budget allowance	(837)	(837)	--	837
Total other financing sources (uses)	<u>38,368</u>	<u>36,802</u>	<u>49,564</u>	<u>12,762</u>
Net change in fund balances	(8,338)	(10,967)	4,127	15,094
Fund balances, beginning of year	8,338	10,967	15,329	4,362
Increase (decrease) in reserves	--	--	604	604
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>20,060</u>	<u>20,060</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			18,029	
Add end of year fund balances, unreserved, designated for capital projects			131,266	
Fund balances, end of year--GAAP basis			<u>\$ 169,355</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sheriff Law Enforcement Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual</u> <u>Amounts</u>	<u>Variance with</u> <u>Final Budget</u> <u>Positive</u> <u>(Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ --	--	2,820	2,820
Interest	--	--	1,939	1,939
Miscellaneous	--	--	1,505	1,505
Total revenues	<u>--</u>	<u>--</u>	<u>6,264</u>	<u>6,264</u>
Expenditures:				
Current:				
General government	13,110	13,110	12,851	259
Public safety	332,965	327,888	307,027	20,861
Capital outlay	13,881	18,881	15,844	3,037
Total expenditures	<u>359,956</u>	<u>359,879</u>	<u>335,722</u>	<u>24,157</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(359,956)</u>	<u>(359,879)</u>	<u>(329,458)</u>	<u>30,421</u>
Other financing sources (uses):				
Transfers in	359,956	359,879	359,880	1
Transfers out	--	--	(30,422)	(30,422)
Total other financing sources (uses)	<u>359,956</u>	<u>359,879</u>	<u>329,458</u>	<u>(30,421)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>
To convert to GAAP basis:				
<i>Show gross revenues and expenditures related to grants and contracts</i>				
Add intergovernmental grants			1,971	
Add contract-related charges for services			1,341	
Add miscellaneous revenue			7	
Increase public safety and general government expenditures			(2,558)	
Decrease capital outlay			(761)	
Fund balances, end of year--GAAP basis			<u>\$ --</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Balance Sheet**  
**Proprietary Funds**  
**September 30, 2008**  
(amounts in thousands)

	<u>Business-Type Activities--Enterprise Funds</u>			<u>Governmental Activities-- Internal Service Funds</u>
	<u>Water Resource Services</u>	<u>Solid Waste Resource Recovery</u>	<u>Totals</u>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 74,016	14,967	88,983	79,481
Investments	170,498	33,564	204,062	167,159
Accounts receivable, net	17,099	3,586	20,685	793
Accounts receivable, long-term, current portion	909	--	909	--
Interest receivable	1,590	315	1,905	1,561
Due from other funds	--	432	432	--
Due from other governmental units	--	--	--	5
Inventories	1,679	--	1,679	541
Prepaid charges	--	--	--	3,262
Other assets	40	118	158	--
Total unrestricted current assets	<u>265,831</u>	<u>52,982</u>	<u>318,813</u>	<u>252,802</u>
Restricted current assets:				
Cash and cash equivalents	20,768	17,486	38,254	--
Investments	47,864	116,563	164,427	--
Accounts receivable, net	1,816	--	1,816	--
Interest receivable	449	374	823	--
Due from other funds	48	--	48	--
Due from other governmental units	--	21	21	--
Total restricted current assets	<u>70,945</u>	<u>134,444</u>	<u>205,389</u>	<u>--</u>
Total current assets	<u>336,776</u>	<u>187,426</u>	<u>524,202</u>	<u>252,802</u>
Noncurrent assets:				
Capital assets (net of accumulated depreciation):				
Land	40,489	13,627	54,116	--
Buildings	191,650	30,849	222,499	--
Building improvements	375,453	35,407	410,860	--
Equipment	9,627	4,879	14,506	24,132
Construction in progress	224,058	109,904	333,962	--
Goodwill, utility franchise purchases	8,582	--	8,582	--
Total capital assets, net	<u>849,859</u>	<u>194,666</u>	<u>1,044,525</u>	<u>24,132</u>
Accounts receivable, noncurrent	66,659	--	66,659	--
Unamortized bond issuance costs	549	2,584	3,133	--
Total noncurrent assets	<u>917,067</u>	<u>197,250</u>	<u>1,114,317</u>	<u>24,132</u>
Total assets	<u>\$ 1,253,843</u>	<u>384,676</u>	<u>1,638,519</u>	<u>276,934</u>

	<b>Business-Type Activities--Enterprise Funds</b>			<b>Governmental</b>
	<b>Water Resource Services</b>	<b>Solid Waste Resource Recovery</b>	<b>Totals</b>	<b>Activities-- Internal Service Funds</b>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	\$ 30,669	6,573	37,242	6,573
Accrued liabilities	1,839	308	2,147	223
Due to other funds	5	288	293	--
Deferred revenue	7,861	12,364	20,225	--
Insurance claims payable, current	--	--	--	22,514
Compensated absences, current	2,746	558	3,304	335
Total unrestricted current liabilities	<u>43,120</u>	<u>20,091</u>	<u>63,211</u>	<u>29,645</u>
Current liabilities payable from restricted assets:				
Accounts and contracts payable	5,200	17,311	22,511	--
Accrued liabilities	--	37	37	--
Accrued interest payable	2,911	608	3,519	--
Deposits	9,938	491	10,429	--
Deferred revenue	35	--	35	--
Bonds payable, current	20,770	4,525	25,295	--
Other long-term debt, current	--	128	128	--
Total current liabilities payable from restricted assets	<u>38,854</u>	<u>23,100</u>	<u>61,954</u>	<u>--</u>
Total current liabilities	<u>81,974</u>	<u>43,191</u>	<u>125,165</u>	<u>29,645</u>
Noncurrent liabilities:				
Insurance claims payable	--	--	--	18,188
Compensated absences payable	1,557	279	1,836	--
Bonds payable, net	103,308	153,432	256,740	--
Net OPEB obligation	--	--	--	4,993
Other long-term debt, net	--	32,281	32,281	--
Total noncurrent liabilities	<u>104,865</u>	<u>185,992</u>	<u>290,857</u>	<u>23,181</u>
Total liabilities	<u>186,839</u>	<u>229,183</u>	<u>416,022</u>	<u>52,826</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	725,781	94,407	820,188	24,133
Restricted externally for:				
Bond covenants or debt service	32,476	19,173	51,649	--
Restricted by enabling legislation:				
Capital projects	20,415	--	20,415	--
Unrestricted	<u>288,332</u>	<u>41,913</u>	<u>330,245</u>	<u>199,975</u>
Total net assets	<u>1,067,004</u>	<u>155,493</u>	<u>1,222,497</u>	<u>224,108</u>
Total liabilities and net assets	<u>\$ 1,253,843</u>	<u>384,676</u>		<u>276,934</u>
Adjustment to reflect the cumulative effect of the elimination of Internal Service Fund transactions related to Enterprise Funds			<u>954</u>	
Net assets of business-type activities on the Statement of Net Assets			<u>\$ 1,223,451</u>	

The accompanying notes are an integral part of these financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<b>Business-type Activities--Enterprise Funds</b>			<b>Governmental Activities-- Internal Service Funds</b>
	<b>Water Resource Services</b>	<b>Solid Waste Resource Recovery</b>	<b>Totals</b>	
Operating revenues:				
Charges for services	\$ 180,715	91,966	272,681	145,720
Total operating revenues	<u>180,715</u>	<u>91,966</u>	<u>272,681</u>	<u>145,720</u>
Operating expenses:				
Personnel services	45,618	9,173	54,791	5,329
Contractual services	73,650	56,418	130,068	7,502
Fleet services	2,131	2,379	4,510	--
Repairs and maintenance	7,903	607	8,510	200
Utilities	11,804	1,473	13,277	221
Rentals and leases	--	--	--	24
Supplies	3,840	182	4,022	15
Landfill closure and postclosure care	--	(7,278)	(7,278)	--
Depreciation and amortization	51,445	10,862	62,307	9,875
Costs of services provided	--	--	--	107,454
Other operating expenses	2,774	957	3,731	8,618
Annual OPEB expense	--	--	--	4,993
Total operating expenses	<u>199,165</u>	<u>74,773</u>	<u>273,938</u>	<u>144,231</u>
Operating income (loss)	<u>(18,450)</u>	<u>17,193</u>	<u>(1,257)</u>	<u>1,489</u>
Nonoperating revenues (expenses):				
State shared revenue	--	--	--	(34)
Interest revenue	17,564	8,604	26,168	6,321
Interest expense	(10,184)	(4,833)	(15,017)	--
Gain on disposal of capital assets	153	398	551	1,449
Other revenues	3,669	27	3,696	10
Other expenses	(542)	(156)	(698)	(17)
Total nonoperating revenues (expenses)	<u>10,660</u>	<u>4,040</u>	<u>14,700</u>	<u>7,729</u>
Income before contributions and transfers	(7,790)	21,233	13,443	9,218
Capital assets constructed and donated to governmental activities	--	--	--	(56)
Capital contributions	55,063	--	55,063	75
Transfers in	--	--	--	31,168
Transfers out	--	--	--	(939)
Change in net assets	<u>47,273</u>	<u>21,233</u>	<u>68,506</u>	<u>39,466</u>
Total net assets, beginning of year previously reported	<u>1,019,731</u>	<u>134,260</u>		<u>184,642</u>
Total net assets, end of year	<u>\$ 1,067,004</u>	<u>155,493</u>		<u>224,108</u>
Adjustments to reflect the elimination of Internal Service Fund transactions related to Enterprise Funds:				
Reversal of prior year adjustment			(1,311)	
Current year adjustment			954	
Change in net assets of business-type activities			<u>\$ 68,149</u>	

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<b>Business-type Activities--</b>		<b>Totals</b>	<b>Governmental</b>
	<b>Enterprise Funds</b>			
	<b>Water</b>	<b>Solid Waste</b>		<b>Internal</b>
	<b>Resource</b>	<b>Resource</b>		<b>Service</b>
	<b>Services</b>	<b>Recovery</b>		<b>Funds</b>
<b>Cash flows from operating activities:</b>				
Receipts from customers	\$ 180,732	94,370	275,102	154,004
Payments to suppliers	(91,249)	(60,412)	(151,661)	(123,387)
Payments to employees	(45,164)	(9,126)	(54,290)	(5,406)
Cash paid for claims	--	--	--	(3,407)
Cash received from other sources	9,151	28	9,179	22
Net cash provided by operating activities	<u>53,470</u>	<u>24,860</u>	<u>78,330</u>	<u>21,826</u>
<b>Cash flows from noncapital financing activities:</b>				
State shared revenues	--	--	--	(34)
Transfers in from other funds	--	--	--	31,168
Transfers out to other funds	--	--	--	(939)
Net cash provided by noncapital financing activities	<u>--</u>	<u>--</u>	<u>--</u>	<u>30,195</u>
<b>Cash flows from capital and related financing</b>				
Proceeds from bonds and short-term notes	1,376	--	1,376	--
Capital contributed by developers	3,245	--	3,245	--
Acquisition and construction of capital assets	(188,437)	(72,545)	(260,982)	(9,255)
Principal paid on capital debt	(22,534)	(2,285)	(24,819)	--
Interest paid on capital debt	(7,964)	(7,382)	(15,346)	--
Proceeds from sale of capital assets	827	406	1,233	1,844
Capital grants revenue	2,257	--	2,257	--
Other debt service costs	(167)	--	(167)	--
Net cash used for capital and related financing activities	<u>(211,397)</u>	<u>(81,806)</u>	<u>(293,203)</u>	<u>(7,411)</u>
<b>Cash flows from investing activities:</b>				
Proceeds from sales and maturities of investments	534,152	210,321	744,473	533,138
Purchase of investment securities	(510,335)	(176,213)	(686,548)	(597,475)
Interest and dividends received	15,736	9,224	24,960	5,946
Net cash provided by (used for) investing activities	<u>39,553</u>	<u>43,332</u>	<u>82,885</u>	<u>(58,391)</u>
Net change in cash and cash equivalents	(118,374)	(13,614)	(131,988)	(13,781)
Cash and cash equivalents, beginning of year	<u>213,158</u>	<u>46,067</u>	<u>259,225</u>	<u>93,262</u>
Cash and cash equivalents, end of year	<u><u>94,784</u></u>	<u><u>32,453</u></u>	<u><u>127,237</u></u>	<u><u>79,481</u></u>
Classified as:				
Current assets	74,016	14,967	88,983	79,481
Restricted assets	20,768	17,486	38,254	--
Total cash and cash equivalents, end of year	<u>\$ 94,784</u>	<u>32,453</u>	<u>127,237</u>	<u>79,481</u>

	<b>Business-type Activities-- Enterprise Funds</b>			<b>Governmental Activities-- Internal Service Funds</b>
	<b>Water Resource Services</b>	<b>Solid Waste Resource Recovery</b>	<b>Totals</b>	
<b>Reconciliation of operating income to net cash provided by operating activities:</b>				
Operating income	\$ (18,450)	17,193	(1,257)	1,489
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation and amortization expense	51,445	10,862	62,307	9,875
Provision for uncollectible accounts	(188)	--	(188)	--
Miscellaneous non-operating revenues (expenditures)	9,151	28	9,179	(7)
Changes in assets and liabilities:				
(Increase) decrease in accounts receivable	(21)	522	501	247
(Increase) decrease in due from other governments	(108)	35	(73)	--
(Increase) decrease in inventories	(79)	--	(79)	(198)
(Increase) decrease in other current assets	(2)	(17)	(19)	--
(Increase) decrease in due from other funds	(20)	(62)	(82)	--
Increase (decrease) in accounts and contracts payable	10,941	1,637	12,578	(139)
Increase (decrease) in accrued and other liabilities	(107)	(5,510)	(5,617)	47
Increase (decrease) in due to other funds	(7)	109	102	--
Increase (decrease) in compensated absences	94	8	102	(124)
Increase (decrease) in insurance claims payable	--	--	--	5,643
Increase (decrease) in net OPEB obligation	--	--	--	4,993
Increase (decrease) in deposits	821	55	876	--
Total adjustments	<u>71,920</u>	<u>7,667</u>	<u>79,587</u>	<u>20,337</u>
Net cash provided by operating activities	<u>\$ 53,470</u>	<u>24,860</u>	<u>78,330</u>	<u>21,826</u>
<b>Noncash investing, capital, and financing activities:</b>				
Special assessment contributions	\$ 27,403	--	27,403	--
Contributed capital assets	25,323	--	25,323	75
Capital assets constructed and donated to governmental activities	--	--	--	(56)
Change in fair value of investments	(1,351)	(518)	(1,869)	(1,096)

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Fiduciary Assets and Liabilities--Agency Funds**  
**September 30, 2008**  
**(amounts in thousands)**

	<b>Total Agency Funds</b>
<b>ASSETS</b>	
Current assets:	
Cash and cash equivalents	\$ 46,976
Investments	8,037
Accounts receivable, net	138
Interest receivable	76
Due from other governmental units	27
Total assets	<u>55,254</u>
<b>LIABILITIES</b>	
Current liabilities:	
Accounts and contracts payable	5,296
Accrued liabilities	7,517
Due to other governmental units	15,280
Deposits held	27,161
Total liabilities	<u>\$ 55,254</u>

The accompanying notes are an integral part of these financial statements.

## COMPONENT UNITS

**Neighborhood Dependent Special Districts** – To account for neighborhood dependent special districts created for levying special assessments against property in the district for the purpose of constructing and maintaining public improvements.

**Housing Finance Authority of Hillsborough County** – To account for the general fund of the Housing Finance Authority of Hillsborough County (Authority). The purpose of this Authority is to encourage the investment of private capital in, and the construction of, residential housing for low and moderate income families through public financing. Bonds issued by the Authority are special obligations of the Authority payable solely from revenues, receipts and resources of the Authority pledged under a related trust indenture. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the Authority, Hillsborough County, the State of Florida or any of its political subdivisions. Accordingly, the Authority has determined that the obligations of its bond programs should not be presented in the Authority's financial statements.

**Law Library Board Fund** – To account for the revenues and expenditures of the Law Library Board which maintains a legal reference library.

**Hillsborough County City-County Planning Commission Fund** – To account for the revenues and expenditures of the Hillsborough County City-County Planning Commission. The Planning Commission performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Net Assets**  
**Component Units**  
**September 30, 2008**  
(amounts in thousands)

	<u>Neighborhood Dependent Districts</u>	<u>Housing Finance Authority</u>	<u>Law Library Board</u>	<u>Planning Commission</u>	<u>Total</u>
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 1,168	111	--	--	1,279
Investments	189	5,261	--	--	5,450
Accounts receivable, net	--	246	--	--	246
Interest receivable	1	133	--	--	134
Due from other governmental units	30	--	110	291	431
Deposits	2	--	--	--	2
Prepaid charges	4	10	--	--	14
Other assets	--	--	--	928	928
Total current assets	<u>1,394</u>	<u>5,761</u>	<u>110</u>	<u>1,219</u>	<u>8,484</u>
Capital assets (net of accumulated depreciation):					
Building improvements	3	--	--	--	3
Equipment	5	--	--	--	5
Infrastructure	1,850	--	--	--	1,850
Total capital assets, net	<u>1,858</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>1,858</u>
Total assets	<u>3,252</u>	<u>5,761</u>	<u>110</u>	<u>1,219</u>	<u>10,342</u>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts and contracts payable	47	--	15	66	128
Accrued liabilities	--	29	12	225	266
Deposits	1	--	--	--	1
Compensated absences, current	--	--	44	928	972
Total current liabilities	<u>48</u>	<u>29</u>	<u>71</u>	<u>1,219</u>	<u>1,367</u>
Noncurrent liabilities:					
Other long-term debt, net	5	--	--	--	5
Total noncurrent liabilities	<u>5</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>5</u>
Total liabilities	<u>53</u>	<u>29</u>	<u>71</u>	<u>1,219</u>	<u>1,372</u>
<b>NET ASSETS</b>					
Invested in capital assets, net of related debt	1,858	--	--	--	1,858
Unrestricted	1,341	5,732	39	--	7,112
Total net assets	<u>\$ 3,199</u>	<u>5,732</u>	<u>39</u>	<u>--</u>	<u>8,970</u>

The accompanying notes are an integral part of these financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Statement of Activities**  
**Component Units**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets				Totals
	Expenses	Charges for Services	Operating Grants and Contributions	Neighborhood Dependent Districts	Housing Finance Authority	Law Library Board	Planning Commission	
<b>Neighborhood Dependent Districts</b>								
General government	\$ 1,160	--	--	(1,160)	--	--	--	(1,160)
Physical environment	816	2,062	30	1,276	--	--	--	1,276
Total neighborhood districts	<u>1,976</u>	<u>2,062</u>	<u>30</u>	<u>116</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>116</u>
<b>Housing Finance Authority</b>								
General government	6	--	--	--	(6)	--	--	(6)
Economic environment	200	694	--	--	494	--	--	494
Total Housing Finance Authority	<u>206</u>	<u>694</u>	<u>--</u>	<u>--</u>	<u>488</u>	<u>--</u>	<u>--</u>	<u>488</u>
<b>Law Library Board</b>								
General government	579	574	--	--	--	(5)	--	(5)
Total Law Library Board	<u>579</u>	<u>574</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(5)</u>	<u>--</u>	<u>(5)</u>
<b>Planning Commission</b>								
General government	5,898	956	4,940	--	--	--	(2)	(2)
Total Planning Commission	<u>5,898</u>	<u>956</u>	<u>4,940</u>	<u>--</u>	<u>--</u>	<u>--</u>	<u>(2)</u>	<u>(2)</u>
Total component units	<u>\$ 8,659</u>	<u>4,286</u>	<u>4,970</u>	<u>116</u>	<u>488</u>	<u>(5)</u>	<u>(2)</u>	<u>597</u>
General revenues:								
Investment earnings				21	78	3	--	102
Miscellaneous				--	--	--	2	2
Total general revenues				<u>21</u>	<u>78</u>	<u>3</u>	<u>2</u>	<u>104</u>
Change in net assets				137	566	(2)	--	701
Net assets, beginning of year, previously reported				2,979	5,166	41	--	8,186
Restatement for districts that were included in the prior year but not in the current year				83	--	--	--	83
Net assets, beginning of year, as restated				<u>3,062</u>	<u>5,166</u>	<u>41</u>	<u>--</u>	<u>8,269</u>
Net assets, end of year				<u>\$ 3,199</u>	<u>5,732</u>	<u>39</u>	<u>--</u>	<u>8,970</u>

The accompanying notes are an integral part of these financial statements.

# Notes to the Financial Statements



*Something for Everyone*

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## Library and Tampa Bay History



The **Burgert Brothers Photographic Collection** presents a unique pictorial record of the commercial, residential and social growth of Tampa Bay and Florida's West coast from the late 1800s to the early 1960s. The Collection is housed at the John F. Germany Public Library for the public to view and use. Patrons can also access the images on the library's online catalog at [hcplc.org](http://hcplc.org).



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**  
**For the Fiscal Year Ended September 30, 2008**

**Note 1 - Summary of Significant Accounting Policies**

The financial statements of the Hillsborough County, Florida reporting entity (County) have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County's more significant accounting policies are described below.

**A. Financial Reporting Entity**

Hillsborough County is a political subdivision of the state of Florida. It is guided by an elected Board of County Commissioners (BOCC), which is governed by Florida Statutes and a home-rule charter enacted by the voters. In addition, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector. The BOCC and the Constitutional Officers together comprise the *Hillsborough County primary government*.

As required by GAAP, these financial statements cover the *Hillsborough County reporting entity*, which includes the Hillsborough County primary government as well as its component units. Component units are legally separate entities for which the primary government is financially accountable. In accordance with GASB Statement No. 14, *The Financial Reporting Entity*, component units are either classified as blended component units or discretely presented component units, depending on the nature of the entity's relationship with the primary government. GASB Statement No. 14 provides the following criteria for determining whether or not an entity is a component unit of the reporting entity:

The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the separate organization's governing body *and* either is able to impose its will on that organization or there is the potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, activities of, or the level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government is entitled to the organization's resources; is legally obligated or has otherwise assumed the obligations to finance the deficits of, or provide financial support to, the organization; or is obligated in some manner for the debt of the organization.

## HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements

Some organizations are included as component units because of their fiscal dependency on the primary government. An organization is fiscally dependent on the primary government if it is unable to adopt its own budget, levy taxes, set rates or charges, or issue bonded debt without approval by the primary government.

In addition, any entity for which the primary government is not financially accountable, but for which exclusion would cause the primary government's financial statements to be misleading, should be included as a component unit.

In accordance with GASB Statement 39, *Determining Whether Certain Organizations Are Component Units: an Amendment of GASB Statement No. 14*, a government must include certain legally separate, tax-exempt entities in the government's financial reporting entity as discretely presented component units if they meet all three of the following conditions: (a) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (b) the primary government or its component units, are entitled to or have the ability to otherwise access a majority of the economic resources received or held by the separate organization; or (c) the economic resources received or held by an individual organization that the specific primary government is entitled to, or has the ability to otherwise access, are significant to that primary government. During fiscal year 2008, GASB Statement 39 had no effect on determining the County's discretely presented component units and therefore had no effect on the financial statements. Based on the criteria specified above, the Hillsborough County reporting entity includes both blended and discretely presented component units.

### **Blended Component Units**

Component units that meet the criteria for blended presentation in accordance with GASB Statement No. 14 are reported in a manner similar to that of the primary government itself. Accordingly, the data of blended component units is presented as a part of the primary government throughout this report.

The financial statements of the board shown below are included in the financial reporting entity as a blended component unit because, despite being legally separate from the primary government, it is so intertwined with the primary government that it is in substance, the same as the primary government. This entity, and the nature of its relationship with the County, is described in the following paragraph.

The Hillsborough County Civil Service Board (CSB), a blended component unit, is housed in the County's administrative offices and is accounted for as a nonmajor Special Revenue Fund of the Hillsborough County primary government. Separate financial statements are not required for it. The CSB administers a uniform classified merit employment system. CSB responsibilities include developing personnel rules, records, and reports related to employees and positions; handling recruitment functions; coordinating an employee performance management system; and conducting other programs to ensure compliance with the Civil Service Act and other statutory requirements.

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to the Financial Statements**

Although the Hillsborough County Civil Service Board is legally separate, it is fiscally dependent on the primary government and provides services almost entirely to the primary government.

#### **Discretely Presented Component Units**

Component units that meet the criteria for discrete presentation in accordance with GASB Statement No. 14 are presented in a separate component units column in the government-wide financial statements in order to clearly distinguish the balances and transactions of these component units from those of the primary government. The component units listed below are discretely presented and are identified as *component units* throughout this report. The Component Units are presented as governmental fund types.

##### *Housing Finance Authority of Hillsborough County*

The purpose of the Housing Finance Authority of Hillsborough County (HFA) is to use public financing to encourage private investment in, and construction of, residential housing for low and moderate income families. The members of the governing body of the HFA are appointed by the BOCC. The County Ordinance which created the HFA provides that the BOCC may remove members of the HFA's governing body without cause, and may change the structure, organization, or activities of the HFA, including terminating the HFA. The HFA is neither financially accountable to nor fiscally dependent on the BOCC. Bonds issued by the HFA are special obligations of the HFA payable solely from revenues, receipts and resources of the HFA pledged under related trust indentures. These bonds do not constitute a debt, liability, general or moral obligation or pledge of the faith or credit of the HFA, Hillsborough County, the state of Florida or any of its political subdivisions. Accordingly, the HFA has determined that the obligations of its bond programs should not be presented in the HFA's basic financial statements.

##### *Neighborhood Dependent Special Districts*

The Neighborhood Dependent Special Districts (NDs) shown below were created by County Ordinances at the request of property owners in order to levy special assessments against property in the districts. The purpose of the assessments is to construct and maintain public improvements in these districts. Although the NDs are legally separate, they are fiscally dependent on the primary government since the NDs must obtain BOCC approval to set or modify district budgets, or to incur debt. Since each Neighborhood District by itself is immaterial, the individual Neighborhood Districts were combined into one unit to facilitate presentation.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

Arlington Special Tax District	Keystone Groves Lakes Special Dependent District
Bay Crest Special Tax District	Lago Vista Special Maintenance District
Beacon Meadows Special Tax District	Lake Brant Special Dependent District
Bloomington Oaks Special Tax District	Lake Heather Special Tax District
Bloomington Special Tax District	Lake Magdalene Estates West Special Tax District
Boyette Springs Special Tax District	Lake Magdalene Special Dependent District
Brandon Groves North Special Tax District	Lake Strawberry Special Tax District
Brandon Hills Special Tax District	Logan Gate Special Tax District
Buckhorn Estates Special Tax District	North Lakes Special Maintenance District
Buckhorn Oaks Special Tax District	North Pointe Special Tax District
Carrollwood Meadows Special Tax District	Northdale Special Maintenance District
Carrollwood North Special Tax District	Pine Meadows Special Dependent District
Carrollwood South Special Tax District	South Pointe Special Tax District
Country Lakes Special Tax District	Sugarwood Grove Special Tax District
Country Place Special Maintenance District	Tampa Shores Dependent Special District
Country Run Special Maintenance District	Tarawood Special Tax District
Country Village Special Tax District	Valrico Manor Special Tax District
Cove at Bayport Colony Special Tax District	Village Estates West Special Tax District
East Lake Park Special Dependent District	Waterford Special Tax District
Hammock Woods Special Dependent District	Westchester Special Dependent District
Hunters Lake Special Tax District	Westwood Special Tax District
Indian Hills - Hickory Ridge II Special Tax District	

Each of the neighborhood dependent special districts listed above has been included in this annual financial report.

*Law Library Board*

The Law Library Board (LLB) maintains the James J. Lunsford Law Library for legal research conducted by attorneys, judges, and the public. The LLB is legally separate. Although the governing body is appointed by the primary government from members of the Hillsborough County Bar Association, it cannot impose its will on the LLB. The primary government cannot set fees, modify the budget or appoint or dismiss the management of the LLB. The LLB is a component unit of the primary government because the primary government provides a significant portion of the financial support for the LLB including paying rent on the space occupied by the Law Library, and providing

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

accounting, purchasing, and other support services. The LLB is reported as a discretely presented component unit because it provides services to the general public rather than entirely or almost entirely to the County.

### *Hillsborough County City-County Planning Commission*

The Hillsborough County City-County Planning Commission (CCPC) performs long-range comprehensive planning and makes recommendations to the County and city governments concerning the orderly growth and development of Hillsborough County. The CCPC is legally separate. The primary government appoints only four of the ten members of the CCPC's governing body, which does not represent a voting majority. However, the CCPC is a component unit of the primary government because the CCPC is fiscally dependent on the primary government for almost all of its funding and because it would be misleading to exclude the CCPC from the Hillsborough County financial reporting entity's financial statements. The CCPC is reported as a discretely presented component unit because it provides services to the cities of Tampa, Temple Terrace, and Plant City, in addition to the primary government.

### *Restatement of Beginning Net Assets, Discretely Presented Component Units*

There was a restatement of beginning net assets in the Statement of Activities for the County and for the Component Units due to four neighborhood dependent districts that were included in the prior year's comprehensive annual financial report, but were not included in this year's report.

### *Additional Information on Discretely Presented Component Units*

Separate financial statements are not prepared for the LLB or CCPC, but financial data including budget and actual comparisons may be obtained from:

Finance Department, County Center, 12<sup>th</sup> Floor,  
P.O. Box 1110, Tampa, Florida 33601-1110

Financial statements of the discretely presented Housing Finance Authority of Hillsborough County and the individual Neighborhood Dependent Special Districts, including budget and actual comparisons, may be obtained directly from these entities. For a nominal photocopying charge, copies of these financial statements may also be obtained from:

Board of County Commissioners Records, County Center, 12<sup>th</sup> Floor  
601 East Kennedy Boulevard, Tampa, Florida 33602

## **Related Organizations**

The BOCC appoints a voting majority of the governing bodies of certain entities for which the County is not financially accountable. These entities are classified as related organizations. In

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

accordance with governmental accounting standards, related organizations are excluded from the financial reporting entity, but their relationships with the County are disclosed.

Arts Council of Hillsborough County (AC) - The BOCC appoints a voting majority of the AC's governing body, but each appointment may be made only from a list of candidates nominated by the existing governing body of the AC. The BOCC does not have the ability to impose its will on the AC. The AC has the autonomous authority to set fees and issue its own debt. The outstanding debt of the AC is not an obligation of the County.

Hillsborough County Educational Facilities Authority, and Hillsborough County Industrial Development Authority - The BOCC appoints the members of the governing bodies of each of these entities but the BOCC has generally not imposed its will on them, or significantly influenced operational or fiscal matters. The governing bodies of these entities are neither financially accountable to nor fiscally dependent on the BOCC.

Hillsborough County Hospital Authority (HCHA) - Although the BOCC appoints a voting majority of the HCHA's governing body, the BOCC does not have the ability to impose its will on the HCHA. The HCHA has the autonomous authority to establish its own budget, set rates for medical services, and issue its own revenue bonds. The outstanding debt of the HCHA is not an obligation of the County.

### **Tampa Bay Water Joint Venture**

On May 1, 1998, the member governments of the West Coast Regional Water Supply Authority (WCRWSA) reorganized the WCRWSA in accordance with Section 30, Chapter 97-160, Laws of Florida, and Chapter 373, Florida Statutes. The purpose of the reorganization was to meet the region's current and future water supply requirements. The reorganization also culminated in a new forty-year master regional water supply contract and governance interlocal agreement. The WCRWSA was dissolved and a new organization named Tampa Bay Water (TBW) was created. The new regional water supply agreement became effective on September 29, 1998 to coincide with TBW's issuance of Series 1998A and 1998B Utility System Revenue Bonds.

A joint venture is a legal entity resulting from a contractual arrangement that is governed by two or more participants in which the participants retain either an ongoing financial interest or an ongoing financial responsibility. The County is one of six participants governing Tampa Bay Water and has an ongoing contractual responsibility to purchase water solely from TBW.

TBW sets water rates to produce sufficient revenue from the participants to meet its operating costs and debt service requirements. TBW's audited financial statements for the fiscal year ended September 30, 2008 may be obtained from:

Finance Director  
Tampa Bay Water  
2575 Enterprise Road  
Clearwater, Florida 33763-1102

## HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements

### B. Basic Financial Statements

The County's Basic Financial Statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

**Government-wide financial statements** The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is similar to the accounting used by private-sector businesses. The government-wide financial statements include not only the County itself (the primary government), but also its component units, the legally separate entities for which the County is financially accountable. The Statement of Net Assets presents information on all of the assets and liabilities of the County as a whole. The difference between assets and liabilities is reported as net assets. Changes in net assets may serve as an indicator of whether the financial position of the County is improving or deteriorating. The Statement of Activities presents information showing how the County's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying economic transactions occur, regardless of when cash is received or paid. Therefore, some of the revenues or expenditures reported in the statement of activities will have cash flows in future fiscal periods. For example, uncollected taxes are shown as revenues although cash receipts will occur in the future. Unused vacation leave results in an expense even though related cash outflows will occur in the future.

The government-wide financial statements show a distinction between activities that are supported primarily by taxes and intergovernmental revenues (governmental activities) and activities that are intended to recover all or most of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation functions. The business-type activities of the County include Water Resource Services and the Solid Waste Resource Recovery operations.

Program revenues include charges for services, operating grants and contributions, capital grants and contributions, and restricted interest earnings. The charges for services category encompasses revenues from licenses and permits, fines and forfeitures, and special assessments, as well as charges for services transactions. Restricted interest is interest related to specific programs within business-type activities.

To minimize the "grossing up" effect on revenues and expenses in the government-wide financial statements, transactions between the internal service funds and other funds were eliminated. Therefore, risk management, employee healthcare, and fleet management assessments were eliminated as well as the corresponding charges for services revenues received by the internal services activities. As a result, the government-wide financial statements are presented as if the internal service activities took place in the benefiting funds rather than in the internal service funds. Any revenues and expenditures remaining after eliminations, as well as any assets and liabilities, are presented in the governmental activities columns of the government-wide financial statements.

## HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements

Administrative overhead charges are allocated in BOCC accounting records using a “cost allocation plan.” For example, the costs of Purchasing, Facilities Management, Human Resources, Management & Budget, Administrative Services, County Attorney, and other “indirect” activities are allocated to benefiting functions. Such administrative overhead charges are included with other direct expenses categorized by function on the Statement of Activities.

**Fund financial statements** A *fund* is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions. All of the County’s funds may be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** Most of the County’s basic services are reported in governmental funds, which focus on how money or other spendable financial resources flow into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County’s general governmental operations and the basic services it provides. The measurement focus is based upon determination of changes in financial position. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County’s programs. There is a reconciliation of the governmental activities presented in the Statement of Net Assets and the Statement of Activities to the governmental funds presented in the fund financial statements. The following is a description of the County's major governmental funds:

The **General Fund** is the County’s primary operating fund. It is used to account for all financial resources of the general government except those required to be accounted for in other funds. The General Fund is subdivided into Countywide and Unincorporated Area portions.

The **Countywide Special Purpose Revenue Fund** is used to account for special purpose revenues used to provide services for residents throughout the County, and a discretionary sales surtax for healthcare for low-income residents. The expenditures of the Hillsborough County health care program for the poor are also accounted for in this fund.

The **Sales Tax Revenue Fund** is used to account for the 5% tourist development tax designated for the promotion of tourism in the County, the local government half-cent sales tax, the discretionary sales surtax for infrastructure (Community Investment Tax), and state shared revenues, which are transferred to other funds for various program expenditures.

The **Intergovernmental Grants Fund** is used to account for federal, state, local governmental or non-governmental grants and state shared revenues for programs including aging services, children's services, social services, transportation, public assistance, housing, and capital projects.

The **County Transportation Fund** is used to account for motor fuel taxes, state revenue sharing, and various grant funds designated to finance road and street construction, maintenance, and other transportation projects.



## HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements

The **Sheriff Law Enforcement Fund** is used to account for the revenues and expenditures necessary to carry out the duties and obligations of the Sheriff as specified in Section 30.15, Florida Statutes. The funds for the Sheriff's operation are received from the BOCC pursuant to Section 30.49, Florida Statutes.

The **Local Housing Assistance Program Fund** is used to account for State Housing Initiatives Partnership (SHIP) program moneys received from the state of Florida. This program makes loans to low and moderate income persons, first time home buyers, builders and others for funding home purchases, new home construction, existing home renovation, and for the payment of matching funds needed to obtain grants.

The **Infrastructure Surtax Projects Fund** is used to account for the County's share of the voter-approved local government infrastructure sales surtax levied per Section 212.055, Florida Statutes. This sales tax, which is commonly known as the Community Investment Tax, is authorized to purchase equipment, or purchase or construct infrastructure related to jails, criminal justice computer systems, fire stations, roads and traffic intersections, stormwater systems, parks, and libraries. This tax is shared with the Hillsborough County School Board, the Tampa Sports Authority, and the three municipalities located in Hillsborough County.

Other Governmental Funds is a summarization of all nonmajor governmental funds. Individual fund statements are available in the Combining Section.

The County maintains two different types of **Proprietary Funds**. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its Water Resource Services and for its Solid Waste Resource Recovery operations. Both of these operations are considered to be major proprietary funds of the County. *Internal service funds* are used to accumulate and allocate costs internally among the County's other functions. The County uses internal service funds to account for Self-Insurance and Fleet Management programs. These two programs are included within governmental activities in the government-wide financial statements because they predominantly benefit governmental rather than business-type functions. The two internal service funds are combined into a single presentation in the proprietary fund financial statements. In Proprietary Funds, operating revenues and expenses are distinguished from nonoperating revenues and expenses. Operating revenues and expenses are those transactions related to the Proprietary Fund's principal ongoing operations. Operating revenues consist of charges for services. Operating expenses include such items as personnel and contractual services, costs of services provided, and depreciation on capital assets. Nonoperating revenues and expense are those transactions that are not directly related to the Proprietary Fund's principal activities. Nonoperating revenues and expenses include operating grants, investment earnings, and interest expense. The County's two major proprietary funds are described on the following page:

The **Water Resource Services System Fund** is used to account for the operations of the water and wastewater system in the unincorporated areas of the County. Water and wastewater fees are determined annually by rate studies and are set at levels to recover the expenses of operations, including debt service, in a manner similar to private business enterprises. Activities necessary to provide water and wastewater

## HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements

service are accounted for in this fund, including customer service, engineering, operations, and maintenance.

The **Solid Waste Resource Recovery Fund** is used to account for the operations of the Solid Waste Management Department on a countywide basis. Refuse generated in the unincorporated areas of the County is collected by franchised and non-franchised collectors serving residential and commercial customers and by private companies serving their own customers. Refuse tipping fees are reviewed annually and are set at levels sufficient to recover operating and debt service expenses. The Solid Waste Fund also owns and operates landfills and monitors closed landfills.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the primary government. Fiduciary funds are specifically used for purposes such as: holding bond proceeds and related bonds payable liabilities of the reclaimed water improvement units and capacity assessment units which are not obligations of Hillsborough County; payroll deductions payable, performance bonds, the Clerk of Circuit Court's tax accounts; forfeited bond accounts, fines and forfeiture accounts; and various other agency accounts. Agency funds are fiduciary funds used to account for assets that the County holds on behalf of others as their agent. Fiduciary funds are not included in the government-wide financial statements because the resources of these funds are not available to support County programs.

The **Statistical Section** is presented in accordance with GASB Statement Number 44, *Economic Condition Reporting: The Statistical Section*, and is divided into the following categories: Financial Trends, Revenue Capacity Information, Debt Capacity Information, Demographic and Economic Information, Operating Information, and Miscellaneous Information. These sections allow readers of the financial statements to better assess the County's economic condition.

### **Reconciling Government-wide Financial Statements to Fund Financial Statements**

The differences between the government-wide financial statements and the fund financial statements are identified in the following sections of the Basic Financial Statements: Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Assets –Governmental Activities; Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities; the reconciliation at the bottom of the Balance Sheet, Proprietary Funds; and the reconciliation at the bottom of the Statement of Revenues, Expenses, and Changes in Fund Net Assets, Proprietary Funds.

### **C. Measurement Focus and Basis of Accounting**

Accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the types of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets less all liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports. For example, under the accrual basis of accounting, transactions are recognized when

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to the Financial Statements**

the transactions take place, whereas on the cash basis of accounting, transactions are recognized when cash is received or paid.

The proprietary fund financial statements and the government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. The governmental fund financial statements are presented using the current financial resources measurement focus and modified accrual basis of accounting. The agency fund financial statements are presented using the accrual basis of accounting. Since agency funds do not show revenues or expenditures, a measurement focus is not applicable for agency funds.

With the economic resources measurement focus, all assets and liabilities associated with the operation of these funds are included on the balance sheet. With the accrual method of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Government-wide financial statements and proprietary fund financial statements show increases (revenues) and decreases (expenses) in net assets.

Governmental fund financial statements are presented using the current financial resources and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds show increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, that is, when they become both measurable and available to pay liabilities of the current period. Revenues not considered available are recorded as deferred revenues. Expenditures are recorded when a liability is incurred except for (a) unmatured interest on general long-term debt, which is recorded when due, and (b) the noncurrent portion of accrued compensated absences, which is recorded in long-term debt on the government-wide financial statements.

In applying the susceptible to accrual concept to intergovernmental revenues, there are essentially two types of revenues. In one, money must be expended for specific purposes or projects before any intergovernmental revenues will be received by the County; therefore, revenues are recognized based on the timing of expenditures incurred. In the other, intergovernmental revenues are virtually unrestricted and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

Property taxes are recognized as revenue in the fiscal year for which taxes are levied, provided they are collected within thirty days after fiscal year-end. Special assessments are recorded as revenue in the year the payments are due. Certain other miscellaneous revenues are recorded as revenues when received because they are generally not measurable until actually received. Investment revenues are recorded as earned. For revenues from fire rescue billings, the availability period for revenue recognition is 120 days. For other revenues such as intergovernmental revenues, sales taxes and state shared revenues, the availability period used for revenue recognition under the modified accrual basis of accounting is 60 days.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

**D. Cash, Cash Equivalents, and Investments**

Cash consists of checking and savings accounts, collectively designated as cash deposits. Cash deposits are carried at cost. For purposes of financial statement presentation, cash equivalents are highly liquid investments with maturities of three months or less from date of purchase.

The County deposits cash in qualified public depositories. The deposits are fully insured by the Federal Deposit Insurance Corporation and/or secured by the multiple financial institution collateral pool established under Chapter 280, Florida Statutes. In accordance with these statutes, qualified public depositories are required to pledge eligible collateral in varying percentages. Any losses to public depositories are covered by applicable deposit insurance, by the sale of pledged securities, and if necessary, by assessments against other qualified public depositories.

County Ordinance 08-6 and Section 218.415, Florida Statutes, authorize the County to invest in obligations of the U.S. government, its agencies and instrumentalities, and certain other investments. Investments are stated at fair value. More information is provided in Note 3, *Deposits and Investments*.

**E. Unbilled Service Receivables**

Billings to water and wastewater customers are based on metered consumption, which is determined at various dates each month. At fiscal year-end, unbilled receivables are recorded and revenue is recognized in the Water Resource Services Fund based on estimated water consumption since the last billing cycle.

**F. Inventories and Prepaid Items**

Inventories are valued at the lower of cost (using the first-in, first-out or average cost methods), or market value. In proprietary funds, the cost of inventory or prepaid items is recorded as an expense at the time individual inventory or prepaid items are consumed (consumption method). In governmental funds, the cost of inventory or prepaid items is recorded as an expenditure at the time it is acquired (purchase method). Inventories on hand in governmental funds at fiscal year-end are reported as assets on the balance sheet. A reservation of fund balance in the amount of the inventory is established in the governmental funds since inventories do not represent resources which can be spent during the current period.

**G. Capital Assets**

Property, plant, and equipment, and infrastructure assets (such as roads, sidewalks, bridges, and drainage systems), are reported in the applicable governmental or business-type activities columns of the government-wide financial statements. Capital assets are defined as those assets with an initial, individual cost of over \$1,000. Capital contributions are recorded at their estimated fair value after the receipt of the asset and formal acceptance by the BOCC. Depreciation is calculated using the straight-line method over estimated useful lives ranging from 5 to 50 years for buildings, 10 to 35 years for

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

building improvements, and 2 to 10 years for equipment. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Infrastructure assets are not depreciated since the County has an asset management system in place and has made a commitment to preserve infrastructure assets at or above the condition levels set by the BOCC. See Infrastructure Condition and Maintenance Data section (required supplementary information after the Notes to the Financial Statements) for more information.

All capital assets, including buildings and building improvements, associated with Solid Waste Recovery Resource and Water Resource Services Funds are recorded and depreciated within these two enterprise funds. However, only equipment is recorded and depreciated within the Self-Insurance and Fleet Internal Service Funds. Therefore, the internal service funds are set up to recover the costs of operations other than those associated with the depreciation of buildings and building improvements.

In the governmental fund financial statements, the costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets. In the proprietary fund financial statements, the costs associated with the acquisition or construction of capital assets are recorded as increases in capital assets. See Note 6, *Capital Assets*, for more information.

### **H. Compensated Absences**

In accordance with GASB Statement No. 16, *Accounting for Compensated Absences*, the County accrues a liability for compensated absences, as well as certain other salary-related costs associated with the payment of compensated absences. Vacation leave is accrued as a liability as the benefits are earned by employees. Sick leave is also accrued as a liability as the benefits are earned by employees, but only to the extent that it is probable that the County will compensate employees for the benefits through cash payments at termination or retirement.

The County's compensated absences liability at September 30, 2008 consisted of two parts. Hillsborough County Civil Service Rules state that sick leave termination payments are to be made under two conditions. Compensation for employees in "Plan A" includes a sick leave payment at termination for all hours of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded for each employee in Plan A based on the employee's hourly pay rate. Compensation for employees in "Plan B" includes a sick leave payment at termination for the employee's unused sick leave hours from February 2, 1997, with payment only for each hour of sick time accrued up to 480 hours and half of the sick time accrued over 960 hours. A liability is recorded for each employee who has a termination payment under Plan B. Employees in Plan B hired after February 2, 1997, will not receive a sick leave payment at termination, so no sick leave liability is recorded for these employees.

The compensated absences liability also includes other salary-related costs incrementally associated with the payment of compensated absences such as the County's share of Social Security and Medicare taxes as well as the County's required pension contributions to the Florida Retirement System. The entire

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

compensated absences liability, both short-term and long-term portions, is recorded in the government-wide financial statements and the separate proprietary fund financial statements.

**I. Conduit Debt Obligations**

The County's conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the specific purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a component unit of the County, neither the County nor the component unit has an obligation for such debt. See Note 7.J., *Non-Commitment Conduit Debt Obligations*, for more information.

**J. Landfill Closure and Postclosure Care Costs**

In accordance with governmental accounting standards, the County, as a municipal solid waste landfill owner, records a current expense and the related long-term liability for certain future landfill closure and postclosure care costs for landfills accepting solid waste. The portion of these future costs currently recognized is based on the amount of landfill capacity consumed as of each balance sheet date. The County also records the current estimated liability for remediation and monitoring costs for landfills that closed on or before October 9, 1991. More information on these expenses and related long-term liabilities is disclosed in Note 14, *Accounting for Municipal Solid Waste Landfill Costs*.

**K. Bond Issuance Costs, Deferred Losses on Debt Refundings, and Original Issue Discounts and Premiums**

In the government-wide financial statements and proprietary fund financial statements, there are several situations where amounts are amortized to interest expense. Bond issuance costs are deferred and reported as assets on the Statement of Net Assets and Balance Sheet for proprietary funds. The County records bond refunding loss transactions in two ways. When losses are incurred from issuing new refunding debt to refund outstanding debt, they are deducted from the principal balance of the new long-term bonds payable. When losses are incurred from using cash reserves to refund outstanding debt, they are reported as a component of unamortized bond issuance costs. Original issue discounts are reported as deductions from the principal balance of long-term bonds. Conversely, original issue premiums are reported as additions to the principal balance of long-term bonds.

Deferred refunding losses, original issue premiums and discounts are amortized using the effective interest method and reported as a component of interest expense on the Statement of Activities or Statement of Revenues, Expenses, and Changes in Fund Net Assets, Proprietary Funds. The amortization period is the remaining life of the either the old debt or the new debt, whichever is shorter.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

During fiscal year 2008, bond issuance costs, deferred refunding losses, and original issue discounts and premiums amortized were, in total, a reduction of \$1,168,000 for governmental activities and an increase of \$2,068,000 for business-type activities as shown in the chart below.

<i>(Amounts in Thousands)</i>	<b>Deferred Refunding Loss</b>	<b>Original Issue Discount</b>	<b>Original Issue Premium</b>	<b>Total Amortized to Interest</b>	<b>Bond Issuance Costs</b>
Governmental activities	\$ 1,446	\$ 28	\$ (2,642)	\$ (1,168)	\$ 598
Business-type activities	3,480	-	(1,412)	2,068	366
Totals	<u>\$ 4,926</u>	<u>\$ 28</u>	<u>\$ (4,054)</u>	<u>\$ 900</u>	<u>\$ 964</u>

**L. Self-Insurance**

The County has self-insurance internal service funds maintained by the BOCC and Sheriff. These self-insurance funds includes both *risk management* and *employee group health insurance* activities.

Risk management deals with risks related to workers' compensation, and general and automotive liability. The County is substantially self-insured for workers' compensation claims as permitted by Florida law. The BOCC is self-insured for workers' compensation claims up to a maximum of \$350,000 per occurrence with unlimited excess coverage above the self-insurance cap. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap. The County is also self-insured against general liability and automotive claims with limited liability per Section 768.28, Florida Statutes, of \$100,000 per person and \$200,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through federal lawsuits or acts of the Florida Legislature.

The County also provides a group health insurance plan for its employees and their eligible dependents. The County has an employee group health self-insurance plan in order to account for and finance its uninsured risks of loss. Under this plan, the County is self-insured for up to \$400,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$400,000 per person deductible. Claims beyond the \$1,000,000 policy limit are paid through the group health plan. Maximum stop-loss reimbursements are limited to \$600,000 per person per year.

Based on actuarial estimates, liabilities have been established in the self-insurance fund for claims reported but not paid, and incurred but not reported. In addition, premiums charged to customer departments are recorded as revenues in the self-insurance fund and as insurance assessment expenditures in the customer departments. See Note 13 for more information on the Self-Insurance Fund and the actuarially determined claims liabilities.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

**M. Financial Reporting for Business-type Activities and Enterprise Funds**

In accordance with GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, the County elected not to apply Financial Accounting Standards Board (FASB) pronouncements issued after November 30, 1989 for its business-type activities and enterprise funds.

**N. Pension Disclosure**

The County follows GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers*, for the measurement, recognition, and display of pension expenditures or expenses. See Note 8, *Defined Benefit Pension Plan*, for more information.

**O. Use of Restricted Versus Unrestricted Net Assets**

When both restricted and unrestricted net assets are available, it is the County's policy that restricted resources are used first if appropriate.

**P. Interfund Transfers In and Out**

In the Statement of Activities, interfund activity, such as transfers in and out as well as transfers within the Internal Service Funds and within the Governmental Activities category, is eliminated. Interfund activity between Governmental and Business-type activities is not eliminated. Interfund services provided and used between functions are not eliminated because removing interfund services used would distort the functional expenses presented in the Statement of Activities. In the Fund Financial Statements, only interfund activity within Enterprise Funds and Internal Service Funds was eliminated. See Note 11, *Interfund Transfers In and Out*, for details.

**Q. Goodwill**

Under the County's election to follow all applicable GASB pronouncements and those applicable FASB pronouncements issued before December 1, 1989, the Water Resource Services Fund recorded goodwill of \$10,155,000 during fiscal year 2004. This amount represents the excess paid to purchase four independent water and wastewater franchise providers over the fair value of the tangible capital assets acquired. Through these transactions, the Water Resource Services Fund added over 4,700 customers. The goodwill is scheduled for straight-line amortization over thirty years. For fiscal year 2008, goodwill of \$330,000 was amortized to operating expense and included in "depreciation and amortization" in the proprietary fund financial statements.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

**R. Deficit Fund Balance**

There was a deficit fund balance of \$873,000 in the Supervisor of Elections Fund, a nonmajor special revenue fund, at September 30, 2008. The deficit was caused by higher than expected election and operating costs as well as the accrual of the cost of new voting equipment received, but not contractually accepted for payment approval purposes at year-end. The deficit is expected to be eliminated in the following fiscal year when accounting records are reviewed by the new Supervisor of Elections and additional transfers are approved by the BOCC.

**S. Sales and Pledges of Receivables**

The County follows GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*. Governments sometimes exchange an interest in their expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments—generally in a lump sum. This statement sets criteria to determine whether the proceeds received should be reported as revenue or as a collateralized borrowing resulting in a liability. If a government retains control or continues to be involved with the receivables or future revenues, then the transaction is more likely to be considered a collateralized borrowing. If transactions involving receivables are to be recognized as a sale, a gain or loss is reported in the period of the sale. If transactions involving future revenues are to be recognized as a sale, the revenue should be deferred and amortized in most cases. Other than the disclosure of future revenues pledged for debt service (see Note 18), the County had no transactions affected by GASB Statement No. 48 during fiscal year 2008.

**Note 2 - Budgetary Accounting**

Chapter 129, Florida Statutes, requires each county to prepare, approve, adopt, and execute an annual budget, for such funds as required by law, sound financial practice, or GAAP. The budget controls the levy of taxes and the expenditures of money for County purposes. Most County funds have annually appropriated budgets, meaning that their budgets are established annually. Certain funds have project-length budgets rather than annually appropriated budgets. Project-length budgets are budgets established at the start of capital projects or grants since they generally involve more than one fiscal year. Project-length budgets allow for more effective control over expenditures since costs may be controlled from the inception-to-date perspective rather than each year being controlled separately. The Intergovernmental Grants Fund, Local Housing Assistance Fund, Infrastructure Surtax Projects Fund, and all Capital Projects Funds except for the administrative portion of the Environmentally Sensitive Lands Acquisition Capital Projects Fund have project-length budgets. Certain funds have a mixture of annually appropriated and project-length budgets. The General Fund, Countywide Special Purpose Fund, Unincorporated Area Special Purpose Fund, County Transportation Fund, Library Fund, Commercial Paper Program Debt Service Fund, and Environmentally Sensitive Lands Acquisition Capital Projects Fund have a mixture of annually appropriated and project-length budgets. The Sheriff's Jail Inmate Canteen Fund, Communications 911, and Child Protection Investigations Special Revenue Funds, are completely

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to the Financial Statements**

unbudgeted. With the exceptions noted above, the rest of Hillsborough County's governmental and proprietary funds have annually appropriated budgets.

Chapter 129, Florida Statutes, requires that budgetary controls be established at the fund level, and provides that it is unlawful to expend more than is budgeted in a fund, and in no instance may expenditures exceed total appropriations. The Constitutional Officers and component units exercise budgetary control at a legal level of control, which is at the fund level. The legal level of control is that level of detail at which the governing body must approve expenditures or transfers which exceed appropriated amounts. The BOCC exercises budgetary control at a legal level of control, which is at the fund, department, and character level. A character is a category such as personnel services, operating expenditures, capital outlay, debt service, or grants and aids. A separate *Supplemental Budget Versus Actual Expenditures Report for the Fiscal Year Ended September 30, 2008* has been prepared to present the data of the BOCC at its legal level of control for funds with annually appropriated budgets as well as the annually appropriated portions of funds with a mixture of annually appropriated and project-length budgets.

During a fiscal year the BOCC may amend its adopted budget. These amendments provide supplemental appropriations in a fund and department to meet operational requirements resulting from: unanticipated circumstances; error corrections; or the need to expend new funds received from grant awards, contributions, insurance recoveries or bond/loan proceeds. During fiscal year 2008, supplemental appropriations to the BOCC budget, excluding Component Units, were approximately \$524,754,000 or 13.0% of the originally adopted budget. These supplemental appropriations were largely due to: the adjustment of estimated fund balances to actual fund balances where permitted by law; the carryover of fiscal year 2007 appropriations for certain encumbered items not received by the start of fiscal year 2008; grant awards received after October 1, 2007; and debt transactions.

At the end of the fiscal year, the appropriations of annually adopted budgets lapse, but the appropriations of project-length budgets continue until the end of the capital project or grant. Budget amendments may be used to reduce appropriations in cases where actual revenues are anticipated to fall short of original estimates. The intent of the County is to establish a revised budget that provides for the use of available funds where permitted by law.

The County uses encumbrance accounting in governmental funds. Encumbrances represent commitments for future expenditures, based on purchase orders or contracts issued, where the goods or services have been ordered but have not been received. Encumbrances are used to help ensure that the sum of actual expenditures and commitments for future expenditures do not exceed the total level of appropriations authorized. Encumbrances do not constitute expenditures or liabilities because no resources are expended until the goods or services are received. Encumbrances outstanding at year-end are reported as reservations of fund balance in the Balance Sheets (Fund Financial Statements) of governmental funds because the encumbrances will in effect be carried over and reappropriated in the following year.

County budgets are prepared on a basis of accounting consistent with GAAP except for the budgets of the Sheriff Law Enforcement Fund, the Property Appraiser Property Assessment Fund, and the Tax Collector Tax Collection Fund, which are prepared on a basis of accounting that differs from GAAP. With the Sheriff Law Enforcement Fund, there are differences between the budgetary basis of accounting

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to the Financial Statements**

and GAAP in the treatment of grants and contract revenues and related expenditures. On a budgetary basis, cost-reimbursement type grant revenues, contract-related charges for services, and associated expenditures are netted. On a GAAP basis, revenues and expenditures from these grants and contracts are presented at gross amounts in the financial statements.

With the Property Appraiser and Tax Collector Funds, there is a difference between the budgetary basis of accounting and GAAP in the treatment of excess fee distributions to entities outside of the County's reporting entity. On a budgetary basis, distributions of excess fees through these two funds are reported as other financing uses. On a GAAP basis, these distributions are reported as expenditures because there is a reduction in the net financial resources of the County.

The actual results of operations of the Sheriff Law Enforcement Fund, the Property Appraiser Property Assessment Fund, and the Tax Collector Tax Collection Fund are presented on a GAAP basis in the Statement or Schedules of Revenues, Expenditures and Changes in Fund Balances. These funds, however, are presented on a budgetary basis on the Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. The Sheriff Jail Inmate Canteen Fund and Child Protection Investigations Fund, Special Revenue Funds, did not have legally adopted budgets. Therefore, these funds are not included in the Nonmajor Special Revenue Funds or Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual.

In addition, on the budgetary basis, only the financial activity of funds with annually appropriated budgets are included in the Statements or Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual. On the GAAP basis, all financial activity is presented on the Statements or Schedules of Revenues, Expenditures and Changes in Fund Balances, whether budgeted annually or in project-length budgets. Reconciliations of the fund balance as reported on the budgetary basis to the fund balance reported on the GAAP basis are presented on the face of the applicable statements or schedules on the budgetary basis.

### **Note 3 - Deposits and Investments**

#### **A. Deposits**

At September 30, 2008, the total of the carrying amounts of the County's deposits (unrestricted and restricted) was \$188,754,000 and the total of the bank balances was \$160,952,000. The County's deposits consisted of demand deposits, money market accounts, and non-negotiable certificates of deposits. The bank balances are fully insured by federal deposit insurance and/or secured by the multiple financial institution collateral pool established under the "Florida Security for Public Deposits Act," Chapter 280, Florida Statutes. Cash in excess of the operating requirements of each fund are pooled and invested by the County in a variety of deposits and investments with the objectives of optimizing safety, liquidity, and yield, in that order. Earnings from pooled investments are allocated to each of the funds based on the average daily cash equity balance of each fund or as prescribed by BOCC resolution. Amounts that may not be commingled in accordance with certain bond resolutions or other agreements are invested outside the investment pool. For the component units, which are included in the County reporting entity figures shown above, the carrying amounts were \$1,179,000 and the bank balances were \$1,228,000.

**HILLSBOROUGH COUNTY, FLORIDA  
Notes to the Financial Statements**

**B. Investments**

In accordance with GASB Statement 31, *Accounting and Financial Reporting for Certain Investments and External Investment Pools*, investments are carried and reported at fair value, except for investments in 2a-7-like pools, which are reported at amortized cost as described later in this note. Fair value is the amount at which an investment could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale. If quoted market prices are available, they are used to determine fair value. For investments in open-end mutual funds, fair value is determined by the fund's current share price.

Investments made by the County (unrestricted and restricted) are summarized below. The investments are classified by investment category and show fair value, effective duration in years, and credit rating. Since U.S. treasury securities are considered to have no credit risk, they have by definition, the highest possible credit rating. All investment income, including changes in the fair value of investments, is reported as a part of interest revenue in the financial statements.

**Investments**

<i>(Amounts in Thousands)</i>	<b>Fair Value</b>		<b>Effective Duration (Yrs)</b>	<b>Credit Rating</b>
	<b>Primary Government</b>	<b>Component Units</b>		
U.S. treasury securities	\$ 499,517	1,974	0.8	exempt
U.S. government sponsored agency securities	574,595	--	1.3	AAA
Corporate notes	47,519	--	0.4	AA
Subtotal	<u>1,121,631</u>	<u>1,974</u>		
State Board of Administration (SBA):				
Local Government Investment Pool	440,708	--	0.02*	AAAm
Fund B Surplus Funds Trust Fund	29,987	367	9.4	unrated
Guaranteed investment contracts	120,944	--	1.4	unrated
Open-end mutual funds	31,303	3,109	0.2	AAA
Certificate of deposit	19,783	--	0.3	AAA
Total investments	<u>\$ 1,764,356</u>	<u>5,450</u>	0.9	

\* Weighted average maturity was used to approximate effective duration.

Effective duration is a measure of interest rate risk. It measures the sensitivity of an investment's price to interest rate changes. For example, if an investment security has an effective duration of two years, then a one-percentage point increase in the market interest rate will cause the value of the security to decline by two percent. Conversely, a one-percentage point decline in the market interest rate will cause the value of the security with an effective duration of two years to increase in value by two percent. The effective duration of the investment portfolio of the primary government, as a whole at year-end, was approximately 0.9 years. The duration of callable securities was calculated using the call date as the maturity date.

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

A credit rating is a measure of credit risk, the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk, a subset of credit risk, is the risk that a counterparty fails to fulfill its obligations. All of the investments of the County are insured or registered, or held by the County or its agent in the County's name. Excluding the investment pools managed by the State Board of Administration, securities issued by U.S. government, its agencies or instrumentalities, and mutual funds investing in such securities, no one issuer represents 5% or more of the total investments of the County.

### **C. Local Government Investment Pool and Fund B Surplus Funds Trust Fund Managed by State Board of Administration (SBA)**

The SBA manages the Florida Local Government Investment Pool, a 2a-7-like pool, carried at amortized cost. A 2a-7-like pool is not registered with the Securities and Exchange Commission (SEC) as an investment company, but has a policy that it operates in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940, which regulates money market funds. Therefore, the Florida Local Government Investment Pool operates essentially as a money market fund. The fair value of the County's position in the pool is the same as the value of pool shares.

Regulatory oversight of the SBA is provided by three state of Florida elected officials designated as trustees: the Governor serves as Chairman of the SBA; the Chief Financial Officer serves as Treasurer of the SBA; and the Attorney General serves as Secretary of the SBA. External oversight of the State Board of Administration is provided by the Investment Advisory Council, which reviews investment performance, strategy and decision-making, and provides insight, advice and counsel on these and other matters when appropriate. Audit oversight is also provided by the state of Florida Auditor General.

On November 29, 2007, the trustees of the SBA suspended deposits and withdrawals from the Florida Local Government Investment Pool (Investment Pool). This action was taken to stop withdrawals that caused the Investment Pool's assets to fall from about \$27 billion down to \$14 billion in a month's time. Some local governments initiated withdrawals due to fears associated with securities that were downgraded below the credit quality guidelines set for initial purchase as well as some limited defaults. Most principal and interest payments continued to be received by the Investment Pool. On December 4, 2007, the SBA split the Investment Pool into two funds: 86% was allocated to the Local Government Investment Pool (LGIP) designated to hold high-quality money-market appropriate securities and 14% was allocated to the Fund B Surplus Funds Trust Fund (Fund B), a fluctuating net asset value (NAV) pool, designated to hold higher-risk securities such as those in default, having payment extensions or having significant changes in credit risk. In addition, the Investment Pool's entire November interest and loan loss reserve was placed in Fund B to offset some of the lost value. The SBA contracted with Federated Investors to manage the LGIP and Fund B.

The SBA took a variety of actions to stabilize and strengthen the LGIP. Withdrawal limitations were imposed on the LGIP. At first, the greater of 15% of the original balance in the LGIP or \$2 million was available to participants without a 2% redemption fee. During fiscal year 2008, both the percentage and dollar-amount restrictions were gradually increased until the greater of 50% of the original balance or \$12 million could be withdrawn without the 2% redemption fee. In December 2007, Standard & Poor's issued an AAAM rating on the LGIP, which is the highest rating category for a government investment pool

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

fund. Additional oversight was also established. The Florida Chief Financial Officer directed the SBA Audit Committee to review the local government investment pool.

The SBA also took a variety of actions to stabilize Fund B and maximize the collection of Fund B's principal and interest to increase the liquidity available to participants as quickly as possible. No withdrawals were permitted from Fund B. During fiscal year 2008, as principal and interest were collected, transfers were made from Fund B to the LGIP. Of Hillsborough County Primary Government's \$130.8 million originally placed in Fund B, 68.7% was collected and moved to the LGIP during the fiscal year. As a result, the County's Fund B balance at year-end valued at "amortized cost" was reduced to \$40.9 million compared to a net asset value (fair value) at year-end of \$30.0 million. The difference between these two amounts was the County's unrealized loss in Fund B at year-end of \$10.9 million. Interest income shown in the financial statements is presented net of all fair value changes through year-end. As a result, the unrealized loss associated with Fund B is already included as a part of interest income reported in the financial statements.

To further improve operating procedures for the LGIP and Fund B, a new Florida statute was enacted during the fiscal year. For example, an investment policy document consistent with the statutes will be updated annually. Monthly management summary reports were required along with new internal controls and a formal escalation process. Specific limitations were imposed on the executive director's authority to limit contributions or withdrawals with immediate disclosure and formal trustee review. The allocation of fund gains and losses must be shared pro-rata by all participants. Any penalties such as for an early redemption fee must be disclosed in enrollment materials and participants must be provided advance notice prior to a change in penalties. A six-member Participant Local Government Advisory Council was created to review the administration of the fund and make recommendations to the trustees. The new statute strengthened oversight of the LGIP.

### **D. Investment Policy**

The County's investment policy manages interest rate risk, credit risk, and concentration of credit risk by following Section 218.415, Florida Statutes, and County Ordinance 08-6. Section 218.415, Florida Statutes, authorizes the County to invest surplus funds in the following:

- a. The state of Florida's Local Government Investment Pool.
- b. Direct obligations of the U.S. government.
- c. Obligations of U.S. government agencies such as the Government National Mortgage Association.
- d. Obligations of U.S. government sponsored agencies (instrumentalities) such as the Federal Farm Credit System Banks, Freddie Mac (Federal Home Loan Mortgage Corporation), the Federal Home Loan Banks, or Fannie Mae (Federal National Mortgage Association).
- e. Interest-bearing time deposits or savings accounts in qualified public depositories as defined in S. 280.02, Florida Statutes.
- f. U.S. Securities and Exchange Commission registered money market funds with the highest credit quality ratings from a nationally recognized rating agency.

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

- g. Securities of, or other interests in, any open-end or closed-end management type investment companies or investment trusts registered under the Investment Company Act of 1940 as amended, provided the portfolio is limited to obligations of the U.S. government or its agencies and instrumentalities, and to repurchase agreements fully collateralized by such investments, provided the investment company or investment trust takes delivery of the collateral either directly or through an authorized custodian.
- h. Other investments authorized for the County by law, county ordinance, or resolution.

In addition to the above, County Ordinance 08-6 restricts the County's investments as follows:

- a. The entire portfolio may be invested in U.S. Treasury securities with a maximum maturity length of 10 years, but investments in Treasury strips are limited to 10% of the portfolio.
- b. A maximum of 50% of the portfolio may be invested in the state of Florida's Local Government Investment Pool.
- c. A maximum of 50% of the portfolio may be invested in U.S. government agency securities, with no more than 10% of the portfolio in any individual U.S. government agency.
- d. A maximum of 60% of the portfolio may be invested in obligations of U.S. government instrumentalities with a maturity length of 10 years, provided that no more than 30% of the portfolio is invested in any one issuer and no more than 25% of the portfolio is invested in callable securities.
- e. A maximum of 20% of the portfolio may be invested in repurchase agreements excluding one-business day agreements and overnight sweep agreements, with no more than 10% of the portfolio in the repurchase agreements of a single institution.
- f. A maximum of 20% of the portfolio may be invested in nonnegotiable interest-bearing time certificates of deposit of an institution with deposits secured by the Florida Security for Public Deposits Act, provided that the maximum maturity on any certificate is no greater than one year and no more than 10% of the portfolio is deposited with any one issuer.
- g. A maximum of 20% of the portfolio may be invested in prime commercial paper (i.e. rated Prime-1 by Moody's, A-1 by Standard & Poor's, or AA by two nationally recognized rating agencies if backed by a letter of credit), with no more than 5% of the portfolio in the commercial paper of a single issuer. The maximum length to maturity shall be 270 days from the date of purchase.
- h. A maximum of 50% of the portfolio may be invested in money market funds offered by registered investment companies and operated in accordance with 17 CFR 270.2a-7, provided that the money market funds are rated AAAM or AAAM-G or better by Standard & Poor's or the equivalent by another nationally recognized rating agency. No more than 10% of the portfolio may be invested in any one money market fund.
- i. A maximum of 15% of the portfolio may be invested in high quality corporate notes (rated Aa by Moody's and AA by Standard & Poor's), with no more than 5% of the portfolio in the notes of a single issuer.
- j. A maximum of 20% of the portfolio may be invested in intergovernmental investment pools, provided that the total investment does not exceed 25% of the intergovernmental pool.
- k. A maximum of 25% of the total portfolio may be invested in state or local government taxable and/or tax exempt general obligation and/or revenue bonds (rated at least Aa by Moody's and AA by Standard and Poor's) or short-term debt (rated at least MIG-2 by Moody's and SP-2 by Standard & Poor's).
- l. A maximum of 20% of the total portfolio may be invested in bankers' acceptances issued by a domestic bank or federally chartered domestic office of a foreign bank (rated at least P-1 by Moody's Investors Service and A-1 by Standard &

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

Poor's), with a maximum of 5% of available funds with any one issuer. The maximum length to maturity shall be 180 days from purchase.

- m. Investment in reverse repurchase agreements is prohibited.
- n. The maximum maturities shown above may be exceeded if investments are purchased to fulfill long-term debt service reserve requirements, in which case investments are permitted to have maturity dates up through the life of the debt service reserves.

### **E. Other**

At year-end, the County had \$88,342,000, in callable securities of U.S. government sponsored agencies. These securities were purchased because the advantage gained from their higher interest rates more than offset the reinvestment risk—the risk that securities could be called and the proceeds reinvested at lower interest rates.

Deposits of \$188,754,000 plus investments of \$1,769,806,000 shown in the notes to the financial statements equal: the total of restricted and unrestricted cash and cash equivalents and investments of \$1,903,547,000 presented on the Statement of Net Assets; plus the cash and cash equivalents and investments of \$55,013,000 shown on the Statement of Fiduciary Net Assets—Agency Funds; since the cash and cash equivalents and investments of Fiduciary Funds are included in the notes to the financial statements, but not in the Statement of Net Assets.

### **Note 4 - Property Taxes**

Property taxes based on assessed values at January 1 are payable on November 1 of each year. A four percent discount is allowed if the taxes are paid in November, with the discount declining by one percentage point each month thereafter. Taxes become delinquent on April 1 of the following year and tax certificates for the full amount of any unpaid taxes and assessments are auctioned beginning June 1 of that year. Property tax revenue is recorded when it becomes available. Available means when due and collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. No accrual for the property tax levy becoming due in November of 2007 is included in the accompanying financial statements since such taxes are collected to finance expenditures of the subsequent period. Section 200.071, Florida Statutes, limits aggregate ad valorem tax millage against property of the County to 10 mills each for countywide and unincorporated area services unless increased by voter referendum.

### **Note 5 - Accounts Receivable, Amounts Due From Other Governments, and Mortgages Receivable**

Accounts receivable at September 30, 2008, for the County's individual major funds and nonmajor funds in total, including applicable allowances for doubtful accounts, were as follows:



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**Notes to the Financial Statements**

<i>(Amounts in Thousands)</i>	<b>Accounts Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Accounts Receivable, Net</b>
General Fund	\$ 15,866	(12,240)	3,626
Countywide Special Purpose Fund	21		21
Intergovernmental Grants Fund	188	--	188
County Transportation Fund	52	--	52
Sheriff Law Enforcement Fund	4	--	4
Nonmajor governmental funds	1,876	(1,532)	344
Internal service funds	793	--	793
Water Resource Services Enterprise Fund	86,833	(350)	86,483
Solid Waste Resource Recovery Enterprise Fund	3,599	(13)	3,586
Accounts receivable reported under accrual basis of accounting (but not reported in funds)	28,851	--	28,851
Total for primary government	138,083	(14,135)	123,948
Component Units	246	--	246
Total for Hillsborough County reporting entity	<u>\$ 138,329</u>	<u>(14,135)</u>	<u>124,194</u>

On the following chart of amounts due from other governments at September 30, 2008, “due from grantors” refers to amounts receivable from federal, state, or other grantors. “Due from state of Florida” refers to amounts receivable such as sales taxes, state shared revenues or other non-grant receivables from the state of Florida. Most accounts receivable, net, and amounts due from other governments are expected to be collected within one year.

<i>(Amounts in Thousands)</i>	<b>Due From Grantors</b>	<b>Due From State of Florida</b>	<b>Due From Other Governments</b>	<b>Totals</b>
General Fund	\$ --	2,228	--	2,228
Countywide Special Purpose	--	48	470	518
Sales Tax Revenue Fund	--	15,257	--	15,257
Intergovernmental Grants Fund	22,788	--	--	22,788
County Transportation Fund	581	3,778	--	4,359
Sheriff's Law Enforcement Fund	422	--	--	422
Internal Service Funds	--	--	5	5
Solid Waste Resource Recovery Enterprise Fund	21	--	0	21
Nonmajor governmental funds	402	8,703	833	9,938
Total for primary government	24,214	30,014	1,308	55,536
Component units	--	--	431	431
Total for Hillsborough County Reporting Entity	<u>\$ 24,214</u>	<u>30,014</u>	<u>1,739</u>	<u>55,967</u>

**Mortgages Receivable in Governmental Activities**

The County has a multi-family, single family, construction and rehabilitation loan program to allow real estate developers with approved construction or rehabilitation projects to receive low interest mortgage loans where interest may be deferred until the end of the loan period under certain

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

conditions. Most of the funding for this affordable housing program comes from the State Housing Initiative Partnership (SHIP) program and the federal government's Home Investment Partnerships and Community Development Block Grant (CDBG) programs. Liens have been recorded in official records on these properties. Mortgages receivable at September 30, 2008, for the County's individual major funds in total, including applicable allowances for doubtful accounts, were as follows:

<i>(Amounts in Thousands)</i>	<b>Mortgages Receivable, Gross</b>	<b>Allowance for Doubtful Accounts</b>	<b>Mortgages Receivable, Net</b>
Intergovernmental Grants Fund	\$ 28,385	(2,805)	25,580
Local Housing Assistance Fund	52,755	(5,176)	47,579
Total for primary government	81,140	(7,981)	73,159
Component units	--	--	--
Total for Hillsborough County Reporting Entity	<u>\$ 81,140</u>	<u>(7,981)</u>	<u>73,159</u>

The County also has two other programs to help provide affordable housing to County residents. (a) The First Time Home Buyers Downpayment Assistance program provides qualified first-time home buyers with a mortgage loan for downpayment assistance which is payable upon sale of the house, but will be forgiven if the borrower remains in the house for 30 years. (b) The owner-occupied rehabilitation loan program allows qualified residents to apply for a mortgage loan for rehabilitation purposes. Liens on these properties have been recorded in official records for both programs, and in certain cases a third-party administrator manages loan repayments. Both of these programs are funded by SHIP, CDBG, and Home Investment Partnership grant programs. At the time of this report, these programs may have notes receivable outstanding of up to approximately \$20 million. However, no mortgages receivable have been recorded in the financial statements because a majority of these loans may ultimately be resolved when future events occur or fail to occur, for example the sale of a house. The County will be further evaluating these loan programs to determine the impact these loans could have on the financial statements, if any.

In addition, there are code enforcement fines assessed by the Code Enforcement Board and Special Magistrate, which are currently recorded when collected during the year. The County is in the process of evaluating those fines that have been assessed, but not yet collected, in an effort to determine whether receivables should be recorded in the financial statements, the impact of which cannot yet be estimated.

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**Note 6 - Capital Assets**

Changes in capital assets of governmental activities for the year ended September 30, 2008:

<b>Governmental Activities:</b>	<b>Beginning</b>			<b>Ending</b>
<i>Amounts in Thousands</i>	<b>Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance</b>
Land, including rights-of-way	\$ 410,337	37,360	329	447,368
Infrastructure	5,231,053	283,938	3,934	5,511,057
Construction in progress	262,410	92,555	219,182	135,783
Total non-depreciable assets	<u>5,903,800</u>	<u>413,853</u>	<u>223,445</u>	<u>6,094,208</u>
Buildings	628,131	21,666	250	649,547
Building improvements	74,918	30,401	169	105,150
Equipment	301,342	44,275	36,683	308,934
Total depreciable assets	<u>1,004,391</u>	<u>96,342</u>	<u>37,102</u>	<u>1,063,631</u>
Less accumulated depreciation for:				
Buildings	(239,896)	(22,327)	(6)	(262,217)
Building improvements	(52,055)	(5,213)	--	(57,268)
Equipment	(200,786)	(39,048)	(34,573)	(205,261)
Total accumulated depreciation	<u>(492,737)</u>	<u>(66,588)</u>	<u>(34,579)</u>	<u>(524,746)</u>
Total capital assets, being depreciated, net	<u>511,654</u>	<u>29,754</u>	<u>2,523</u>	<u>538,885</u>
Total governmental capital assets, net	<u>\$ 6,415,454</u>	<u>443,607</u>	<u>225,968</u>	<u>6,633,093</u>

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Changes in capital assets of the business-type activities for the year ended September 30, 2008:

<b>Business-type Activities</b>	<b>Beginning</b>			<b>Ending</b>
<i>Amounts in Thousands</i>	<b>Balance</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance</b>
Land, including rights-of-way	\$ 54,083	137	104	54,116
Construction in progress	140,528	252,125	58,691	333,962
Total non-depreciable assets	<u>194,611</u>	<u>252,262</u>	<u>58,795</u>	<u>388,078</u>
Buildings	467,650	27,450	-	495,100
Building improvements	786,435	60,147	5,810	840,772
Equipment	32,656	7,499	2,460	37,695
Goodwill	10,155	-	-	10,155
Total depreciable assets	<u>1,296,896</u>	<u>95,096</u>	<u>8,270</u>	<u>1,383,722</u>
Less accumulated depreciation for:				
Buildings	(258,844)	(13,757)	-	(272,601)
Building improvements	(391,362)	(43,875)	(5,325)	(429,912)
Equipment	(21,211)	(4,345)	(2,367)	(23,189)
Goodwill	(1,243)	(330)	-	(1,573)
Total accumulated depreciation and amortization	<u>(672,660)</u>	<u>(62,307)</u>	<u>(7,692)</u>	<u>(727,275)</u>
Total capital assets, being depreciated, net	<u>624,236</u>	<u>32,789</u>	<u>578</u>	<u>656,447</u>
Total business-type capital assets, net	<u>\$ 818,847</u>	<u>285,051</u>	<u>59,373</u>	<u>1,044,525</u>

The future implementation of GASB Statement 51, *Accounting and Financial Reporting for Intangible Assets*, is not expected to have an impact on goodwill accounting in the government-wide

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

financial statements. Goodwill and accumulated depreciation for goodwill were presented as a part of capital assets rather than as a part of other long-term assets on the Proprietary Funds Balance Sheets as well as on the chart showing changes in capital assets of the business-type activities on the previous page.

During fiscal year 2008, interest costs of \$2,359,000 were capitalized to improvements and construction work-in-progress on the Balance Sheet - Proprietary Funds and deducted from interest expense on the Statement of Revenues, Expenses, and Changes in Net Assets – Proprietary Funds. The interest expense capitalized represents the net amount after deducting the bond proceeds investment income from the related tax-exempt debt interest cost. Total Business-Type interest costs incurred during fiscal year 2008 were \$17,376,000.

Depreciation expense was charged to functions of the primary government as shown on below:

	Amounts in Thousands
Governmental activities:	
General government	\$ 9,195
Public safety	22,279
Physical environment	1,566
Transportation	5,468
Economic environment	3,325
Human services	10,155
Culture and recreation	4,725
Internal service funds	9,875
Total depreciation expense - governmental activities	\$ 66,588
Business-type activities:	
Water Resource Services	\$ 51,445
Solid Waste Resource Recovery	10,862
Total depreciation expense - business-type activities	\$ 62,307

Construction or capital improvement commitments outstanding as measured by purchase orders and contracts outstanding at September 30, 2008 were as follows:

	<b>Construction Commitments Outstanding</b>
<i>(Amounts in Thousands)</i>	
General Fund	\$ 21
Countywide Special Purpose Fund	1,682
Intergovernmental Grants	19,234
County Transportation Fund	18,029
Local Housing Assistance Fund	2,050
Infrastructure Surtax Projects Fund	54,916
Nonmajor special revenue funds	7,328
Nonmajor capital projects funds	6,753
Water Resource Services Enterprise Fund	87,219
Solid Waste Resource Recovery Enterprise Fund	41,004
Total	\$ 238,236

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The Capital Improvement Program is a financial plan of proposed capital projects covering a five or six-year period. Project costs can include project development, site acquisition, design, construction, renovation, initial fixtures and equipment, and administration. Major categories of projects include fire services, government facilities, libraries, parks programs, solid waste, stormwater, transportation, and water and wastewater. The Capital Improvement Program does not identify all project costs. It only identifies what will probably be appropriated during the period. Total capital costs will be greater. The Capital Improvement Program for fiscal years 2009 through 2013 incorporates projects with a total cost of \$1,082,378,000.

**Note 7 - Long-Term Liabilities**

**A. Changes in Long-Term Liabilities**

The following is a summary of changes in long-term liabilities for the year ended September 30, 2008, for both governmental activities and business-type activities:

<b>Governmental Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
General obligation bonds	\$ 15,380	--	655	14,725
Deferred losses on bond refundings	(643)	--	(69)	(574)
Unamortized bond issue premiums	230	--	25	205
Limited ad valorem tax bonds	18,685	--	4,410	14,275
Deferred bond refunding losses	(58)	--	(23)	(35)
Unamortized bond issue premiums	123	--	49	74
Revenue bonds	432,925	210,995	40,780	603,140
Deferred bond refunding losses	(9,467)	(618)	(1,354)	(8,731)
Unamortized bond issue premiums	10,433	9,776	2,568	17,641
Unamortized bond issue discounts	(283)	--	(28)	(255)
Notes Payable	52,589	137,205	67,257	122,537
Compensated absences payable*	72,962	57,592	56,280	74,274
Net OPEB obligation	--	8,958	3,965	4,993
Insurance claims payable**	35,059	6,665	1,022	40,702
Other long-term liabilities (see Note 7.D.)	571	217	65	723
Governmental activity long-term liabilities-primary government	628,506	430,790	175,602	883,694
Component units***	--	5	--	5
Governmental activities long-term liabilities-reporting entity	\$ 628,506	430,795	175,602	883,699

\*Note: Compensated absences liabilities were liquidated as sick and vacation expenditures were incurred for employees. Sick and vacation expenditures as well as other payroll expenditures such as salaries were recorded in the General Fund, Special Revenue Funds, a Capital Projects Fund, the two Internal Service Funds, and the two Enterprise Funds.

\*\*Note: At September 30, 2008, the Hillsborough County health care program for low-income residents had an "insurance claims payable, current" liability of \$4,053,000 reported for claims incurred but not reported and reported but not paid,

**HILLSBOROUGH COUNTY, FLORIDA**  
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which was shown in the Statement of Net Assets and the Balance Sheet – Governmental Funds. That liability was not included in the chart above because it was entirely a current liability.

\*\*\*Note: The Neighborhood Dependent Districts Component Unit issued notes payable of \$5,000 during fiscal year 2008, which will be liquidated with debt service payments (including principal and interest) of \$3,000 in fiscal year 2009 and \$2,600 in fiscal year 2010.

<b>Business-type Activities:</b> <i>(Amounts in Thousands)</i>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>
Revenue bonds	\$ 307,635	--	22,100	285,535
Deferred bond refunding gains	7	--	7	--
Deferred bond refunding losses	(13,038)	--	(3,487)	(9,551)
Unamortized bond issue premiums	7,463	--	1,412	6,051
Notes payable	1,343	1,376	2,719	--
Compensated absences payable	5,039	3,405	3,304	5,140
Other long-term liabilities (see Note 7.D.)	39,629	185	7,405	32,409
Business-type activity				
long-term liabilities	<u>\$ 348,078</u>	<u>4,966</u>	<u>33,460</u>	<u>319,584</u>

See Exhibit A “Schedule of Changes in Long-Term Debt” at the end of the Notes to the Financial Statements for more detailed information on the long-term debt of governmental and business-type activities, including the current portion of long-term debt. Deferred refunding losses and unamortized bond issuance discounts are recorded as reductions of bonds payable, on the statement of net assets. Unamortized bond issuance premiums are recorded as additions to bonds payable on the statement of net assets.

**B. Bonds Payable**

Bonds payable, including current maturities, at September 30, 2008 were as follows:

<i>(Amounts in Thousands)</i>	<b>Long-term Debt, Governmental</b>
<b>General Obligation Bonds:</b>	
\$18,540 August 28, 2002, General Obligation Refunding Bonds (Unincorporated Area Parks and Recreation Program), Series 2002, due in annual installments through 2025; interest cost at 4.20%. (Note 17 - Exhibit B)	\$ 14,725
Deferred bond refunding loss	(574)
Unamortized bond issue premium	205
Net general obligation bonds, governmental activities	<u>\$ 14,356</u>

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**Notes to the Financial Statements**

**Limited Ad Valorem Tax Bonds:**

\$28,190 August 6, 1998, Limited Ad Valorem Tax Refunding Bonds (Environmentally Sensitive Lands Acquisition and Protection Program), Series 1998, due in annual installments through 2011; interest cost at 4.40%. (Note 17 - Exhibit C) \$ 10,160

\$10,105 June 10, 2003, Limited Ad Valorem Tax Refunding Bonds (Environmentally Sensitive Lands Acquisition and Protection Program) Series 2003, due in annual installments through 2011; interest cost at 2.17%. (Note 17 - Exhibit D) 4,115  
 Deferred bond refunding loss (35)  
 Unamortized bond issue premium 74

Total limited ad valorem bonds, governmental activities \$ 14,314

**Long-term Debt,  
 Governmental**

**Revenue Bonds:**

\$57,690 April 26, 2006, Capital Improvement Non-Ad Valorem Refunding Revenue Bonds (Museum of Science and Industry and County Center Project), Series 2006, due in annual installments through 2022; interest cost at 4.20%. (Note 17 - Exhibit E) \$ 52,430  
 Deferred bond refunding loss (881)  
 Unamortized bond issue premium 1,486

\$40,285 May 3, 2006, Capital Improvement Program Refunding Revenue Bonds, Series 2006, due in annual installments through 2024; interest cost at 4.16%. (Note 17 - Exhibit F) 37,145  
 Deferred bond refunding loss (876)  
 Unamortized bond issue premium 155

\$19,965 January 27, 1998, Fuel Tax Refunding Revenue Bonds, Series 1998, due in semi-annual installments through 2011; interest cost at 6.0%. (Note 17 - Exhibit G) 4,025

\$49,725 October 30, 2001, Community Investment Tax Revenue Bonds (Jail Projects), Series 2001A, due in annual installments through 2026; interest cost at 4.66%. (Note 17 - Exhibit H) 41,770  
 Unamortized bond issue discount (201)

\$14,490 October 30, 2001, Community Investment Tax Revenue Bonds (Stormwater Projects), Series 2001B, due in annual installments through 2026; interest cost at 4.66%. (Note 17 - Exhibit I) 12,390  
 Unamortized bond issue discount (54)

\$93,870 June 30, 2003, Junior Lien Capital Improvement Program Refunding Revenue Bonds (Criminal Justice Facilities), Series 2003, due in annual installments through 2016; interest cost at 4.23%. (Note 17 - Exhibit J) 64,610  
 Deferred bond refunding loss (3,805)  
 Unamortized bond issuance premium 5,357

\$90,000 August 12, 2004, Community Investment Tax Revenue Bonds, Series 2004, due in annual installments through 2025; interest cost at 4.31%. (Note 17 - Exhibit K) 77,840  
 Unamortized bond issuance premium 1,319

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**Notes to the Financial Statements**

\$17,920 June 8, 2005, Tampa Bay Arena Refunding Revenue Bonds, Series 2005, due in annual installments through 2026; interest cost at 4.12%. (Note 17 – Exhibit L)	16,730
Deferred bond refunding loss	(436)
Unamortized bond issuance premium	233
\$38,305 August 23, 2005, Court Facilities Refunding Revenue Bonds, Series 2005, due in annual installments through 2029; interest cost at 4.28%. (Note 17 – Exhibit M)	36,295
Deferred bond refunding loss	(2,000)
Unamortized bond issuance premium	35
\$18,270 December 6, 2006, Fourth Cent Tourist Development Tax Bonds, Series 2006, due in annual installments through 2035; interest cost at 4.14%. (Note 17 – Exhibit N)	17,865
Unamortized bond issuance premium	56
\$27,125 December 6, 2006, Fifth Cent Tourist Development Tax Bonds, Series 2006A, due in annual installments through 2035; interest cost at 4.27%. (Note 17 – Exhibit O)	27,125
Deferred bond refunding loss	(136)
Unamortized bond issuance premium	131
\$7,200 December 19, 2006, Fifth Cent Tourist Development Tax, Series 2006B, due in annual installments through 2010; interest cost at 3.51%. (Note 17 – Exhibit P)	3,920
Unamortized bond issuance premium	12
\$191,800, October 31, 2007, Community Investment Tax Revenue Bonds, Series 2007, due in annual installments through 2026; interest cost at 4.5%. (Note 17-Exhibit Q)	191,800
Unamortized bond issuance premium	8,821
\$19,195, May 7, 2008, Capital Improvement Non-Ad Valorem Refunding Revenue Bonds (Warehouse and Sheriff’s Facilities Projects), Series 2008, due in annual installments through 2028; interest cost at 4.2%. (Note 17 – Exhibit R)	19,195
Deferred bond refunding loss	(597)
Unamortized bond issuance premium	36
Net revenue bonds, governmental activities	611,796
Total of net general obligation bonds, limited ad valorem bonds and net revenue bonds, for governmental activities	\$ 640,465
<b>Revenue Bonds:</b>	<b>Long-term Debt, Business-type</b>
\$186,105 May 17, 2001, Junior Lien Refunding Utility Revenue Bonds, Series 2001, due in annual installments through 2016; interest cost at 5.06%. (Note 17 - Exhibit S)	\$ 106,085
Deferred bond refunding loss	(4,571)
Unamortized bond issue premium	1,642



**HILLSBOROUGH COUNTY, FLORIDA**  
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\$50,440 July 18, 2003, Refunding Utility Revenue Bonds, Series 2003, due in annual installments through 2013; interest cost at 5.58%. (Note 17 – Exhibit T)	24,385
Deferred bond refunding loss	(4,979)
Unamortized bond issue premium	1,517
\$116,900 November 14, 2006, Solid Waste and Resource Recovery Revenue Bonds, Series 2006A, due in annual installments through 2034; interest cost at 4.81%. (Note 17 – Exhibit U)	114,705
Unamortized bond issue premium	2,499
\$ 40,360 November 14, 2006, Solid Waste and Resource Recovery Revenue Bonds, Series 2006B, due in annual installments through 2030; interest cost at 4.07%. (Note 17 – Exhibit V)	40,360
Unamortized bond issue premium	392
	\$ 282,035

Net revenue bonds, business-type activities

Note 18, Exhibits B through V, show future debt service requirements, including sinking fund purchases for each issue.

Annual debt service requirements to maturity for long-term governmental bonded debt are as follows:

**Long-Term Bonded Debt, Governmental Activities**  
*(Amounts in Thousands)*

<u>Year Ending</u> <u>September 30</u>	<u>General Obligation</u> <u>Bonds</u>		<u>Limited Ad Valorem</u> <u>Tax Bonds</u>		<u>Revenue Bonds</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	
2009	\$ 670	650	4,580	575	29,230	27,398	63,103
2010	700	628	4,750	402	30,550	26,084	63,114
2011	720	604	4,945	216	30,455	24,768	61,708
2012	750	579	--	--	30,825	23,425	55,579
2013	780	552	--	--	31,720	22,144	55,196
2014-2028	4,400	2,273	--	--	161,325	87,675	255,673
2019-2023	5,505	1,185	--	--	163,210	50,084	219,984
2024-2028	1,200	95	--	--	104,920	13,768	119,983
2029-2032	--	--	--	--	15,285	2,823	18,108
2033-2037	--	--	--	--	5,620	418	6,038
Total	\$ 14,725	6,566	14,275	1,193	603,140	278,587	918,486

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Annual debt service requirements to maturity for business-type bonded debt are as follows:

**Long-term Debt, Business-type Activities**  
*(Amounts in Thousands)*

<b>Year Ending September 30</b>	<b>Revenue Bonds</b>		<b>Total</b>
	<b>Principal</b>	<b>Interest</b>	
2009	\$ 25,295	14,126	39,421
2010	23,660	12,969	36,629
2011	22,105	11,789	33,894
2012	23,985	10,603	34,588
2013	24,805	9,324	34,129
2014-2018	41,860	34,282	76,142
2019-2023	29,230	26,341	55,571
2024-2028	37,270	18,305	55,575
2029-2033	46,690	8,880	55,570
2034	10,635	479	11,114
<b>Total</b>	<b>\$ 285,535</b>	<b>147,098</b>	<b>432,633</b>

**C. Notes Payable**

On April 5, 2000, the BOCC adopted a resolution for the issuance of Capital Improvement Program Commercial Paper Notes, Series A (Non Alternative Minimum Tax), Series B (Alternative Minimum Tax), and Series C (Taxable) not to exceed \$200,000,000. Commercial paper notes were issued as part of a long-term financing program where notes are issued, rolled over as needed, and ultimately refinanced with long-term debt when more favorable longer-term rates become available in the financial markets. During fiscal year 2008, the BOCC adopted a resolution to authorize notes payable issuances of up to \$300,000,000.

The commercial paper notes are issued at face values of \$100,000 or more. The notes are payable in full plus accrued interest on maturity which is not greater than 270 days from the issue date. To facilitate an efficient and effective use of available cash, the County will periodically issue new money notes and reissue maturing notes at current market interest rates to fund its cash needs. During fiscal year 2008, market interest rates ranged from 1.40% to 5.56%. The County intends to redeem a portion of outstanding notes with program revenues and to refinance the remaining notes with future long-term financing. Payment of the maturing commercial paper notes payable is secured by an irrevocable direct pay letter of credit in the amount of \$300,000,000. Interest on the notes is payable at the time each note matures.

On March 19, 2008, the BOCC approved a resolution to fund the expansion of parts of US Highway 301 from two lanes to six lanes with the issuance of 2008 Taxable Transportation Revenue Notes A, B, and C as interim financing. Notes A and B cannot exceed \$26.5 million in total and Notes C cannot exceed \$8.0 million. At September 30, 2008, only Notes A and B were issued, with liabilities of

**HILLSBOROUGH COUNTY, FLORIDA**  
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\$4.019 million and \$5.291 million, respectively. Security for payment of maturing notes is provided by direct pay letters of credit from third-party providers and by impact fee reserves and future revenues in associated transportation impact fee zones. Interest is paid semi-annually on October 1 and April 1. At September 30, 2008, total notes payable outstanding were \$122,537,000 as shown below.

<b>Governmental activities:</b> <i>(Amounts in Thousands)</i>	<u>Issue Date</u>	<u>Maturity Date</u>	<u>Interest Rate</u>	<u>Face Amount</u>
	3-13-08	11-20-08	2.10%	\$ 25,110
	6-26-08	3-19-09	1.70	50,000
	8-28-08	4-23-09	1.65	10,766
	9-25-08	10-23-08	4.15	19,528
	9-25-08	10-23-08	4.15	<u>7,823</u>
Total commercial paper notes				<u>113,227</u>
	4-29-08	4-01-13	5.56	4,019
	4-29-08	4-01-13	5.56	<u>5,291</u>
Total taxable notes				<u>9,310</u>
Total notes payable				<u><u>\$ 122,537</u></u>

The commercial paper notes payable of \$122,537,000 used in governmental activities are recorded as noncurrent liabilities on the statement of net assets.

On December 8, 2005, the County established the \$75 million Capital Improvement Commercial Paper Note Issuance Program, Series A, Series B, and Series C (taxable) for the Water Resource Services Fund. Security for payment of maturing commercial paper notes is provided by a \$75 million direct pay letter of credit through a third party provider. Interest is due upon note maturity. The purpose of the program is to provide money for the continued capital improvement and expansion of the water and wastewater system throughout the County's unincorporated areas. There are no commercial paper notes outstanding through this commercial paper program.

**D. Other Long-Term Liabilities**

Other long-term liabilities, including current maturities, reported in the Governmental Activities column of the Statement of Net Assets at September 30, 2008, were as follows:

<i>(Amounts in Thousands)</i>	<b>Long-Term Liabilities Governmental</b>
Arbitrage rebate liability	<u>\$ 723</u>
Principal and total long-term liabilities for the reporting entity, governmental activities	<u>\$ 723</u>

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Arbitrage rebate liability is liquidated using the financial resources of the associated debt service funds. See Note 7.F., *Arbitrage Rebate Liability*, for information on the arbitrage rebate liability by bond issue and see Note 10, *Interfund Transfers In and Out*, for information on the funds that provided financial resources to individual debt service funds during fiscal year 2008.

Other long-term liabilities, including current maturities, for the Enterprise Funds at September 30, 2008, were as follows:

<i>(Amounts in Thousands)</i>	<u>Other Long-term Debt Business-Type</u>
Open landfill closure and postclosure costs	\$ 26,231
Closed landfill remediation/monitoring	5,728
Arbitrage rebate liability (2006A&B Solid Waste and Resource Recovery Revenue Bonds)	450
Total other long term liabilities, business-type activities	<u>\$ 32,409</u>

The other long-term liabilities for governmental and business-type activities shown above will be liquidated as presented on the chart on the following page:

<i>(Amounts in Thousands)</i> <u>Year Ending Sept. 30</u>	<u>Other Long-Term Liabilities</u>	
	<u>Governmental Amount</u>	<u>Business-Type Amount</u>
2009	\$ 4	128
2010	119	128
2011	323	128
2012	277	578
2013	--	128
2014-2018	--	191
2019-2023	--	275
2024-2028	--	275
2029-2033	--	275
2034-2038	--	275
2039-2043	--	15,489
2044-2048	--	5,359
2049-2053	--	9,180
Total principal	<u>\$ 723</u>	<u>32,409</u>

There is no interest on the other long-term liabilities in the governmental and business-type activities.

**E. Current Refundings of Debt Obligations**

On May 7, 2008, the County issued \$19,195,000 in Hillsborough County, Florida, Capital Improvement Non-Ad Valorem Revenue Refunding Bonds, Series 2008, with an average interest rate of 4.0%. Bond proceeds were combined with a bond issuance premium and other available funds to

**HILLSBOROUGH COUNTY, FLORIDA**  
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refund, on a current basis, \$19,303,000 of outstanding Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 1998.

Net bond proceeds of \$18,854,000 (after payment of underwriter fees and other issuance costs of \$341,000) were combined with a bond issuance premium of \$37,000 and other available County funds of \$462,000 to purchase United States government securities. Those securities were deposited in an irrevocable trust with an independent escrow agent to refund the 1998 bonds on a current basis. Additionally, the 1998 bonds are considered redeemed and the liability for the bonds was removed from noncurrent liabilities.

The 2008 debt refunding resulted in an accounting loss of \$618,000. Under government accounting rules, the loss was deferred at September 30, 2008. The loss is scheduled for amortization to interest expense based on the installment method through fiscal year 2027. The applicable refunding loss amortized to interest expense during fiscal year 2008 was \$22,000.

**F. Arbitrage Rebate Liability**

Certain long-term debt obligations of the County are subject to Section 148 of the Internal Revenue Code which requires that interest earned on proceeds from tax-exempt debt be rebated to the federal government to the extent that those earnings exceed the interest cost on the related tax-exempt debt.

The County has calculated the arbitrage rebate liability of governmental activities to be the following at September 30, 2008:

2005 Court Facilities Refunding Revenue Bonds	\$ 4,000
2006 Capital Improvement Program (MOSI & County Center) Bonds	292,000
2006 Capital Improvement Program Refunding Revenue Bonds	31,000
2006 Fourth Cent Tourist Development Tax Bonds	41,000
2006B Fifth Cent Tourist Development Tax Bonds	119,000
Commercial paper notes for H. Lee Moffitt / Merck M2Gen project	<u>236,000</u>
Total arbitrage rebate liabilities in Long-Term Debt, Governmental	<u><u>\$ 723,000</u></u>

The arbitrage liabilities from the preceding items were recorded in the Governmental Activities section of the Statement of Net Assets. See Note 7. D., *Other Long-Term Liabilities*, for the arbitrage liability found in business-type activities.

**G. Debt Compliance**

Various bond indentures contain covenants which specify certain limitations and restrictions for the County regarding annual debt service requirements, the use of certain restricted accounts, minimum sinking fund balances, and minimum revenue bond coverage. Management believes that the County has complied with all covenants.

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**H. Defeased Debt**

Defeased debt is unredeemed debt that is not reported on the financial statements because the cash and investments necessary for repayment have been irrevocably placed with an independent escrow agent, who will make debt service payments until the call date. Once defeased debt is called, it is no longer considered defeased because the liability for the bonds has been totally extinguished. The principal balances on bond issues defeased at September 30, 2008, are listed below:

*(Amounts in Thousands)*

1980 Public Improvement Road Construction Bonds	\$ 7,115
1983 Refunding Utility Revenue Bonds	15,465
1985 Refunding and Improvement Utility Revenue Bonds	42,270
1998 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds	18,685
1999 Court Facility Bonds	39,620

**I. Non-Commitment Special Assessment Debt**

On December 8, 2000, the County issued \$4.9 million in Reclaimed Water Special Assessment Revenue Bonds, Series 2000 and \$29.6 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2000. These bonds have interest rates that vary from 4.30% to 5.00%, respectively, with interest and principal payable semiannually. Payment of debt service is secured and payable solely from capacity assessment unit and reclaimed water improvement unit special assessment revenues. These obligations were not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations. At September 30, 2008, the unpaid principal balances of the Capacity Assessment Unit and the Reclaimed Water Improvement Unit bonds were \$19,760,000, and \$3,025,000, respectively.

On May 3, 2006, the County issued \$101.1 million in Capacity Assessment Special Assessment Revenue Bonds, Series 2006. These bonds have interest rates from 3.55% to 5.00% with interest payable semiannually and principal payable annually. The County irrevocably pledged its long-term capacity assessment accounts receivable and related annual special assessment payments of approximately \$10 million to secure repayment of the bonds. In exchange, the Water Resource Services Enterprise Fund received net proceeds of \$93.8 million for capital expansion but incurred a loss of \$3,959,000 on the transaction. These obligations were not recorded by the County since the County is not obligated in any manner for the repayment of these debt obligations. On September 30, 2008, the outstanding balance on the Capacity Assessment Special Assessment Revenue Bonds, Series 2006, was \$93,035,000.

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**J. Non-Commitment Conduit Debt Obligations**

In accordance with GASB Interpretation No. 2, *Disclosure of Conduit Debt Obligations, an Interpretation of NCGA Statement 1*, the County discloses certain conduit debt obligations. Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the purpose of providing capital financing for a specific third party that is not a part of the County's financial reporting entity. Although conduit debt obligations bear the name of a component unit of the County, neither the County nor the component unit has an obligation for such debt. The County has conduit debt obligations related to a note and bonds issued in the name of the Housing Finance Authority of Hillsborough County. As of September 30, 2008, there were twenty-three HFA bond issues outstanding. The total principal amount outstanding on these debt obligations was \$209,690,000.

The BOCC created the Housing Finance Authority of Hillsborough County (HFA) in fiscal year 1986 for the purpose of alleviating a shortage of affordable residential housing facilities for persons and families of low and moderate income within Hillsborough County. The HFA has issued a note and bonds which are special obligations of the HFA payable solely from revenues, receipts, and resources of the HFA pledged under related trust indentures. The HFA, the County, the State, or any political subdivisions of the State, are not obligated in any manner for the repayment of these notes or bonds. Therefore, the note and bonds are not reported as liabilities in the accompanying financial statements.

**K. Non-Commitment Debt Service Contributions**

The Tampa Sports Authority (TSA), an independent special district, issued the following revenue bonds to finance the construction of a community stadium:

- \$148,945,000 Local Option Sales Tax Revenue Bonds, Series 1997. These bonds were issued for stadium construction and are secured by a share of the half-cent Community Investment Tax approved by voter referendum. In the referendum that initiated the Community Investment Tax, a half-cent sales tax was to be levied pursuant to Section 212.055, Florida Statutes, with the requirement that specified amounts would be spent for infrastructure related projects of the Hillsborough County School District, the TSA's stadium, and infrastructure in the three cities located within the County as well as in the unincorporated areas of the County. To help the TSA with the issuance of its revenue bonds, the County entered into an interlocal agreement with the TSA to confirm the County's commitment to provide a certain amount of the Community Investment Tax to the TSA as legally established by the voters' approval of the Community Investment Tax. On November 16, 2005, the TSA issued \$114,865,000 in Refunding Revenue Bonds, Series 2005, to refund all outstanding series 1997 bonds.
  
- \$30,010,000 Florida Sales Tax Revenue Bonds, Series 1997. These bonds were issued for stadium construction and are secured by the state of Florida's commitment to provide sales tax revenues of \$2 million per year for 30 years for the construction of facilities for a professional sports franchise pursuant to Sections 288.1162 and 212.20(6)(g)5a, Florida

## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

Statutes. On November 16, 2005, the TSA issued \$27,015,000 in Florida Sales Tax Payment Refunding Revenue Bonds, Series 2005, to refund all outstanding series 1997 bonds.

The \$11,190,000 Tourist Development Tax Revenue Bonds, Series 1997B, were refunded by proceeds from the County's Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds, Series 2006. See Note 7.E. "Current Refundings of Debt Obligations" for more information.

The trust indentures for each of these bonds state that these bonds "shall not constitute a debt, liability, general or moral obligation or a pledge of the faith or loan of credit of the County, the City, the State or any political subdivision of the State." The revenue bonds payable liabilities are recorded in the financial records of the TSA. The trust indentures for each of these bonds states that the bonds "are limited obligations payable solely and only from the pledged revenues." If pledged tax revenues are insufficient, the County has no obligation to provide additional funding to the TSA for debt service. For these reasons, neither the bonds issued by the TSA nor the pledged revenues are recorded as liabilities of the County.

### **Note 8 - Defined Benefit and Defined Contribution Pension Plan**

*Plan Description.* With a few exceptions, all full-time and part-time employees working for the County in regularly established positions are members of the Florida Retirement System (FRS), a multiple-employer cost-sharing public retirement system administered by the state of Florida. The FRS offers members both a defined benefit plan (Pension Plan) and/or a defined contribution plan (Investment Plan) to provide retirement, disability, and death benefits for active members, retirees, surviving beneficiaries, and Deferred Retirement Option Program (DROP) participants.

DROP is a program that provides for payment of retirement benefits for FRS members for a maximum of five years. Under this program, an employee may retire and have his benefits accumulate in the FRS Trust Fund, earning interest, while continuing to work for a system employer. When the DROP period ends, employment terminates, the employee receives payment of the accumulated DROP benefits, and monthly Pension Plan and/or Investment Plan retirement benefits begin.

Benefits are established by Chapter 121, Florida Statutes, and Chapter 22B, Florida Administrative Code. Amendments to the law can only be made by an act of the Florida Legislature. Benefits are computed on the basis of age, average final compensation, and service credit. Average final compensation is the average of the employee's five highest fiscal years of salary earned during credited service. Regular class employees who retire at or after age 62 with 6 years of credited service or 30 years of service regardless of age are entitled to an annual retirement benefit payable monthly for life, equal to 1.6% of their final average compensation for each year of credited service. Vested employees with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special risk class employees such as sworn law enforcement officers, firefighters, and correctional officers who retire at or after age 55 with 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life.



## **HILLSBOROUGH COUNTY, FLORIDA Notes to the Financial Statements**

The state of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. That report may be obtained by writing to the state of Florida Division of Retirement, Department of Management Services, 4050 Esplanade Way, Tallahassee, Florida 32399-0950. That report may also be viewed on the Florida Retirement System's internet web site located at [http://dms.myflorida.com/human\\_resource\\_support/retirement/](http://dms.myflorida.com/human_resource_support/retirement/).

*Funded Status.* The FRS Annual Report July 1, 2006 – June 30, 2007 available as mentioned above, stated that the FRS pension plan was 105.6% funded at July 1, 2007 since the actuarial value of assets was \$125.58 billion compared to the actuarial accrued liability of \$118.87 billion.

*Funding Progress.* The FRS is noncontributory for members. Governmental employers are required to make contributions to the FRS based on actuarially determined statewide contribution rates. The FRS establishes contribution rates by calendar year. The contribution rates by job class at September 30, 2008 were as follows for both the defined benefit and defined contribution pension plans: regular 9.85%; special risk 20.92%; special risk administrative support 12.55%; county elected officials 16.53%; and senior management 13.12%. During the fiscal year ended September 30, 2008, the County contributed to the plan an amount equal to 13.65% of total covered payroll. The County contributions to the FRS for the fiscal years ending September 30, 2006 through 2008 were \$58,089,000, \$71,808,000, and \$73,404,000, respectively, which were equal to the required actuarially determined contributions for each fiscal year. The component units' contributions to the plan, which were included in the County reporting entity figures above, were \$443,000 or 10.96% of total covered payroll.

The County's pension expenditures/expenses and associated pension liabilities payables which are included in accrued liabilities at year-end, are reported in compliance with GASB Technical Bulletin 2004-2, *Recognition of Pension and Other Postemployment Benefit Expenditures/ Expenses and Liabilities by Cost-Sharing Employers*. This technical bulletin requires recognition of pension expenditures/expenses in the period in which payments relate even if the payments are not due until the next fiscal period.

### **Note 9 - Other Postemployment Benefits (OPEB)**

Effective October 1, 2007, the County prospectively implemented GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. GASB Statement No. 45 requires public sector employers to expense the cost of post-employment benefits over the active service lives of their employees rather than using a "pay-as-you-go" basis. Expensing the cost of a future benefit over the active work-lives of employees is a fiscally sound approach because employees actually earn the future benefits over their working careers.

*OPEB Plan Description.* The County provides the following health-related benefits to retirees and certain other employees: (a) The County is required by Florida Statute 112.0801 to allow retirees and certain other former employees to buy healthcare coverage at the same "group insurance rates" that current employees are charged. Although retirees pay for healthcare at group rates, they are receiving a valuable benefit because they can buy insurance at costs that are lower than the costs associated with the experience rating for their age bracket. The availability of this lower cost health insurance

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represents an “implicit subsidy” for retirees. (b) The County offers a monthly stipend of \$5 for each year of service up to a maximum benefit of \$150 per month. The stipend is payable to regular retired employees from ages 62 to 65 and to special risk retired employees from ages 55 to 65. The stipend is to be used to offset the cost of health insurance. Although the implicit subsidy is the result of state law when healthcare is offered as an employee benefit, the stipend may be cancelled at any time.

*Annual OPEB cost and net OPEB Obligation.* The actuary’s estimate of the County’s *accrued OPEB liability*, also known as the *actuarial accrued liability*, which approximates the present value of all future expected postemployment medical premiums, associated administrative costs and stipend payments (which are attributable to the past service of active and retired employees) was \$118.543 million at September 30, 2008. The County’s annual OPEB cost, which is defined as the OPEB expenses on an accrual basis, was \$8.958 million at September 30, 2008. The annual OPEB cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost (current and future benefits earned) each year and to amortize any unfunded actuarial liabilities over a period of time not to exceed thirty years. The County’s estimated annual OPEB cost and ARC for fiscal year 2008 were both \$8.958 million. The *net OPEB obligation* is the net amount for which the County would be obligated and is equivalent to the annual OPEB cost less estimated retiree claims and stipends paid by the County. The County’s net OPEB obligation at September 30, 2008 was \$4.993 million.

<u>Fiscal Year</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed by Claims Paid</u>	<u>Net OPEB Obligation</u>
2008	\$ 8,958,000	44%	\$ 4,993,000

*Funding Policy, Status and Progress.* Because “funding” the OPEB obligations as defined by GASB Statement No. 45 would involve using an irrevocable trust fund, which is considered very restrictive, the County did not “fund” the net OPEB obligation, but instead chose to appropriate and contribute at least an equivalent amount to the Self-Insurance Internal Service Fund. Each fund was assessed its share of OPEB costs based on the number of employees in the fund divided by the total number of County employees. Assessments were then contributed to the Self-Insurance Internal Service Fund. Even though money was set aside to more than completely offset the net OPEB obligation, the County is not considered to have funded the obligation since an irrevocable trust fund was not used. It is the County’s intent for future years to continue setting aside an amount equivalent to the annual OPEB cost, however, the County has no legal or contractual obligation to do so. The annual OPEB cost is the ARC plus one year’s interest on the net OPEB obligation. The funded status of the plan as of September 30, 2008, was as follows:

<u>Amounts in Thousands</u>	<u>Funded*</u>	<u>Set Aside*</u>
	September 30, 2008	September 30, 2008
Actuarial valuation date	September 30, 2008	September 30, 2008
Actuarial value of plan assets *	\$ --	6,614
Actuarial accrued liability (AAL)	118,543	118,543
Unfunded actuarial accrued liability (UAAL)	118,543	111,929
Actuarial value of plan assets*/AAL (funded ratio)	0 %	5.6 %
Covered payroll (active plan members)	537,882	537,882
UAAL as a percentage of covered payroll*	22.0 %	20.8 %

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\*Although \$6.614 million were set aside in an internal service fund to more than completely offset the net OPEB obligation for September 30, 2008, the amount considered to be funded was zero since an irrevocable trust fund was not used.

The calculation of these actuarial estimates is based on a number of estimates and assumptions, including interest rates on investments, the healthcare cost trend, future employment and average retirement age, life expectancy, and healthcare costs per employee, many of which factors are subject to future economic and demographic variations. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multi-year trend information on whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. Since fiscal year 2008 is the year of implementation, only one year of information is shown as required supplementary information.

*Actuarial Methods and Assumptions.* Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age actuarial cost method was used in the September 30, 2008 actuarial valuation. Other actuarial assumptions included a 4.5% investment rate of return and an annual healthcare cost trend rate of 11% initially, reduced by 1% per year, to ultimate rate of 5.5% for fiscal year 2014. Both rates include a 4.5% inflation assumption. The average age of employees is 45, with 11 years of service completed and 12.8 years of additional service expected. The actuarial value of the County's assets was determined using the fair value of cash and investments at September 30, 2008. The County's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The amortization period used by the County at September 30, 2008, was 26 years.

**Note 10 - Interfund Receivable and Payable Balances**

<u>Interfund Receivable Fund</u>	<u>Interfund Payable Fund</u>	<u>Amounts in Thousands</u>
<b>Major Governmental Funds:</b>		
General	Sheriff's Law Enforcement*	\$ 30,679
	Tax Collector*	18,678
	Property Appraiser*	210
	Supervisor of Elections*	64
	Clerk of Circuit Court*	1,033
		<u>\$ 50,664</u>

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<b>Interfund Receivable Fund</b>	<b>Interfund Payable Fund</b>	<b>Amounts in Thousands</b>
Countywide Special Purpose	Sheriff Special Use*	\$ 250
	Clerk of Circuit Court*	771
		<u>\$ 1,021</u>
County Transportation	Tax Collector*	\$ 71
	County Transportation	370
		<u>\$ 441</u>
Sheriff Law Enforcement	General Fund	\$ 55
	Intergovernmental Grants	136
	Solid Waste Resource Recovery	288
		<u>\$ 479</u>
Infrastructure Surtax Fixed Project	Sales Tax Revenue**	<u>\$ 4,173</u>
<b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Area Special Purpose	Tax Collector*	<u>\$ 51</u>
Library	Tax Collector*	\$ 448
	Property Appraiser*	7
		<u>\$ 455</u>
Supervisor of Elections	General+	<u>\$ 276</u>
Jail Inmate Canteen	Intergovernmental Grants	<u>\$ 38</u>
Tax Collector	General	\$ 20
	Sales Tax Revenue	9
	Library	1
		<u>\$ 30</u>
Clerk of Circuit Court	General	\$ 53
	Countywide Special Purpose	2
	County Transportation	5
	Unincorporated Area Special Purpose	6
	Court Facilities Non-Bond Construction	34
	Water Resource Services	5
		<u>\$ 105</u>

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<u>Interfund Receivable Fund</u>	<u>Interfund Payable Fund</u>	<u>Amounts in Thousands</u>
<b>Nonmajor Debt Service Funds:</b>		
1992 Environmentally Sensitive Lands		
Debt Service	Tax Collector*	\$ 52
	Property Appraiser*	1
		<u>\$ 53</u>
1993 Parks and Recreation Debt Service	Tax Collector*	<u>\$ 18</u>
Total Nonmajor Funds		<u>\$ 1,026</u>
<b>Major Enterprise Funds:</b>		
Water Resource Services	Tax Collector*	<u>\$ 48</u>
Solid Waste Resource Recovery	Tax Collector*	<u>\$ 432</u>
Total interfund payable and receivable balances		<u>\$ 58,284</u>

\* These balances represent residual and/or excess fees payable by Constitutional Officer funds to Board of County Commissioners funds at year-end in accordance with Florida Statutes.

\*\* This balance represents the Community Investment Tax receipts payable by the Sales Tax Revenue Fund (where funds are received) to the Infrastructure Surtax Fixed Project Fund (where such funds are spent).

+ This interfund receivable and payable was recorded in exchange for the BOCC holding the Supervisor of Elections cash, cash equivalents, and investments balance.

**Note 11 - Interfund Transfers In and Out**

Interfund transfers in and out during fiscal year 2008 were as follows:

<u>Interfund Transfers In</u>	<u>Interfund Transfers Out</u>	<u>Amounts in Thousands</u>
<b>Major Governmental Funds:</b>		
General	Sales Tax Revenue***	\$ 66,269
	Countywide Special Purpose	3,811
	Fleet Services	30
	Intergovernmental Grants	1,579
	Sheriff Law Enforcement*	30,422
	Tax Collector*	18,792
	Property Appraiser*	210
	Supervisor of Elections*	64
	Clerk of Circuit Court*	644
		<u>\$ 121,821</u>

**HILLSBOROUGH COUNTY, FLORIDA  
Notes to the Financial Statements**

<u>Interfund Transfers In</u>	<u>Interfund Transfers Out</u>	<u>Amounts in Thousands</u>
Countywide Special Purpose	General	\$ 32,686
	Countywide Special Purpose##	532
	State Health Care Surtax**	105,439
	Sheriff Special Use*	894
	Countywide Capital Projects	222
		<u>\$139,773</u>
Intergovernmental Grants	General	\$ 4,895
	Countywide Special Purpose	126
	Unincorporated Area Special Purpose	275
	Infrastructure Surtax Project	(2)
	Intergovernmental Grants##	4,696
	Environmentally Sensitive Lands Capital Project	42
		<u>\$ 10,032</u>
County Transportation	General	\$ 37,697
	Tax Collector*	71
	County Transportation##	42,682
	Infrastructure Surtax Project	8,017
		<u>\$ 88,467</u>
Sheriff Law Enforcement	General	<u>\$ 359,880</u>
Infrastructure Surtax Projects	Sales Tax Revenue+	\$ 46,682
	Infrastructure Surtax Projects##	106,800
		<u>\$ 153,482</u>
<b>Nonmajor Governmental Funds:</b>		
<b>Nonmajor Special Revenue Funds:</b>		
Unincorporated Special Purpose	General	\$ 5,525
	Countywide Special Purpose	49
	County Transportation	157
	Intergovernmental Grants##	23
	Tax Collector*	52
	Unincorporated Capital Projects	267
	Unincorporated Area Special Purpose##	779
	Fleet Services	115
		<u>\$ 6,967</u>

**HILLSBOROUGH COUNTY, FLORIDA  
Notes to the Financial Statements**

<u>Interfund Transfers In</u>	<u>Interfund Transfers Out</u>	<u>Amounts in Thousands</u>
Library	Library##	\$ 13,320
	Tax Collector*	455
	Property Appraiser*	7
		<u>\$ 13,782</u>
Civil Service Board	General	<u>\$ 2,438</u>
Sheriff Special Use	Countywide Special Purpose	<u>\$ 1,888</u>
Property Appraiser	General++	\$ 11,441
	Library++	383
	Environmentally Sensitive Lands Acquisition Debt Service++	39
	Parks and Recreation Debt Service++	10
		<u>\$ 11,873</u>
Supervisor of Elections	General	\$ 12,792
	Intergovernmental Grants	180
		<u>\$ 12,972</u>
Clerk of Circuit Court	General	\$ 21,147
	Countywide Special Purpose	15
		<u>\$ 21,162</u>
Tax Collector	General++	\$ 25,748
	Sales Tax Revenue++	160
	County Transportation++	147
	Unincorporated Area Special Purpose++	108
	Library++	949
	Parks and Recreation Debt Service++	37
	Environmentally Sensitive Lands Acquisition Debt Service++	108
		<u>\$ 27,257</u>
<b>Nonmajor Debt Service Funds:</b>		
Environmentally Sensitive Lands Acquisition	Tax Collector*	\$ 52
	Property Appraiser*	1
		<u>\$ 53</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

<u>Interfund Transfers In</u>	<u>Interfund Transfers Out</u>	<u>Amounts in Thousands</u>
Parks and Recreation	Tax Collector*	\$ 18
	Parks and Recreation Capital Project	18
		<u>\$ 36</u>
2006 Capital Improvement Program Refunding Revenue	Countywide Special Purpose Sales Tax Revenue	\$ 1,002 1,830
		<u>\$ 2,832</u>
Criminal Justice Facilities	Sales tax Revenue	<u>\$ 9,314</u>
2006 Museum of Science and Industry (MOSI) and County Center	Sales Tax Revenue	<u>\$ 4,797</u>
1998 Capital Improvement Non-Ad Valorem Revenue	Sales Tax Revenue 1998 Warehouse and Sheriff's Capital Improvement	\$ 1,386 6
		<u>\$ 1,392</u>
1998 Fuel Tax Refunding Revenue	County Transportation	<u>\$ 1,948</u>
4 <sup>th</sup> Cent Tourist Development Tax	Sales Tax Revenue	<u>\$ 1,143</u>
5 <sup>th</sup> Cent Tourist Development Tax	Sales Tax Revenue	<u>\$ 4,844</u>
2005 Court Facilities Improvement	Countywide Special Purpose	<u>\$ 2,451</u>
2001 Community Investment Tax	Infrastructure Surtax Project	<u>\$ 4,476</u>
2004 Community Investment Tax	Infrastructure Surtax Project	<u>\$ 6,229</u>
2007 Community Investment Tax	Infrastructure Surtax Project	<u>\$ 15,119</u>
2005 TSA Revenue bonds	Sales Tax Revenue	<u>\$ 918</u>
US 301 Taxable Notes	County Transportation	<u>\$ 3,205</u>
Commercial Paper Program	Countywide Special Purpose Commercial Paper Capital Project	\$ 1,316 25
		<u>\$ 1,341</u>



**HILLSBOROUGH COUNTY, FLORIDA  
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<b>Interfund Transfers In</b>	<b>Interfund Transfers Out</b>	<b>Amounts in Thousands</b>
<b>Nonmajor Capital Project Funds:</b>		
Countywide Capital Projects	General# Sales Tax Revenue Countywide Special Purpose	\$ 13,332 500 1,442 <hr style="border-top: 1px solid black;"/> <u>\$ 15,274</u>
Unincorporated Capital Projects	General# Unincorporated Area Special Purpose	\$ 24,136 799 <hr style="border-top: 1px solid black;"/> <u>\$ 24,935</u>
Environmentally Sensitive Lands	General# Environmentally Sensitive Lands Capital Project##	\$ 12,787 854 <hr style="border-top: 1px solid black;"/> <u>\$ 13,641</u>
Commercial Paper Capital Project	Infrastructure Surtax Project	<u>\$ 734</u>
Total Nonmajor Funds		<u>\$ 213,021</u>
<b>Major Internal Service Funds:</b>		
Self Insurance	General Self Insurance##	\$ 29,404 794 <hr style="border-top: 1px solid black;"/> <u>\$ 30,198</u>
Fleet Services	General	<u>\$ 970</u>
		<u>\$ 1,117,644</u>

Total interfund transfers in and out

\* These amounts represent residual and/or excess fees paid by Constitutional Officers to Board of County Commissioners' funds during fiscal year 2008.

\*\* This amount represents transfers to the Hillsborough County health care program for the poor based on expenditures incurred.

\*\*\* These amounts represent transfers of Local Government Half-Cent Sales Tax revenues or other revenues from the Sales Tax Revenue Fund to the General Fund for general governmental purposes.

+ This amount represents transfers of Community Investment Tax revenues to the Infrastructure Surtax Projects Fund.

+ + These amounts represent statutory commissions paid to the Tax Collector for collecting taxes and to the Property Appraiser for valuing property.

# These amounts represent transfers from the general Fund for capital projects or the purchase of capital assets.

## These amounts represent intrafund transfers in and out.

During the fiscal year ended September 30, 2008, significant transactions between the Hillsborough County, Florida Primary Government and the discretely presented component units were as follows:

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

(a) the Law Library Fund sent \$104,000 to the Countywide Special Purpose Fund; and (b) the General Fund sent \$4,940,000 to the Planning Commission. These amounts are classified as general governmental expenditures in the fund financial statements and as general governmental expenses in the Statement of Activities.

**Note 12 - Restricted Net Assets**

The County follows GASB Statement No. 46, *Net Assets Restricted by Enabling Legislation, an amendment of GASB Statement No. 34*. This Statement clarified the meaning of restricted net assets and expanded the presentation of net assets in the Statement of Net Assets. Under this Statement, restricted net assets are either: (a) restricted externally, having constraints imposed externally by creditors, such as for debt service or through debt covenant, by grantors, or by law; or (b) restricted by enabling legislation, such as legislation authorizing capital projects, grants and other restricted purposes. The restricted net assets shown on the government-wide Statement of Net Assets are categorized as follows:

**Restricted Net Assets**  
September 30, 2008

<i>(Amounts in Thousands)</i>	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
Restricted externally for:			
Bond covenants or debt service	\$ 71,408	51,649	123,057
Grants and other purposes	174,111	--	174,111
Total externally restricted	<u>245,519</u>	<u>51,649</u>	<u>297,168</u>
Restricted by enabling legislation:			
Capital projects	351,105	20,415	371,520
Grants and other purposes	96,756	--	96,756
Total restricted by enabling legislation	<u>447,861</u>	<u>20,415</u>	<u>468,276</u>
Total restricted net assets	<u>\$ 693,380</u>	<u>72,064</u>	<u>765,444</u>

**Note 13 - Accounting and Financial Reporting for Risk Financing and Related Insurance Issues**

The County engages in self-insurance in the form of internal service funds maintained by both the BOCC and Sheriff. The BOCC self-insurance fund encompasses two major sections--*risk management* and *employee group health insurance*. The Sheriff self-insurance fund covers only *risk management*. Disclosures required by GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, are provided for these self-insurance funds.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

**Risk Management**

The County is exposed to various risks of loss related to injuries to employees; torts; thefts of, damage to, and destruction of assets; errors and omissions; and natural disasters. As permitted by Florida law, the County is substantially self-insured for workers' compensation claims. The BOCC is self-insured for workers' compensation claims up to a maximum of \$350,000 per occurrence with unlimited excess coverage above the self-insurance cap. The BOCC has authorized a commercial third-party administrator to administer the County's automobile, general liability, and workers' compensation claims payments. The Sheriff is self-insured for workers' compensation claims up to a maximum of \$500,000 per occurrence with unlimited excess coverage above the self-insurance cap.

The County is also self-insured against automotive and general liability claims with limited liability per Section 768.28, Florida Statutes, of \$100,000 per person and \$200,000 per occurrence. Negligence claims in excess of the statutory limits can only be recovered through acts of the Florida Legislature or decisions by federal courts. While a majority of the County's automotive and general liability exposures are self-insured, the County has commercial insurance contracts to cover the risk of claims determined by the Florida Legislature or federal courts. Commercial insurance for excess automotive and general liability claims above the limits set by Section 768.28, Florida Statutes, has a limit of \$2,000,000 per occurrence. Settled claims have not exceeded commercial coverage in any of the past three fiscal years.

With the exception of the Sheriff, all County funds including the BOCC and Constitutional Officers participate in the risk management portion of the self-insurance fund. The Sheriff has a separate self-insurance fund for risk management and is not a participant in the BOCC workers' compensation and automotive and general liability programs except for major claims for accidents or other liabilities that arose before October 1, 1992. The Arts Council of Hillsborough County also participates in the BOCC workers' compensation program. The County, however, is the predominant participant in the self-insurance fund.

Payments to the risk management portion of the self-insurance fund are assessed based on actuarial estimates of the amounts needed to pay prior and current year claims and to establish a "reserve" (i.e. net assets or equity) for catastrophic losses. That reserve was \$86,286,000 at September 30, 2008. If reserves for workers' compensation and automotive and general liability are included, the total reserve for risk management was \$151,300,000 at September 30, 2008. See the chart of net assets at the end of this note for a description of the unrestricted net assets of the Self-Insurance Fund by category.

The claims liability reported in the BOCC self-insurance fund at September 30, 2008, for risk management was \$26,433,000. The claims liability reported in the Sheriff self-insurance fund at September 30, 2008, for risk management was \$7,141,000. These amounts are actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. The liability is shown net of estimated salvage and subrogation recoveries on

**HILLSBOROUGH COUNTY, FLORIDA**  
**Notes to the Financial Statements**

unsettled claims. During fiscal years 2007 and 2008, changes recorded to the claims liability for BOCC risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>
2007	\$19,172,000	14,830,000	(9,437,000)	24,565,000
2008	\$24,565,000	10,113,000	(8,245,000)	26,433,000

During fiscal years 2007 and 2008, changes recorded to the claims liability for Sheriff risk management were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>
2007	\$ --	5,198,000	(1,430,000)	3,768,000
2008	\$ 3,768,000	6,780,000	(3,407,000)	7,141,000

**Employee Group Health Insurance**

The County provides group health insurance for its employees and their eligible dependents. The County purchased insurance for this risk through September 30, 1993. On October 1, 1993, the County established an employee group health self-insurance plan to account for and finance its uninsured risks of loss. The County entered into an administrative services agreement with a commercial insurance carrier to provide administrative support for this self-insurance plan. Under this plan, the County is self-insured for up to \$400,000 per person annually. Stop-loss insurance was purchased to cover an unlimited lifetime amount per person above the \$400,000 per person deductible. Claims beyond the \$1,000,000 policy limit are paid through the group health plan. Maximum stop-loss reimbursements are limited to \$600,000 per person per year.

All County employees may participate in the employee group health insurance program except for Tax Collector employees. In addition to employees of the BOCC, the employees of the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, Children's Board, Tampa Port Authority, and Arts Council may also participate in the employee group health insurance program. The County, however, is the predominant participant in the plan. Payments to the employee group health insurance plan are assessed based on actuarial estimates of the amounts needed to pay current year claims and to establish a "reserve" (i.e. net assets or equity) for catastrophic losses. The employee group health insurance plan equity was \$17,492,000 at September 30, 2008.

**HILLSBOROUGH COUNTY, FLORIDA  
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The claims liability reported in the fund at September 30, 2008, for the employee group health insurance plan was \$7,128,000. This amount is actuarially determined based on the requirements of GASB Statement No. 10, which specifies that a liability for claims should be reported if it is probable that a liability has been incurred and the amount of the loss can be reasonably estimated. Claims are reevaluated periodically to consider effects of inflation, recent settlement trends, incremental and other claim adjustment expenses regardless of whether allocated to specific claims. During fiscal years 2007 and 2008, changes recorded to the claims liability for the employee group health insurance plan were as follows:

<u>Fiscal Year</u>	<u>Claims Liability, Beginning of Fiscal Year</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Claims Liability, End of Fiscal Year</u>
2007	\$5,969,000	83,793,000	(83,036,000)	6,726,000
2008	\$6,726,000	90,710,000	(90,308,000)	7,128,000

The net assets of the BOCC and Sheriff Self-Insurance Funds are included as a part of the Internal Service Funds and are categorized as follows:

**Net Assets**

Invested in capital assets	\$ 31,000
Unrestricted, designated for risk management (catastrophic losses)	86,286,000
Unrestricted, designated for risk management (workers' compensation and auto/general liabilities)	65,014,000
Unrestricted, designated for employee group health insurance	17,492,000
Unrestricted, designated for Other Postemployment Benefits (OPEB)	1,621,000
Total net assets	<u>\$ 170,444,000</u>

At September 30, 2008, the County also had an insurance claims liability of \$4,053,000 reported as a current liability in the Countywide Special Purpose Fund for claims incurred but not reported and reported but not paid related to the health care program for poor residents. This liability is reported in the Countywide Special Purpose Fund because most claims for medical care provided are expected to be reported and paid within one year.

**Note 14 - Accounting for Municipal Solid Waste Landfill Costs**

**A. Open Landfill**

GASB Statement No. 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*, requires municipal solid waste landfill owners to record a current expense and the related long-term liability for certain future landfill closure and postclosure care costs. GASB Statement No. 18 is based on a U.S. Environmental Protection Agency rule, *Solid Waste Disposal Facility Criteria*, and has two components. The first component establishes closure requirements for landfills receiving solid waste after October 9, 1991. The second component establishes thirty-year postclosure care

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Notes to the Financial Statements**

requirements for landfills receiving solid waste after October 9, 1993. In addition, the Florida Department of Environmental Protection, through rule 62-701.630, Florida Administrative Code (FAC), establishes certain financial accountability standards related to landfill closure and postclosure care. The County, as an owner and operator of one open landfill, must accumulate financial resources to close the landfill after it stops accepting solid waste and to perform certain postclosure maintenance and monitoring functions at the landfill site for thirty years.

GASB Statement No. 18 requires the County to record a portion of these future closure and postclosure care costs as a current period operating expense and as a long-term liability based on the cumulative amount of landfill capacity consumed as of each balance sheet date. Based on an independent engineer's cost projection at September 30, 2008, County management estimated that the total future closure and postclosure care costs will be \$61,288,000. The County reduced its GASB Statement No. 28 liability from the prior year by \$11,603,000 primarily due to revised estimates for leachate collection and related disposal requirements over the thirty-year postclosure maintenance period. The actual costs for future landfill closure and postclosure care costs may differ from projections due to changes in price levels, technology, and environmental law.

Of the total cost projection of \$61,288,000, a life-to-date liability of \$26,231,000 was recorded at September 30, 2008. This liability for future landfill closure and postclosure care costs was determined from the consulting engineer's certification, that 27.8% or 12,928,000 cubic yards of the estimated 46,460,000 cubic yards landfill capacity had been consumed at September 30, 2008. Although only 27.8% of the overall landfill capacity was consumed, a total of 42.8% of the total closure and postclosure costs were reported as a liability because the landfill consists of two separate sections and the calculations were done separately on each section. Section One has total projected closure and postclosure care costs of \$48,502,000 of which 59.8% was consumed. Section Two has total projected closure and postclosure care costs of only \$12,786,000 of which only 3.5% was consumed. The County will record the balance of the projected future closure and postclosure care costs of \$35,057,000, as adjusted by future estimated cost revisions, as the remaining landfill capacity is consumed. The County anticipates closing Section One of the landfill in fiscal year 2038 and Section Two of the landfill in fiscal year 2051. At September 30, 2008, the County had restricted assets of \$33,481,000 to meet future landfill closure and postclosure care obligations.

#### **B. Closed Landfills**

The County conducts monitoring and maintenance programs at a number of closed solid waste disposal sites to detect any potential incidents of environmental contamination. If any contamination is detected, the County will submit a plan to the Florida Department of Environmental Protection to remedy the problems discovered. In addition, the County annually reviews the estimates for future remediation and monitoring costs of landfills closed prior to October 9, 1991. At September 30, 2008, the liability for future remediation and monitoring costs of these closed landfill sites was \$5,728,000. The County does not believe that any additional liabilities arising from closed landfill remedial actions, would materially affect the County's financial condition.

**HILLSBOROUGH COUNTY, FLORIDA**  
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**C. Fiscal Responsibility for Future Landfill Closure Costs**

As required by Subpart H of 40 Code of Federal Regulations, Part 264, as adopted by reference in rule 62-701.630 of the Florida Administrative Code (FAC), the County must annually certify that sufficient financial resources are available to pay future landfill closure and postclosure care costs. The County chose an annual financial test to comply with this requirement. This financial test requires a government to demonstrate that its tangible net worth is at least six times greater than the combined total estimated amount of closure and postclosure care costs as of the balance sheet date. At September 30, 2008, the Hillsborough County Board of County Commissioners' tangible net worth met the requirements of the annual responsibility test and the County complied with all rule requirements.

**Note 15 - Commitments**

**A. Operating Leases**

The County has entered into numerous operating leases. The County's operating lease and rent expenditures as a lessee totaled \$8,118,000 for leased facilities and equipment for the fiscal year ended September 30, 2008. This total included \$77,000 paid by the Component Units. A majority of these operating leases were for a one-year period. To present the commitment associated with the County's largest operating leases, lease commitments on all operating leases with annual payments during fiscal year 2008 in excess of \$240,000 per year are summarized below.

<u>Year Ending September 30</u> <u>(Amounts in Thousands)</u>	<u>Governmental</u> <u>Amount</u>
2009	\$ 2,746
2010	2,031
2011	1,926
2012	1,783
2013	760
Total payments	<u>\$ 9,246</u>

Commitments for future noncancellable minimum operating lease receipts were insignificant.

**B. Debt-Related Guarantees and Interlocal Agreements**

*Tampa Sports Authority (TSA)*. The County and the TSA have entered into a number of interlocal agreements over a period of many years. The city of Tampa and the County have agreed to pay one-third and two-thirds, respectively, of any operation and maintenance cash shortfall as reflected in the TSA's current annual budget, for as long as any TSA project bonds are outstanding. At September 30, 2008, the County is not obligated on the project bonds issued by the TSA, but makes non-commitment debt service contributions as described in Note 7.K., "Non-Commitment Debt Service Contributions." See Note 7.K. for more information including project bonds issued by the TSA.

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**Note 16 - Contingent Liabilities**

**Impact Fee Offsets**

Impact fees were established by the BOCC to fund infrastructure for transportation, rights-of-way, parks, schools, and fire/rescue. These fees are intended to compensate governments such as the County for a portion of the additional costs of providing infrastructure for new real estate developments in the County, rather than assessing existing taxpayers. Developers can often build infrastructure faster and at a lower cost than the County, so they are willing to donate the roads, land or other infrastructure assets to the County in exchange for a reduction in impact fees imposed. Developers also need the infrastructure in place before selling their development parcels. Sometimes developers agree to donate additional infrastructure needed by the County in exchange for a reduction in impact fees that may be imposed in the future. When the County accepts a donation of infrastructure from a developer, County maintenance of the assets relieves the developer of that responsibility.

The County does not report the impact fee offsets as liabilities because they are viewed as reductions of future revenues, which are not yet earned. Impact fees are not due until a certificate of occupancy is issued. Infrastructure contributions are recorded by the County when received.

County Ordinance 01-31 established a program for residential builders, which allowed program participants to pay 75% of any applicable transportation impact fees in installments over a period of time not to exceed twenty years. Installments in the form of annual non-ad valorem special assessments were to be monetized by the issuance of non-County commitment financing. Proceeds from such borrowings were to be paid to the County to fund future transportation capital improvements or used to redeem impact fee offsets—in cases where participation in the time-payment program was used to satisfy a transportation impact fee. There are \$38.9 million in transportation impact fee offsets at September 30, 2008. However, this is not a liability since the conditions under which offsets would have been redeemable in cash, have not been met. Only one transportation assessment unit was established. Since there was minimal public or developer interest in the program, there were not enough special assessments available to allow non-County non-commitment financing to be issued.

**Other Contingent Liabilities**

Contingent liabilities may arise from any of the following conditions. From the normal course of operations, the County is a defendant or plaintiff in various lawsuits. In the opinion of legal counsel, the resolution of these lawsuits is not likely to have a materially adverse affect on the County's financial condition. Grant funds received or receivable by the County are subject to audit by federal and state grantor agencies and independent auditors. Such audits may result in requests for repayments due to disallowed expenditures. The liability for the remediation and monitoring of closed landfills may increase. See Note 14.B. The County believes that contingent liabilities arising from lawsuits, disallowed costs on grants, and landfill remediation/monitoring costs, if any, would be immaterial.



**HILLSBOROUGH COUNTY, FLORIDA**  
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**Note 17 - Subsequent Events**

**State Board of Administration's Local Government Investment Pool**

At September 30, 2008, the Hillsborough County reporting entity held \$30,354,000 in the state of Florida State Board of Administration's Fund B Surplus Funds Trust Fund at fair value. See Note 3, "Deposits and Investments." Subsequent to year-end, the State Board of Administration transferred a total of about \$2,721,000 to the Local Government Investment Pool. If the amount transferred to the Local Government Investment Pool were added to the Fund B fair value at December 31, 2008, the amount would be \$28,426,000. This represents a decline in Fund B fair value of \$1,928,000 or 6.4% from the fair value reported at September 30, 2008. At September 30, 2008, Fund B, represented less than 1.7% of the Hillsborough County reporting entity's total investments, at fair value.

**Debt-Related, Governmental Activities and Business Type Activities**

On October 23, 2008, the County made partial principal payments of \$30,000 and \$15,000 plus interest on the commercial paper notes issued September 25, 2008. The face amount of the rolled-over notes was \$19,498,000 and \$7,808,000 respectively and both mature on November 6, 2008. The interest rate for both notes was 1.95% with interest paid at maturity.

On November 6, 2008, the County made partial principal payments of \$330,000 and \$165,000 plus interest on the commercial paper notes issued October 23, 2008. The face amount of the rolled-over notes was \$19,168,000 and \$7,643,000 respectively and both mature on December 4, 2008. The interest rate for both notes was 0.90% with interest paid at maturity.

On November 20, 2008, the County made interest only payment on the commercial paper note issued March 13, 2008. The face amounts of the three separate new notes were \$8,035,000, \$5,720,000, and \$11,355,000, respectively. The notes mature January 13, 2009 and February 10, 2009. The interest rates for the notes were 0.85%, 0.95%, and 1.00% respectively with interest paid at maturity.

On December 4, 2008, the County made interest only payments on the commercial paper notes issued November 6, 2008. The face amount of the rolled-over notes was \$19,168,000, and \$7,643,000, respectively, and both mature on January 8, 2009. The interest rates for both notes were 0.70% with interest paid at maturity.

On December 8, 2008, the County made a principal prepayment on the Taxable Note Series 2008B issued April 29, 2008. The face amount of the remaining note outstanding was \$2,224,550, and it matures on April 1, 2013. The interest rate for the note was 5.56% with interest paid semi-annually in April and October.

On December 13, 2008, the County's \$75 million Commercial Paper Note Program and supporting Letter of Credit expired. Rather than renew this program, the Water Resource Services Enterprise Fund will use the County's recently expanded \$300 million Countywide Commercial Paper Note Program to meet future short-term capital funding requirements.

On January 8, 2009, the County made interest-only payments on the commercial paper notes issued January 8, 2009. The face amounts of the rolled-over notes were \$19,168,000 and \$7,643,000, respectively. Both notes matured on February 10, 2009. The interest for both notes was 0.40% with interest paid at maturity. These commercial paper notes are expected to be rolled over monthly until they are paid off or replaced with long-term bond financing.

**Note 18 - Pledged Revenues Used for Debt Service and Future Debt Service Requirements**

**HILLSBOROUGH COUNTY, FLORIDA**  
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The chart below shows information on pledged revenues used for debt service. Exhibit A is a Schedule of Changes in Long-Term Debt. Exhibits B through V show future debt service requirements, including sinking fund purchases, for each debt issue described in Note 7.

**Percentage of Pledged Revenues Used for Debt Service -- Governmental Revenue Bonds**

Revenue Bonds for Governmental Activities  Amounts in Thousands	Pledged Revenues Used for Fiscal Year 2008 Debt Service Payments						Debt Service Payments Until Bond Maturity
	CIT (a)	Fuel Tax	Fourth Cent TDT (b)	Fifth Cent TDT (b)	Court Revenues (c)	Non-Ad Valorem (d)	
1998 Fuel Tax Refunding Revenue Bonds, for roads.....	\$ --	2,368	--	--	--	--	\$ 4,498
2001A Community Investment Tax (CIT) Revenue Bonds, for jail.....	3,507	--	--	--	--	--	61,427
2001B Community Investment Tax Revenue Bonds, for stormwater projects	1,022	--	--	--	--	--	18,241
2003 Junior Lien Capital Improvement Program Refunding Revenue Bonds, for criminal justice facilities.....	--	--	--	--	--	9,998	79,973
2004 Community Investment Tax Revenue Bonds, infrastructure.....	6,351	--	--	--	--	--	116,401
2005 Tampa Bay Arena Refunding Revenue Bonds, for arena.....	--	--	1,309	--	--	--	24,766
2005 Court Facilities Refunding Revenue Bonds, for court facilities.....	--	--	--	--	2,533	--	55,708
2006 Capital Improvement Program Refunding Revenue Bonds, for facilities	--	--	--	--	--	3,243	51,909
2006 Capital Improvement Non-Ad Valorem Refunding Bonds, for capital outlay for museum of science/industry....	--	--	--	--	--	5,184	72,599
2006 Fourth Cent Tourist Development Tax Bonds, for facilities.....	--	--	1,037	--	--	--	29,669
2006A Fifth Cent Tourist Development Tax Bonds, for facilities.....	--	--	--	1,165	--	--	47,046
2006B Fifth Cent Tourist Development Tax Bonds, for facilities.....	--	--	--	2,046	--	--	4,090
2007 Community Investment Tax Revenue Bonds, for facilities (partial yr)	4,686	--	--	--	--	--	286,627
2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, for facilities (partial yr).....	--	--	--	--	--	117	28,773
Total debt service on bonds.....							881,727
Total pledged revenues used for fiscal year 2008 debt service.....	15,566	2,368	2,346	3,211	2,533	18,542	44,566
Total pledged revenues available for fiscal year 2008 debt service.....	46,682	4,793	4,259	4,259	3,886	94,122	\$ 158,001
FY 2008 pledged revenues used as a percentage of revenues available.....	33.3%	49.4%	55.1%	75.4%	65.2%	19.7%	28.2%

(a) A discretionary sales surtax known as the Community Investment Tax. (b) Tourist Development Tax. (c) Court revenues consist of noncriminal traffic infraction revenues. (d) Non-Ad Valorem revenues consist primarily of \$83,997,000 from the Half Cent Sales Tax, \$6,752,000 from Guaranteed Entitlement Revenues, \$2,378,000 from Local Business Taxes, and \$995,000 from a combination of revenues such as mobile home license fees, alcoholic beverage licenses, and the annual license payment for George M. Steinbrenner Field baseball stadium by the New York Yankees. See Note 7, Long-Term Liabilities for more information including final maturity dates for each bond issue.

**EXHIBIT A**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

<b>GOVERNMENTAL ACTIVITIES</b>	<b>Beginning</b>			<b>Ending</b>	<b>Ending</b>
<b>Board of County Commissioners</b>	<b>Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance</b>	<b>Balance, Current Portion</b>
Bonds payable:					
1998 ELAPP Bonds	\$ 13,255	--	3,095	10,160	3,235
1998 Fuel Tax Refunding Revenue Bonds	6,060	--	2,035	4,025	1,150
1998 Capital Improvement (Warehouse and Sheriff's Facilities) Non-Ad Valorem Revenue Bonds	19,235	--	19,235	--	--
2001A Community Investment Tax Bonds (Jail Projects)	43,345	--	1,575	41,770	1,645
Unamortized bond issue discount	(223)	--	(22)	(201)	not applic.
2001B Community Investment Tax Bonds (Stormwater Projects)	12,845	--	455	12,390	470
Unamortized bond issue discount	(60)	--	(6)	(54)	not applic.
2002 Parks and Recreation Refunding Bonds	15,380	--	655	14,725	670
Deferred bond refunding losses	(643)	--	(69)	(574)	not applic.
Unamortized bond issue premium	230	--	25	205	not applic.
2003 CIP (Criminal Justice) Refunding Bonds	71,055	--	6,445	64,610	6,765
Deferred bond refunding losses	(4,685)	--	(880)	(3,805)	not applic.
Unamortized bond issue premium	6,595	--	1,238	5,357	not applic.
2003 ELAPP Bonds	5,430	--	1,315	4,115	1,345
Deferred bond refunding losses	(58)	--	(23)	(35)	not applic.
Unamortized bond issue premium	123	--	49	74	not applic.
2004 CIT Bonds	80,725	--	2,885	77,840	2,970
Unamortized bond issue premium	1,455	--	136	1,319	not applic.
2005 Tampa Bay Arena Refunding Rev Bonds	17,335	--	605	16,730	625
Deferred bond refunding losses	(482)	--	(46)	(436)	not applic.
Unamortized bond issue premium	257	--	24	233	not applic.
2005 Court Facilities Refunding Rev Bonds	37,315	--	1,020	36,295	1,055
Deferred bond refunding losses	(2,173)	--	(173)	(2,000)	not applic.
Unamortized bond issue premium	38	--	3	35	not applic.
2006 CIP (MOSI & County Center Rev Bonds)	55,105	--	2,675	52,430	2,770
Deferred bond refunding losses	(1,003)	--	(122)	(881)	not applic.
Unamortized bond issue premium	1,691	--	205	1,486	not applic.
2006 CIP Refunding Rev Bonds	38,745	--	1,600	37,145	1,665
Deferred bond refunding losses	(981)	--	(105)	(876)	not applic.
Unamortized bond issue premium	174	--	19	155	not applic.
2006 Fourth Cent Tourist Dev. Tax Bonds	18,270	--	405	17,865	405
Unamortized bond issue premium	59	--	3	56	not applic.
2006A Fifth Cent Tourist Dev. Tax Bonds	27,125	--	--	27,125	--
Deferred bond refunding losses	(143)	--	(7)	(136)	not applic.
Unamortized bond issue premium	139	--	8	131	not applic.
2006B Fifth Cent Tourist Dev. Tax Bonds	5,765	--	1,845	3,920	1,915
Unamortized bond issue premium	25	--	13	12	not applic.
2007 CIT Revenue Bonds	--	191,800	--	191,800	7,135
Unamortized bond issue premium	--	9,739	918	8,821	not applic.
2008 CIP Non Ad-Valorem Refunding Revenue	--	19,195	--	19,195	660
Deferred bond refunding losses	--	(618)	(21)	(597)	not applic.
Unamortized bond issue premium	--	37	1	36	not applic.
<b>Total bonds payable</b>	<b>467,325</b>	<b>220,153</b>	<b>47,013</b>	<b>640,465</b>	<b>34,480</b>

(Continued)

**EXHIBIT A, Continued**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Changes in Long-Term Debt (Continued)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

<b>GOVERNMENTAL ACTIVITIES, Continued</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Ending Balance, Current Portion</b>
Notes payable	52,589	137,205	67,257	122,537	122,537
Compensated absences payable	33,359	25,048	24,334	34,073	24,255
Net OPEB obligation	--	8,958	3,965	4,993	--
Insurance claims payable	35,059	107,603	101,960	40,702	18,780
Other long-term debt	571	217	65	723	--
Total Board of County Commissioners	<u>588,903</u>	<u>499,184</u>	<u>244,594</u>	<u>843,493</u>	<u>200,052</u>
<b>Clerk of Circuit Court</b>					
Compensated absences payable	4,087	183	281	3,989	281
<b>Property Appraiser</b>					
Compensated absences payable	1,434	113	147	1,400	147
<b>Sheriff</b>					
Compensated absences payable	31,879	31,033	30,083	32,829	30,083
<b>Supervisor of Elections</b>					
Compensated absences payable	230	155	133	252	133
<b>Tax Collector</b>					
Compensated absences payable	1,973	1,060	1,302	1,731	1,302
Total long-term debt, governmental	<u>\$ 628,506</u>	<u>531,728</u>	<u>276,540</u>	<u>883,694</u>	<u>231,998</u>
<b>BUSINESS-TYPE ACTIVITIES</b>					
<b>Board of County Commissioners</b>					
Bonds payable:					
2001 Refunding Utility Revenue Bonds	\$ 120,935	--	14,850	106,085	15,560
Deferred bond refunding losses	(5,961)	--	(1,389)	(4,572)	not applic.
Unamortized bond issue premiums	2,239	--	597	1,642	not applic.
2003 Refunding Utility Revenue Bonds	29,350	--	4,965	24,385	5,210
Deferred bond refunding losses	(7,077)	--	(2,098)	(4,979)	not applic.
Unamortized bond issue premiums	2,156	--	639	1,517	not applic.
2006 A & B Solid Waste Revenue Bonds	157,350	--	2,285	155,065	4,525
Deferred bond refunding gains	7	--	7	--	not applic.
Unamortized bond issue premium	3,068	--	176	2,892	not applic.
Total bonds payable	<u>302,067</u>	<u>--</u>	<u>20,032</u>	<u>282,035</u>	<u>25,295</u>
Notes payable	1,343	1,376	2,719	--	--
Compensated absences payable	5,039	3,405	3,304	5,140	3,304
Other long-term debt	39,629	185	7,405	32,409	128
Total long-term debt, business-type	<u>\$ 348,078</u>	<u>4,966</u>	<u>33,460</u>	<u>319,584</u>	<u>28,727</u>

Note: This schedule presents the long-term debt of the Hillsborough County primary government. Business-type activities represent activities reported in the Enterprise Funds adjusted for the elimination of certain Internal Service Fund transactions. Governmental activities represent all other activity, i.e. all funds other than Enterprise Funds as adjusted to convert the activity from the modified accrual basis of accounting and financial resources measurement focus to the accrual basis of accounting and economic resources measurement focus.

**EXHIBIT B**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**General Obligation Refunding Bonds**  
**(Unincorporated Area Parks and Recreation Program)**  
**Series 2002**  
**Issued August 28, 2002**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 670	650	1,320
2010	700	628	1,328
2011	720	604	1,324
2012	750	579	1,329
2013	780	552	1,332
2014	810	523	1,333
2015	840	490	1,330
2016	880	457	1,337
2017	915	421	1,336
2018	955	382	1,337
2019	995	341	1,336
2020	1,045	293	1,338
2021	1,095	239	1,334
2022	1,155	185	1,340
2023	1,215	127	1,342
2024	585	63	648
2025	615	32	647
	<u>\$ 14,725</u>	<u>6,566</u>	<u>21,291</u>

**EXHIBIT C**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Limited Ad Valorem Tax Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program)**  
**Series 1998**  
**Issued August 6, 1998**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 3,235	472	3,707
2010	3,385	329	3,714
2011	3,540	177	3,717
	<u>\$ 10,160</u>	<u>978</u>	<u>11,138</u>

**EXHIBIT D**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Limited Ad Valorem Tax Bonds**  
**(Environmentally Sensitive Lands Acquisition and Protection Program),**  
**Series 2003**  
**Issued June 10, 2003**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 1,345	103	1,448
2010	1,365	73	1,438
2011	1,405	39	1,444
	<u>\$ 4,115</u>	<u>215</u>	<u>4,330</u>

**EXHIBIT E**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Improvement Non-Ad Valorem Refunding Revenue Bonds**  
**(MOSI and County Center Project)**  
**Series 2006**  
**Issued April 26, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 2,770	2,415	5,185
2010	2,885	2,304	5,189
2011	2,995	2,189	5,184
2012	3,115	2,069	5,184
2013	3,240	1,945	5,185
2014	3,400	1,783	5,183
2015	3,575	1,613	5,188
2016	3,750	1,434	5,184
2017	3,940	1,246	5,186
2018	4,135	1,049	5,184
2019	4,345	843	5,188
2020	4,560	625	5,185
2021	4,755	431	5,186
2022	4,965	223	5,188
	<u>\$ 52,430</u>	<u>20,169</u>	<u>72,599</u>



**EXHIBIT F**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Improvement Program Refunding Revenue Bonds**  
**Series 2006**  
**Issued May 3, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2009	\$ 1,665	1,579	3,244
2010	1,730	1,513	3,243
2011	1,805	1,444	3,249
2012	1,895	1,353	3,248
2013	1,970	1,278	3,248
2014	2,045	1,199	3,244
2015	2,150	1,097	3,247
2016	2,250	994	3,244
2017	2,340	904	3,244
2018	2,430	811	3,241
2019	2,530	714	3,244
2020	2,635	609	3,244
2021	2,745	497	3,242
2022	2,860	381	3,241
2023	2,985	259	3,244
2024	3,110	132	3,242
	<u>\$ 37,145</u>	<u>14,764</u>	<u>51,909</u>

**EXHIBIT G**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Fuel Tax Refunding Revenue Bonds**  
**Series 1998**  
**Issued January 27, 1998**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 1,150	225	1,375
2010	1,210	155	1,365
2011	1,290	82	1,372
2012	375	11	386
	<u>\$ 4,025</u>	<u>473</u>	<u>4,498</u>

**EXHIBIT H**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Revenue Bonds**  
**(Jail Projects)**  
**Series 2001A**  
**Issued October 30, 2001**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 1,645	1,868	3,513
2010	1,710	1,803	3,513
2011	1,780	1,733	3,513
2012	1,845	1,662	3,507
2013	1,930	1,587	3,517
2014	2,000	1,507	3,507
2015	2,090	1,421	3,511
2016	2,180	1,328	3,508
2017	2,285	1,231	3,516
2018	2,385	1,125	3,510
2019	2,495	1,012	3,507
2020	2,620	892	3,512
2021	2,745	766	3,511
2022	2,880	635	3,515
2023	3,010	497	3,507
2024	3,165	351	3,516
2025	3,310	199	3,509
2026	1,695	40	1,735
	<u>\$ 41,770</u>	<u>19,657</u>	<u>61,427</u>

**EXHIBIT I**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Revenue Bonds**  
**(Stormwater Projects)**  
**Series 2001B**  
**Issued October 30, 2001**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 470	548	1,018
2010	490	530	1,020
2011	510	510	1,020
2012	530	488	1,018
2013	550	467	1,017
2014	575	443	1,018
2015	595	418	1,013
2016	620	393	1,013
2017	650	365	1,015
2018	680	334	1,014
2019	710	302	1,012
2020	745	268	1,013
2021	780	232	1,012
2022	815	194	1,009
2023	855	154	1,009
2024	895	113	1,008
2025	940	69	1,009
2026	980	23	1,003
	<u>\$ 12,390</u>	<u>5,851</u>	<u>18,241</u>

**EXHIBIT J**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Junior Lien Capital Improvement Program Refunding Revenue Bonds**  
**(Criminal Justice Facilities)**  
**Series 2003**  
**Issued June 30, 2003**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 6,765	3,231	9,996
2010	7,105	2,892	9,997
2011	7,460	2,537	9,997
2012	7,830	2,164	9,994
2013	8,225	1,773	9,998
2014	8,640	1,361	10,001
2015	9,065	929	9,994
2016	9,520	476	9,996
	<u>\$ 64,610</u>	<u>15,363</u>	<u>79,973</u>

**EXHIBIT K**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Revenue Bonds**  
**Series 2004**  
**Issued August 12, 2004**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 2,970	3,394	6,364
2010	3,075	3,308	6,383
2011	3,180	3,214	6,394
2012	3,295	3,115	6,410
2013	3,425	3,008	6,433
2014	3,560	2,889	6,449
2015	3,705	2,760	6,465
2016	3,870	2,614	6,484
2017	4,050	2,457	6,507
2018	4,235	2,283	6,518
2019	4,425	2,068	6,493
2020	4,645	1,845	6,490
2021	4,880	1,609	6,489
2022	5,125	1,362	6,487
2023	5,385	1,103	6,488
2024	5,670	830	6,500
2025	5,970	543	6,513
2026	6,375	159	6,534
	<u>\$ 77,840</u>	<u>38,561</u>	<u>116,401</u>

**EXHIBIT L**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Tampa Bay Arena Refunding Revenue Bonds**  
**Series 2005**  
**Issued June 8, 2005**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 625	686	1,311
2010	645	666	1,311
2011	665	646	1,311
2012	685	625	1,310
2013	705	603	1,308
2014	730	579	1,309
2015	755	553	1,308
2016	780	526	1,306
2017	810	496	1,306
2018	835	464	1,299
2019	870	430	1,300
2020	905	395	1,300
2021	940	353	1,293
2022	995	305	1,300
2023	1,045	253	1,298
2024	1,095	200	1,295
2025	1,155	144	1,299
2026	1,210	85	1,295
2027	1,280	27	1,307
	<u>\$ 16,730</u>	<u>8,036</u>	<u>24,766</u>

**EXHIBIT M**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Court Facility Refunding Revenue Bonds**  
**Series 2005**  
**Issued August 23, 2005**  
**Debt Service Schedule**  
**(amounts in thousands)**

<b>Fiscal Year</b>	<b>Principal</b>	<b>Interest</b>	<b>Total Requirement</b>
2009	\$ 1,055	1,479	2,534
2010	1,090	1,444	2,534
2011	1,125	1,407	2,532
2012	1,165	1,365	2,530
2013	1,215	1,316	2,531
2014	1,270	1,263	2,533
2015	1,325	1,208	2,533
2016	1,380	1,151	2,531
2017	1,440	1,094	2,534
2018	1,495	1,036	2,531
2019	1,560	974	2,534
2020	1,620	911	2,531
2021	1,690	844	2,534
2022	1,760	773	2,533
2023	1,835	699	2,534
2024	1,910	621	2,531
2025	1,995	538	2,533
2026	2,080	452	2,532
2027	2,170	360	2,530
2028	2,270	263	2,533
2029	2,370	161	2,531
2030	2,475	54	2,529
	<b>\$ 36,295</b>	<b>19,413</b>	<b>55,708</b>



**EXHIBIT N**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Fourth Cent Tourist Development Tax**  
**Refunding and Improvement Revenue Bonds**  
**Series 2006**  
**Issued December 6, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 405	755	1,160
2010	420	739	1,159
2011	440	722	1,162
2012	460	704	1,164
2013	475	686	1,161
2014	520	667	1,187
2015	550	642	1,192
2016	570	616	1,186
2017	595	589	1,184
2018	620	561	1,181
2019	635	531	1,166
2020	660	504	1,164
2021	685	478	1,163
2022	715	451	1,166
2023	745	422	1,167
2024	775	392	1,167
2025	805	360	1,165
2026	835	327	1,162
2027	855	293	1,148
2028	570	258	828
2029	595	234	829
2030	620	209	829
2031	645	183	828
2032	675	156	831
2033	700	127	827
2034	735	98	833
2035	765	66	831
2036	795	34	829
	<u>\$ 17,865</u>	<u>11,804</u>	<u>29,669</u>

**EXHIBIT O**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Fifth Cent Tourist Development Tax**  
**Refunding and Improvement Revenue Bonds**  
**Series 2006A**  
**Issued December 6, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ -	1,165	1,165
2010	-	1,165	1,165
2011	630	1,165	1,795
2012	655	1,136	1,791
2013	685	1,107	1,792
2014	720	1,076	1,796
2015	750	1,044	1,794
2016	785	1,010	1,795
2017	820	974	1,794
2018	855	938	1,793
2019	890	903	1,793
2020	925	868	1,793
2021	960	830	1,790
2022	1,000	792	1,792
2023	1,040	752	1,792
2024	1,085	709	1,794
2025	1,130	665	1,795
2026	1,175	617	1,792
2027	1,220	570	1,790
2028	1,270	516	1,786
2029	1,325	461	1,786
2030	1,380	403	1,783
2031	1,440	342	1,782
2032	1,500	279	1,779
2033	1,560	214	1,774
2034	1,630	146	1,776
2035	1,695	74	1,769
	<u>\$ 27,125</u>	<u>19,921</u>	<u>47,046</u>

**EXHIBIT P**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Fifth Cent Tourist Development Tax**  
**Improvement Revenue Bonds**  
**Series 2006B**  
**Issued December 19, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 1,915	130	2,045
2010	2,005	40	2,045
	<u>\$ 3,920</u>	<u>170</u>	<u>4,090</u>

**EXHIBIT Q**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Community Investment Tax Revenue Bonds**  
**Series 2007**  
**Issued October 31, 2007**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 7,135	9,141	16,276
2010	7,495	8,776	16,271
2011	7,865	8,392	16,257
2012	8,240	8,030	16,270
2013	8,540	7,695	16,235
2014	8,860	7,302	16,162
2015	9,290	6,849	16,139
2016	9,740	6,373	16,113
2017	10,200	5,874	16,074
2018	10,690	5,352	16,042
2019	11,240	4,804	16,044
2020	11,810	4,228	16,038
2021	12,395	3,622	16,017
2022	13,020	2,987	16,007
2023	13,665	2,371	16,036
2024	14,240	1,725	15,965
2025	14,935	995	15,930
2026	12,440	311	12,751
	<u>\$ 191,800</u>	<u>94,827</u>	<u>286,627</u>

**EXHIBIT R**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Improvement Non-Ad Valorem Refunding Revenue Bonds**  
**(Warehouse and Sheriff's Facilities Project)**  
**Series 2008**  
**Issued May 7, 2008**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 660	782	1,442
2010	690	749	1,439
2011	710	727	1,437
2012	735	703	1,438
2013	760	679	1,439
2014	785	653	1,438
2015	810	625	1,435
2016	845	597	1,442
2017	875	566	1,441
2018	905	533	1,438
2019	945	496	1,441
2020	980	459	1,439
2021	1,020	419	1,439
2022	1,060	377	1,437
2023	1,105	332	1,437
2024	1,155	284	1,439
2025	1,205	233	1,438
2026	1,260	179	1,439
2027	1,315	122	1,437
2028	1,375	63	1,438
	<u>\$ 19,195</u>	<u>9,578</u>	<u>28,773</u>

**EXHIBIT S**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Junior Lien Refunding Utility Revenue Bonds**  
**Series 2001**  
**Issued May 17, 2001**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 15,560	5,617	21,177
2010	16,270	4,899	21,169
2011	17,105	4,069	21,174
2012	18,040	3,133	21,173
2013	19,035	2,142	21,177
2014	9,575	1,095	10,670
2015	10,500	570	11,070
	<u>\$ 106,085</u>	<u>21,525</u>	<u>127,610</u>

**EXHIBIT T**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Water and Wastewater System**  
**Refunding Utility Revenue Bonds**  
**Series 2003**  
**Issued July 18, 2003**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 5,210	1,219	6,429
2010	5,475	959	6,434
2011	5,000	685	5,685
2012	5,000	435	5,435
2013	3,700	185	3,885
	<u>\$ 24,385</u>	<u>3,483</u>	<u>27,868</u>

**EXHIBIT U**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Solid Waste Resource Recovery Bonds**  
**Series 2006A**  
**Issued November 14, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ 4,525	5,451	9,976
2010	1,915	5,270	7,185
2011	-	5,194	5,194
2012	945	5,194	6,139
2013	-	5,156	5,156
2014	3,025	5,156	8,181
2015	-	5,005	5,005
2016	1,900	5,005	6,905
2017	4,800	4,910	9,710
2018	5,035	4,670	9,705
2019	5,290	4,417	9,707
2020	5,555	4,153	9,708
2021	5,830	3,875	9,705
2022	6,125	3,584	9,709
2023	6,430	3,277	9,707
2024	6,750	2,956	9,706
2025	7,090	2,618	9,708
2026	7,445	2,264	9,709
2027	-	1,892	1,892
2028	-	1,892	1,892
2029	-	1,892	1,892
2030	2,175	1,892	4,067
2031	9,320	1,794	11,114
2032	9,740	1,375	11,115
2033	10,175	936	11,111
2034	10,635	479	11,114
	<u>\$ 114,705</u>	<u>90,307</u>	<u>205,012</u>



**EXHIBIT V**  
**HILLSBOROUGH COUNTY, FLORIDA**  
**Solid Waste Resource Recovery Enterprise Fund**  
**Solid Waste Resource Recovery Bonds**  
**Series 2006B**  
**Issued November 14, 2006**  
**Debt Service Schedule**  
**(amounts in thousands)**

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Requirement</u>
2009	\$ -	1,841	1,841
2010	-	1,841	1,841
2011	-	1,841	1,841
2012	-	1,841	1,841
2013	2,070	1,841	3,911
2014	-	1,758	1,758
2015	4,355	1,758	6,113
2016	2,670	1,540	4,210
2017	-	1,407	1,407
2018	-	1,407	1,407
2019	-	1,407	1,407
2020	-	1,407	1,407
2021	-	1,407	1,407
2022	-	1,407	1,407
2023	-	1,407	1,407
2024	-	1,407	1,407
2025	-	1,407	1,407
2026	-	1,407	1,407
2027	7,815	1,407	9,222
2028	8,170	1,055	9,225
2029	8,535	688	9,223
2030	6,745	303	7,048
	<u>\$ 40,360</u>	<u>31,784</u>	<u>72,144</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Infrastructure Condition and Maintenance Data**  
**For the Fiscal Year Ended September 30, 2008**  
*(Required Supplementary Information)*

Hillsborough County maintains a comprehensive network of transportation-related infrastructure assets. These assets include: 6,920 traffic lane-miles; 2,842 miles of curbs; 3,501 miles of road shoulders; 3,976 miles of markings; 14,584 pavement legends; 176 miles of dividers; 30 miles of guard railing; 198 railroad crossings; 1,429 pedestrian crossings; 3,410 speed humps; 18,075 intersections; 2,339 miles of sidewalks; 9 miles of sidewalk handrails; 5.63 million linear feet of culverts; 183,574 driveways (maintained, but not owned); 20,520 ramps for the disabled; 119,247 signs; 596 pedestrian poles; 256 bridges; 477 box culverts; 24,053 curb inlets; 6,552 ditch bottom inlets; 1,510 grate top inlets; 6,109 stormwater manholes; 2,174 control structures; 319 junction boxes; 83 sea walls; 31 stormwater lift stations; and 84,463 end treatments including head walls.

To maximize the life of its infrastructure assets with the least overall cost, the County developed the Hillsborough County Asset Management System to record the quantity, location, and condition of each infrastructure asset managed by the Public Works Department using a highly accurate Geographic Information System map of the County. The County developed comprehensive asset condition data and entered the data into a centralized database system housed on the countywide computer system. With its various software modules, the system is used to plan multi-decade preventive maintenance and to prioritize replacement schedules based on customized asset-deterioration models, which enable the County to cost-effectively extend the useful lives of infrastructure assets.

During fiscal year 2001, the County implemented Governmental Accounting Standards Board Statement No. 34 *Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments*, with “retroactive” reporting of all major general government infrastructure assets. To reflect the County’s commitment to preserve and maintain infrastructure assets, the County selected the “modified approach” for the accounting of those assets. Under the “modified approach,” the County recorded infrastructure assets at estimated original cost, but did not record accumulated depreciation against these assets. Instead of recording depreciation, the County is committed to incur the maintenance expenses necessary to (a) preserve infrastructure at a condition of *fair* on a scale from *failed*, *poor*, *fair*, and *good* to *excellent* and (b) preserve its paved roadway lane miles at an overall average of 55 or more on the American Society for Testing and Materials (ASTM) pavement condition index. This index has a scale of 0 to 100, with 100 as the highest level. A “failed” infrastructure asset is one whose condition is deemed unsafe and should be repaired or replaced immediately. An “excellent” infrastructure asset is one that is newly constructed and functioning as intended. Improvements that lengthen the lives of infrastructure assets are not recorded unless they increase capacity or service potential, in which case they are recorded as additions to infrastructure at original cost. Therefore, resurfacing done to existing streets is not capitalized, but is treated as a maintenance expenditure under the “modified approach.”

The County conducts periodic physical condition assessments and theoretical deterioration modeling covering all assets once every three years to determine whether infrastructure assets are being maintained at the levels required. The condition of the County’s infrastructure including its paved roadway subset is provided in the chart below.

<b>Hillsborough County, Florida Infrastructure Condition Assessment Results</b>			
	<u>Fiscal Year 2008</u>	<u>Fiscal Year 2007</u>	<u>Fiscal Year 2006</u>
Infrastructure	at or above fair	at or above fair	at or above fair
Paved roadway subset	at or above 62.5	at or above 6 to 7	at or above 6 to 7

Prior to 2008, the county established a commitment to maintain and preserve its paved roadway lane miles at an overall average of 6 to 7 based on an Overall Condition Index of 0 to 10. On September 17, 2008, the Hillsborough County BOCC adopted the standard to preserve its paved roadway lane miles at an overall average ASTM International Standard Practice for Pavement Condition Index Surveys, D-6433-03, condition index of 55 or more. The condition index of 55 on the new 100-point scale is considered to be equivalent to 6 to 7 on the previous scale, so the change in condition index is not expected to change estimated maintenance/preservation costs. The County spends the amount necessary to maintain its infrastructure assets at or above its condition levels of fair and 55. As a measure of County’s maintenance efforts, the following chart shows estimated and actual infrastructure maintenance expenses. These infrastructure maintenance costs consist of: all personnel and operating costs within the physical environment function used for flood control by the Public Works Department; all personnel and operating costs within the transportation function used for road and street facilities by the Public Works Departments; as well as road resurfacing and roadway landscaping costs.

<b>Hillsborough County, Florida Estimated Versus Actual Infrastructure Maintenance and Preservation Costs</b> (amounts in millions)					
	<u>Fiscal Year 2008</u>	<u>Fiscal Year 2007</u>	<u>Fiscal Year 2006</u>	<u>Fiscal Year 2005</u>	<u>Fiscal Year 2004</u>
Estimated	\$86.7	\$96.5	\$86.1	\$77.3	\$76.8
Actual	\$78.3	\$94.4	\$77.8	\$71.9	\$69.6

By using the “modified approach”, the County’s accounting practices for infrastructure assets are in harmony with the County’s plans for maintaining its infrastructure at the least overall cost over individual asset life cycles.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Funding Progress for**  
**Postemployment Benefits Other Than Pensions (OPEB)**  
*(Required Supplementary Information)*

**Amounts in thousands**

Actuarial valuation date	9/30/08
Actuarial value of plan assets [a]	\$ --
Actuarial accrued liability (AAL) – entry age method [b]	118,543
Unfunded actuarial accrued liability (UAAL) [b-a]	118,543
Actuarial value of plan assets/AAL (funded ratio) [a/b]	0 %
Covered payroll (active plan members) [c]	\$ 537,882
UAAL as a percentage of covered payroll [(b-a)/c]	22.0 %

Information is provided for only one year because GASB Statement No. 45 was implemented starting with fiscal year 2008. Although \$6.614 million were set aside in an internal service fund, which exceeded the net OPEB liability for September 30, 2008, by \$1.621 million, the amount considered to be “funded” was zero since an irrevocable trust fund was not used.

If the amounts of cash, investments, and receivables set aside in the Self-Insurance Internal Service Fund were considered “funded,” the actuarial value of plan assets at September 30, 2008 would have been \$6.614 million, which would have led to an unfunded actuarial accrued liability of \$111.929 million, a funded ratio of 5.6%, and an unfunded actuarial accrued liability as a percentage of covered payroll of 20.8%. Although the net OPEB liability was not funded at September 30, 2008, if the resources set aside had been funded in an irrevocable trust fund, it would have shown that the County had more than offset its net OPEB obligation and was making progress in offsetting its unfunded actuarial accrued liability.

COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES

## GENERAL FUND BY CATEGORY

### BOARD OF COUNTY COMMISSIONERS:

**General Fund–Countywide** – To account for the revenues and expenditures of the Countywide portion of the General Fund—which are activities that benefit all County residents. Countywide activities include Administration, Aging Services, Animal Services, Consumer Protection, Community Liaison, County Attorney, Children’s Services, Economic Development, Human Resources, Health and Social Services, Management and Budget, Purchasing, Parks, Recreation, Conservation, Public Safety, Public Works, the Environmental Protection Commission, and certain payments to the court system and Constitutional Officers.

**General Fund–Unincorporated Area** – To account for the revenues and expenditures of the Unincorporated Area portion of the General Fund—which are activities that benefit County residents who do not live in the three municipalities (Tampa, Plant City or Temple Terrace). Unincorporated Area activities include Affordable Housing, Code Enforcement, Fire Rescue, Planning and Growth Management, Parks and Recreation, Public Works, and certain payments to Constitutional Officers and nonprofit agencies.

Together, the Countywide and the Unincorporated Area portions of the General Fund represent the primary operating fund of the County.

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Fund by Category**  
**Combining Balance Sheet**  
**September 30, 2008**  
(amounts in thousands)

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Total</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 36,331	27,079	63,410
Investments	67,732	62,413	130,145
Accounts receivable, net	23	3,603	3,626
Interest receivable	633	583	1,216
Delinquent ad valorem taxes receivable	1,637	464	2,101
Due from other funds	30,259	20,405	50,664
Due from other governmental units	--	2,228	2,228
Inventories	952	515	1,467
Total assets	<u>137,567</u>	<u>117,290</u>	<u>254,857</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	5,275	1,304	6,579
Accrued liabilities	4,654	5,052	9,706
Due to other funds	354	50	404
Due to other governmental units	731	--	731
Unearned revenue	5,512	2,295	7,807
Deposits held	9	--	9
Total current liabilities	<u>16,535</u>	<u>8,701</u>	<u>25,236</u>
<b>FUND BALANCES</b>			
Reserved for encumbrances	2,138	570	2,708
Reserved for inventories	952	515	1,467
Unreserved:			
Designated for capital projects	35	--	35
Undesignated	<u>117,907</u>	<u>107,504</u>	<u>225,411</u>
Total fund balances	<u>121,032</u>	<u>108,589</u>	<u>229,621</u>
Total liabilities and fund balances	<u>\$ 137,567</u>	<u>117,290</u>	<u>254,857</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Fund by Category**  
**Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances**  
**September 30, 2008**  
**(amounts in thousands)**

	<u>Countywide</u>	<u>Unincorporated Area</u>	<u>Total</u>
<b>Revenues:</b>			
Taxes--ad valorem property taxes	\$ 486,093	229,742	715,835
Taxes--other	--	27,748	27,748
Licenses and permits	4,087	7	4,094
Intergovernmental--state shared revenues	6,127	15,496	21,623
Intergovernmental--grants	10	--	10
Charges for services	48,333	17,972	66,305
Fines and forfeitures	261	2,080	2,341
Interest	9,822	6,427	16,249
Miscellaneous	1,733	1,568	3,301
<b>Total revenues</b>	<u>556,466</u>	<u>301,040</u>	<u>857,506</u>
<b>Expenditures:</b>			
<b>Current:</b>			
General government	87,747	20,697	108,444
Public safety	7,519	113,189	120,708
Physical environment	12,288	11,293	23,581
Transportation	178	3	181
Economic environment	18,812	2,934	21,746
Human services	56,372	17	56,389
Culture and recreation	19,166	31,366	50,532
Capital outlay	2,886	975	3,861
<b>Total expenditures</b>	<u>204,968</u>	<u>180,474</u>	<u>385,442</u>
Excess (deficiency) of revenues over (under) expenditures	<u>351,498</u>	<u>120,566</u>	<u>472,064</u>
<b>Other financing sources (uses):</b>			
Transfers in	42,174	79,647	121,821
Transfers out	<u>(397,154)</u>	<u>(197,724)</u>	<u>(594,878)</u>
<b>Total other financing sources (uses)</b>	<u>(354,980)</u>	<u>(118,077)</u>	<u>(473,057)</u>
Net change in fund balances	(3,482)	2,489	(993)
Fund balances, beginning of year	124,496	105,911	230,407
Increase (decrease) in reserves	18	189	207
<b>Fund balances, end of year</b>	<u>\$ 121,032</u>	<u>108,589</u>	<u>229,621</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Countywide (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--ad valorem property taxes	\$ 506,146	506,146	486,093	(20,053)
Licenses and permits	3,233	3,233	4,087	854
Intergovernmental--state shared revenues	6,618	6,618	6,128	(490)
Intergovernmental--grants	447	226	10	(216)
Charges for services	49,041	49,041	48,334	(707)
Fines and forfeitures	38	38	261	223
Interest	11,814	11,814	9,822	(1,992)
Miscellaneous	1,985	1,985	1,734	(251)
Total revenues	<u>579,322</u>	<u>579,101</u>	<u>556,469</u>	<u>(22,632)</u>
Expenditures:				
Current:				
General government	103,798	95,365	88,347	7,018
Public safety	8,245	8,021	7,519	502
Physical environment	12,819	12,837	12,301	536
Transportation	179	179	178	1
Economic environment	21,888	21,933	18,812	3,121
Human services	58,597	59,222	56,371	2,851
Culture and recreation	20,629	20,736	19,194	1,542
Capital outlay	13,574	3,909	2,258	1,651
Total expenditures	<u>239,729</u>	<u>222,202</u>	<u>204,980</u>	<u>17,222</u>
Excess (deficiency) of revenues over (under) expenditures	<u>339,593</u>	<u>356,899</u>	<u>351,489</u>	<u>(5,410)</u>
Other financing sources (uses):				
Transfers in	33,601	35,143	42,171	7,028
Transfers out	(375,635)	(396,570)	(393,440)	3,130
Budgetary reserves	(76,161)	(74,074)	--	74,074
Budget allowance	(28,949)	(28,949)	--	28,949
Total other financing sources (uses)	<u>(447,144)</u>	<u>(464,450)</u>	<u>(351,269)</u>	<u>113,181</u>
Net change in fund balances	(107,551)	(107,551)	220	107,771
Fund balances, beginning of year	107,551	107,551	120,738	13,187
Increase (decrease) in reserves	--	--	18	18
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>120,976</u>	<u>120,976</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			21	
Add end of year fund balances, unreserved, designated for capital projects			<u>35</u>	
Fund balances, end of year--GAAP basis			<u>\$ 121,032</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**General Fund - Unincorporated Area (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
(amounts in thousands)

	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Taxes--ad valorem property taxes	\$ 238,882	238,882	229,742	(9,140)
Taxes--other	28,577	28,577	27,748	(829)
Licenses and permits	60	60	7	(53)
Intergovernmental--state shared revenues	17,098	17,098	15,496	(1,602)
Charges for services	22,521	22,521	17,972	(4,549)
Fines and forfeitures	2,600	2,600	2,080	(520)
Interest	5,666	5,666	6,427	761
Miscellaneous	1,034	779	1,568	789
Total revenues	316,438	316,183	301,040	(15,143)
Expenditures:				
Current:				
General government	25,245	25,266	20,697	4,569
Public safety	116,971	118,831	113,162	5,669
Physical environment	11,506	11,506	11,293	213
Transportation	--	--	3	(3)
Economic environment	10,479	10,518	2,934	7,584
Human services	--	17	17	--
Culture and recreation	33,104	33,342	31,366	1,976
Capital outlay	6,283	3,568	974	2,594
Total expenditures	203,588	203,048	180,446	22,602
Excess (deficiency) of revenues over (under) expenditures	112,850	113,135	120,594	7,459
Other financing sources (uses):				
Transfers in	71,170	71,237	79,647	8,410
Transfers out	(183,254)	(197,708)	(197,176)	532
Budgetary reserves	(66,305)	(52,203)	--	52,203
Budget allowance	(15,822)	(15,822)	--	15,822
Total other financing sources (uses)	(194,211)	(194,496)	(117,529)	76,967
Net change in fund balances	(81,361)	(81,361)	3,065	84,426
Fund balances, beginning of year	81,361	81,361	105,335	23,974
Increase (decrease) in reserves	--	--	189	189
Fund balances, end of year--budgetary basis	\$ --	--	108,589	108,589
Add end of year fund balances, reserved for encumbrances related to capital projects			--	
Add end of year fund balances, unreserved, designated for capital projects			--	
Fund balances, end of year--GAAP basis			\$ 108,589	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**September 30, 2008**  
**(amounts in thousands)**

	<b>Special Revenue Funds</b>	<b>Debt Service Funds</b>	<b>Capital Projects Funds</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 96,863	13,591	45,840	156,294
Investments	124,453	35,143	105,654	265,250
Accounts receivable, net	338	6	--	344
Interest receivable	1,149	359	988	2,496
Delinquent ad valorem taxes receivable	150	20	--	170
Due from other funds	955	71	--	1,026
Due from other governmental units	9,938	--	--	9,938
Inventories	212	--	--	212
Prepaid charges	20	--	--	20
Other assets	230	--	--	230
<b>Total assets</b>	<b>234,308</b>	<b>49,190</b>	<b>152,482</b>	<b>435,980</b>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	7,632	694	2,837	11,163
Accrued liabilities	5,152	--	55	5,207
Due to other funds	22,141	--	34	22,175
Due to other governmental units	6,191	--	--	6,191
Unearned revenue	1,456	73	--	1,529
<b>Total liabilities</b>	<b>42,572</b>	<b>767</b>	<b>2,926</b>	<b>46,265</b>
<b>FUND BALANCES</b>				
Reserved for encumbrances	7,816	--	6,768	14,584
Reserved for inventories	212	--	--	212
Reserved for debt service	--	48,423	--	48,423
Unreserved:				
Designated for capital projects reported in nonmajor:				
Special revenue funds	37,682	--	--	37,682
Capital projects funds	--	--	141,054	141,054
Undesignated				
Reported in nonmajor:				
Special revenue funds	146,026	--	--	146,026
Capital projects funds	--	--	1,734	1,734
<b>Total fund balances</b>	<b>191,736</b>	<b>48,423</b>	<b>149,556</b>	<b>389,715</b>
<b>Total liabilities and fund balances</b>	<b>\$ 234,308</b>	<b>49,190</b>	<b>152,482</b>	<b>435,980</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Special Revenue Funds</u>	<u>Debt Service Funds</u>	<u>Capital Projects Funds</u>	<u>Total Nonmajor Governmental Funds</u>
Revenues:				
Taxes--ad valorem property taxes	\$ 49,369	6,484	--	55,853
Taxes--discretionary sales surtaxes	98,346	--	--	98,346
Licenses and permits	11,205	--	--	11,205
Intergovernmental--state shared revenues	1,159	--	--	1,159
Intergovernmental--grants	11,228	--	--	11,228
Charges for services	75,511	400	--	75,911
Fines and forfeitures	10,888	--	--	10,888
Special assessments	5,594	--	--	5,594
Interest	7,707	2,467	1,193	11,367
Miscellaneous	2,637	746	9,811	13,194
Total revenues	<u>273,644</u>	<u>10,097</u>	<u>11,004</u>	<u>294,745</u>
Expenditures:				
Current:				
General government	120,637	400	562	121,599
Public safety	35,065	--	38	35,103
Physical environment	2,035	--	2,641	4,676
Transportation	--	--	14,512	14,512
Economic environment	--	--	4,449	4,449
Culture and recreation	33,715	13,801	2,227	49,743
Capital outlay	26,851	--	41,690	68,541
Debt service:				
Principal	--	50,196	63,524	113,720
Interest and fiscal charges	--	25,811	1,282	27,093
Total expenditures	<u>218,303</u>	<u>90,208</u>	<u>130,925</u>	<u>439,436</u>
Excess (deficiency) of revenues over (under) expenditures	<u>55,341</u>	<u>(80,111)</u>	<u>(119,921)</u>	<u>(144,691)</u>
Other financing sources (uses):				
Transfers in	98,339	60,098	54,584	213,021
Transfers out	(143,312)	(194)	(1,434)	(144,940)
Face amount of long-term debt issued	--	--	74,690	74,690
Premiums on long-term debt issued	--	37	--	37
Face amount of refunding bonds issued	--	19,195	--	19,195
Total other financing sources (uses)	<u>(44,973)</u>	<u>79,136</u>	<u>127,840</u>	<u>162,003</u>
Net change in fund balances	10,368	(975)	7,919	17,312
Fund balances, beginning of year	181,369	49,398	141,637	372,404
Increase (decrease) in reserves	(1)	--	--	(1)
Fund balances, end of year	<u>\$ 191,736</u>	<u>48,423</u>	<u>149,556</u>	<u>389,715</u>

## NONMAJOR SPECIAL REVENUE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Unincorporated Area Special Purpose Revenue Fund** – To account for special purpose revenues used to provide services for residents of the unincorporated areas of the County.

**Library Fund** – To account for ad valorem taxes and state grant funds designated to operate and maintain the countywide Tampa-Hillsborough County Public Library System.

**State of Florida Health Care Surtax Trust Fund** – To account for the local half-cent tax imposed on sales in Hillsborough County, collected by the State, and then forwarded to the County and held in trust for the state of Florida for the purpose of providing health care to low-income County residents.

**Hillsborough County Civil Service Board Fund** – To account for the revenues and expenditures of the Hillsborough County Civil Service Board, which administers a uniform classified merit employment system. The Civil Service Board's responsibilities include: developing personnel rules, records, and reports related to employees and positions; handling recruitment functions; coordinating an employee performance management system; and conducting other programs to ensure compliance with the Civil Service Act and other statutory requirements.

### SHERIFF:

**Child Protection Investigations Fund** – To account for revenues and expenditures for child protection investigations.

**Special Use Fund** – To account for specific revenue sources designated for law enforcement within the unincorporated areas of the County.

**Jail Inmate Canteen Fund** - To account for the revenues and expenditures related to sales to inmates of merchandise, such as toiletries, cigarettes, and snacks.

**Communications 911 Fund** - To account for the revenues and expenditures related to the Sheriff's 911 operations.

### TAX COLLECTOR:

**Tax Collection Fund** – To account for revenues and expenditures of the Tax Collector pursuant to Section 197, Florida Statutes.

### PROPERTY APPRAISER:

**Property Assessment Fund** – To account for revenues and expenditures of the Property Appraiser in the performance of Constitutional responsibilities. These responsibilities include determining the taxable value of all real and tangible property within the County, maintaining associated financial and property records, and providing the Tax Collector with the certified value of real and tangible property and tax millages levied by the respective taxing authorities.

## **NONMAJOR SPECIAL REVENUE FUNDS (Continued)**

### **SUPERVISOR OF ELECTIONS:**

**Elections Fund** – To account for revenues and expenditures of the Supervisor of Elections in the performance of Constitutional responsibilities pursuant to Chapters 100, 101, and 102, Florida Statutes. The funds for the Supervisor of Elections' operation are received from the BOCC pursuant to Section 129.202, Florida Statutes.

### **CLERK OF CIRCUIT COURT:**

**Court System and Accounting Fund** – To account for all funds, except those accounted for in the Public Records Modernization Trust Fund, received and expended by the Clerk of Circuit Court in the performance of responsibilities as clerk of court, ex-officio clerk to the BOCC, auditor, recorder and custodian of all County funds.

**Public Records Court Technology and Modernization Trust Fund** – To account for the collection of an additional service charge pursuant to Florida Statute 28.24(12)(e)(1) to be retained by the Clerk of Circuit Court. The fund is held in trust by the Clerk and used exclusively to operate and support an integrated computer system for the judicial agencies and to support the operations and management of the state court system. And to account for the additional service charge received for documents recorded by the Clerk of Circuit Court pursuant to Section 28.24(12)(d), Florida Statutes. These funds are held in trust by the Clerk and used exclusively for equipment, maintenance of equipment, personnel training, and technical assistance in modernizing the public records system of the Clerk of Circuit Court. This fund also includes charges for services collected for foreclosure public education pursuant to Section 45.035(2)(a).

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**September 30, 2008**  
(amounts in thousands)

	<b>BOARD OF COUNTY COMMISSIONERS</b>			
	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>State Health Care Surtax Trust</b>	<b>Civil Service Board</b>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 11,022	17,532	24,832	30
Investments	25,294	39,372	58,214	70
Accounts receivable, net	--	190	--	--
Interest receivable	236	368	544	1
Delinquent ad valorem taxes receivable	5	145	--	--
Due from other funds	51	455	--	--
Due from other governmental units	--	402	8,703	--
Inventories	--	55	--	--
Prepaid charges	--	--	--	--
Other assets	--	--	--	--
Total assets	36,608	58,519	92,293	101
 <b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	1,125	2,415	--	3
Accrued liabilities	387	760	--	98
Due to other funds	6	1	--	--
Due to other governmental units	--	--	--	--
Unearned revenue	50	539	--	--
Total liabilities	1,568	3,715	--	101
 <b>FUND BALANCES</b>				
Reserved for encumbrances	2,317	5,499	--	--
Reserved for inventories	--	55	--	--
Unreserved:				
Designated for capital projects reported in nonmajor:				
Special revenue funds	26,251	11,431	--	--
Undesignated				
Reported in nonmajor:				
Special revenue funds	6,472	37,819	92,293	--
Total fund balances	35,040	54,804	92,293	--
Total liabilities and fund balances	\$ 36,608	58,519	92,293	101

SHERIFF				TAX COLLECTOR	PROPERTY APPRAISER
Child Protection Investigations	Special Use	Jail Inmate Canteen	Communications 911	Tax Collection	Property Assessment
2,170	434	565	15	22,683	459
--	--	52	--	91	45
--	--	142	--	6	--
--	--	--	--	--	--
--	--	--	--	--	--
--	--	38	--	30	--
--	2	235	--	86	--
--	--	157	--	--	--
--	--	--	--	20	--
--	--	--	--	--	--
<u>2,170</u>	<u>436</u>	<u>1,189</u>	<u>15</u>	<u>22,916</u>	<u>504</u>
42	30	98	--	220	--
--	--	--	--	392	246
--	250	--	--	19,798	218
3	6	12	--	2,032	40
--	150	--	--	474	--
<u>45</u>	<u>436</u>	<u>110</u>	<u>--</u>	<u>22,916</u>	<u>504</u>
--	--	--	--	--	--
--	--	157	--	--	--
--	--	--	--	--	--
2,125	--	922	15	--	--
<u>2,125</u>	<u>--</u>	<u>1,079</u>	<u>15</u>	<u>--</u>	<u>--</u>
<u>2,170</u>	<u>436</u>	<u>1,189</u>	<u>15</u>	<u>22,916</u>	<u>504</u>

(continued)



**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2008**  
(amounts in thousands)

	<b>SUPERVISOR</b>		<b>CLERK OF CIRCUIT COURT</b>		<b>Total</b>
	<b>OF ELECTIONS</b>	<b>Court System and Accounting</b>		<b>Public Records Modernization Trust</b>	
	<b>Elections</b>	<b>Accounting</b>	<b>Trust</b>		
<b>ASSETS</b>					
Current assets:					
Cash and cash equivalents	\$ 1,615	8,253	7,253		96,863
Investments	--	1,315	--		124,453
Accounts receivable, net	--	--	--		338
Interest receivable	--	--	--		1,149
Delinquent ad valorem taxes receivable	--	--	--		150
Due from other funds	276	105	--		955
Due from other governmental units	--	510	--		9,938
Inventories	--	--	--		212
Prepaid charges	--	--	--		20
Other assets	--	230	--		230
<b>Total assets</b>	<b>1,891</b>	<b>10,413</b>	<b>7,253</b>		<b>234,308</b>
<b>LIABILITIES</b>					
Current liabilities:					
Accounts and contracts payable	2,208	1,491	--		7,632
Accrued liabilities	249	3,020	--		5,152
Due to other funds	64	1,804	--		22,141
Due to other governmental units	--	4,098	--		6,191
Unearned revenue	243	--	--		1,456
<b>Total liabilities</b>	<b>2,764</b>	<b>10,413</b>	<b>--</b>		<b>42,572</b>
<b>FUND BALANCES</b>					
Reserved for encumbrances	--	--	--		7,816
Reserved for inventories	--	--	--		212
Unreserved:					
Designated for capital projects reported in nonmajor:					
Special revenue funds	--	--	--		37,682
Undesignated					
Reported in nonmajor:					
Special revenue funds	(873)	--	7,253		146,026
<b>Total fund balances</b>	<b>(873)</b>	<b>--</b>	<b>7,253</b>		<b>191,736</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,891</b>	<b>10,413</b>	<b>7,253</b>		<b>234,308</b>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<b>BOARD OF COUNTY COMMISSIONERS</b>			
	<b>Unincorporated Area Special Purpose</b>	<b>Library</b>	<b>State of Florida Health Care Surtax Trust</b>	<b>Civil Service Board</b>
Revenues:				
Taxes--ad valorem property taxes	\$ --	49,369	--	--
Taxes--discretionary sales surtaxes	--	--	98,346	--
Licenses and permits	11,205	--	--	--
Intergovernmental--state shared revenues	1,159	--	--	--
Intergovernmental--grants	102	1,863	--	--
Charges for services	3,532	219	--	242
Fines and forfeitures	466	776	--	--
Special assessments	5,594	--	--	--
Interest	866	2,168	3,445	--
Miscellaneous	1,323	202	--	6
<b>Total revenues</b>	<b>24,247</b>	<b>54,597</b>	<b>101,791</b>	<b>248</b>
Expenditures:				
Current:				
General government	750	--	--	2,683
Public safety	15,044	--	--	--
Physical environment	2,035	--	--	--
Culture and recreation	600	33,115	--	--
Capital outlay	3,119	13,416	--	3
<b>Total expenditures</b>	<b>21,548</b>	<b>46,531</b>	<b>--</b>	<b>2,686</b>
Excess (deficiency) of revenues over (under) expenditures	2,699	8,066	101,791	(2,438)
Other financing sources (uses):				
Transfers in	6,967	13,782	--	2,438
Transfers out	(1,961)	(14,652)	(105,439)	--
<b>Total other financing sources (uses)</b>	<b>5,006</b>	<b>(870)</b>	<b>(105,439)</b>	<b>2,438</b>
Net change in fund balances	7,705	7,196	(3,648)	--
Fund balances, beginning of year	27,335	47,609	95,941	--
Increase (decrease) in reserves	--	(1)	--	--
<b>Fund balances (deficit), end of year</b>	<b>\$ 35,040</b>	<b>54,804</b>	<b>92,293</b>	<b>--</b>

SHERIFF				TAX COLLECTOR	PROPERTY APPRAISER
Child Protection Investigations	Special Use	Jail Inmate Canteen	Communication 911	Tax Collection	Property Assessment
--	--	--	--	--	--
--	--	--	--	--	--
--	--	--	--	--	--
4,775	--	--	--	--	--
10,095	46	4,403	736	17,084	2,173
--	470	--	--	--	--
--	--	--	--	--	--
86	--	18	--	540	33
46	138	468	--	392	27
<u>15,002</u>	<u>654</u>	<u>4,889</u>	<u>736</u>	<u>18,016</u>	<u>2,233</u>
--	--	--	--	--	--
12,374	1,648	5,351	648	25,470	13,860
--	--	--	--	--	--
--	--	--	--	--	--
503	--	21	137	363	28
<u>12,877</u>	<u>1,648</u>	<u>5,372</u>	<u>785</u>	<u>25,833</u>	<u>13,888</u>
<u>2,125</u>	<u>(994)</u>	<u>(483)</u>	<u>(49)</u>	<u>(7,817)</u>	<u>(11,655)</u>
--	--	--	--	--	--
--	1,888	--	--	27,257	11,873
--	(894)	--	--	(19,440)	(218)
--	994	--	--	7,817	11,655
2,125	--	(483)	(49)	--	--
--	--	1,562	64	--	--
--	--	--	--	--	--
--	--	--	--	--	--
<u>2,125</u>	<u>--</u>	<u>1,079</u>	<u>15</u>	<u>--</u>	<u>--</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>SUPERVISOR OF ELECTIONS</u>	<u>CLERK OF CIRCUIT COURT</u>		<u>Total</u>
	<u>Elections</u>	<u>Court System and Accounting</u>	<u>Public Records Modernization Trust</u>	
Revenues:				
Taxes--ad valorem property taxes	\$ --	--	--	49,369
Taxes--discretionary sales surtaxes	--	--	--	98,346
Licenses and permits	--	--	--	11,205
Intergovernmental--state shared revenues	--	--	--	1,159
Intergovernmental--grants	2,877	1,611	--	11,228
Charges for services	7	34,521	2,453	75,511
Fines and forfeitures	--	9,176	--	10,888
Special assessments	--	--	--	5,594
Interest	25	304	222	7,707
Miscellaneous	35	--	--	2,637
Total revenues	<u>2,944</u>	<u>45,612</u>	<u>2,675</u>	<u>273,644</u>
Expenditures:				
Current:				
General government	9,348	64,599	3,927	120,637
Public safety	--	--	--	35,065
Physical environment	--	--	--	2,035
Culture and recreation	--	--	--	33,715
Capital outlay	7,377	1,531	353	26,851
Total expenditures	<u>16,725</u>	<u>66,130</u>	<u>4,280</u>	<u>218,303</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(13,781)</u>	<u>(20,518)</u>	<u>(1,605)</u>	<u>55,341</u>
Other financing sources (uses):				
Transfers in	12,972	21,162	--	98,339
Transfers out	(64)	(644)	--	(143,312)
Total other financing sources (uses)	<u>12,908</u>	<u>20,518</u>	<u>--</u>	<u>(44,973)</u>
Net change in fund balances	(873)	--	(1,605)	10,368
Fund balances, beginning of year	--	--	8,858	181,369
Increase (decrease) in reserves	--	--	--	(1)
Fund balances (deficit), end of year	<u>\$ (873)</u>	<u>--</u>	<u>7,253</u>	<u>191,736</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Unincorporated Area Special Purpose Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Licenses and permits	\$ 14,596	10,750	11,115	365
Intergovernmental--state shared revenues	550	550	1,159	609
Charges for services	1,603	2,829	3,062	233
Fines and forfeitures	291	328	466	138
Interest	171	235	186	(49)
Miscellaneous	1,336	3	46	43
Total revenues	<u>18,547</u>	<u>14,695</u>	<u>16,034</u>	<u>1,339</u>
Expenditures:				
Current:				
General government	368	375	364	11
Public safety	17,236	14,484	13,819	665
Physical environment	2,040	2,290	1,880	410
Culture and recreation	144	144	118	26
Capital outlay	<u>278</u>	<u>108</u>	<u>71</u>	<u>37</u>
Total expenditures	<u>20,066</u>	<u>17,401</u>	<u>16,252</u>	<u>1,149</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,519)</u>	<u>(2,706)</u>	<u>(218)</u>	<u>2,488</u>
Other financing sources (uses):				
Transfers in	1,087	1,121	1,121	--
Budgetary reserves	<u>(4,160)</u>	<u>(4,074)</u>	<u>--</u>	<u>4,074</u>
Total other financing sources (uses)	<u>(3,073)</u>	<u>(2,953)</u>	<u>1,121</u>	<u>4,074</u>
Net change in fund balances	(4,592)	(5,659)	903	6,562
Fund balances, beginning of year	4,592	5,659	5,749	90
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>6,652</u>	<u>6,652</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			2,137	
Add end of year fund balances, unreserved, designated for capital projects			<u>26,251</u>	
Fund balances, end of year--GAAP basis			<u>\$ 35,040</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Library Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--ad valorem property taxes	\$ 51,403	51,403	49,369	(2,034)
Intergovernmental--grants	1,538	1,538	1,446	(92)
Charges for services	359	359	219	(140)
Fines and forfeitures	480	480	776	296
Interest	1,809	1,809	2,163	354
Miscellaneous	105	105	188	83
Total revenues	<u>55,694</u>	<u>55,694</u>	<u>54,161</u>	<u>(1,533)</u>
Expenditures:				
Current:				
Culture and recreation	34,302	34,921	32,239	2,682
Capital outlay	4,988	4,264	4,245	19
Total expenditures	<u>39,290</u>	<u>39,185</u>	<u>36,484</u>	<u>2,701</u>
Excess (deficiency) of revenues over (under) expenditures	<u>16,404</u>	<u>16,509</u>	<u>17,677</u>	<u>1,168</u>
Other financing sources (uses):				
Transfers in	402	402	462	60
Transfers out	(14,170)	(14,275)	(14,160)	115
Budgetary reserves	(33,076)	(33,076)	--	33,076
Budget allowance	(2,785)	(2,785)	--	2,785
Total other financing sources (uses)	<u>(49,629)</u>	<u>(49,734)</u>	<u>(13,698)</u>	<u>36,036</u>
Net change in fund balances	(33,225)	(33,225)	3,979	37,204
Fund balances, beginning of year	33,225	33,225	34,204	979
Increase (decrease) in reserves	--	--	(1)	(1)
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>38,182</u>	<u>38,182</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			5,191	
Add end of year fund balances, unreserved, designated for capital projects			<u>11,431</u>	
Fund balances, end of year--GAAP basis			<u>\$ 54,804</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**State of Florida Health Care Surtax Trust Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--discretionary sales surtaxes	\$ 108,203	108,203	98,346	(9,857)
Interest	2,000	2,000	3,445	1,445
Total revenues	<u>110,203</u>	<u>110,203</u>	<u>101,791</u>	<u>(8,412)</u>
Excess (deficiency) of revenues over (under) expenditures	110,203	110,203	101,791	(8,412)
Other financing sources (uses):				
Transfers out	(113,828)	(113,828)	(105,439)	8,389
Budgetary reserves	(83,550)	(86,806)	--	86,806
Budget allowance	(5,510)	(5,510)	--	5,510
Total other financing sources (uses)	<u>(202,888)</u>	<u>(206,144)</u>	<u>(105,439)</u>	<u>100,705</u>
Net change in fund balances	(92,685)	(95,941)	(3,648)	92,293
Fund balances, beginning of year	92,685	95,941	95,941	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>92,293</u>	<u>92,293</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Hillsborough County Civil Service Board Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 241	241	242	1
Miscellaneous	--	--	6	6
Total revenues	<u>241</u>	<u>241</u>	<u>248</u>	<u>7</u>
Expenditures:				
Current:				
General government	3,174	3,174	2,683	491
Capital outlay	20	20	3	17
Total expenditures	<u>3,194</u>	<u>3,194</u>	<u>2,686</u>	<u>508</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,953)</u>	<u>(2,953)</u>	<u>(2,438)</u>	<u>515</u>
Other financing sources (uses):				
Transfers in	2,953	2,953	2,438	(515)
Total other financing sources (uses)	<u>2,953</u>	<u>2,953</u>	<u>2,438</u>	<u>(515)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Sheriff Special Use Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ --	--	46	46
Fines and forfeitures	--	--	470	470
Miscellaneous	--	--	138	138
Total revenues	<u>--</u>	<u>--</u>	<u>654</u>	<u>654</u>
Expenditures:				
Current:				
General government	--	--	--	--
Public safety	1,232	1,888	1,648	240
Capital outlay	73	--	--	--
Total expenditures	<u>1,305</u>	<u>1,888</u>	<u>1,648</u>	<u>240</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,305)</u>	<u>(1,888)</u>	<u>(994)</u>	<u>894</u>
Other financing sources (uses):				
Transfers in	1,305	1,888	1,888	--
Transfers out	--	--	(894)	(894)
Total other financing sources (uses)	<u>1,305</u>	<u>1,888</u>	<u>994</u>	<u>(894)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Tax Collector Tax Collection Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 14,503	14,503	17,084	2,581
Interest	890	890	540	(350)
Miscellaneous	350	350	392	42
Total revenues	<u>15,743</u>	<u>15,743</u>	<u>18,016</u>	<u>2,273</u>
Expenditures:				
Current:				
General government	23,570	24,618	23,438	1,180
Capital outlay	206	380	363	17
Total expenditures	<u>23,776</u>	<u>24,998</u>	<u>23,801</u>	<u>1,197</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(8,033)</u>	<u>(9,255)</u>	<u>(5,785)</u>	<u>3,470</u>
Other financing sources (uses):				
Transfers in	29,402	29,402	27,257	(2,145)
Transfers out	(19,254)	(18,153)	(19,440)	(1,287)
Distribution of excess fees	(2,115)	(1,994)	(2,032)	(38)
Total other financing sources (uses)	<u>8,033</u>	<u>9,255</u>	<u>5,785</u>	<u>(3,470)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>
To convert to GAAP basis:				
Reduce distribution of excess fees			2,032	
Increase general government expenditures			(2,032)	
Fund balances, end of year--GAAP basis			<u>\$ --</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Property Appraiser Property Assessment Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 1,111	1,111	1,307	196
Interest	--	--	33	33
Miscellaneous	--	--	27	27
Total revenues	<u>1,111</u>	<u>1,111</u>	<u>1,367</u>	<u>256</u>
Expenditures:				
Current:				
General government	12,984	12,956	12,954	2
Capital outlay	--	28	28	--
Total expenditures	<u>12,984</u>	<u>12,984</u>	<u>12,982</u>	<u>2</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(11,873)</u>	<u>(11,873)</u>	<u>(11,615)</u>	<u>258</u>
Other financing sources (uses):				
Transfers in	11,873	11,873	11,873	--
Transfers out	--	--	(218)	(218)
Distribution of excess fees	--	--	(40)	(40)
Total other financing sources (uses)	<u>11,873</u>	<u>11,873</u>	<u>11,615</u>	<u>(258)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>
To convert to GAAP basis:				
Reduce distribution of excess fees			40	
Increase general government expenditures			(40)	
Fund balances, end of year--GAAP basis			<u>\$ --</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Supervisor of Elections Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ --	--	8	8
Interest	--	--	22	22
Miscellaneous	--	--	35	35
Total revenues	<u>--</u>	<u>--</u>	<u>65</u>	<u>65</u>
Expenditures:				
Current:				
General government	9,801	8,908	8,984	(76)
Capital outlay	2,982	3,857	4,723	(866)
Total expenditures	<u>12,783</u>	<u>12,765</u>	<u>13,707</u>	<u>(942)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(12,783)</u>	<u>(12,765)</u>	<u>(13,642)</u>	<u>(877)</u>
Other financing sources (uses):				
Transfers in	12,783	12,765	12,764	(1)
Transfers out	--	--	(64)	(64)
Total other financing sources (uses)	<u>12,783</u>	<u>12,765</u>	<u>12,700</u>	<u>(65)</u>
Net change in fund balances	--	--	(942)	(942)
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>(942)</u>	<u>(942)</u>
To convert to GAAP basis:				
<i>Show gross revenues and expenditures related to grants and contracts</i>				
Add intergovernmental grants			2,877	
Add interest revenue			3	
Increase public safety and general government expenditures			(364)	
Decrease capital outlay			(2,654)	
Transfers in			207	
Fund balances, end of year--GAAP basis			<u>\$ (873)</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Clerk Court System and Accounting Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental--grants	\$ 1,140	1,614	1,611	(3)
Charges for services	37,894	32,330	34,521	2,191
Fines and forfeitures	9,931	9,931	9,176	(755)
Interest	1,760	1,096	304	(792)
Total revenues	<u>50,725</u>	<u>44,971</u>	<u>45,612</u>	<u>641</u>
Expenditures:				
Current:				
General government	67,745	64,543	61,599	2,944
Capital outlay	684	1,586	1,531	55
Total expenditures	<u>68,429</u>	<u>66,129</u>	<u>63,130</u>	<u>2,999</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(17,704)</u>	<u>(21,158)</u>	<u>(17,518)</u>	<u>3,640</u>
Other financing sources (uses):				
Transfers in	21,147	21,162	21,162	--
Transfers out	(3,443)	(4)	(644)	(640)
Distribution of excess fees	--	--	(3,000)	(3,000)
Total other financing sources (uses)	<u>17,704</u>	<u>21,158</u>	<u>17,518</u>	<u>(3,640)</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>
To convert to GAAP basis:				
Reduce distribution of excess fees			3,000	
Increase general government expenditures			(3,000)	
Fund balances, end of year--GAAP basis			<u>\$ --</u>	

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Clerk Public Records Modernization Trust Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 5,288	2,705	2,453	(252)
Interest	335	306	222	(84)
Total revenues	<u>5,623</u>	<u>3,011</u>	<u>2,675</u>	<u>(336)</u>
Expenditures:				
Current:				
General government	10,264	8,365	3,927	4,438
Capital outlay	1,408	754	353	401
Total expenditures	<u>11,672</u>	<u>9,119</u>	<u>4,280</u>	<u>4,839</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,049)</u>	<u>(6,108)</u>	<u>(1,605)</u>	<u>4,503</u>
Other financing sources (uses):				
Budgetary reserves	<u>(2,809)</u>	<u>(2,750)</u>	<u>--</u>	<u>2,750</u>
Total other financing sources (uses)	<u>(2,809)</u>	<u>(2,750)</u>	<u>--</u>	<u>2,750</u>
Net change in fund balances	(8,858)	(8,858)	(1,605)	7,253
Fund balances, beginning of year	8,858	8,858	8,858	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>7,253</u>	<u>7,253</u>

## NONMAJOR DEBT SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Criminal Justice Facilities Fund** – To account for annual debt service requirements of the Capital Improvement Program Refunding Revenue Bonds (Criminal Justice Facilities), Series 2003. Interest and principal payments are due through final maturity in August 2016. Payment of debt service is secured by a pledge of the Local Government Half-Cent Sales Tax distributed to the County pursuant to Chapter 218, Part VI, Florida Statutes.

**Environmentally Sensitive Lands Acquisition and Protection Program (ELAPP) Fund** – To account for the annual debt service requirements of the Limited Ad Valorem Tax Bonds, Series 1998, and Series 2003. Interest and principal payments are due through final maturity in July 2011. Payment of debt service is secured by a pledge of an irrevocable lien on the proceeds of a tax, not to exceed .25 mill (or .025%), on all taxable real property in the County.

**2002 Parks and Recreation Fund** – To account for the annual debt service requirements of the Unincorporated Area Parks and Recreation Program General Obligation Refunding Bonds, Series 2002. Interest and principal payments are due through final maturity in July 2025. Payment of debt service is secured by ad valorem taxes levied on the assessed value of tangible real property in the County's unincorporated area.

**2006 Capital Improvement Program Refunding Revenue Bond Fund** – To account for the annual debt service requirements on the Capital Improvement Program Refunding Revenue Bonds, Series 2006. Interest and principal payments are due through final maturity in August 2024. Payment of debt service is secured by a pledge of the Local Government Half-Cent Sales Tax Revenues. This fund was used to account for the annual debt service requirements of the Capital Improvement Program (CIP) Refunding Revenue Bonds, Series 1996, before they were refunded during fiscal year 2006.

**2006 Non-Ad Valorem (MOSI & County Center Project) Refunding Revenue Bond Fund** – To account for the annual debt service requirements on the Non-Ad Valorem Refunding Revenue Bonds, Series 2006. Interest and principal payments are due through final maturity in July 2022. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. This fund was also used to account for the annual debt service requirements of the Museum of Science and Industry (MOSI) and County Center Bonds, Series 1996 before they were refunded during fiscal year 2006.

**1998 & 2008 Capital Improvement Non-Ad Valorem Refunding Revenue Bonds Fund** – To account for the debt service requirements of the Capital Improvement Non-Ad Valorem Revenue Bonds, Series 1998 which were defeased. To account for the sinking fund requirements of Capital Improvement Non-Ad Valorem Refunding Revenue Bonds, Series 2008. Interest and principal payments are due through final maturity in July 2028. Payment of this debt is secured by a pledge on legally available non-ad valorem revenues, which include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Professional and Occupational License Taxes, and Local Government Half-Cent Sales Tax revenues.

**1998 Fuel Tax Refunding Revenue Fund** – To account for the annual debt service requirements of the Fuel Tax Refunding Revenue Bonds, Series 1998. Interest and principal payments are due through final maturity in December 2011. Payment of debt service is secured equally and ratably by a pledge of the County Fuel Tax and Local Option Fuel Tax revenues.

## **NONMAJOR DEBT SERVICE FUNDS (Continued)**

**2005 Court Facilities Improvement Fund** – To account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in November 2029. Payment of debt service is secured by a pledge of court surcharge and Community Investment Tax revenues (until the earlier of December 1, 2026 or date such tax is released pursuant to section 33 of the Bond Resolution). This fund was also used to account for the annual debt service requirements of the Court Facilities Revenue Bonds, Series 1999 before they were refunded during fiscal year 2005.

**2001 Community Investment Tax Revenue Fund** – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds (Jail Project), Series 2001A, and the Community Investment Tax Revenue Bonds (Stormwater Project), Series 2001B. Interest and principal payments are due through final maturity in November 2025. Payment of debt service is secured by an irrevocable lien upon the County's Community Investment Tax revenues and all related investment earnings.

**2004 Community Investment Tax Revenue Fund** – To account for the annual debt service requirements on the Community Investment Tax Revenue Bonds, Series 2004. Interest and principal payments are due through final maturity in November 2025. Payment of debt is secured by the County's Community Investment Tax revenues and all related investment earnings.

**2005 Tampa Sports Authority Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Tampa Bay Arena Refunding Revenue Bonds, Series 2005. Interest and principal payments are due through final maturity in October 2026. Payment of debt service is secured by a pledge on legally available non-ad valorem revenues. Non-ad valorem revenues include Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Local Business Taxes, and Local Government Half-Cent Sales Tax revenues.

**Commercial Paper Program** – To account for the sinking fund requirements of commercial paper issued for the H. Lee Moffitt Cancer Center & Research Institute / Merck (M2Gen) project. Although the commercial paper notes are expected to be rolled over as needed, there is also a plan to “amortize” this liability over the 30 year life of the project.

**2006 Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds Fund** – To account for the annual debt service requirements on the Fourth Cent Tourist Development Tax Refunding and Improvement Revenue Bonds, Series 2006. Interest and principal payments are due through final maturity in October 2035. Payment of debt service is secured by a pledge limited to Fourth Cent Tourist Development Tax revenues.

**2006 A & B Fifth Cent Tourist Development Tax Refunding Revenue Bonds Fund** – To account for the annual debt service requirements on the Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A and 2006B. Interest and principal payments are due through final maturity in October 2035 and February 2010, respectively. Payment of debt service is secured by a pledge limited to Fifth Cent Tourist Development Tax revenues.

**2007 Community Investment Tax Revenue Bonds Fund** – To account for the annual debt service requirements on the Community Tax Revenue Bonds, Series 2007. Interest and principal payments are due through final maturity in November 2025. Payment of debt is secured by the County's Community Investment Tax revenues and all related investment earnings.

**2008 A & B Hillsborough County, Florida Taxable Transportation Revenue Notes (US Highway 301)** – To account for the sinking fund requirements of Taxable Transportation Revenue Notes issued to finance and to fund the expansion and improvement of US Highway 301. Interest and principal payments are due through final maturity in April 2013. Payment of debt service is secured by letters of credit, Tier I and Tier II Developer's contributions, impact fee reserves, and associated future impact fee collections.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Balance Sheet**  
**September 30, 2008**  
(amounts in thousands)

	<b>Criminal Justice Facilities</b>	<b>ELAPP</b>	<b>Parks and Recreation</b>	<b>2006 Capital Improvement Program</b>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 3,549	391	74	1,174
Investments	8,180	792	142	2,705
Accounts receivable, net	--	--	--	--
Interest receivable	76	7	1	25
Delinquent ad valorem taxes receivable	--	17	3	--
Due from other funds	--	53	18	--
Total assets	<u>11,805</u>	<u>1,260</u>	<u>238</u>	<u>3,904</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	--	--	--	--
Unearned revenue	--	59	14	--
Total liabilities	<u>--</u>	<u>59</u>	<u>14</u>	<u>--</u>
<b>FUND BALANCES</b>				
Reserved for debt service	<u>11,805</u>	<u>1,201</u>	<u>224</u>	<u>3,904</u>
Total fund balances	<u>11,805</u>	<u>1,201</u>	<u>224</u>	<u>3,904</u>
Total liabilities and fund balances	<u>\$ 11,805</u>	<u>1,260</u>	<u>238</u>	<u>3,904</u>

<u>2006 MOSI and County Center</u>	<u>2008 Capital Improvement Program</u>	<u>1998 Fuel Tax Refunding</u>	<u>2005 Court Facilities</u>	<u>2001 CIT</u>
786	111	255	838	650
5,765	255	587	1,932	1,498
--	6	--	--	--
88	2	5	18	14
--	--	--	--	--
--	--	--	--	--
<u>6,639</u>	<u>374</u>	<u>847</u>	<u>2,788</u>	<u>2,162</u>
--	3	--	--	--
--	--	--	--	--
<u>--</u>	<u>3</u>	<u>--</u>	<u>--</u>	<u>--</u>
<u>6,639</u>	<u>371</u>	<u>847</u>	<u>2,788</u>	<u>2,162</u>
<u>6,639</u>	<u>371</u>	<u>847</u>	<u>2,788</u>	<u>2,162</u>
<u>6,639</u>	<u>374</u>	<u>847</u>	<u>2,788</u>	<u>2,162</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Balance Sheet (Continued)**  
**September 30, 2008**  
(amounts in thousands)

	<u>2004 CIT</u>	<u>2005 TSA Refunding</u>	<u>Commercial Paper Program</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 789	304	341
Investments	1,820	700	787
Accounts receivable, net	--	--	--
Interest receivable	17	6	7
Delinquent ad valorem taxes receivable	--	--	--
Due from other funds	--	--	--
Total assets	<u>2,626</u>	<u>1,010</u>	<u>1,135</u>
<b>LIABILITIES</b>			
Current liabilities:			
Accounts and contracts payable	--	--	--
Unearned revenue	--	--	--
Total liabilities	<u>--</u>	<u>--</u>	<u>--</u>
<b>FUND BALANCES</b>			
Reserved for debt service	<u>2,626</u>	<u>1,010</u>	<u>1,135</u>
Total fund balances	<u>2,626</u>	<u>1,010</u>	<u>1,135</u>
Total liabilities and fund balances	<u>\$ 2,626</u>	<u>1,010</u>	<u>1,135</u>

<b>4th Cent Tourist Development Tax</b>	<b>5th Cent Tourist Development Tax</b>	<b>2007 CIT</b>	<b>Total</b>
857	317	3,155	13,591
1,975	732	7,273	35,143
--	--	--	6
18	7	68	359
--	--	--	20
--	--	--	71
<u>2,850</u>	<u>1,056</u>	<u>10,496</u>	<u>49,190</u>
691	--	--	694
--	--	--	73
<u>691</u>	<u>--</u>	<u>--</u>	<u>767</u>
<u>2,159</u>	<u>1,056</u>	<u>10,496</u>	<u>48,423</u>
<u>2,159</u>	<u>1,056</u>	<u>10,496</u>	<u>48,423</u>
<u>2,850</u>	<u>1,056</u>	<u>10,496</u>	<u>49,190</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<b>Criminal Justice Facilities</b>	<b>ELAPP</b>	<b>Parks and Recreation</b>	<b>2006 Capital Improvement Program</b>
Revenues:				
Taxes--ad valorem property taxes	\$ --	5,124	1,360	--
Charges for services	--	--	--	96
Interest	484	137	26	153
Miscellaneous	--	10	--	90
Total revenues	<u>484</u>	<u>5,271</u>	<u>1,386</u>	<u>339</u>
Expenditures:				
Current:				
General government	4	9	1	3
Culture and recreation	--	--	--	--
Debt service:				
Principal	6,445	4,410	655	1,600
Interest and fiscal charges	3,559	741	669	1,643
Total expenditures	<u>10,008</u>	<u>5,160</u>	<u>1,325</u>	<u>3,246</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,524)</u>	<u>111</u>	<u>61</u>	<u>(2,907)</u>
Other financing sources (uses):				
Transfers in	9,314	53	36	2,832
Transfers out	--	(147)	(47)	--
Premiums on long-term debt issued	--	--	--	--
Face amount of refunding bonds issued	--	--	--	--
Total other financing sources (uses)	<u>9,314</u>	<u>(94)</u>	<u>(11)</u>	<u>2,832</u>
Net change in fund balances	(210)	17	50	(75)
Fund balances, beginning of year	12,015	1,184	174	3,979
Fund balances, end of year	<u>\$ 11,805</u>	<u>1,201</u>	<u>224</u>	<u>3,904</u>

<u>2006 MOSI and County Center</u>	<u>1998 &amp; 2008 Capital Improvement Program</u>	<u>1998 Fuel Tax Refunding</u>	<u>2005 Court Facilities</u>	<u>2001 CIT</u>
--	--	--	--	--
--	--	--	--	--
401	17	35	66	64
--	145	16	--	--
<u>401</u>	<u>162</u>	<u>51</u>	<u>66</u>	<u>64</u>
3	340	9	6	4
--	--	--	--	--
2,675	19,853	2,035	1,020	2,030
2,509	604	337	1,513	2,499
<u>5,187</u>	<u>20,797</u>	<u>2,381</u>	<u>2,539</u>	<u>4,533</u>
<u>(4,786)</u>	<u>(20,635)</u>	<u>(2,330)</u>	<u>(2,473)</u>	<u>(4,469)</u>
4,797	1,392	1,948	2,451	4,476
--	--	--	--	--
--	37	--	--	--
--	19,195	--	--	--
<u>4,797</u>	<u>20,624</u>	<u>1,948</u>	<u>2,451</u>	<u>4,476</u>
11	(11)	(382)	(22)	7
6,628	382	1,229	2,810	2,155
<u>6,639</u>	<u>371</u>	<u>847</u>	<u>2,788</u>	<u>2,162</u>

(continued)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Debt Service Funds**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances (Continued)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>2004 CIT</u>	<u>2005 TSA Refunding</u>	<u>Commercial Paper Program</u>
Revenues:			
Taxes--ad valorem property taxes	\$ --	--	--
Charges for services	--	304	--
Interest	20	15	661
Miscellaneous	--	--	--
Total revenues	<u>20</u>	<u>319</u>	<u>661</u>
Expenditures:			
Current:			
General government	2	4	4
Culture and recreation	--	--	--
Debt service:			
Principal	2,885	605	528
Interest and fiscal charges	3,466	704	753
Total expenditures	<u>6,353</u>	<u>1,313</u>	<u>1,285</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,333)</u>	<u>(994)</u>	<u>(624)</u>
Other financing sources (uses):			
Transfers in	6,229	918	1,341
Transfers out	--	--	--
Premiums on long-term debt issued	--	--	--
Face amount of refunding bonds issued	--	--	--
Total other financing sources (uses)	<u>6,229</u>	<u>918</u>	<u>1,341</u>
Net change in fund balances	(104)	(76)	717
Fund balances, beginning of year	2,730	1,086	418
Fund balances, end of year	<u>\$ 2,626</u>	<u>1,010</u>	<u>1,135</u>

<b>4th Cent Tourist Development Tax</b>	<b>5th Cent Tourist Development Tax</b>	<b>2007 CIT</b>	<b>US Hwy. 301 Taxable Notes</b>	<b>Total</b>
--	--	--	--	6,484
--	--	--	--	400
202	123	63	--	2,467
485	--	--	--	746
<u>687</u>	<u>123</u>	<u>63</u>	<u>--</u>	<u>10,097</u>
4	7	--	--	400
4,827	8,974	--	--	13,801
405	1,845	--	3,205	50,196
763	1,365	4,686	--	25,811
<u>5,999</u>	<u>12,191</u>	<u>4,686</u>	<u>3,205</u>	<u>90,208</u>
<u>(5,312)</u>	<u>(12,068)</u>	<u>(4,623)</u>	<u>(3,205)</u>	<u>(80,111)</u>
1,143	4,844	15,119	3,205	60,098
--	--	--	--	(194)
--	--	--	--	37
--	--	--	--	19,195
<u>1,143</u>	<u>4,844</u>	<u>15,119</u>	<u>3,205</u>	<u>79,136</u>
(4,169)	(7,224)	10,496	--	(975)
6,328	8,280	--	--	49,398
<u>2,159</u>	<u>1,056</u>	<u>10,496</u>	<u>--</u>	<u>48,423</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Criminal Justice Facilities Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 595	595	484	(111)
Total revenues	<u>595</u>	<u>595</u>	<u>484</u>	<u>(111)</u>
Expenditures:				
Current:				
General government	4	4	4	--
Debt service:				
Principal	6,470	6,470	6,445	25
Interest and fiscal charges	<u>3,553</u>	<u>3,553</u>	<u>3,559</u>	<u>(6)</u>
Total expenditures	<u>10,027</u>	<u>10,027</u>	<u>10,008</u>	<u>19</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,432)</u>	<u>(9,432)</u>	<u>(9,524)</u>	<u>(92)</u>
Other financing sources (uses):				
Transfers in	9,314	9,314	9,314	--
Budgetary reserves	<u>(11,642)</u>	<u>(11,897)</u>	<u>--</u>	<u>11,897</u>
Total other financing sources (uses)	<u>(2,328)</u>	<u>(2,583)</u>	<u>9,314</u>	<u>11,897</u>
Net change in fund balances	(11,760)	(12,015)	(210)	11,805
Fund balances, beginning of year	11,760	12,015	12,015	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>11,805</u>	<u>11,805</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Environmentally Sensitive Lands Acquisition and Protection Program Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--ad valorem property taxes	\$ 5,342	5,342	5,124	(218)
Interest	147	147	137	(10)
Miscellaneous	--	10	10	--
Total revenues	<u>5,489</u>	<u>5,499</u>	<u>5,271</u>	<u>(228)</u>
Expenditures:				
Current:				
General government	29	29	9	20
Debt service:				
Principal	4,460	4,460	4,410	50
Interest and fiscal charges	740	740	741	(1)
Total expenditures	<u>5,229</u>	<u>5,229</u>	<u>5,160</u>	<u>69</u>
Excess (deficiency) of revenues over (under) expenditures	<u>260</u>	<u>270</u>	<u>111</u>	<u>(159)</u>
Other financing sources (uses):				
Transfers in	53	53	53	--
Transfers out	(184)	(184)	(147)	37
Budgetary reserves	(1,094)	(1,048)	--	1,048
Budget allowance	(275)	(275)	--	275
Total other financing sources (uses)	<u>(1,500)</u>	<u>(1,454)</u>	<u>(94)</u>	<u>1,360</u>
Net change in fund balances	(1,240)	(1,184)	17	1,201
Fund balances, beginning of year	1,240	1,184	1,184	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,201</u>	<u>1,201</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Parks and Recreation Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Taxes--ad valorem property taxes	\$ 1,418	1,418	1,360	(58)
Interest	15	15	26	11
Miscellaneous	--	--	--	--
Total revenues	<u>1,433</u>	<u>1,433</u>	<u>1,386</u>	<u>(47)</u>
Expenditures:				
Current:				
General government	12	12	1	11
Debt service:				
Principal	655	655	655	--
Interest and fiscal charges	669	669	669	--
Total expenditures	<u>1,336</u>	<u>1,336</u>	<u>1,325</u>	<u>11</u>
Excess (deficiency) of revenues over (under) expenditures	<u>97</u>	<u>97</u>	<u>61</u>	<u>(36)</u>
Other financing sources (uses):				
Transfers in	12	30	36	6
Transfers out	(55)	(55)	(47)	8
Budgetary reserves	(179)	(174)	--	174
Budget allowance	(71)	(71)	--	71
Total other financing sources (uses)	<u>(293)</u>	<u>(270)</u>	<u>(11)</u>	<u>259</u>
Net change in fund balances	(196)	(173)	50	223
Fund balances, beginning of year	196	173	174	1
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>224</u>	<u>224</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2006 Capital Improvement Program (CIP) Refunding Revenue Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 70	70	96	26
Interest	170	170	153	(17)
Miscellaneous	90	90	90	--
Total revenues	<u>330</u>	<u>330</u>	<u>339</u>	<u>9</u>
Expenditures:				
Current:				
General government	10	10	3	7
Debt service:				
Principal	1,602	1,602	1,600	2
Interest and fiscal charges	1,643	1,643	1,643	--
Total expenditures	<u>3,255</u>	<u>3,255</u>	<u>3,246</u>	<u>9</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,925)</u>	<u>(2,925)</u>	<u>(2,907)</u>	<u>18</u>
Other financing sources (uses):				
Transfers in	2,832	2,832	2,832	--
Budgetary reserves	(3,830)	(3,885)	--	3,885
Total other financing sources (uses)	<u>(998)</u>	<u>(1,053)</u>	<u>2,832</u>	<u>3,885</u>
Net change in fund balances	(3,923)	(3,978)	(75)	3,903
Fund balances, beginning of year	3,923	3,978	3,979	1
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>3,904</u>	<u>3,904</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2006 Museum of Science and Industry (MOSI) and County Center Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 395	395	401	6
Total revenues	<u>395</u>	<u>395</u>	<u>401</u>	<u>6</u>
Expenditures:				
Current:				
General government	8	8	3	5
Debt service:				
Principal	2,676	2,676	2,675	1
Interest and fiscal charges	2,509	2,509	2,509	--
Total expenditures	<u>5,193</u>	<u>5,193</u>	<u>5,187</u>	<u>6</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,798)</u>	<u>(4,798)</u>	<u>(4,786)</u>	<u>12</u>
Other financing sources (uses):				
Transfers in	4,797	4,797	4,797	--
Budgetary reserves	(6,687)	(6,627)	--	6,627
Total other financing sources (uses)	<u>(1,890)</u>	<u>(1,830)</u>	<u>4,797</u>	<u>6,627</u>
Net change in fund balances	(6,688)	(6,628)	11	6,639
Fund balances, beginning of year	6,688	6,628	6,628	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>6,639</u>	<u>6,639</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**1998 and 2008 Warehouse and Sheriff's Capital Improvement Non-Ad Valorem Revenue Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 17	17	17	--
Miscellaneous	145	145	145	--
Total revenues	<u>162</u>	<u>162</u>	<u>162</u>	<u>--</u>
Expenditures:				
Current:				
General government	5	346	340	6
Debt service:				
Principal	576	19,858	19,853	5
Interest and fiscal charges	948	604	604	--
Total expenditures	<u>1,529</u>	<u>20,808</u>	<u>20,797</u>	<u>11</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,367)</u>	<u>(20,646)</u>	<u>(20,635)</u>	<u>11</u>
Other financing sources (uses):				
Transfers in	1,342	1,392	1,392	--
Premiums on long-term debt issued	--	37	37	--
Face amount of refunding bonds issued	--	19,195	19,195	--
Budgetary reserves	(286)	(360)	--	360
Total other financing sources (uses)	<u>1,056</u>	<u>20,264</u>	<u>20,624</u>	<u>360</u>
Net change in fund balances	(311)	(382)	(11)	371
Fund balances, beginning of year	311	382	382	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>371</u>	<u>371</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**1998 Fuel Tax Refunding Revenue Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 44	44	35	(9)
Miscellaneous	--	--	16	16
Total revenues	<u>44</u>	<u>44</u>	<u>51</u>	<u>7</u>
Expenditures:				
Current:				
General government	18	18	9	9
Debt service:				
Principal	2,041	2,041	2,035	6
Interest and fiscal charges	333	333	337	(4)
Total expenditures	<u>2,392</u>	<u>2,392</u>	<u>2,381</u>	<u>11</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,348)</u>	<u>(2,348)</u>	<u>(2,330)</u>	<u>18</u>
Other financing sources (uses):				
Transfers in	2,368	1,948	1,948	--
Total other financing sources (uses)	<u>1,178</u>	<u>1,119</u>	<u>1,948</u>	<u>829</u>
Net change in fund balances	(1,170)	(1,229)	(382)	847
Fund balances, beginning of year	1,170	1,229	1,229	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>847</u>	<u>847</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Court Facilities Revenue Bonds Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 65	65	66	1
Total revenues	<u>65</u>	<u>65</u>	<u>66</u>	<u>1</u>
Expenditures:				
Current:				
General government	11	11	6	5
Debt service:				
Principal	1,020	1,020	1,020	--
Interest and fiscal charges	1,513	1,513	1,513	--
Total expenditures	<u>2,544</u>	<u>2,544</u>	<u>2,539</u>	<u>5</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,479)</u>	<u>(2,479)</u>	<u>(2,473)</u>	<u>6</u>
Other financing sources (uses):				
Transfers in	2,451	2,451	2,451	--
Budgetary reserves	(1,574)	(2,783)	--	2,783
Total other financing sources (uses)	<u>877</u>	<u>(332)</u>	<u>2,451</u>	<u>2,783</u>
Net change in fund balances	(1,602)	(2,811)	(22)	2,789
Fund balances, beginning of year	1,602	2,811	2,810	(1)
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>2,788</u>	<u>2,788</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2001 Community Investment Tax Revenue Bonds Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 50	50	64	14
Total revenues	<u>50</u>	<u>50</u>	<u>64</u>	<u>14</u>
Expenditures:				
Current:				
General government	17	17	4	13
Debt service:				
Principal	2,030	2,030	2,030	--
Interest and fiscal charges	2,499	2,499	2,499	--
Total expenditures	<u>4,546</u>	<u>4,546</u>	<u>4,533</u>	<u>13</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(4,496)</u>	<u>(4,496)</u>	<u>(4,469)</u>	<u>27</u>
Other financing sources (uses):				
Transfers in	4,476	4,476	4,476	--
Budgetary reserves	(2,106)	(2,135)	--	2,135
Total other financing sources (uses)	<u>2,370</u>	<u>2,341</u>	<u>4,476</u>	<u>2,135</u>
Net change in fund balances	(2,126)	(2,155)	7	2,162
Fund balances, beginning of year	2,126	2,155	2,155	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>2,162</u>	<u>2,162</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2004 Community Investment Tax Revenue Bonds Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 80	80	20	(60)
Total revenues	<u>80</u>	<u>80</u>	<u>20</u>	<u>(60)</u>
Expenditures:				
Current:				
General government	5	5	2	3
Debt service:				
Principal	2,885	2,885	2,885	--
Interest and fiscal charges	3,466	3,466	3,466	--
Total expenditures	<u>6,356</u>	<u>6,356</u>	<u>6,353</u>	<u>3</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(6,276)</u>	<u>(6,276)</u>	<u>(6,333)</u>	<u>(57)</u>
Other financing sources (uses):				
Transfers in	6,229	6,229	6,229	--
Budgetary reserves	(2,651)	(2,683)	--	2,683
Total other financing sources (uses)	<u>3,578</u>	<u>3,546</u>	<u>6,229</u>	<u>2,683</u>
Net change in fund balances	(2,698)	(2,730)	(104)	2,626
Fund balances, beginning of year	2,698	2,730	2,730	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>2,626</u>	<u>2,626</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2005 Tampa Sports Arena Refunding Non-Ad Valorem Revenue Bonds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 300	300	304	4
Interest	18	18	15	(3)
Total revenues	318	318	319	1
Expenditures:				
Current:				
General government	5	5	4	1
Debt service:				
Principal	605	605	605	--
Interest and fiscal charges	704	704	704	--
Total expenditures	1,314	1,314	1,313	1
Excess (deficiency) of revenues over (under) expenditures	(996)	(996)	(994)	2
Other financing sources (uses):				
Transfers in	918	918	918	--
Budgetary reserves	(963)	(1,007)	--	1,007
Total other financing sources (uses)	(45)	(89)	918	1,007
Net change in fund balances	(1,041)	(1,085)	(76)	1,009
Fund balances, beginning of year	1,041	1,085	1,086	1
Fund balances, end of year	\$ --	--	1,010	1,010

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Capital Improvement Commercial Paper Program Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 339	457	661	204
Total revenues	<u>339</u>	<u>457</u>	<u>661</u>	<u>204</u>
Expenditures:				
Current:				
General government	--	8	4	4
Debt service:				
Principal	550	550	528	22
Interest and fiscal charges	1,105	1,126	753	373
Total expenditures	<u>1,655</u>	<u>1,684</u>	<u>1,285</u>	<u>399</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,316)</u>	<u>(1,227)</u>	<u>(624)</u>	<u>603</u>
Other financing sources (uses):				
Transfers in	1,316	1,341	1,341	--
Budgetary reserves	--	(114)	--	114
Total other financing sources (uses)	<u>1,316</u>	<u>1,227</u>	<u>1,341</u>	<u>114</u>
Net change in fund balances	--	--	717	717
Fund balances, beginning of year	--	--	418	418
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,135</u>	<u>1,135</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**4th Cent Tourist Development Tax**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final		
Revenues:				
Interest	\$ 150	150	202	52
Miscellaneous	--	--	485	485
Total revenues	150	150	687	537
Expenditures:				
Current:				
General government	10	10	4	6
Culture and recreation	--	5,639	4,827	812
Debt service:				
Principal	405	405	405	--
Interest and fiscal charges	763	763	763	--
Total expenditures	1,178	6,817	5,999	818
Excess (deficiency) of revenues over (under) expenditures	(1,028)	(6,667)	(5,312)	1,355
Other financing sources (uses):				
Transfers in	1,028	1,143	1,143	--
Budgetary reserves	--	(804)	--	804
Total other financing sources (uses)	1,028	339	1,143	804
Net change in fund balances	--	(6,328)	(4,169)	2,159
Fund balances, beginning of year	--	6,328	6,328	--
Fund balances, end of year	\$ --	--	2,159	2,159

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**5th Cent Tourist Development Tax**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 70	70	123	53
Total revenues	<u>70</u>	<u>70</u>	<u>123</u>	<u>53</u>
Expenditures:				
Current:				
General government	20	20	7	13
Culture and recreation	--	8,974	8,974	--
Debt service:				
Principal	1,845	1,845	1,845	--
Interest and fiscal charges	1,366	1,366	1,365	1
Total expenditures	<u>3,231</u>	<u>12,205</u>	<u>12,191</u>	<u>14</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(3,161)</u>	<u>(12,135)</u>	<u>(12,068)</u>	<u>67</u>
Other financing sources (uses):				
Transfers in	3,502	4,844	4,844	--
Budgetary reserves	(913)	(989)	--	989
Total other financing sources (uses)	<u>2,589</u>	<u>3,855</u>	<u>4,844</u>	<u>989</u>
Net change in fund balances	(572)	(8,280)	(7,224)	1,056
Fund balances, beginning of year	572	8,280	8,280	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>1,056</u>	<u>1,056</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**2007 Community Investment Tax Revenue Bonds Fund**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ --	--	63	63
Total revenues	<u>--</u>	<u>--</u>	<u>63</u>	<u>63</u>
Expenditures:				
Current:				
General government	10	10	--	10
Debt service:				
Interest and fiscal charges	5,937	4,686	4,686	--
Total expenditures	<u>5,947</u>	<u>4,696</u>	<u>4,686</u>	<u>10</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(5,947)</u>	<u>(4,696)</u>	<u>(4,623)</u>	<u>73</u>
Other financing sources (uses):				
Transfers in	5,947	15,119	15,119	--
Budgetary reserves	--	(10,423)	--	10,423
Total other financing sources (uses)	<u>5,947</u>	<u>4,696</u>	<u>15,119</u>	<u>10,423</u>
Net change in fund balances	--	--	10,496	10,496
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>10,496</u>	<u>10,496</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Highway 301 Expansion Taxable Note**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget- Positive (Negative)
	Original	Final		
Expenditures:				
Debt service:				
Principal	\$ --	3,186	3,205	(19)
Interest and fiscal charges	--	19	--	19
Total expenditures	<u>--</u>	<u>3,205</u>	<u>3,205</u>	<u>--</u>
Excess (deficiency) of revenues over (under) expenditures	<u>--</u>	<u>(3,205)</u>	<u>(3,205)</u>	<u>--</u>
Other financing sources (uses):				
Transfers in	--	3,205	3,205	--
Total other financing sources (uses)	<u>--</u>	<u>3,205</u>	<u>3,205</u>	<u>--</u>
Net change in fund balances	--	--	--	--
Fund balances, beginning of year	--	--	--	--
Fund balances, end of year	<u>\$ --</u>	<u>--</u>	<u>--</u>	<u>--</u>



## NONMAJOR CAPITAL PROJECTS FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Environmentally Sensitive Lands Acquisition Fund** – To account for the proceeds of the Limited Ad Valorem Tax Bonds (Environmentally Sensitive Lands Acquisition and Protection Program), Series 1998, and Series 2003. These proceeds were designated for the purchase of environmentally sensitive land.

**Parks and Recreation Projects Fund** – To account for the proceeds of General Obligation Bonds, Series 1993 and 1996, and refunding General Obligation Bonds, 2002. These proceeds were designated for the acquisition, development, and improvement of parks in the unincorporated areas of Hillsborough County.

**Warehouse and Sheriff's Facilities Capital Improvement Project Fund** – To account for the proceeds of the Warehouse and Sheriff's Facilities Capital Improvement Non-Ad Valorem Tax Revenue Bonds, Series 1998. These proceeds were designated to repay a short-term note, to construct a combined warehouse and operational center and two regional Sheriff's substations.

**Court Facilities Improvement (Non-Bond) Fund** – To account for court system contributions to acquire, construct, equip, and renovate the County's court system facilities.

**Capital Improvement Program Commercial Paper Fund** – To account for the proceeds and debt service of the 2000 Capital Improvement Program Commercial Paper Notes, Series A, Series B (Alternative Minimum Tax), and Series C (Taxable) that are related to general governmental purposes. These proceeds are used for transportation, stormwater, and other capital projects. Interest and principal payments are due at the time each note matures.

**Falkenburg Jail Construction Fund** – To account for the proceeds of commercial paper notes designated for construction projects at the Falkenburg Jail.

**Environmental Protection Commission (EPC) Sabal Park Facility Acquisition and Rehabilitation Project Fund** – To account for the costs of acquiring and rehabilitating a new facility for the Environmental Protection Commission of Hillsborough County.

**Countywide Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents throughout the County.

**Unincorporated Area Capital Projects Fund** – To account for capital projects, that are not included in any other capital project fund, that benefit residents of the unincorporated area of the County.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Capital Projects Fund**  
**Combining Balance Sheet**  
**September 30, 2008**  
**(amounts in thousands)**

	<b>Environmentally Sensitive Lands Acquisition</b>	<b>Court Facilities Non-Bond</b>	<b>Commercial Paper Program</b>	<b>Falkenburg Jail Construction</b>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 7,308	981	6,658	32
Investments	16,845	2,261	15,344	74
Interest receivable	158	21	143	1
Total assets	<u>24,311</u>	<u>3,263</u>	<u>22,145</u>	<u>107</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	282	52	135	107
Accrued liabilities	55	--	--	--
Due to other funds	--	34	--	--
Total liabilities	<u>337</u>	<u>86</u>	<u>135</u>	<u>107</u>
<b>FUND BALANCES</b>				
Reserved for encumbrances	193	113	--	--
Unreserved:				
Designated for capital projects reported in nonmajor:				
Capital projects funds	22,047	3,064	22,010	--
Undesignated				
Reported in nonmajor:				
Capital projects funds	1,734	--	--	--
Total fund balances	<u>23,974</u>	<u>3,177</u>	<u>22,010</u>	<u>--</u>
Total liabilities and fund balances	<u>\$ 24,311</u>	<u>3,263</u>	<u>22,145</u>	<u>107</u>

<b>EPC Facility Acquisition</b>	<b>Countywide</b>	<b>Unincorporated Area</b>	<b>Total</b>
82	14,862	15,917	45,840
189	34,254	36,687	105,654
2	320	343	988
<u>273</u>	<u>49,436</u>	<u>52,947</u>	<u>152,482</u>
61	1,508	692	2,837
--	--	--	55
--	--	--	34
<u>61</u>	<u>1,508</u>	<u>692</u>	<u>2,926</u>
51	4,483	1,928	6,768
161	43,445	50,327	141,054
--	--	--	1,734
<u>212</u>	<u>47,928</u>	<u>52,255</u>	<u>149,556</u>
<u>273</u>	<u>49,436</u>	<u>52,947</u>	<u>152,482</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Nonmajor Capital Projects Fund**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Environmentally Sensitive Lands Acquisition</u>	<u>Parks and Recreation</u>	<u>Warehouse and Sheriff's Facilities</u>	<u>Court Facilities Non-Bond</u>
Revenues:				
Interest	\$ 1,057	1	8	132
Miscellaneous	39	--	--	--
Total revenues	<u>1,096</u>	<u>1</u>	<u>8</u>	<u>132</u>
Expenditures:				
Current:				
General government	--	--	--	1
Public safety	--	--	--	--
Physical environment	2,594	--	--	--
Transportation	--	--	--	--
Economic environment	--	--	--	--
Culture and recreation	--	--	--	--
Capital outlay	21,947	--	476	1,017
Debt service:				
Principal	--	--	--	--
Interest and fiscal charges	--	--	--	--
Total expenditures	<u>24,541</u>	<u>--</u>	<u>476</u>	<u>1,018</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(23,445)</u>	<u>1</u>	<u>(468)</u>	<u>(886)</u>
Other financing sources (uses):				
Transfers in	13,641	--	--	--
Transfers out	(896)	(18)	(6)	--
Face amount of long-term debt issued	--	--	--	--
Total other financing sources (uses)	<u>12,745</u>	<u>(18)</u>	<u>(6)</u>	<u>--</u>
Net change in fund balances	(10,700)	(17)	(474)	(886)
Fund balances, beginning of year	34,674	17	474	4,063
Fund balances, end of year	<u>\$ 23,974</u>	<u>--</u>	<u>--</u>	<u>3,177</u>

<b>Commercial Paper Program</b>	<b>Falkenburg Jail Construction</b>	<b>EPC Facility Acquisition</b>	<b>Countywide</b>	<b>Unincorporated</b>	<b>Total</b>
(35)	18	12	--	--	1,193
9,772	--	--	--	--	9,811
<u>9,737</u>	<u>18</u>	<u>12</u>	<u>--</u>	<u>--</u>	<u>11,004</u>
--	--	--	561	--	562
--	--	--	24	14	38
--	--	8	39	--	2,641
14,000	--	--	--	512	14,512
4,449	--	--	--	--	4,449
--	--	--	1,119	1,108	2,227
--	3,867	97	12,418	1,868	41,690
63,524	--	--	--	--	63,524
1,282	--	--	--	--	1,282
<u>83,255</u>	<u>3,867</u>	<u>105</u>	<u>14,161</u>	<u>3,502</u>	<u>130,925</u>
<u>(73,518)</u>	<u>(3,849)</u>	<u>(93)</u>	<u>(14,161)</u>	<u>(3,502)</u>	<u>(119,921)</u>
734	--	--	15,274	24,935	54,584
(25)	--	--	(222)	(267)	(1,434)
74,690	--	--	--	--	74,690
<u>75,399</u>	<u>--</u>	<u>--</u>	<u>15,052</u>	<u>24,668</u>	<u>127,840</u>
1,881	(3,849)	(93)	891	21,166	7,919
20,129	3,849	305	47,037	31,089	141,637
<u>22,010</u>	<u>--</u>	<u>212</u>	<u>47,928</u>	<u>52,255</u>	<u>149,556</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual**  
**Environmentally Sensitive Lands Acquisition Fund (Budgetary Basis)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Interest	\$ 775	775	1,057	282
Miscellaneous	10	10	39	29
Total revenues	<u>785</u>	<u>785</u>	<u>1,096</u>	<u>311</u>
Expenditures:				
Current:				
Physical environment	2,936	2,691	2,593	98
Capital outlay	155	185	179	6
Total expenditures	<u>3,091</u>	<u>2,876</u>	<u>2,772</u>	<u>104</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(2,306)</u>	<u>(2,091)</u>	<u>(1,676)</u>	<u>415</u>
Other financing sources (uses):				
Transfers in	1,676	1,676	1,676	--
Transfers out	(854)	(854)	(854)	--
Budgetary reserves	<u>(1,073)</u>	<u>(1,335)</u>	<u>--</u>	<u>1,335</u>
Total other financing sources (uses)	<u>(251)</u>	<u>(513)</u>	<u>822</u>	<u>1,335</u>
Net change in fund balances	(2,557)	(2,604)	(854)	1,750
Fund balances, beginning of year	2,557	2,604	2,604	--
Fund balances, end of year--budgetary basis	<u>\$ --</u>	<u>--</u>	<u>1,750</u>	<u>1,750</u>
Add end of year fund balances, reserved for encumbrances related to capital projects			177	
Add end of year fund balances, unreserved, designated for capital projects			<u>22,047</u>	
Fund balances, end of year--GAAP basis			<u>\$ 23,974</u>	

Note: This is the only Budget and Actual Schedule for an individual fund in the Capital Projects Fund Type because all other funds in this fund type had project-length budgets.

The County uses "project-length" budgeting and accounting in certain funds. Project-length budgets authorize total expenditures over the duration of the capital, construction, or grant project rather than year by year. This method provides better information for managing long-term projects because revenues, expenditures, and related budgets may be viewed from an inception-to-date perspective rather than having to calculate inception-to-date totals from single-year data. This method of "project-length" budgeting simplifies budgeting since the budget for each project is established once at the start of the project. In addition, this method allows for a budget to remain active until completion of the multi-year project. As a result, it eliminates the annual rebudgeting of unspent balances.

See Note 2 "Budgetary Accounting" in the Notes to the Financial Statements for more information.

## INTERNAL SERVICE FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**Self-Insurance Fund** – To account for the revenues and expenses of the County's risk management and employee group health insurance programs. Risk management includes workers' compensation, automotive and general liability, and catastrophic disaster recovery programs. Employee group health insurance is a self-insurance program funded by employee payroll deductions and employer contributions.

**Fleet Management Fund** – To account for the revenues and expenses of handling vehicle and equipment repairs and maintenance, short-term vehicle rentals and fuel sales to departments, and other fleet management services.

### SHERIFF:

**Workers' Compensation and General Liability Self-Insurance Fund** – To account for the revenues and expenses of the Sheriff's workers' compensation and general liability self-insured risk management programs. It is funded by employer contributions.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Balance Sheet**  
**September 30, 2008**  
**(amounts in thousands)**

	<u>BOCC</u>		<u>Sheriff</u>	<u>Total</u>
	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 63,266	9,259	6,956	79,481
Investments	145,818	21,341	--	167,159
Accounts receivable, net	588	20	185	793
Interest receivable	1,362	199	--	1,561
Due from other governmental units	5	--	--	5
Inventories	--	541	--	541
Prepaid charges	3,262	--	--	3,262
Total unrestricted current assets	<u>214,301</u>	<u>31,360</u>	<u>7,141</u>	<u>252,802</u>
Noncurrent assets:				
Equipment	31	24,101	--	24,132
Total capital assets, net	<u>31</u>	<u>24,101</u>	<u>--</u>	<u>24,132</u>
Total assets	<u>214,332</u>	<u>55,461</u>	<u>7,141</u>	<u>276,934</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	5,239	1,334	--	6,573
Accrued liabilities	52	171	--	223
Insurance claims payable, current	15,373	--	7,141	22,514
Compensated absences, current	43	292	--	335
Total unrestricted current liabilities	<u>20,707</u>	<u>1,797</u>	<u>7,141</u>	<u>29,645</u>
Noncurrent liabilities:				
Insurance claims payable	18,188	--	--	18,188
Net OPEB obligation	4,993	--	--	4,993
Total noncurrent liabilities	<u>23,181</u>	<u>--</u>	<u>--</u>	<u>23,181</u>
Total liabilities	<u>43,888</u>	<u>1,797</u>	<u>7,141</u>	<u>52,826</u>
<b>NET ASSETS</b>				
Invested in capital assets, net of related debt	31	24,102	--	24,133
Unrestricted	170,413	29,562	--	199,975
Total net assets	<u>170,444</u>	<u>53,664</u>	<u>--</u>	<u>224,108</u>
Total liabilities and fund balances	<u>\$ 214,332</u>	<u>55,461</u>	<u>7,141</u>	<u>276,934</u>



**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>BOCC</u>		<u>SHERIFF</u>	<u>Total</u>
	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	
Operating revenues:				
Charges for services	\$ 117,840	27,880	8,045	145,720
Total operating revenues	<u>117,840</u>	<u>27,880</u>	<u>8,045</u>	<u>145,720</u>
Operating expenses:				
Personnel services	1,243	4,086	--	5,329
Contractual services	5,946	1,556	--	7,502
Repairs and maintenance	1	199	--	200
Utilities	6	215	--	221
Rentals and leases	--	24	--	24
Supplies	15	--	--	15
Depreciation and amortization	13	9,862	--	9,875
Costs of services provided	96,334	11,120	8,045	107,454
Other operating expenses	8,239	379	--	8,618
Annual OPEB expense	4,993	--	--	4,993
Total operating expenses	<u>116,790</u>	<u>27,441</u>	<u>8,045</u>	<u>144,231</u>
Operating income	<u>1,050</u>	<u>439</u>	<u>--</u>	<u>1,489</u>
Nonoperating revenues (expenses):				
State shared revenue	(34)	--	--	(34)
Interest revenue	5,518	803	--	6,321
Gain on disposal of capital assets	--	1,449	--	1,449
Other revenues	--	10	--	10
Other expenses	(17)	--	--	(17)
Total nonoperating revenues	<u>5,467</u>	<u>2,262</u>	<u>--</u>	<u>7,729</u>
Income before contributions and transfers	6,517	2,701	--	9,218
Capital assets constructed and donated to governmental activities	--	(56)	--	(56)
Capital contributions	--	75	--	75
Transfers in	30,198	970	--	31,168
Transfers out	(794)	(145)	--	(939)
Change in net assets	<u>35,921</u>	<u>3,545</u>	<u>--</u>	<u>39,466</u>
Total net assets, beginning of year	134,523	50,119	--	184,642
Total net assets, end of year	<u>\$ 170,444</u>	<u>53,664</u>	<u>--</u>	<u>224,108</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Internal Service Funds**  
**Combining Statement of Cash Flows**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<b>BOCC</b>		<b>SHERIFF</b>	<b>Totals</b>
	<b>Self- Insurance</b>	<b>Fleet Management</b>	<b>Risk Management</b>	
<b>Cash flows from operating activities:</b>				
Receipts from customers	\$ 118,158	27,897	7,949	154,004
Payments to suppliers	(107,636)	(14,482)	(1,269)	(123,387)
Payments to employees	(1,258)	(4,148)		(5,406)
Cash paid for claims	--	--	(3,407)	(3,407)
Cash received from other sources	--	10	12	22
Net cash provided by operating activities	<u>9,264</u>	<u>9,277</u>	<u>3,285</u>	<u>21,826</u>
<b>Cash flows from noncapital financing activities:</b>				
State shared revenues	(34)	--	--	(34)
Transfers in from other funds	30,198	970	--	31,168
Transfers out to other funds	(794)	(145)	--	(939)
Net cash provided by noncapital financing activities	<u>29,370</u>	<u>825</u>	<u>--</u>	<u>30,195</u>
<b>Cash flows from capital and related financing</b>				
Acquisition and construction of capital assets	--	(9,255)		(9,255)
Proceeds from sale of capital assets	--	1,844	--	1,844
Net cash used for capital and related financing activities	<u>--</u>	<u>(7,411)</u>	<u>--</u>	<u>(7,411)</u>
<b>Cash flows from investing activities:</b>				
Proceeds from sales and maturities of investments	465,073	68,065	--	533,138
Purchase of investment securities	(522,541)	(74,934)	--	(597,475)
Interest and dividends received	5,174	772	--	5,946
Net cash used for investing activities	<u>(52,294)</u>	<u>(6,097)</u>	<u>--</u>	<u>(58,391)</u>
Net change in cash and cash equivalents	(13,660)	(3,406)	3,285	(13,781)
Cash and cash equivalents, beginning of year	<u>76,926</u>	<u>12,665</u>	<u>3,671</u>	<u>93,262</u>
Cash and cash equivalents, end of year	<u>\$ 63,266</u>	<u>9,259</u>	<u>6,956</u>	<u>79,481</u>

	<u>BOCC</u>		<u>SHERIFF</u>	
	<u>Self- Insurance</u>	<u>Fleet Management</u>	<u>Risk Management</u>	<u>Totals</u>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>				
Operating income	\$ 1,050	439	--	1,489
Adjustments to reconcile operating income to net cash provided by operating activities				
Depreciation and amortization expense	13	9,862	--	9,875
Miscellaneous non-operating revenues (expenditures)	(17)	10	--	(7)
Changes in assets and liabilities:				
(Increase) decrease in accounts receivable	318	17	(88)	247
(Increase) decrease in inventories	--	(198)	--	(198)
Increase (decrease) in accounts and contracts payable	652	(791)	--	(139)
Increase (decrease) in accrued and other liabilities	6	41	--	47
Increase (decrease) in compensated absences	(21)	(103)	--	(124)
Increase (decrease) in insurance claims payable	2,270	--	3,373	5,643
Increase (decrease) in net OPEB obligation	4,993	--	--	4,993
Total adjustments	<u>8,214</u>	<u>8,838</u>	<u>3,285</u>	<u>20,337</u>
Net cash provided by operating activities	<u>\$ 9,264</u>	<u>9,277</u>	<u>3,285</u>	<u>21,826</u>
<b>Noncash investing, capital, and financing activities:</b>				
Contributed capital assets	\$ --	75	--	75
Capital assets constructed and donated to governmental activities	--	(56)	--	(56)
Change in fair value of investments	(956)	(140)	--	(1,096)

## AGENCY FUNDS

### BOARD OF COUNTY COMMISSIONERS:

**General Agency Fund** – To account for various funds placed in escrow. These amounts are being held by the County as agent for various individuals and entities. Items recorded in this fund include employee payroll deductions, the employer's payroll deduction match, and stale-dated checks.

### SHERIFF:

**General Agency Fund** – To account for cash bonds and other funds held by the Sheriff as a trustee and for such non-budgeted receipts as civil process fees, held by the Sheriff until remitted to the BOCC.

### TAX COLLECTOR:

**Motor Vehicle Fund** – To account for the collection of motor vehicle registration receipts, and the subsequent remittance of those receipts to the state of Florida.

**Tax and License Fund** – To account for the collection and distribution of local property taxes and funds generated from the sale of miscellaneous licenses for the state of Florida.

### CLERK OF CIRCUIT COURT:

**General Agency Fund** – To account for the collection and disbursement of trust accounts including tax accounts, escheated bond accounts, fines and forfeitures accounts, and other trust accounts.

**Registry of the Court Fund** – To account for the collection and disbursement of funds required to be deposited into and disbursed from the Registry Account by court orders.

**Support Collections Fund** – To account for the collection and disbursement of court ordered child support and/or alimony.

**Jury and Witness Fund** – To account for the collection and disbursement of funds advanced to the Clerk of Circuit Court by the state of Florida for the purpose of compensating jurors and certain witnesses. In addition, it is used to account for the collection and disbursement of County funds for the payment of witnesses summoned on behalf of the state of Florida in circuit and county courts.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Fiduciary Assets and Liabilities -- Agency Funds**  
**September 30, 2008**  
**(amounts in thousands)**

	<u>BOCC</u>	<u>SHERIFF</u>	<u>TAX COLLECTOR</u>	
	<u>General Agency</u>	<u>General Agency</u>	<u>Motor Vehicle</u>	<u>Tax and License</u>
<b>ASSETS</b>				
Current assets:				
Cash and cash equivalents	\$ 3,486	4,142	1,616	14,592
Investments	8,036	--	1	--
Accounts receivable, net	--	2	45	13
Interest receivable	76	--	--	--
Due from other governmental units	--	24	1	2
Total assets	<u>11,598</u>	<u>4,168</u>	<u>1,663</u>	<u>14,607</u>
<b>LIABILITIES</b>				
Current liabilities:				
Accounts and contracts payable	35	10	22	5,092
Accrued liabilities	7,517	--	--	--
Due to other governmental units	--	4	1,400	9,515
Deposits held	4,046	4,154	241	--
Total liabilities	<u>\$ 11,598</u>	<u>4,168</u>	<u>1,663</u>	<u>14,607</u>

**CLERK OF CIRCUIT COURT**

<u>General Agency</u>	<u>Registry of the Court</u>	<u>Support Collections</u>	<u>Jury and Witness</u>	<u>Totals</u>
11,527	11,450	87	76	46,976
--	--	--	--	8,037
74	--	4	--	138
--	--	--	--	76
--	--	--	--	27
<u>11,601</u>	<u>11,450</u>	<u>91</u>	<u>76</u>	<u>55,254</u>
--	137	--	--	5,296
--	--	--	--	7,517
4,304	--	--	57	15,280
<u>7,297</u>	<u>11,313</u>	<u>91</u>	<u>19</u>	<u>27,161</u>
<u>11,601</u>	<u>11,450</u>	<u>91</u>	<u>76</u>	<u>55,254</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Balance</u> <u>October 1, 2007</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>September 30, 2008</u>
<b>BOCC General Agency Fund:</b>				
<b>Assets:</b>				
Cash and cash equivalents	\$ 5,195	77,228	78,937	3,486
Investments	5,904	178,029	175,897	8,036
Interest receivable, net	69	1,684	1,677	76
Total assets	<u>11,168</u>	<u>256,941</u>	<u>256,511</u>	<u>11,598</u>
<b>Liabilities:</b>				
Accounts and contracts payable	17	13,690	13,672	35
Accrued liabilities	7,067	219,340	218,890	7,517
Deposits held	4,084	33,498	33,536	4,046
Total liabilities	<u>11,168</u>	<u>266,528</u>	<u>266,098</u>	<u>11,598</u>
<b>Sheriff General Agency:</b>				
<b>Assets:</b>				
Cash and cash equivalents	3,978	36,587	36,423	4,142
Accounts receivable, net	2	9	9	2
Due from other governmental units	33	179	188	24
Total assets	<u>4,013</u>	<u>36,775</u>	<u>36,620</u>	<u>4,168</u>
<b>Liabilities:</b>				
Accounts and contracts payable	--	533	523	10
Due to other governmental units	4	71	71	4
Deposits held	4,009	19,614	19,469	4,154
Total liabilities	<u>4,013</u>	<u>20,218</u>	<u>20,063</u>	<u>4,168</u>
<b>Tax Collector Motor Vehicle:</b>				
<b>Assets:</b>				
Cash and cash equivalents	1,713	45,427	45,524	1,616
Investments	--	4	3	1
Accounts receivable, net	38	88	81	45
Due from other governmental units	--	1	--	1
Total assets	<u>1,751</u>	<u>45,520</u>	<u>45,608</u>	<u>1,663</u>
<b>Liabilities:</b>				
Accounts and contracts payable	30	764	772	22
Due to other governmental units	1,442	20,474	20,516	1,400
Deposits held	279	529	567	241
Total liabilities	<u>\$ 1,751</u>	<u>21,767</u>	<u>21,855</u>	<u>1,663</u>

	<b>Balance</b>			<b>Balance</b>
	<b>October 1, 2007</b>	<b>Increases</b>	<b>Decreases</b>	<b>September 30, 2008</b>
<b>Tax Collector Tax and License:</b>				
<b>Assets:</b>				
Cash and cash equivalents	\$ 9,559	1,584,458	1,579,425	14,592
Accounts receivable, net	1	1,633	1,621	13
Due from other governmental units	--	2	--	2
<b>Total assets</b>	<b>9,560</b>	<b>1,586,093</b>	<b>1,581,046</b>	<b>14,607</b>
<b>Liabilities:</b>				
Accounts and contracts payable	1,652	40,053	36,613	5,092
Due to other governmental units	7,908	989,675	988,068	9,515
<b>Total liabilities</b>	<b>9,560</b>	<b>1,029,728</b>	<b>1,024,681</b>	<b>14,607</b>

**Clerk General Agency:**

<b>Assets:</b>				
Cash and cash equivalents	13,529	151,281	153,283	11,527
Accounts receivable, net	85	8,253	8,264	74
<b>Total assets</b>	<b>13,614</b>	<b>159,534</b>	<b>161,547</b>	<b>11,601</b>
<b>Liabilities:</b>				
Accounts and contracts payable	--	9,099	9,099	--
Due to other governmental units	5,250	132,805	133,751	4,304
Deposits held	8,364	9,331	10,398	7,297
<b>Total liabilities</b>	<b>13,614</b>	<b>151,235</b>	<b>153,248</b>	<b>11,601</b>

**Clerk Registry of the Court:**

<b>Assets:</b>				
Cash and cash equivalents	10,961	64,887	64,398	11,450
<b>Total assets</b>	<b>10,961</b>	<b>64,887</b>	<b>64,398</b>	<b>11,450</b>
<b>Liabilities:</b>				
Accounts and contracts payable	--	62,782	62,645	137
Deposits held	10,961	63,155	62,803	11,313
<b>Total liabilities</b>	<b>\$ 10,961</b>	<b>125,937</b>	<b>125,448</b>	<b>11,450</b>

(continued)



**HILLSBOROUGH COUNTY, FLORIDA**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the fiscal year ended September 30, 2008**  
**(amounts in thousands)**

	<u>Balance</u> <u>October 1, 2007</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>September 30, 2008</u>
<b>Clerk Support Collections:</b>				
<b>Assets:</b>				
Cash and cash equivalents	\$ 62	14,183	14,158	87
Accounts receivable, net	5	612	613	4
Total assets	<u>67</u>	<u>14,795</u>	<u>14,771</u>	<u>91</u>
<b>Liabilities:</b>				
Accounts and contracts payable	--	1,185	1,185	--
Deposits held	67	12,384	12,360	91
Total liabilities	<u>67</u>	<u>13,569</u>	<u>13,545</u>	<u>91</u>
<b>Clerk Jury and Witness:</b>				
<b>Assets:</b>				
Cash and cash equivalents	113	850	887	76
Total assets	<u>113</u>	<u>850</u>	<u>887</u>	<u>76</u>
<b>Liabilities:</b>				
Due to other governmental units	96	735	774	57
Deposits	17	16	14	19
Total liabilities	<u>113</u>	<u>751</u>	<u>788</u>	<u>76</u>
<b>Total All Agency Funds:</b>				
<b>Assets:</b>				
Cash and cash equivalents	45,110	1,974,901	1,973,035	46,976
Investments	5,904	178,033	175,900	8,037
Accounts receivable, net	131	10,595	10,588	138
Interest receivable	69	1,684	1,677	76
Due from other governmental units	33	182	188	27
Total assets	<u>51,247</u>	<u>2,165,395</u>	<u>2,161,388</u>	<u>55,254</u>
<b>Liabilities:</b>				
Accounts and contracts payable	1,699	128,106	124,509	5,296
Accrued liabilities	7,067	219,340	218,890	7,517
Due to other governmental units	14,700	1,143,760	1,143,180	15,280
Deposits held	27,781	138,527	139,147	27,161
Total liabilities	<u>\$ 51,247</u>	<u>1,629,733</u>	<u>1,625,726</u>	<u>55,254</u>

# Statistical Section



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## SouthShore Regional Public Library



The 40,000-square foot SouthShore Regional Library opened in October 2006 and features a 20-seat computer lab, Genealogy Center, John Crawford Art Education Studio and Children's Library. The 25th and largest library branch in Hillsborough County has several community rooms, 37 public Internet access computers, as well as wireless Internet service, and a vending cafe and bookstore hosted by Friends of the SouthShore Regional Library. The library's collection includes a variety of books, magazines, online databases, music and DVDs in both English and Spanish.

## **HILLSBOROUGH COUNTY, FLORIDA Overview of Statistical Section Contents**

### **Financial Trends Information**

These schedules show trend information to help the reader understand how the County's financial performance and financial condition have changed over time.

### **Revenue Capacity Information**

These schedules provide information to help the reader assess the County's most significant local revenue source, property taxes.

### **Debt Capacity Information**

These schedules present information to help the reader assess the County's current debt load and its ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County operates.

### **Operating Information**

These schedules provide service and infrastructure data related to County services and activities in order to help the reader better understand the information presented in the financial statements.

### **Miscellaneous Information**

These items provide supplemental data and statistics of interest to readers of the financial statements.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Net Assets by Category**  
**Last Eight Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	<b>2008</b>	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>	<b>2002</b>	<b>2001</b>
Governmental activities								
Invested in capital assets, net of related debt	\$ 5,980,845	5,882,780	5,717,299	5,526,044	5,312,264	5,192,117	5,024,865	4,940,588
Restricted	693,380	526,257	482,338	424,072	375,450	273,047	311,867	228,471
Unrestricted	424,029	487,610	378,476	290,271	228,883	262,291	308,014	25,170
Total governmental activities net assets	<u>7,098,254</u>	<u>6,896,647</u>	<u>6,578,113</u>	<u>6,240,387</u>	<u>5,916,597</u>	<u>5,727,455</u>	<u>5,644,746</u>	<u>5,194,229</u>
Business-type activities								
Invested in capital assets, net of related debt	820,188	617,091	547,359	502,022	500,106	479,280	384,581	289,208
Restricted	72,064	154,917	172,824	75,258	175,412	175,774	183,138	228,747
Unrestricted	331,199	383,294	345,520	383,835	215,113	163,819	173,199	128,672
Total business-type activities net assets	<u>1,223,451</u>	<u>1,155,302</u>	<u>1,065,703</u>	<u>961,115</u>	<u>890,631</u>	<u>818,873</u>	<u>740,918</u>	<u>646,627</u>
Primary government								
Invested in capital assets, net of related debt	6,801,033	6,499,871	6,264,658	6,028,066	5,812,370	5,671,397	5,409,446	5,229,796
Restricted	765,444	681,174	655,162	499,330	550,862	448,821	495,005	457,218
Unrestricted	755,228	870,904	723,996	674,106	443,996	426,110	481,213	153,842
Total primary government net assets	<u>\$ 8,321,705</u>	<u>8,051,949</u>	<u>7,643,816</u>	<u>7,201,502</u>	<u>6,807,228</u>	<u>6,546,328</u>	<u>6,385,664</u>	<u>5,840,856</u>

Note: Since GASB Statement No. 34 was implemented for fiscal year 2001, accrual basis financial information for the County as a whole is available from fiscal year 2001 forward.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Net Assets**  
**Last Eight Fiscal Years**  
*(accrual basis of accounting, amounts in thousands)*

	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>
<b>Expenses</b>								
Governmental activities:								
General government	\$ 346,789	364,827	337,932	309,072	290,608	254,990	244,204	219,170
Public safety	507,077	487,314	462,143	434,901	388,481	338,448	312,664	295,883
Physical environment	37,198	42,287	49,009	39,781	43,935	37,211	34,979	27,812
Transportation	146,348	99,930	75,975	73,268	72,510	69,881	62,624	62,167
Economic environment	78,566	88,005	66,001	57,360	49,950	52,940	46,150	49,383
Human services	240,989	214,925	205,302	216,167	205,919	194,963	194,328	193,462
Culture and recreation	115,802	109,891	97,209	94,356	84,852	77,601	72,490	66,767
Interest on long-term debt	25,394	29,040	23,888	23,216	21,792	37,330	23,570	33,146
Total governmental activities expenses	1,498,163	1,436,219	1,317,459	1,248,121	1,158,047	1,063,364	991,009	947,790
Business-type activities								
Water Resource Services System	209,244	196,818	181,808	175,707	161,880	148,688	135,610	134,651
Solid Waste Resource Recovery	79,455	85,854	77,643	74,308	71,539	72,019	66,948	63,654
Total business-type activities expenses	288,699	282,672	259,451	250,015	233,419	220,707	202,558	198,305
Total primary government expenses	1,786,862	1,718,891	1,576,910	1,498,136	1,391,466	1,284,071	1,193,567	1,146,095
<b>Program revenues</b>								
Governmental activities:								
Charges for services:								
General government	90,857	92,164	101,734	88,254	69,946	58,389	53,909	47,697
Public safety	57,280	54,238	52,690	50,849	39,754	35,223	28,511	20,251
Physical environment	5,687	5,941	5,838	5,862	6,157	10,279	10,250	18,294
Transportation	12,555	12,355	11,222	12,130	9,137	9,007	8,725	4,407
Economic environment	4,876	5,210	8,149	6,320	4,795	7,103	4,503	4,007
Human services	21,196	26,475	28,943	26,909	32,055	30,370	30,429	27,565
Culture and recreation	11,258	11,311	11,574	12,965	11,199	10,843	10,382	8,376
Operating grants and contributions	90,045	87,802	83,538	87,282	80,712	80,187	80,420	79,934
Capital grants and contributions	72,083	90,130	102,142	172,935	116,636	15,012	162,894	10,328
Total governmental activities program revenues	365,837	385,626	405,830	463,506	370,391	256,413	390,023	220,859
Business-type activities								
Charges for services:								
Water Resource Services System	180,715	188,386	188,120	173,094	163,016	149,488	141,712	134,295
Solid Waste Resource Recovery	91,966	84,138	81,651	77,562	73,595	69,570	66,219	65,257
Operating grants and contributions	--	--	--	--	119	164	74	722
Capital grants and contributions	55,063	58,713	58,141	46,509	71,163	56,721	56,996	37,926
Restricted interest	26,168	39,302	29,791	16,126	12,131	14,941	27,685	38,913
Total business-type activities program revenues	353,912	370,539	357,703	313,291	320,024	290,884	292,686	277,113
Total primary government program revenues	719,749	756,165	763,533	776,797	690,415	547,297	682,709	497,972
<b>Net (expenses) revenues</b>								
Governmental activities	(1,132,326)	(1,050,593)	(911,629)	(784,615)	(787,656)	(806,951)	(600,986)	(726,931)
Business-type activities	65,213	87,867	98,252	63,276	86,605	70,177	90,128	78,808
Total primary government net expense	\$ (1,067,113)	(962,726)	(813,377)	(721,339)	(701,051)	(736,774)	(510,858)	(648,123)

(continued)

	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>
<b>General revenues and other changes in net assets</b>								
Governmental activities								
Taxes								
Ad valorem property taxes	\$ 771,688	783,043	674,094	591,069	531,946	485,299	459,821	414,411
Fuel taxes	31,546	32,537	32,541	32,351	30,672	29,772	28,730	28,950
Discretionary sales surtaxes	195,484	208,752	214,409	200,171	172,380	166,619	157,332	129,602
Other taxes	51,044	49,042	44,477	43,050	34,976	26,215	28,672	22,570
Intergovernmental--state shared revenues	146,748	148,285	157,081	148,596	140,010	129,334	128,499	130,596
Investment earnings	49,596	70,540	49,569	22,046	12,522	18,651	35,855	59,293
Gain (loss) on disposal of capital assets	–	1,111	1,298	863	–	–	(2,050)	(3,671)
Miscellaneous	87,827	75,817	75,936	72,862	54,397	57,625	42,390	41,449
Transfers	–	–	(50)	(2,603)	(105)	(141)	(11)	(5,075)
Total governmental activities	<u>1,333,933</u>	<u>1,369,127</u>	<u>1,249,355</u>	<u>1,108,405</u>	<u>976,798</u>	<u>913,374</u>	<u>879,238</u>	<u>818,125</u>
Business-type activities								
Gain (loss) on disposal of capital assets	551	889	1,428	–	–	125	623	–
Miscellaneous	2,385	1,733	2,200	6,243	9,501	7,512	3,529	3,963
Transfers	–	–	50	2,603	105	141	11	3
Total business-type activities	<u>2,936</u>	<u>2,622</u>	<u>3,678</u>	<u>8,846</u>	<u>9,606</u>	<u>7,778</u>	<u>4,163</u>	<u>3,966</u>
Total primary government	<u>1,336,869</u>	<u>1,371,749</u>	<u>1,253,033</u>	<u>1,117,251</u>	<u>986,404</u>	<u>921,152</u>	<u>883,401</u>	<u>822,091</u>
<b>Change in net assets</b>								
Governmental activities	201,607	318,534	337,726	323,790	189,142	106,423	278,252	91,194
Business-type activities	68,149	90,489	101,930	72,122	96,211	77,955	94,291	82,774
Total primary government	<u>\$ 269,756</u>	<u>409,023</u>	<u>439,656</u>	<u>395,912</u>	<u>285,353</u>	<u>184,378</u>	<u>372,543</u>	<u>173,968</u>

**Reconciliation of change in net assets of total primary government**

Net assets, beginning of year, as previously reported	\$ 8,051,949	7,643,816	7,201,502	6,807,228	6,546,328	6,385,664	5,840,856	576,364
Adjustments to net assets, beginning of year:								
Effect on prior years of recording infrastructure assets using modified approach under GASB Statement No. 34	–	–	–	–	–	–	–	4,709,679
Effect of changing contributed capital to net assets, beginning of year under GASB Statement No. 34.	–	–	–	–	–	–	–	380,845
Effect of eliminating liability for non-commitment debt related to the Tampa Sports Authority	–	–	–	–	–	–	172,265	–
Effect of restating land for contributions of environmentally sensitive lands	–	–	–	–	–	(23,714)	–	–
Restatement for (over) under recorded contributions in prior years	–	–	2,658	–	(24,453)	–	–	–
Restatement for disposal of capital assets in prior year	–	–	–	(1,638)	–	–	–	–
Restatement for implementation of GASB Statement 48	–	(890)	–	–	–	–	–	–
Net assets, beginning of year, as restated	<u>8,051,949</u>	<u>7,642,926</u>	<u>7,204,160</u>	<u>6,805,590</u>	<u>6,521,875</u>	<u>6,361,950</u>	<u>6,013,121</u>	<u>5,666,888</u>
Change in net assets during the fiscal year	<u>269,756</u>	<u>409,023</u>	<u>439,656</u>	<u>395,912</u>	<u>285,353</u>	<u>184,378</u>	<u>372,543</u>	<u>173,968</u>
Net assets, end of year	<u>\$ 8,321,705</u>	<u>8,051,949</u>	<u>7,643,816</u>	<u>7,201,502</u>	<u>6,807,228</u>	<u>6,546,328</u>	<u>6,385,664</u>	<u>5,840,856</u>

**HILLSBOROUGH COUNTY, FLORIDA**  
**Fund Balances, Governmental Funds**  
**Last Eight Fiscal Years**  
*(modified accrual basis of accounting, amounts in thousands)*

	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>
General Fund								
Reserved	\$ 4,175	6,709	9,136	9,332	9,359	7,970	7,906	10,467
Unreserved	225,446	223,698	168,194	121,516	118,858	98,445	106,414	83,707
Total general fund	<u>229,621</u>	<u>230,407</u>	<u>177,330</u>	<u>130,848</u>	<u>128,217</u>	<u>106,415</u>	<u>114,320</u>	<u>94,174</u>
Other governmental funds								
Reserved	159,343	112,200	142,874	97,076	98,592	90,915	119,791	153,995
Unreserved reported in:								
Special revenue funds	542,192	261,713	359,797	353,363	276,108	272,675	247,800	201,964
Capital projects funds	142,788	283,507	83,193	69,782	52,155	30,650	21,158	(14,141)
Total other governmental funds	<u>\$ 844,323</u>	<u>657,420</u>	<u>585,864</u>	<u>520,221</u>	<u>426,855</u>	<u>394,240</u>	<u>388,749</u>	<u>341,818</u>

Note: Accrual basis financial information for the County as a whole is available back to fiscal year 2001, the year in which GASB Statement 34 was implemented.

**HILLSBOROUGH COUNTY, FLORIDA**  
**General Government State Shared Revenues by Source**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Local Government Half-Cent Sales Tax</u>	<u>State Revenue Sharing Proceeds</u>	<u>Constitutional Fuel Tax</u>	<u>County Fuel Tax</u>	<u>Other State Shared Revenues</u>	<u>Total</u>
1999	\$ 64,748	29,560	9,402	4,025	12,228	119,963
2000	69,203	26,296	9,758	4,330	11,540	121,127
2001	70,714	22,884	10,019	4,359	13,648	121,624
2002	74,394	22,769	10,089	4,440	15,560	127,252
2003	76,436	23,463	10,459	4,598	12,957	127,913
2004	82,259	25,750	11,052	4,848	15,964	139,873
2005	88,529	26,946	11,652	5,004	16,081	148,212
2006	94,754	29,047	11,292	5,039	16,643	156,775
2007	90,714	28,388	11,463	5,005	12,456	148,026
2008	83,997	26,581	10,992	4,794	21,098	147,462

Note that state shared revenues are a component of Intergovernmental revenues. Other components of intergovernmental revenues are federal, state, and local government grants. "Other state shared revenues" are revenues collected by the state and shared with the County such as those associated Pari-mutuel distributions replacement, alcoholic beverage licenses, mobile home licenses, and insurance agent County licenses.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Changes in Fund Balances, Governmental Funds**  
**Last Eight Fiscal Years**  
*(modified accrual basis of accounting)*

(amounts in thousands)

	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	<u>2002</u>	<u>2001</u>
<b>Revenues</b>								
Taxes--ad valorem property	\$ 771,688	783,043	674,094	591,069	531,946	485,299	459,821	414,411
Taxes--fuel	31,535	32,626	32,666	32,122	30,660	29,683	28,442	26,793
Taxes--discretionary sales surtaxes	196,732	209,795	214,184	198,650	171,158	165,245	154,119	121,004
Taxes--other	49,043	49,140	44,325	42,922	34,900	26,055	28,556	21,703
Licenses and permits	15,925	15,015	19,708	22,545	18,561	17,196	12,810	11,468
Intergovernmental--state shared revenues	147,462	148,026	156,775	148,212	139,873	127,913	127,252	121,624
Intergovernmental--grants	104,469	108,375	104,467	103,883	91,209	90,041	88,237	90,262
Charges for services	159,700	164,822	170,756	157,664	137,036	129,160	118,955	103,658
Fines and forfeitures	15,747	16,331	19,029	12,858	6,523	4,688	5,148	5,904
Special assessments	13,291	12,837	12,470	12,030	11,569	10,851	10,291	9,567
Interest	43,427	61,016	43,338	18,938	10,009	15,249	30,133	50,475
Miscellaneous	63,878	51,406	58,981	54,807	34,434	44,772	37,646	29,523
<b>Total revenues</b>	<b>1,612,897</b>	<b>1,652,432</b>	<b>1,550,793</b>	<b>1,395,700</b>	<b>1,217,878</b>	<b>1,146,152</b>	<b>1,101,410</b>	<b>1,006,392</b>
<b>Expenditures</b>								
Current:								
General government	334,184	319,683	314,747	292,152	273,260	249,372	230,872	217,549
Public safety	476,544	459,650	430,164	404,541	349,973	316,590	284,256	272,390
Physical environment	34,873	39,947	44,484	36,770	35,032	28,291	26,764	26,468
Transportation	122,266	75,731	64,070	62,579	61,279	59,207	52,647	49,258
Economic environment	74,068	83,326	63,344	54,723	48,847	52,030	45,168	47,794
Human services	227,237	203,458	197,023	206,230	201,324	191,818	189,879	187,231
Culture and recreation	105,260	98,741	89,032	85,954	78,998	69,266	62,070	58,884
Capital outlay	240,092	239,635	171,857	142,973	128,709	164,692	168,384	119,364
Debt service:								
Principal	113,720	107,301	66,195	77,415	186,493	86,775	88,853	83,843
Interest and fiscal charges	27,093	21,870	20,010	21,119	20,956	31,758	20,735	20,126
<b>Total expenditures</b>	<b>1,755,337</b>	<b>1,649,342</b>	<b>1,460,926</b>	<b>1,384,456</b>	<b>1,384,871</b>	<b>1,249,799</b>	<b>1,169,628</b>	<b>1,082,907</b>
<b>Other financing sources (uses):</b>								
Transfers in	1,086,476	968,021	925,927	934,258	815,622	727,631	665,564	638,083
Transfers out	(1,116,705)	(981,093)	(932,514)	(922,309)	(815,727)	(735,238)	(675,899)	(649,005)
Face amount of long-term debt issued	329,005	133,170	131,730	118,290	219,492	224,819	164,078	71,086
Payment to refunded bond escrow agent	--	--	(105,325)	(45,590)	--	(116,500)	(18,720)	--
Premiums on long-term debt issued	9,776	248	2,203	361	1,912	--	--	--
Face amount of refunding bonds issued	19,195	--	--	--	--	--	--	--
<b>Total other financing sources</b>	<b>327,747</b>	<b>120,346</b>	<b>22,021</b>	<b>85,010</b>	<b>221,299</b>	<b>100,712</b>	<b>135,023</b>	<b>60,164</b>
<b>Net change in fund balances</b>	<b>\$ 185,307</b>	<b>123,436</b>	<b>111,888</b>	<b>96,254</b>	<b>54,306</b>	<b>(2,935)</b>	<b>66,805</b>	<b>(16,351)</b>
Debt service as a percentage of noncapital expenditures								
	9.3%	9.2%	6.7%	7.9%	16.5%	10.9%	10.9%	10.8%



**HILLSBOROUGH COUNTY, FLORIDA**  
**Taxable Assessed Value and Actual Value of Property**  
**Last Ten Fiscal Years**  
*(in millions of dollars)*

Fiscal Year	Estimated Actual Value (a)			Exemptions (b)			Assessed Value (c)			Total Taxable Assessed Value	Total Direct Tax Rate (f)
	Real Property	Tangible Personal Property (d)	Centrally Assessed Property (e)	Real Property	Tangible Personal Property (d)	Centrally Assessed Property (e)	Real Property	Tangible Personal Property (d)	Centrally Assessed Property (e)		
1999	\$ 41,379	7,809	67	12,657	1,926	-	28,722	5,883	67	34,672	13.557
2000	42,400	7,278	82	10,700	1,184	-	31,700	6,094	82	37,876	13.452
2001	48,164	7,527	78	11,791	1,194	-	36,373	6,333	78	42,784	13.322
2002	52,952	7,438	80	13,094	1,171	-	39,858	6,267	80	46,205	13.066
2003	57,521	7,479	112	13,761	1,146	-	43,760	6,333	112	50,205	13.047
2004	63,183	8,011	112	14,398	1,281	-	48,785	6,730	112	55,627	13.016
2005	73,192	8,643	70	15,972	1,549	-	57,220	7,094	70	64,384	12.900
2006	88,280	8,774	76	17,445	1,455	-	70,835	7,319	76	78,230	12.303
2007	97,915	8,988	77	17,866	1,432	-	80,049	7,556	77	87,682	10.815
2008	100,896	9,120	75	24,489	1,905	2	76,407	7,215	73	83,695	10.813

- (a) Section 192.001, Florida Statutes, defines assessed value of property as "an annual determination of the just or fair market value of an item or property." Therefore, gross assessed value is defined to be Estimated Actual Value.
- (b) Exemptions allowed include those for governmental as well as qualified, religious, or other non-profit properties. In addition, there are also additional exemptions if a property owner is a widow, widower, disabled, or 65 or older. A new expanded homestead exemption and the existing 3% and new 10% homestead cap differentials are not included in this chart. Note that the new homestead exemption does not apply to property taxes for the School Board.
- (c) Assessed value is the estimated actual value less exemptions.
- (d) Tangible personal property represents business property such as furniture, computers, machinery and equipment, as well as mobile homes that are not permanently affixed to land. With the passing of Amendment 1 on January 29, 2008 an exemption of \$25,000 for tangible property is included in the chart above.
- (e) Centrally assessed property is primarily railroad that is assessed by the state of Florida rather than by the Property Appraiser since the property is located in more than one county.
- (f) Total Direct Tax Rate shows Hillsborough County tax rates applicable to residents of the unincorporated areas of the county. See "Property Tax Millage Rates for Direct and Overlapping Governmental Entities" for more information.

Source: Hillsborough County Property Appraiser

**HILLSBOROUGH COUNTY, FLORIDA**  
**Property Tax Millage Rates for Direct and Overlapping Governments**  
**Last Ten Fiscal Years**  
*(Millage Rates Rounded to Nearest Thousandth)*

	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
<b>Countywide (BOCC):</b>										
BOCC General Revenue	5.744	5.745	6.520	6.926	7.176	7.188	7.198	7.435	7.534	7.597
BOCC Library Service	0.608	0.608	0.692	0.692	0.642	0.642	0.642	0.642	0.642	0.642
Environmentally sensitive lands (voted)	0.060	0.060	0.067	0.084	0.097	0.105	0.114	0.127	0.149	0.185
Total millage	6.412	6.413	7.279	7.702	7.915	7.935	7.954	8.204	8.325	8.424
Maximum millage per statute (a)	10.060	10.060	10.067	10.084	10.097	10.105	10.114	10.127	10.149	10.185
<b>Unincorporated Area (BOCC):</b>										
BOCC Municipal Service Taxing Unit	4.375	4.376	4.995	5.162	5.062	5.062	5.062	5.062	5.062	5.062
Parks and Recreation (voted)	0.026	0.026	0.029	0.036	0.040	0.050	0.050	0.058	0.068	0.073
Total millage	4.401	4.402	5.024	5.198	5.102	5.112	5.112	5.120	5.130	5.135
Maximum millage per statute (a)	10.026	10.026	10.029	10.036	10.040	10.050	10.050	10.058	10.068	10.073
<b>Countywide (Other):</b>										
Tampa Port Authority	0.195	0.198	0.220	0.260	0.260	0.290	0.290	0.290	0.295	0.310
Southwest Florida Water Management District	0.387	0.387	0.422	0.422	0.422	0.422	0.422	0.422	0.422	0.422
School Board	7.777	7.523	7.823	7.937	8.361	8.480	8.595	8.586	8.715	9.071
Children's Board	0.500	0.463	0.500	0.500	0.500	0.500	0.500	0.417	0.417	0.417
<b>Unincorporated Area (Other)</b>										
Southwest Florida Water Management District (b):										
Alafia River Basin	0.216	0.216	0.240	0.240	0.240	0.240	0.240	0.240	0.240	0.240
Hillsborough River Basin	0.255	0.255	0.285	0.285	0.285	0.285	0.285	0.285	0.285	0.285
NW Hillsborough Basin	0.242	0.242	0.268	0.268	0.268	0.268	0.268	0.268	0.268	0.268
Transit Authority	0.468	0.450	0.500	0.500	0.500	0.500	0.500	0.500	0.500	0.500
<b>Municipalities:</b>										
Tampa	5.733	5.733	6.408	6.539	6.539	6.539	6.539	6.539	6.539	6.540
Temple Terrace	4.569	4.569	4.700	4.910	4.910	4.910	4.910	4.910	4.910	4.910
Plant City	4.165	4.165	4.910	4.700	4.700	4.700	4.700	4.700	4.700	4.700
Total millage for unincorporated area within the Alafia River Basin excluding any special district assessments (for analysis only)	20.356	20.052	22.008	22.759	23.300	23.479	23.613	23.779	24.044	24.519

(a) Section 200.071, Florida Statutes, states that the maximum ad valorem tax millage for either the countywide or unincorporated area (municipal services taxing unit) of the BOCC is set at 10 mills plus any voted levies.

(b) Dependent on its location, property within Tampa may either be in the Alafia, the Hillsborough River, or the NW Hillsborough Watershed Basin. Plant City property may be in either the Alafia or the Hillsborough River Basin.

Source: Hillsborough County Tax Collector, [www.hillstax.org/tax/proptaxinfo.asp](http://www.hillstax.org/tax/proptaxinfo.asp)

**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Taxpayers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**  
*(amounts in thousands)*

Taxpayer	Type of Business	2007			1998			
		Taxes Levied	Rank	Percentage of Total Taxes Levied	Taxes Levied	Rank	Percentage of Total Taxes Levied	
Tampa Electric Company	Electric utility	\$ 36,664	1	1.9%	31,516	1	3.6%	
Verizon	Telecommunications	19,477	2	1.0	27,690	2	3.1	a
Hillsborough County Aviation Authority	Airport	11,286	3	0.6	-		-	
Mosaic Company	Fertilizer products	7,955	4	0.4	6,348	3	0.7	b
Camden Operating LP	Real estate	5,834	5	0.3	-		-	
Wal-Mart	Retail stores	4,865	6	0.2	-		-	
Liberty Property	Property Management	4,777	7	0.2	-		-	
Post Apartment Homes LP	Real estate	4,585	8	0.2	-		-	
Tampa Port Authority	Cargo/Cruise/Real Estate	3,763	9	0.2	-		-	
Teachers Insurance and Annuity Assoc.	Insurance, finance	3,189	10	0.2	-		-	
Busch Entertainment Corporation	Entertainment	-		-	2,730	4	0.3	
Tampa City Center	Office space	-		-	2,169	5	0.2	
University Square Partners	Retail stores	-		-	2,135	6	0.2	
Metropolitan Life Insurance	Insurance	-		-	1,850	7	0.2	
Florman Associates/Paragon	Real Estate	-		-	1,741	8	0.2	
		<u>\$ 102,395</u>		<u>5.2%</u>	<u>76,179</u>		<u>8.5%</u>	

(a) General Telephone Company and GTE - Data Services Inc. were shown separately in 1998, but are now known as Verizon Communications Inc.

(b) IMC - Agrico Company and Cargill Fertilizer, Inc were shown separately in 1998, but are now known as Mosaic Company.

This chart shows the total taxes levied against the ten largest taxpayers in the most recent year as well as nine years earlier. Property located within the geographic boundaries of Hillsborough County is subject to tax levies by Hillsborough County as well as several other taxing authorities. The Hillsborough County Tax Collector collects taxes for all of these taxing authorities. Taxing authorities such as the City of Tampa and the School Board are not a part of the Hillsborough County financial reporting entity. Their tax levies, however, are included in the chart above in order to show the total taxes due from each of the ten largest taxpayers. The total taxes levied by all of these taxing authorities against property located within the geographic boundaries of Hillsborough County was \$1,949,200,100 for 2007 and \$879,942,445 for 1998.

Source: Hillsborough County Tax Collector

**HILLSBOROUGH COUNTY, FLORIDA**  
**Property Tax Levied and Collected**  
**Last Ten Fiscal Years (a)**  
*(in thousands of dollars)*

<b>Fiscal Year</b>	<b>Taxes Levied for the Fiscal Year</b>	<b>Collected Within the Fiscal Year of the Levy</b>		<b>Collected in Subsequent Years</b>	<b>Total Taxes Collected</b>	
		<b>Amount</b>	<b>Percentage of Levy</b>		<b>Amount</b>	<b>Percentage of Levy</b>
1999	\$ 370,500	365,501	98.7	1,060	366,561	98.9
2000	396,193	388,930	98.2	980	389,910	98.4
2001	429,559	422,776	98.4	2,887	425,663	99.1
2002	482,663	474,844	98.4	2,797	477,641	99.0
2003	508,616	500,980	98.5	644	501,624	98.6
2004	553,131	547,054	98.9	1,227	548,281	99.1
2005	614,133	608,746	99.1	2,232	610,978	99.5
2006	701,730	696,591	99.3	802	697,393	99.4
2007	814,609	808,864	99.3	618	809,482	99.4
2008	801,724	795,084	99.2	1,321	796,405	99.3
	(b)	(c)		(d)		

- (a) Since 2008 property tax rolls were not levied and opened for collections until November 1, 2008, final data for the 2008 property tax levy is not available. Taxes levied during a fiscal year are collected in the following fiscal year. Therefore, the amounts shown as levied for fiscal year 2007 were actually received in fiscal year 2008.
- (b) The tax levy is the entire property tax due to Hillsborough County before any tax reductions are determined by the Value Adjustment Board and before any tax amounts are determined to be uncollectible due to insolvencies. The tax levy represents only the taxes due to the Hillsborough County financial reporting entity and therefore, excludes taxes due to the School Board, the City of Tampa, and certain other governmental entities.
- (c) There is a four percent early payment discount available to taxpayers who pay their property taxes in November, with the discount declining one percentage point each month thereafter. To accurately compare taxes collected to the taxes levied, discounts taken were added into the amounts collected, making them directly comparable.
- (d) Includes all delinquent tax collections received during the year regardless of the year in which the taxes were originally levied.

Source: Hillsborough County Tax Collector

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

Fiscal Year	Governmental Activities						Business-type Activities			Total Primary Government	Ratio of Personal Income to Debt	Debt per Capita
	General Obligation Bonds	Limited Ad Valorem Bonds	Revenue Bonds	Notes Payable	Capital Leases	Other Long-term Debt	Revenue Bonds	Notes Payable	Other Long-term Debt			
1999	\$ 18,640	47,710	322,016	9,000	2,741	3,060	470,246	–	86,142	959,555	3.88	1,022
2000	18,260	44,695	312,226	27,999	1,863	3,646	450,326	6,620	90,817	956,452	3.61	1,003
2001	17,860	41,520	301,626	31,868	65	4,004	368,802	2,450	29,941	798,136	2.79	799
2002	17,879	38,175	354,291	38,875	–	41,122	346,653	2,518	37,333	876,846	2.94	853
2003	17,233	34,746	342,371	70,856	–	37,421	262,319	2,542	37,174	804,662	2.58	762
2004	16,689	30,998	420,330	31,685	–	37,487	224,332	2,585	35,204	799,310	2.50	738
2005	16,134	27,085	412,443	41,905	–	33,516	198,904	2,640	37,367	769,994	2.21	690
2006	15,556	23,002	401,695	27,075	–	27,288	172,267	2,700	40,172	709,755	1.90	603
2007	14,967	18,750	433,608	52,589	–	571	302,067	1,343	39,629	863,524	2.12	717
2008	14,356 (a)	14,314	611,795	122,537	–	723 (b)	282,035 (a) (c)	–	32,409	1,078,169	** (d)	880

- (a) Bonds are shown net of related deferred losses on bond refundings and net of related unamortized bond issue premiums or discounts.
- (b) During fiscal year 2007, the County also issued \$27,125,000 Fifth Cent Tourist Development Tax Refunding Revenue Bonds, Series 2006A, in order to refund \$26,775,000 the Tampa Sports Authority 1998 County Interlocal Payments Refunding Revenue Bonds, which were reported in the County's financial report as "other long-term debt." As a result, in governmental activities the total revenue bonds shown on this chart increased while other long-term debt decreased by a similar amount.
- (c) During fiscal year 2007, the County issued \$157,350,000 in Solid Waste Resource Recovery Revenue Bonds, Series 2006A, which were used to refund the 2004 Solid Waste Refunding Revenue Bonds and to pay for construction. As a result there was an increase in revenue bonds in business-type activities.
- (d) "Personal income" is earned income, dividends, interest, and rent, as well as transfer receipts received such as Social Security payments. Due to a time lag in receiving personal income figures, ratios were calculated using personal income figures for the prior fiscal year. See "Demographic and Economic Statistics" for actual personal income figures used above. Source: U.S. Department of Commerce Bureau of Economic Analysis.

\*\* Personal income data was not available.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Ratios of Net General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
*(amounts in thousands, except per capita)*

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Limited Ad Valorem Bonds</b>	<b>Less: Amount Available in Debt Service Funds</b>	<b>Total Net General Bonded Debt</b>	<b>Ratio of Debt to Assessed Property Values</b>	<b>Debt per Capita</b>
1999	\$ 18,640	47,710	805	65,545	0.21	70
2000	18,260	44,695	1,409	61,546	0.18	65
2001	17,860	41,520	1,827	57,553	0.15	58
2002	17,879	38,175	1,837	54,217	0.13	53
2003	17,233	34,746	1,362	50,617	0.11	48
2004	16,689	30,998	1,191	46,496	0.09	43
2005	16,134	27,085	1,155	42,064	0.08	38
2006	15,556	23,002	1,324	37,234	0.06	32
2007	14,967	18,750	1,358	32,359	0.04	27
2008	14,356	14,314	1,399	27,271	0.03	23

(a)

(a) Shown net of related deferred losses on bond refundings and net of related unamortized bond issue premiums or discounts.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Direct and Overlapping Governmental Activities Debt**  
**September 30, 2008**  
*(amounts in thousands)*

<b>Governmental Unit</b>	<b>Outstanding Debt</b>	<b>Estimated Percentage Applicable</b>	<b>Direct and Overlapping Debt</b>
<b>Direct debt of Hillsborough County:</b>			
General obligation bonds	\$ 14,725	100%	\$ 14,725
Limited ad valorem tax bonds	14,275	100%	14,275
Total direct and overlapping debt			<u>29,000</u>

The Hillsborough County School Board, Tampa Port Authority, Children's Board, and Southwest Florida Water Management do not have any general obligation bonds, therefore their bonds are not presented in this chart.

Sources: Hillsborough County School Board, Tampa Port Authority, and Southwest Florida Water Management District

**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Governmental Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>	<u>Available Pledged Revenue</u>	<u>Debt Service Coverage</u>
1999	\$ 10,291	14,582	24,873	165,090	6.64
2000	9,790	16,318	26,108	191,719	7.34
2001	10,600	16,036	26,636	196,584	7.38
2002	11,115	16,586	27,701	203,262	7.34
2003	7,115	28,661	35,776	209,884	5.87
2004	13,535	17,390	30,925	213,693	6.91
2005	21,095	18,380	39,475	240,409	6.09
2006	12,940	16,942	29,882	301,980	10.11
2007	20,460	19,051	39,511	309,048	7.82
2008	22,095	24,392	46,487	282,504	6.08
			(a)	(b)	

- (a) Total debt service represents debt service on all governmental revenue bonds. See Note 7 for more information on governmental revenue bonds.
- (b) Available pledged revenues represent total pledged revenues that support these governmental revenue bonds. Available pledged revenues include the Local Government Half-Cent Sales Tax, Community Investment Tax (a discretionary sales surtax), Guaranteed Entitlement Revenues, Mobile Home License Fees, Alcoholic Beverage License Taxes, Professional and Occupational licenses, Fuel Tax, Local Option Fuel Tax, and certain court surcharge revenues. It excludes ad valorem and other taxes and intergovernmental revenues.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Debt Service Coverage of Business-type Revenue Bonds**  
**Last Ten Fiscal Years**  
*(amounts in thousands)*

<u>Fiscal Year</u>	<u>Gross Revenue</u>	<u>Operating Expenses</u>	<u>Net Revenue Available for Debt Service</u>	<u>Debt Service Requirements</u>			<u>Debt Service Coverage</u>
				<u>Principal</u>	<u>Interest</u>	<u>Total</u>	
1999	\$ 196,471	103,078	93,393	22,579	33,738	56,317	1.67
2000	220,515	111,249	109,266	27,203	32,520	59,723	1.83
2001	243,150	121,208	121,942	29,284	27,539	56,823	2.15
2002	240,009	135,049	104,960	28,985	19,242	48,227	2.18
2003	242,375	146,767	95,608	28,581	18,115	46,696	2.05
2004	255,361	158,882	96,479	31,355	12,222	43,577	2.21
2005	276,147	178,265	97,882	34,163	11,773	45,936	2.13
2006	304,998	188,891	116,107	32,410	10,604	43,014	2.70
2007	316,526	206,036	110,490	23,038	15,032	38,070	2.90
2008	303,096	211,631	91,465	22,100	15,004	37,104	2.47
	(a)	(b)			(c)		(d)

- (a) Operating revenues plus other income excluding any extraordinary gains.
- (b) Total expenses excluding depreciation, bond interest, amortization, and extraordinary losses.
- (c) Bond interest requirements before capitalization of interest expense to construction-in-progress, interest paid to defease serial bonds, amortization of deferred refunding losses, amortization of bond market issue premiums or discounts, and capitalized interest costs.
- (d) Net revenue available for debt service divided by total debt service requirements. Since capacity fees and meter installation fees are recorded as capital contributions, these amounts are excluded from the figure presented above for net revenue available for debt service. For rate covenant test purposes, capacity fees and meter installation fees are eligible to be treated as net revenue available for debt service.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Demographic and Economic Statistics**  
**Last Ten Years**

<b>Year</b>	<b>Population</b>	<b>Personal Income</b> <i>(in thousands)</i>	<b>Personal Income Per Capita</b>	<b>Median Age</b>	<b>Public High School Graduation Rates</b>	<b>Total Public School Enrollment</b>	<b>Unemployment Rate</b>
1998	939,070	24,754,135	25,648	36	72.9	165,796	2.9
1999	953,500	26,483,397	26,889	36	69.5	168,360	2.7
2000	998,948	28,645,545	28,558	35	71.4	173,953	3.3
2001	1,027,436	29,828,798	29,055	35	74.4	179,362	4.2
2002	1,055,807	31,150,902	29,602	36	77.5	184,483	5.3
2003	1,083,520	31,932,807	29,748	35	75.8	191,186	5.1
2004	1,115,960	34,848,801	31,671	36	79.3	197,500	4.3
2005	1,142,850	37,379,401	33,034	36	79.5	193,669	3.6
2006	1,172,970	40,757,703	35,079	36	77.3	201,000	3.3
2007	1,204,750	**	**	36	79.1	200,000	4.0
	(a)	(b)	(b)	(c)	(d)	(e)	(f)

- Sources: (a) Hillsborough County City-County Planning Commission  
(b) U.S. Department of Commerce Bureau of Economic Analysis  
(c) U.S. Census Bureau  
(d) Florida Department of Education  
(e) Hillsborough County School Board  
(f) Florida Agency for Workforce Innovation, Labor Market Statistics Center, Local Area Unemployment Statistics Program, in cooperation with the U.S. Department of Labor, Bureau of Labor Statistics.  
\*\* Personal income data for fiscal year 2007 was not available.



**HILLSBOROUGH COUNTY, FLORIDA**  
**Principal Employers**  
**Latest Fiscal Year Compared to the Fiscal Year Nine Years Earlier**

<u>Employer</u>	<u>Type of Operation</u>	<u>2008</u>			<u>1999</u>			
		<u>Employees</u>	<u>%</u>	<u>Rank</u>	<u>Employees</u>	<u>%</u>	<u>Rank</u>	
Hillsborough County School Board	Public education	24,692	4.2	1	26,047	4.7	1	
Hillsborough County Government	Government	10,442	1.8	2	9,162	1.6	3	
Tampa International Airport	International airport	7,500	1.3	3	6,588	1.2	5	
Verizon Communications Inc.	Telecommunications and data processing	7,000	1.2	4	11,000	2.0	2	(b)
MacDill Air Force Base	Military base	6,656	1.1	5	5,163	0.9	6	
University of South Florida	Education services	6,000	1.0	6	7,965	1.4	4	
Tampa General Hospital	Medical facilities	5,842	1.0	7	3,300	0.6	12	
Publix Food Centers	Supermarkets	4,984	0.8	8	4,776	0.9	7	
Veterans Administration Hospital	Medical facilities	4,529	0.8	9	-	-	-	
City of Tampa	Government	4,502	0.8	10	4,254	0.8	10	
St. Joseph Hospital	Medical facilities	4,273	0.7	11	4,500	0.8	8	
H. Lee Moffit Cancer Center	Medical facilities	3,725	0.6	12	-	-	-	
Bank of America	Banks	3,679	0.6	13	4,317	0.8	9	(c)
U.S. Postal Service	Postal services	3,456	0.6	14	4,000	0.7	11	
Hillsborough County Sheriff's Office	Public Safety	3,450	0.6	15	-	-	-	
Tampa Electric Company	Electric utility	3,370	0.6	16	3,266	0.6	13	
Busch Entertainment Corporation	Tourist attraction	3,367	0.6	17	3,000	0.5	16	
University Community Hospital	Medical facilities	2,929	0.5	18	3,055	0.5	15	
Hillsborough Community College	Education services	2,182	0.4	19	-	-	-	
SweetBay Supermarkets	Supermarket	2,010	0.3	20	3,059	0.5	14	(d)
Brandon Regional Hospital	Medical facilities	1,585	0.3	21	1,321	0.2	23	(e)
USF Health Science Center	Medical facilities	1,395	0.2	22	-	-	-	
Fla. Dept. of Children & Families	Family services	1,180	0.2	23	-	-	-	
Tribune Company	Newspaper publishing	-	-	-	1,820	0.3	19	
IBM Corporation	Marketing and info network	-	-	-	2,000	0.4	18	
Chase Manhattan Bank	Financial services	-	-	-	2,200	0.4	17	
Citigroup (formerly Citicorp)	Travelers checks and finance	-	-	-	1,800	0.3	20	
Time Customer Services Inc.	Magazine subscription	-	-	-	1,700	0.3	21	
Metropolitan Life Insurance Co.	Computer services	-	-	-	1,350	0.2	22	
<b>Total</b>		<u>118,748</u>	<u>20.2</u>		<u>115,643</u>	<u>20.7</u>		

- (a) Percentages shown represent the number of employees as a percent of total Hillsborough County employment. Total Hillsborough County employment for 2008 was not available so the 2007 figure of 586,639 was used instead. Total Hillsborough County employment for 1999 was 558,662.
- (b) GTE Communication Services were shown separately in 1999, but were shown as Verizon Communications Inc. in 2008.
- (c) Nations Bank was shown separately in 1999, but was shown as a part of Bank of America in 2008.
- (d) Kash 'N' Karry was shown separately in 1999, but was shown as SweetBay Supermarkets in 2008.
- (e) Columbia Hospital - Brandon was shown separately in 1999, but was shown as Brandon Regional Hospital in 2008.

Source: Hillsborough County City-County Planning Commission, 2008

**HILLSBOROUGH COUNTY, FLORIDA**  
**Full-Time Equivalent County Government Employees by Function**  
**Last Eight Fiscal Years**

<b>Function</b>	<b>Full-Time Equivalent Employees</b>							
	<b>At Fiscal Year-End</b>							
	<b>2008</b>	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>	<b>2003</b>	<b>2002</b>	<b>2001</b>
General government	2,544	2,434	2,469	2,493	2,601	2,562	2,515	2,440
Public safety	4,504	4,454	4,543	4,264	3,933	3,811	3,827	3,886
Physical environment	346	410	398	402	390	367	340	351
Transportation	410	476	456	484	467	473	514	482
Economic environment	79	68	71	65	69	93	101	90
Human services	1,010	966	957	962	1,014	1,074	1,078	1,046
Culture and recreation	746	829	826	828	871	932	939	908
Water Resource Services	663	574	570	574	563	521	506	491
Solid Waste	140	142	139	142	143	132	132	123
<b>Total</b>	<b>10,442</b>	<b>10,353</b>	<b>10,429</b>	<b>10,214</b>	<b>10,051</b>	<b>9,965</b>	<b>9,952</b>	<b>9,817</b>

Sources: Hillsborough County Clerk of Circuit Court Payroll Department  
Hillsborough County Civil Service Board

**HILLSBOROUGH COUNTY, FLORIDA**  
**Operating Indicators by Function**  
**Last Seven Fiscal Years**

Function	Fiscal Year						
	2007	2006	2005	2004	2003	2002	2001
Public safety							
Calls to Fire Rescue Department	80,100	78,217	72,636	71,678	63,664	62,728	62,952
Number of 9-1-1 calls	933,056	937,440	919,059	884,852	862,037	885,709	888,091
Physical environment							
Compliance inspections conducted per year, air management	1,703	1,844	1,975	1,900	1,800	1,727	1,241
Water stations monitored per month	142	140	131	97	94	94	*
Transportation							
Number of Capital Improvement Program (CIP) projects managed	238	240	259	398	317	365	389
New traffic signs per year	13,976	14,742	12,691	13,474	11,143	8,992	8,250
Economic environment							
Number of targeted business/industry growth leads	143	135	100	141	117	20	*
Number of corporate projects/contacts	54	48	49	46	42	31	49
Human services							
Elderly clients served - in home care	2,073	1,881	1,379	1,271	1,278	1,302	*
Head Start-funded enrollment	3,071	3,017	2,956	2,956	2,956	2,946	2,946
Culture and recreation							
Registered library borrowers	834,417	767,154	698,191	674,014	716,620	732,458	685,899
Number regional park visits	3,950,000	3,800,501	3,412,563	2,991,286	2,988,394	3,321,683	2,968,000
Water Resource Services System							
Annual water consumption (thousands of gallons)	18,137	17,971	15,633	15,262	13,159	13,885	13,506
Water accounts at year-end	141,355	139,609	135,033	128,080	121,521	111,296	104,662
Annual wastewater flow (thousand of gallons)	12,303	12,473	11,873	11,277	10,244	10,127	9,656
Wastewater accounts at year-end	132,420	130,821	126,308	119,483	113,072	103,711	97,364
Reclaimed water accounts at year-end	14,804	13,733	13,245	12,822	12,228	10,037	6,632
Solid Waste Resource Recovery System							
Total tons collected (residential)	357,885	355,045	375,611	344,913	394,042	363,973	281,843
Number of residents receiving collection service	233,563	234,189	225,546	216,570	201,641	195,016	188,197
Revenue earned from Resource Recovery plant's electric production	\$ 17,129,464	16,542,004	14,920,700	13,871,234	13,416,459	11,664,197	9,677,142

\* Not available

Sources: Hillsborough County Management and Budget Department - Adopted Biennial Budget for FY 08 and FY 09  
Hillsborough County Water Resource Services

Actual fiscal year 2007 data is the most current data available.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Capital Asset Statistics by Function**  
**Last Five Fiscal Years**

<b>Function</b>	<b>Fiscal Year</b>				
	<b>2008</b>	<b>2007</b>	<b>2006</b>	<b>2005</b>	<b>2004</b>
Public safety					
Number of fire and rescue stations (a)	43	43	42	41	43
Sheriff's marked and unmarked patrol vehicles (b)	827	839	941	818	874
Transportation					
Traffic lane-miles (c)	6,920	6,863	6,785	6,271	6,438
Traffic signs (c)	119,247	118,935	118,564	96,808	90,749
Human services					
Number of Sunshine Line buses (d)	70	70	70	68	64
Culture and recreation					
Number of libraries (e)	25	25	25	25	25
Number of building square feet maintained, excluding picnic shelters, estimated (f)	738,500	583,200	550,200	495,813	389,442
Water Resource Services System					
Transmission lines (estimated miles) (g)	2,227	2,187	2,050	2,010	1,970
Number of pumping or lift stations (g)	682	674	641	620	600
Number of major water treatment plants (g)	3	3	3	3	3
Number of major wastewater treatment plants (g)	7	7	7	7	7
Solid Waste Resource Recovery System					
Number of acres developed for use as landfills (h)	162	162	162	162	162
Number of acres available for landfill development (h)	309	309	309	309	309

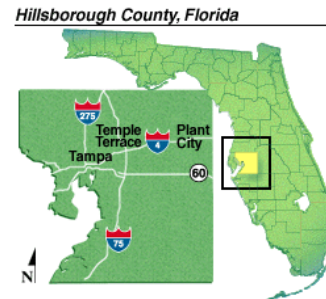
- Sources:
- (a) Hillsborough County Fire Rescue Department
  - (b) Hillsborough County Sheriff's Office
  - (c) Hillsborough County Public Works Department
  - (d) Hillsborough County Clerk of Circuit Court - Finance Department
  - (e) Hillsborough County Library Services Department - [www.hcplc.org/hcplc/liblocales/locationsbranch.html](http://www.hcplc.org/hcplc/liblocales/locationsbranch.html)
  - (f) Hillsborough County Management and Budget Department - Adopted Biennial Budget for FY 08 and FY 09
  - (g) Hillsborough County Water Resource Services
  - (h) Solid Waste and Resource Recovery Refunding Revenue Bonds, Series 2006A, Official Statement, page 54

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**  
**September 30, 2007**

**GENERAL INFORMATION**

Hillsborough County was established on January 25, 1834. The county takes its name from Will Hills (1718-1793), a viscount of Hillsborough, who became secretary of state for the colonies in 1768. Hillsborough County's boundaries of 1834 included the present-day counties of Pasco, Charlotte, Desoto, Hardee, Pinellas, Sarasota, Manatee and Polk.

The County is located on central Florida's western coast, nestled between Tampa Bay on the West and Polk County on the East. The County is bounded to the north by Pasco County and to the south by Manatee County. In area, it is the seventh largest county in the state of Florida. Hillsborough County covers a total area of 1,266 square miles, of which 215 square miles is water area. The County is part of a four-county Metropolitan Statistical Area (MSA) referred to as Tampa, St. Petersburg-Clearwater MSA.



Tampa, Plant City and Temple Terrace are the three incorporated cities in the County. Tampa, the largest of the three incorporated cities in the County is the county seat and also a center of international, national, and intrastate commerce. The Tampa International Airport and the Port of Tampa connect Hillsborough County to other major cities in the nation and major markets throughout the world.

Sources: The Hillsborough County City-County Planning Commission  
US Census Bureau

**GOVERNMENT**

Hillsborough County operates under a home-rule charter enacted by the voters on September 20, 1983. Under the charter, the Board of County Commissioners (BOCC) consists of seven Commissioners; three elected county-wide and four elected from single member districts. As a result of this charter, each voter has a chance to influence the election of a majority of board members. The BOCC is restricted to performing the legislative functions of government and developing policy for the management of Hillsborough County. The County Administrator, appointed by the BOCC, together with her staff is responsible for implementing these policies throughout the County.

In addition to the members of the BOCC, there are five elected Constitutional Officers: the Clerk of Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector.

The County provides a variety of services characteristic of local multi-purpose governments including law enforcement, maintenance of roads and bridges, animal services, social services programs, planning and growth management, environmental protection, fire protection and emergency rescue, consumer protection, parks and recreation programs, mosquito control, employment services, emergency disaster preparedness, traffic control, water/wastewater utilities, solid waste disposal, medical examiner services, agricultural cooperative extension services, children's services, indigent health care, public assistance programs, aging services programs, emergency medical services, and library services.

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**

In addition to their legislative duties, members of the BOCC serve as the County's Environmental Protection Commission. Individual members of the BOCC also take turns serving on various boards, authorities, commissions, and private non-profits such as the Children's Board, Tampa Bay Regional Planning Council, Metropolitan Planning Organization, Hillsborough County Tourist Development Council, Tampa Bay Water, Tampa Port Authority, Hillsborough County Aviation Authority, Hillsborough Area Regional Transit Authority, Hillsborough County Public Transportation Commission, Tampa-Hillsborough County Expressway Authority, Tampa Sports Authority, Arts Council of Hillsborough County, Value Adjustment Board, Hillsborough County Hospital Authority, Council of Governments, and the Committee of 100 of the Greater Tampa Chamber of Commerce.

**POPULATION**

Hillsborough County is the fourth most populous county in the state of Florida. As of April 2008 the County's population was estimated at 1,224,520, an increase of 1.6 percent from 2007. Between 2000 and 2008, the County's population increased by 22.6 percent. Hillsborough County's population is projected to be 1,394,600 by the year 2015.

A majority of the County's 2008 population (815,910 or 66.6 percent) lives in the unincorporated part of the county. Population grew at an average annual percentage rate of 3.2 percent between year 2000 and 2008 in the unincorporated Hillsborough County. Communities in the unincorporated Hillsborough County with increasing population growth were Balm/Wimauma, Ruskin/Greater Sun City Center, Thonotosassa, and Tampa Palms/Hunter's Green. The median age for Hillsborough County in 2007 was 36 years.

	<b>Population</b>	<b>Increase</b>
1950 (a)	249,894	-
1960 (a)	397,788	59.2%
1970 (a)	490,265	23.2
1980 (a)	646,960	32.0
1990 (a)	834,054	28.9
2000 (a)	998,948	19.8
2001 (b)	1,027,436	2.9
2002 (b)	1,055,807	2.8
2003 (b)	1,083,520	2.6
2004 (b)	1,115,960	3.0
2005 (b)	1,142,850	2.4
2006 (b)	1,177,060	3.0
2007 (b)	1,204,770	2.4
2008 (b)	1,224,520	1.6

Hillsborough County's population in the year 2008 exceeded the population of each of the following states: Alaska, Delaware, Montana, North Dakota, South Dakota, Vermont, and Wyoming.

Sources: (a) US Census Bureau  
(b) Hillsborough County City-County Planning Commission, estimate

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**

**EMPLOYEES**

Hillsborough County employees provide a variety of services to a population of over 1 million residents. As of September 2008, there were approximately 10,442 employees of Hillsborough County, Florida. County organizations and their employees are as follows: Sheriff - 3,340 Tax Collector - 289, Property Appraiser - 143, Clerk of Circuit Court - 915, Supervisor of Elections - 32, and Board of County Commissioners - 5,723. Several categories of employees are represented by labor unions.

Source: Hillsborough County Civil Service Board  
 Payroll Department, Hillsborough County Clerk of Circuit Court

**EMPLOYMENT INDICATORS**

Hillsborough County has a diversified economic base, including large service, manufacturing and retail trade sectors. Hillsborough County's largest industrial sectors include the Administration/ Support/ Waste Management and Remediation Services, Retail Trade, and the Health Care and Social Assistance sectors. The principal employers serving the county are the Hillsborough County School Board and the Hillsborough County Government. The vast majority of the county's labor force was employed in non-agricultural jobs in 2007.

<b>Employment by Industry</b>	<b>Employees</b>		<b>Employees</b>
Agriculture/Forestry/Fishing & Hunting	12,620	Finance, Insurance,	
Construction	42,251	and Real Estate	61,341
Manufacturing	32,069	Mining	444
Transportation, Warehousing and		Professional and	
Utilities	20,357	Business Services	172,660
Wholesale Trade	32,920	Self-Employed and	
Retail Trade	72,902	Unpaid Family Workers	64,697
Leisure and Hospitality	59,322	Other Services	21,913
Education and Health Services	68,869	Government	79,148
Information	22,554	Total	<u>764,067</u>

Sources: The Hillsborough County City-County Planning Commission  
 Florida Agency for Workforce Innovation, Labor Market Statistics Center

**HILLSBOROUGH COUNTY, FLORIDA**  
**Miscellaneous Data and Statistics**

The following table shows the average civilian (non-military) labor force, the average number of individuals employed and related unemployment statistics for the County:

Calendar Year	Hillsborough County				Florida Unemployment Rate	National Unemployment Rate
	Labor Force	Number Employed	Number Unemployed	Unemployment Rate		
1998	555,738	539,804	15,934	2.9%	4.5	4.5
1999	574,327	558,662	15,665	2.7	4.0	4.2
2000	528,979	511,734	17,245	3.3	3.8	4.0
2001	536,841	514,554	22,287	4.2	4.7	4.7
2002	543,421	514,371	29,050	5.3	5.7	5.8
2003	549,815	521,920	27,895	5.1	5.3	6.0
2004	566,827	542,298	24,529	4.3	4.7	5.5
2005	583,343	562,139	21,204	3.6	3.9	5.1
2006	599,481	579,860	19,621	3.3	3.4	4.6
2007	610,845	586,639	24,206	4.0	4.0	4.6

Sources: Florida Agency for Workforce Innovation, Labor Market Statistics  
Hillsborough County City-County Planning Commission

**BANKING AND FINANCE**

A total of 294 commercial and savings bank offices were located in Hillsborough County as of December 2007. Commercial bank offices accounted for 85.7% or 252 of the total number of banks in the County in 2007. A count of 42 savings and loan offices was recorded for the County in 2007. Commercial and savings bank deposits increased from \$16.9 billion in 2006 to \$18.5 billion in 2007, an increase of 9.5%. The following table presents commercial and savings bank deposits for each of the past ten years:

Calendar Year	Commercial Bank Deposits	Savings Bank Deposits	Total Deposits
1998	\$7,962,621,000	\$310,557,000	\$8,273,178,000
1999	8,643,245,000	310,031,000	8,953,276,000
2000	10,975,755,000	419,541,000	11,395,296,000
2001	11,039,919,000	426,478,000	11,466,397,000
2002	11,455,835,000	453,407,000	11,909,242,000
2003	11,923,127,000	484,111,000	12,407,238,000
2004	15,821,358,000	620,451,000	16,441,809,000
2005	16,710,927,000	737,413,000	17,448,340,000
2006	15,962,045,000	932,081,000	16,894,126,000
2007	17,700,003,000	802,804,000	18,502,807,000

Sources: Florida Bankers Association  
Hillsborough County City-County Planning Commission



## **HILLSBOROUGH COUNTY, FLORIDA**

### **Miscellaneous Data and Statistics**

#### **EDUCATION**

Hillsborough County Public Schools is the eighth largest district in the nation and third largest in Florida. The District's 248 public schools had a total enrollment of more than 200,000 as of June 2008, in traditional and charter schools, grades pre-kindergarten through adult programs. Career, technical, and adult education programs accommodate students, both day and evening.

All Hillsborough County Public Schools fully meet the standards established by the Florida Department of Education. In addition, all high schools are duly accredited by the South Association of Colleges and Schools (SACS). All elementary and middle schools meet or exceed SACS standards.

Source: Hillsborough County School Board

#### **MEDICAL FACILITIES**

There are thirteen general, specialty, and military hospitals in Hillsborough County with approximately 3,649 hospital beds, 3,128 acute care beds, 521 specialty beds, and 4,001 nursing home beds. The County's medical resources include more than 3,050 physicians and surgeons, with specialists in all types of medicine and surgery, 598 dentists, and 12,892 registered and practical nurses.

Sources: Florida Department of Health  
Florida Agency for Health Care Administration

#### **COMMUNICATION**

Six television stations, along with twenty-three radio stations serve the County. The Tampa Tribune, a morning newspaper, is published daily. There are also eight other daily newspapers and sixty-four weekly newspapers. Verizon and Brighthouse Networks are the primary providers for telecommunications and cable services, respectively. There are 48 Post Offices in Hillsborough County and 14 internet access or DSL providers.

Sources: Florida Smart – News and Media Directory  
Greater Tampa Chamber of Commerce - Committee of One Hundred

#### **TRANSPORTATION**

Tampa International Airport (TIA) is a major airport for the west central region of Florida serving primarily Hillsborough, Pinellas (which includes the cities of St. Petersburg and Clearwater), Pasco, Manatee, Polk, and Hernando Counties.

TIA, a facility of approximately 3,400 acres, is used primarily for commercial aviation by certified scheduled airlines. TIA is primarily an origin-destination airport and the service region is a large air traffic hub, as defined by the Federal Aviation Administration. Domestic passenger traffic enplaned at the airport accounted for 1.4% of the total United States domestic passenger traffic, according to the airport activity statistics published by the U.S. Department of Transportation for the twelve months ended

## **HILLSBOROUGH COUNTY, FLORIDA**

### **Miscellaneous Data and Statistics**

September 30, 2007. TIA is highly regarded for its efficiency and passenger convenience receiving numerous awards over the years.

TIA is presently served by seventeen majors/nationals, two regionals/commuters, and four foreign flag carriers as defined by the U.S. Department of Transportation. Three general aviation airports serve as reliever airports, primarily to accommodate light and medium weight aircraft in the general aviation category. These include Peter O. Knight Airport, a 139-acre facility located six miles southeast of TIA; Plant City Airport, a 199-acre facility located 22 miles east of TIA; and Tampa Executive Airport (formerly Vandenberg Airport), a 407-acre facility located 12 miles east of TIA. In addition, there are two full service general aviation executive terminals located at the Airport.

AMTRAK provides passenger rail service to major cities throughout the United States. This rail service is provided by the Palmetto and Silver Service Trains (the Silver Meteor and the Silver Star) which offer service between Florida, Georgia, and New York City. The restored Tampa Union Station has seven northbound and seven southbound departures on AMTRAK weekly.

Freight rail service is provided to the County by CSX Transportation Systems. CSX rail units possess some of the world's most technologically advanced terminal equipment and operate on regular schedules throughout the network. Major transports include coal, wood products, phosphate, chemicals, construction materials, semi-tractor trailers, automobiles, and automobile products.

The Hillsborough Area Regional Transit Authority (HART) is Hillsborough County's public transportation system. HART offers local and express routes for residents and visitors alike. Local service seven days a week provides access to area shopping malls, businesses, government buildings, attractions and recreational facilities. An estimated eleven million riders use the system annually.

The County is also served by numerous intrastate and interstate motor common carriers, moving goods between Tampa, other points in Florida, and markets throughout the United States. Tampa is the transportation hub of the west coast of Florida with major trucking firms maintaining terminals serving Florida and major southern cities.

Three interstates and seven other major highways serve the County. All parts of Florida and bordering states to the north and west can be reached within one day of travel by truck or automobile.

Sources: Hillsborough County Aviation Authority  
Amtrak, [www.amtrak.com](http://www.amtrak.com)  
Greater Tampa Chamber of Commerce - Committee of One Hundred

## **HILLSBOROUGH COUNTY, FLORIDA Miscellaneous Data and Statistics**

### **LOCAL INDUSTRIES**

Service, retail, finance, insurance, and real estate sectors lead regional and county industry. Bioscience and other high-tech industries are expanding, thanks in part to research at university and college campuses throughout the area. Manufacturing in Hillsborough County is also participating in the high-tech trend as the county is home to companies in the microelectronics, medical devices, software, and defense systems industries.

#### **Business and Information Services**

Tampa Bay has been called “Wall Street South” for the size and scope of its financial services industry. Worldwide organizations which have a major presence in Hillsborough County include JPMorgan Chase, Citigroup, Depository Trust and Clearing Corp, MetLife, Progressive Insurance and USAA Insurance. Hillsborough County is also a major player in a new industry segment called the Shared Accounting Services industry where national and international companies such as Coca Cola Enterprises create additional value by co-locating their accounting and financial services for multiple businesses in one location.

#### **Biomedical/Life Sciences Technologies/Health Care**

Tampa Bay is a center of excellence for hospital, research and medical-related firms – and the gateway to the Florida High Tech Corridor, a 23-county area that is home to more than 3,000 high-tech companies. Biomedical and life science centers of excellence in Hillsborough County include University of South Florida, H. Lee Moffitt Cancer Center and Research Institute, and Johnnie B. Byrd, Sr. Alzheimer’s Center and Research Institute. Hillsborough County is also home to major health care plan developers and providers such as Wellcare.

#### **Port/Maritime**

With three seaports, Tampa Bay is a major entry point for domestic and international shipping. The Port of Tampa comprises nearly half of all sea borne commerce in the state, is the state’s largest seaport, the 12<sup>th</sup> largest cargo port in the nation, and a major cruise port.

#### **Manufacturing (Microelectronics, Medical Devices, Software, and Defense Systems)**

High tech manufacturing companies in Hillsborough County include CAE (flight and military simulation systems), B&M Precision (implants and components for brain probes and liposuction), and systems software development companies CIBERsites (application development), Computer Associates (internet security) and Quadrant Software (electronic document distribution).

#### **Sources:**

Hillsborough County Economic Development Department  
Greater Tampa Chamber of Commerce Committee of 100  
Tampa Bay Partnership

## HILLSBOROUGH COUNTY, FLORIDA Miscellaneous Data and Statistics

### AGRICULTURE

Hillsborough County has 2,969 farms, the 2<sup>nd</sup> largest number of farms of any county in the state of Florida and 20<sup>th</sup> highest in the country. Diversity is one of the keys to the success of Hillsborough County agriculture. In addition to eight major commodities, a variety of specialty crops contributed to sales of more than \$845 million of products in 2007. Hillsborough County ranks as the 3<sup>rd</sup> largest producer of agricultural products in the state (out of 67 counties) and 45<sup>th</sup> in the United States (out of 3,141 counties). Hillsborough County is in the top 2% of agricultural counties in the country. Approximately 36% of the county's land area is in agricultural production. Urban development and rising land values influence the agricultural sector, encouraging production of high-value commodities such as strawberries, tropical fish, ornamental plants, and enterprises for niche markets. Hillsborough County produces the most tropical fish and strawberries of all counties in the state. The majority of agricultural goods produced in Hillsborough County are sold outside of the county.

Commodity sales are estimated as follows:

<b>Commodity</b>	<b>2007 Acreage</b>	<b>2007 Annual Sales</b>
Aquaculture	1,142	\$ 33,685,700
Beef cattle/pasture	88,572	13,993,500
Bees/honey production	N/A	492,000
Blueberries	400	3,500,000
Citrus	14,783	34,358,720
Dairy	1,550	6,576,328
Forestry	95,500	1,100,000
Goats	304	27,345
Hay	5,828	1,758,026
Ornamental plants	3,977	207,575,011
Poultry	18	17,146,800
Sod	4,831	15,119,744
Strawberries	8,650	343,275,000
Vegetables	11,914	115,000,000
Miscellaneous	3,730	52,220,000
<b>Total</b>	<u>241,199</u>	<u>\$ 845,828,174</u>

Local agriculture generates additional local economic impact by supporting related businesses such as banking, real estate, legal services, transportation, packaging, equipment, seed, agricultural suppliers and services, and marketing firms. Each year, agriculture production and its related businesses in Hillsborough County generate an economic impact of more than \$1.4 billion and employ approximately 20,100 people with \$293 million in annual earnings.

Sources: Hillsborough County Cooperative Extension Service  
Hillsborough County Economic Development Department

## **HILLSBOROUGH COUNTY, FLORIDA Miscellaneous Data and Statistics**

### **PORT FACILITIES**

The Port of Tampa is a very significant economic engine in West Central Florida. Designated as a Foreign Trade Zone (FTZ No. 79), the port handles nearly 50 million tons of cargo each year and is Florida's largest cargo volume seaport. The 5,000-acre Port is home to about 250 businesses and more than 22,000 workers which handle 3,500 vessel calls per year. With a 43-foot-deep main channel and one of the largest shipbuilding and repair centers in the Southeast, the Port is a full-service facility for shipping lines and is the closest major U.S. port to the Panama Canal. The Port also hosts North America's largest dockside cold storage terminal. Proximity to Mexico, the Caribbean cruise market, and developing Central and South American markets make the Port of Tampa a gateway to several destinations both inbound and outbound. The Port also handles the export and import of vehicles.

Seventy-five percent of Port cargo is inbound, and with its location on the west end of Florida's Interstate 4 corridor, the Port is ideally located to supply in-state demands for construction materials, commodities, and consumer products.

Port officials have worked closely with the community to develop a dynamic downtown waterfront. In 2001, the Port completed "Channelside," an entertainment complex opened on the waterfront just a short walk from the Port of Tampa's cruise facilities. Channelside has a multiplex cinema, an IMAX theater, and lots of entertainment, shopping, restaurants, and residential areas, all in a comfortable seaside atmosphere.

Source: Tampa Port Authority, [www.tampaport.com](http://www.tampaport.com)  
Greater Tampa Chamber of Commerce - Committee of One Hundred

### **MILITARY FACILITIES**

MacDill Air Force Base is located eight miles south of downtown Tampa on the Southwestern tip of the Interbay Peninsula on the west coast of Florida. The host organization is the 6th Air Mobility Fueling Wing, which uses KC-135 Stratotankers and C-37As to conduct its air mobility mission. It is headquarters for two non-aviation units: the United States Central Command and the United States Special Operations Command. It is also home to the National Oceanic and Atmospheric Administration, along with 47 other tenant units. The total number of jobs supported includes nearly 12,000 military and over 7,000 civilian employees.

Source: MacDill Air Force Base

### **HILLSBOROUGH COUNTY WEB SITE**

The Hillsborough County internet web site is located at <http://hillsboroughcounty.org>. This site provides a convenient directory of government services and other useful information.

## HILLSBOROUGH COUNTY, FLORIDA Miscellaneous Data and Statistics

### RECREATIONAL FACILITIES

A variety of entertainment activities may be found in Hillsborough County including numerous parks, beaches, restaurants with international flair, excellent golf courses, racquetball courts, saltwater fishing, tennis and shopping. Recreational facilities that appeal to both County residents and visitors are either located within the County or are only a short drive away. Walt Disney World including Hollywood Studios Theme Park, Universal Studios, and Sea World are all just over an hour's drive to the east. Two-thirds of the state's major attractions lie within a 100-mile radius of Tampa. Busch Gardens located in Tampa is a family adventure park offering an array of fascinating attractions based on exotic encounters with the African continent. It offers an appealing blend of thrilling rides, one of the country's premier zoos featuring more than 2,700 animals, live shows, restaurants, shops and games. Adventure Island, which is located next to Busch Gardens, features a beach volleyball complex and 17 water play areas situated on 30 acres.

Hillsborough County is home to the Tampa Bay Buccaneers of the National Football League (NFL), who were the Superbowl XXXVII Champions in 2003. The Tampa Bay Buccaneers and University of South Florida Bulls football teams play their home games at Raymond James Stadium in Tampa. Raymond James Stadium is a combination of modern stadium design and its own innovations. Raymond James Stadium has a seating capacity of 65,657, expandable to 75,000, 12,000 club seats, 195 luxury suites, and 600 points of sale for food, beverages and merchandise. Raymond James Stadium has hosted special events such as Super Bowl XXXV in January 2001, and will host Super Bowl XLIII in February 2009.

In the heart of downtown Tampa's Channelside District, located between the Tampa Convention Center and the Florida Aquarium, lies the St. Pete Times Forum, one of the premier entertainment venues in the Southeast and home of the National Hockey League's Tampa Bay Lightning, who were the 2004 Stanley Cup Champions. The St. Pete Times Forum also hosts the Arena Football League's Tampa Bay Storm and more than 150 concerts, family shows and sporting events each year. In addition, the New York Yankees Major League Baseball franchise has spring training at the County's George M. Steinbrenner Field baseball stadium. The University of South Florida Sun Dome is a multipurpose 11,400-seat arena located on the campus of the University of South Florida (USF) and is home to the National Collegiate Athletic Association's USF Men's and Women's basketball teams as well as other University events. Thoroughbred horse racing are also seasonally available in the County.

Sources:	Busch Gardens, Tampa	<a href="http://www.buschgardens.com">www.buschgardens.com</a>
	Adventure Island	<a href="http://www.adventureisland.com">www.adventureisland.com</a>
	City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
	Raymond James Stadium	<a href="http://www.raymondjames.com/stadium/">www.raymondjames.com/stadium/</a>
	Tampa Bay Buccaneers	<a href="http://www.buccaneers.com">www.buccaneers.com</a>
	Tampa Sports Authority	<a href="http://www.tampasportsauthority.com">www.tampasportsauthority.com</a>
	USF Sun Dome	<a href="http://usfweb2.usf.edu/Sundome/">http://usfweb2.usf.edu/Sundome/</a>

## HILLSBOROUGH COUNTY, FLORIDA Miscellaneous Data and Statistics

### CULTURAL FACILITIES

Hillsborough County offers a variety of cultural facilities to residents and visitors. Lowry Park Zoo is today ranked the number-one family-friendly zoo in the United States by *Child* magazine and recognized by the State of Florida as a center for Florida wildlife conservation and biodiversity. Natural outdoor exhibits for more than 2,000 animals from Florida and similar habitats include a Native Florida Wildlife Center and manatee hospital, Asian Gardens, Primate World, Free-Flight Aviaries, Wallaroo Station children's zoo, and Safari Africa. The Zoo also features rides, shows and hands-on interactive exhibits. With more than 20,000 aquatic plants and animals the 200,000 sq-ft Florida Aquarium has provided cultural enrichment experiences to more than seven million visitors.

The Tampa Bay Performing Arts Center is located on a nine-acre site along the east bank of the Hillsborough River. As the largest performing arts complex south of the Kennedy Center, the 335,000 square-foot Center provides an environment for a wide variety of world-class events. It boasts one of the nation's leading Broadway series and is nationally respected for producing grand opera, as well as presenting a wide variety of concerts, performances and events. The Tampa Convention Center, located directly on the waterfront in the heart of downtown Tampa, hosts a variety of conventions, tradeshow, and other special events year-round. The 600,000 square foot building offers 200,000 square feet of exhibit space, a 36,000 square foot ballroom, and 36 breakout rooms which total over 42,000 square feet of additional meeting space. Add to that, over 84,000 square feet of flexible space and you have the best venue for any meeting, convention or special event. After a busy day of lectures, seminars or classes, attendees are welcome to visit Ybor City or Channelside (movie theaters, restaurants, shops and nightclubs) located just a few steps away.

Museums in the area include the Museum of Science and Industry (MOSI), a science and technology center encompassing 318,126 total square-feet on a 74-acre campus of exhibits and hands-on displays. MOSI is now the largest science center in the southeast and 5<sup>th</sup> largest in the United States. Features include a hurricane simulator, a planetarium, and an IMAX Dome theater. The new 60,000 square-foot Tampa Bay History Center Museum located in the Channelside district had its grand opening celebration in January 2009. Other museums in the area are the Tampa Museum of Art, the historic H. B. Plant Museum at the University of Tampa, the Contemporary Art Museum at the University of South Florida, the Scarfone Gallery at the University of Tampa, the Veteran's Memorial Museum and Park, the Ybor City State Museum, and the Florida Museum of Photographic Arts.

Graphicstudio at the University of South Florida is one of the world's premiere experimental printmaking facilities, hosting renowned artists on a regular basis to test new theories and methods of producing art. In addition, there are over 20 other visual art galleries that showcase work from local, regional, and national artists.

Sources:	Tampa Bay Performing Arts Center	<a href="http://www.tbpac.org">www.tbpac.org</a>
	City of Tampa	<a href="http://www.tampagov.net">www.tampagov.net</a>
	Museum of Science and Industry	<a href="http://www.MOSI.org">www.MOSI.org</a>
	Arts Council of Hillsborough County	<a href="http://www.hillsboroughcounty.org/artscouncil/">www.hillsboroughcounty.org/artscouncil/</a>
	Lowry Park Zoo	<a href="http://www.lowryparkzoo.com">www.lowryparkzoo.com</a>
	Florida Aquarium	<a href="http://www.flaquarium.org">www.flaquarium.org</a>
	Tampa Bay History Center	<a href="http://www.tampabayhistorycenter.org">www.tampabayhistorycenter.org</a>